



**Programa de las  
Naciones Unidas  
para el Medio Ambiente**

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COMITÉ EJECUTIVO DEL FONDO MULTILATERAL  
PARA LA APLICACIÓN DEL  
PROTOCOLO DE MONTREAL  
Cuadragésima Primera Reunión  
Montreal, 17 al 19 de diciembre de 2003

**PROPUESTAS DE PROYECTOS: CHINA**

Este documento contiene los comentarios y las recomendaciones de la Secretaría del Fondo sobre las propuestas de los siguientes proyectos:

Espuma

? Plan de eliminación de CFC-11 en el sector de espumas: programa anual para 2004 Banco Mundial

Fumigante

? Eliminación a nivel nacional del bromuro de metilo (primera etapa) ONUDI

Halón

? Plan de eliminación del sector de halones: programa anual para 2004 Banco Mundial

Disolventes

? Eliminación de SAO en el sector de disolventes: programa anual de ejecución para 2004 PNUD

Agente de procesos

? Plan sectorial de eliminación de CTC y agentes de procesos (fase I): programa anual para 2004 Banco Mundial

Producción

? Plan para la eliminación del sector de producción de CFC: programa anual para 2004 Banco Mundial

Refrigeración

? Plan de eliminación definitiva de CFC en el sector de refrigeración doméstica y los compresores destinados a ella (segunda etapa) ONUDI



## DESCRIPCIÓN DEL PROYECTO

### Informe de situación sobre la ejecución del Programa Anual para 2003 y el Programa Anual de Ejecución para 2004 del Plan de Eliminación del Sector de Espuma de Poliuretano en China

1. El Banco Mundial presentó el Programa Anual de Ejecución para 2004 ante el Comité Ejecutivo en su 41ª Reunión para su consideración. El documento se compone de dos partes:

- ? Situación de la ejecución del programa anual para 2003 (Parte A)
- ? Programa Anual de Ejecución para 2004 (Parte B)

#### Antecedentes

2. El Acuerdo de eliminación de CFC en el sector de espuma de poliuretano en China fue aprobado en la 35ª Reunión del Comité Ejecutivo en diciembre de 2001 por un costo total de 53 846 millones \$EUA. Dicho plan prevé objetivos de control anual para el consumo de CFC-11 en el sector de espuma de poliuretano en ese país y la financiación equivalente para 2002-2009. El primer programa de ejecución para el periodo comprendido entre diciembre de 2001 y diciembre de 2002 (primera etapa) fue aprobado en la 35ª Reunión, mientras que el segundo programa de ejecución que abarcaba de enero a diciembre de 2003 (segunda etapa) se aprobó en la 38ª Reunión de noviembre de 2002. La cuantía total de 24 511.900 \$EUA, incluidos los costos de apoyo de 2 001 900 \$EUA para el Banco Mundial, se ha desembolsado hasta ahora en dos etapas destinadas a la eliminación gradual de 4 500 toneladas PAO de CFC-11.

3. En la Tabla 1 que figura a continuación se indican las metas de control de CFC y la financiación equivalente.

**Tabla 1: Metas de control para el consumo de CFC-11 en el sector de espuma de poliuretano en China (toneladas PAO) y financiación equivalente (en miles de \$EUA)**

	2002	2003	2004	2005	2006	2007	2008	2009	2010	Total
Límite de consumo anual de CFC-11 a nivel nacional (toneladas PAO)	17.200	15.500	13.100	10.400	7.700	4.130	3.800	300	0	
Límite de consumo anual de CFC-11 en el sector de espuma de poliuretano (toneladas PAO)	14.143	13.830	11.666	9.646	7.164	3.821	3.553	102	0	

	2002	2003	2004	2005	2006	2007	2008	2009	2010	Total
Metas anuales de eliminación del sector de espuma de poliuretano (toneladas PAO)	2.000	2.500	2.500	2.500	600	551				10.651
Financiación total anual (en miles de \$EUA) CFC-11 (toneladas PAO)	9.940	12.570	10.903	10.903	3.320	2.676	1.767	1.767		53.846
Costo de apoyo al programa (en miles de \$EUA)	886,6	1.115,3	961,27	961,27	282,8	240,84	159,03	159,03		4.766,14
<b>Costo total para el Fondo Multilateral (en miles de \$EUA)</b>	<b>10.826,6</b>	<b>13.685,3</b>	<b>11.864,27</b>	<b>11.864,27</b>	<b>3.602,8</b>	<b>2.916,84</b>	<b>1.926,03</b>	<b>1.926,03</b>		<b>58.612,14</b>

4. La entrega de los fondos está sujeta a lo siguiente:

a) La confirmación de que:

- i) se hayan alcanzado todas las metas de eliminación y los límites de consumo que se habían acordado para el año anterior;
- ii) que se haya verificado que las actividades planeadas para el año anterior se realizaron de conformidad con el programa anual de ejecución;
- iii) que se hayan firmado los contratos de eliminación de CFC por al menos el 50% de los objetivos del contrato para el año en curso y el 100% para el anterior.

b) La confirmación del desempeño mediante la verificación, a través de una inspección del sitio, de que el 15%, como mínimo, de las actividades de reconversión representan un mínimo del 15% del consumo de CFC del programa anual de ejecución;

c) Las cifras del consumo suministradas de conformidad con el acuerdo serán coherentes con los informes presentados por China a la Secretaría del Ozono en cumplimiento del Artículo 7 del Protocolo de Montreal.

5. El pago en 2003 para la realización del programa anual de ejecución para 2004 estará condicionado a la verificación satisfactoria de que China haya satisfecho al menos todas las

metas de eliminación y los límites de consumo para 2002, y que haya firmado contratos de eliminación para el 50% de las metas contractuales de 2003 y del 100% de aquellas correspondientes a 2002, según lo especificado en la Tabla 1, cuyos detalles se suministran en los programas de ejecución para 2002 y 2003.

### **Situación de la ejecución del programa anual para 2003**

6. El informe describe las metas de eliminación alcanzadas durante el periodo de ejecución de 2003 así como las actividades relativas a inversiones y no inversiones planeadas y emprendidas, al igual que los resultados obtenidos dentro del marco del acuerdo del Plan del sector de espuma de poliuretano en China.

### **Metas de eliminación**

7. El informe declara que, de conformidad con el acuerdo, a finales de 2003 se limitarán las metas de consumo nacional de CFC-11 a 15 500 toneladas PAO mediante la implantación del control de CFC-11 a nivel del sector de producción y del control de las importaciones netas. Al mismo tiempo, el consumo de CFC-11 en el sector de espuma de poliuretano no excederá las 13 830 toneladas PAO al realizarse proyectos de inversión individuales que fueron aprobados por el Comité Ejecutivo y financiados por el Fondo Multilateral en los últimos cuatro a cinco años. Todos los contratos que se necesiten para eliminar las 2 500 toneladas PAO de CFC-11 se firmarán en 2003, el 50% de dicha cantidad se habrá eliminado para finales de 2005 y la mitad restante a finales de 2006. Se prevé asignar 10 903 millones \$EUA a las empresas de espuma de poliuretano para que transformen su producción dejando de utilizar CFC-11, y de las actividades de asistencia técnica.

8. Principales actividades de eliminación:

- ? Para enero de 2003 ya se habían firmado los contratos para los seis proyectos de grupo del programa anual para 2002, que resultarán en la eliminación de un total de 5 075 toneladas PAO;
- ? El programa para 2002 equivale a 2553 toneladas PAO de CFC-11 para los tres grupos de empresas reestructuradas que deberán eliminarlos antes de 2005;
- ? El programa para 2003 representa 2721 toneladas de CFC-11 para los tres grupos restantes que se eliminarán antes de 2006.

9. En la tabla que figura a continuación aparece la lista de los proyectos del grupo y la eliminación gradual de CFC exigida así como las fechas en que fueron firmados los contratos.

<b>Proyecto</b>	<b>Consumo de CFC-11 en el plan (promedio 1997-1999)</b>	<b>Consumo actual de CFC 2002</b>	<b>Fecha de la firma del contrato</b>
<b>Programa para 2002</b>			
Xinxiang Xinyuan (8)	636,70	196,00	2 de septiembre de 2002
Chengdu Jinjian (6)	552,00	481,00	20 de agosto de 2002
Zhejiang Chunhui (31)	1 164,98	852,04	27 de diciembre de 2002
Subtotal	2.353,68	1 529,04	
<b>Programa 2003</b>			
Nantong Xinyuan	648,11	492,00	9 de enero de 2003
Shaoxing Weike	997,75	612,50	9 de enero de 2003
Lanzhou Huanyu	1 075,45	1 039,30	9 de enero de 2003
Subtotal	2 721,31	2 143,80	
<b>Total</b>	<b>5 074,99</b>	<b>3 672,84</b>	

10. Como se indicó en el informe de verificación, hay una tendencia a la baja en el uso de CFC-11, especialmente en la producción de espuma de poliuretano flexible en planchas, ya que las empresas tienden a utilizar agentes espumantes más baratos como el cloruro de metileno para reducir los costos de producción.

### **Políticas y medidas gubernamentales**

11. El Banco Mundial indicó que el Gobierno había hecho mayores esfuerzos para hacer respetar mejor las reglamentaciones y leyes existentes, y para adoptar medidas complementarias destinadas a impulsar una campaña en contra de la producción, el comercio y el consumo ilícitos de SAO. Dichas medidas incluyen una mayor concienciación del público a través de un sitio web en chino sobre el poliuretano, un sistema de contingentes y licencias, y el desarrollo de sustitutos así como la creación de capacidad a través de talleres.

### **Asistencia técnica**

12. Se informó que se habían planificado 15 actividades de asistencia técnica en los programas anuales para 2002 y 2003, de las cuales se habían completado siete y estaban realizándose las ocho restantes. Para finales de 2003 se esperaba terminar nueve de las 15 actividades de asistencia técnica que figuraban en el programa anual para 2002.

### **Informe de verificación del programa anual para 2003**

13. El Banco Mundial envió una misión de verificación sobre el terreno en agosto de 2003 que visitó 11 empresas productoras de espuma de poliuretano flexible en planchas, que se reconverterán a la tecnología del dióxido de carbono líquido. El consumo total de CFC-11 de las 11 empresas era 778,5 toneladas PAO en 1999 y 524,4 toneladas PAO en 2001.

14. La misión de verificación informó que las 11 empresas se habían establecido antes de julio de 1995 y que habían instalado sus máquinas productoras de espuma antes de dicha fecha. También utilizaban cantidades importantes de CFC-11 antes de 2001 pero ahora utilizan cloruro

de metileno por motivos económicos, ya que el precio el primero es un 250% superior al del segundo. Las empresas informaron que compraban el cloruro de metileno a aproximadamente 0,73 \$EUA/kg, comparado con el precio de CFC-11 de 1,81 \$EUA/kg. En el momento en que se aprobó el plan se había comunicado el precio de CFC-11 entre 1,10 \$EUA/kg y 1,30 \$EUA/kg, al tiempo que el cloruro de metileno oscilaba entre 0,50 \$EUA/kg y 0,60 \$EUA/kg. En el informe se indicó también que el cloruro de metileno se utilizaba en condiciones insatisfactorias en lo que hacía a la seguridad en el trabajo.

15. El informe de la misión demostró que dos de las 11 empresas usan máquinas que fabrican bloques de espuma (*boxfoam*) mientras que el resto utiliza máquinas de fabricación de espuma vertical (*vertifoam*) o continua, o ambas. En el cuadro que figura a continuación se presenta un resumen del informe de verificación. Como condición para participar en el plan de eliminación del sector de espumas se ha pedido a las empresas que se deshagan de su equipo básico. Tres empresas se han deshecho de sus máquinas de espuma continua al tiempo que dos han dado de baja sus máquinas *boxfoam* y compran bloques de espuma a Nantong Xinyuan (la empresa coordinadora) para procesarlos. Dos de las empresas se dedican ahora a otros negocios mientras que una está prácticamente parada y tiene un pequeño inventario de materias primas o de productos de espuma.

16. El Banco Mundial no se encargó de la verificación de la cantidad de CFC-11 eliminado en las empresas en 2002 ni tampoco de su consumo ese año.

### Resumen de la verificación de empresas en 2003

Empresa	Consumo de CFC en 2001 (toneladas PAO)	Producción de espuma en 2001 (toneladas PAO)	Equipo básico	Fecha de instalación	Observaciones
Tongzhou Xinan Polyurethane	31,0	946	Máquina de fabricación de espuma continua horizontal, 210 kg/min, de producción china	Diciembre de 1994	La eliminación de la máquina de fabricación de espuma fue la condición para participar en el proyecto de eliminación.
Tongzhou Polyurethane	72,5	1 473	<i>Maxfoam</i> , 280 kg/min <i>Vertifoam</i> , 40 kg/min	Mayo de 1993	Eliminación de la máquina <i>maxfoam</i> y planes para deshacerse de aquella <i>vertifoam</i> para participar en el proyecto de eliminación.
Nantong Haoli	45,0	1 357	Máquina <i>boxfoam</i>	Agosto de 1992	Eliminación de la máquina <i>boxfoam</i> para participar en el proyecto de eliminación.
Tongzhou Nanxing	39,5	1. 150	Máquina <i>boxfoam</i>	Agosto de 1992	Eliminación de la máquina <i>boxfoam</i> para participar en el proyecto de eliminación.
Rugao Jinru	80,0	1 250	Máquina <i>vertifoam</i>	Junio de 1995	La compañía utiliza actualmente sólo cloruro de metileno. Dejó de utilizar CFC-11 debido a su elevado precio.
Rugao Jixing	72,3	1 239	<i>Vertifoam</i> , 70 kg/min	Septiembre de 1993	Sólo utiliza cloruro de metileno como agente espumante auxiliar por razones económicas. Produce espuma para laminar textiles. Sigue aumentando la demanda de la producción de espuma destinada a

Empresa	Consumo de CFC en 2001 (toneladas PAO)	Producción de espuma en 2001 (toneladas PAO)	Equipo básico	Fecha de instalación	Observaciones
					la exportación.
Xuzhou Tongshan	66,0	1 257	Máquina de fabricación de espuma horizontal (continua), de producción china	Julio de 1995	Eliminación de la máquina de fabricación de espuma para participar en el proyecto de eliminación. La empresa despidió a sus obreros y alquilará la fábrica a la empresa local productora de bombillas eléctricas. La compañía no seguirá produciendo espuma sino que se dedicará a las actividades inmobiliarias.
Fengxian Pengya	32,0	850	Máquina de fabricación de espuma horizontal (continua), 150 kg/min, de producción china.	Julio de 1995	Los talleres de producción y corte de espuma están en tales condiciones que ya no pueden funcionar a menos que se hagan importantes reparaciones. La empresa se ha reconvertido recientemente a las estructuras de acero ligero y la construcción.
Pizhou Kesheng	34,0	1 000	Máquina de fabricación de espuma horizontal (continua), 230 kg/min, de producción china.	Octubre de 1994	La máquina de fabricación de espuma no está en buenas condiciones aunque podría seguir trabajando. La fábrica está prácticamente parada.
Dafeng Zhongyi	19,8	351	Máquina <i>vertifoam</i> china, 60 kg/min	Octubre de 1994	Utiliza principalmente cloruro de metileno como agente espumante auxiliar y CFC sólo para pedidos especiales.
Jiangyan Harbor	32,3	500	Máquina de fabricación de espuma horizontal (continua), 220 kg/min, de producción china,	Marzo de 1994	Produce espuma con cloruro de metileno. Poco inventario de materias primas y espuma producida.
Total	254,4				

### Programa anual de ejecución para 2004

17. Se prevé aprobar para China, con cargo a programa anual para 2004, la suma de 10 903 millones \$EUA, con 961 270 \$EUA para el Banco Mundial como costos de apoyo. China tendrá que cumplir con el límite nacional de consumo de 13 100 toneladas PAO de CFC-11, con un límite de consumo para el sector de la espuma de poliuretano de 11.666 toneladas PAO y con una meta de eliminación de 2 500 toneladas PAO.

18. Las actividades del programa anual para 2004 incluyen medidas a nivel de políticas y del Gobierno, actividades empresariales y asistencia técnica. Las primeras se concentrarán en siete actividades principales que se consideran necesarias para el éxito de la eliminación total de CFC-11 en China. Se trata de medidas de control y políticas que han estado en vigor durante algunos años y que seguirán aplicándose o incluso se reforzarán. Incluyen:

- ? la prohibición, en vigor desde 1997, de construir nuevas instalaciones de producción de espuma con CFC-11;

- ? el control de la producción de CFC-11, una reglamentación, en vigor desde 1999, sobre el contingente de producción destinada al comercio;
- ? el control de exportaciones e importaciones de SAO, establecido en 1999, que garantiza la cooperación en las medidas adoptadas por el SEPA, el Ministerio de Cooperación Económica y Comercio Exterior, y la Administración General de Aduanas.

19. Otras medidas de políticas previstas en el programa anual para 2004 incluyen:

- ? La elaboración de sustitutos, gracias a las cuales el Gobierno ha brindado su apoyo al desarrollo de sustitutos y a la investigación relativa a los productos químicos que no contienen CFC, aptos para la fabricación de espuma;
- ? Un sistema de licencias con contingentes para el control del comercio y el consumo de SAO. Se supone que el sistema que se creará será una forma eficaz de controlar el comercio y el consumo, y se espera que resulte un instrumento útil para el acopio de datos y para evitar que las empresas reconvertidas vuelvan a usar SAO.

20. A nivel de la empresa el SEPA identificará a las que producen espuma de poliuretano para que satisfagan las metas de eliminación de 2 500 toneladas. Para lograrlo el SEPA determinará tres o cuatro grandes proyectos regionales. Para mediados de 2004 se espera que se hayan firmado por lo menos el 50% de los contratos de reducción de CFC-11 y que la mitad restante pueda concretarse antes de finales de 2004. Las actividades específicas que se emprenderán a lo largo del año son:

- ? Talleres de capacitación a los que se invitará a participar a empresas que se prevé incluir en los programas anuales para 2004 y 2005;
- ? La preparación y evaluación de las propuestas de proyecto;
- ? La determinación de los fondos donados después de la evaluación de proyecto;
- ? La selección de empresas que se incluirán en el programa anual;
- ? La firma del 50% de los contratos de reducción dentro del programa anual para 2004;
- ? La realización de los proyectos firmados.

21. Se prevén seis actividades de asistencia técnica, incluida la auditoría del desempeño en 2003, la formación del personal que llevará a cabo las actividades de eliminación, y la formulación estándar de la fase II y su revisión. Para finales del primer trimestre de 2004 se espera acordar con el Banco Mundial los términos de referencia de las actividades de asistencia técnica que comprenden la auditoría de rendimiento para 2003 en función de la cual se planea la capacitación de auditores par el segundo trimestre de 2004, una vez que se hayan acordado los términos de referencia en el primer trimestre.

## COMENTARIOS Y RECOMENDACIONES DE LA SECRETARÍA

### COMENTARIOS

22. China informó a la Secretaría del Fondo un consumo de CFC-11 para 2002 de 17.187 toneladas, de las cuales 14 100 toneladas PAO corresponden al sector de espuma. Estas cifras están dentro de los límites de consumo nacional (17 200 toneladas PAO) y del sector de espuma (14 143 toneladas PAO) para 2002, que se acordaron con China dentro del Acuerdo. Sin embargo, dado que no hubo una verificación de esta eliminación de CFC ni tampoco del límite de consumo de esa sustancia, tal como se exige en el Acuerdo, no pueden corroborarse los datos comunicados. Dada la complejidad de los sectores de producción y consumo de CFC, que incluyen los sectores de espuma, refrigeración y tabaco, resulta fundamental disponer de un sistema del seguimiento de los progresos de la fase de eliminación para garantizar al Gobierno y al Comité Ejecutivo que las medidas adoptadas y las inversiones sirven para ayudar a China a eliminar el uso de CFC. En este sentido debería concederse la máxima prioridad a la capacitación de auditores dentro del programa anual para 2004.

23. El Banco Mundial presentó un informe de verificación de las empresas, basado en el programa de ejecución para 2003, que satisface los requisitos del Acuerdo. El consumo de CFC de las empresas verificadas representa el 26% de las 2 500 toneladas PAO que debían eliminarse, mientras que el número de contratos equivale al 33% de los firmados. En ambos casos se ha superado el mínimo de 15% requerido. El informe de verificación mostró una tendencia a la baja en el consumo de CFC-11 en el subsector de espuma de poliuretano flexible en planchas, puesto que el CFC-11 perdió su ventaja competitiva frente al cloruro de metileno, que es una sustancia que no agota la capa de ozono, para usarlo de agente espumante auxiliar.

24. Al presente documento se anexan el programa anual de ejecución para 2004 del sector de espuma de poliuretano para China y la situación de la ejecución del programa anual para 2003. El monto de 10 903 000 \$EUA y los costos de apoyo asociados de 961 270 \$EUA, que se piden para ejecutar el programa anual para 2004, son conformes al Acuerdo.

### RECOMENDACIÓN

25. El Comité Ejecutivo quizás desee considerar el pedido de financiación para el programa anual de ejecución para 2004, a la luz de los comentarios anteriores de la Secretaría y, si lo aprueba, pedirle al Banco Mundial que, con carácter prioritario, se asegure de que, según lo indicado en el programa anual para 2004, se establezca un sistema que ofrezca una verificación satisfactoria de la eliminación de CFC los proyectos en curso y los nuevos en el sector de espuma de poliuretano así como del consumo anual de CFC en el sector en 2003 y los años subsiguientes.

## HOJA DE EVALUACIÓN DE PROYECTO CHINA

SECTOR: Fumigante                      Uso de SAO en el sector (2002): Producción 2 135,4 toneladas PAO  
Consumo 1 087,8 toneladas PAO  
(excluidas QPS)

Umbrales de costo a eficacia en el subsector: n/c

### *Título del proyecto:*

(a) Eliminación del bromuro de metilo a nivel nacional (primera etapa)

Datos del proyectos	Plan de eliminación del bromuro de metilo
Consumo de la empresa (toneladas PAO)	
Impacto del proyecto (toneladas PAO)	*1 087,8
Duración del proyecto (meses)	30
Monto inicial solicitado (\$EUA)	17 235 749
Costo final del proyecto (\$EUA):	
Costo adicional de capital (a)	59 903 994
Costo de imprevistos (b)	5 990 399
Costo adicional de explotación (c)	(25 761 742)
Costo total del proyecto (a+b+c)	40 132 651
Propiedad local (%)	100%
Componente de exportación (%)	0%
<b>Monto solicitado para la primera etapa (\$EUA)</b>	<b>17 235 749</b>
Costo a eficacia (\$EUA /kg)	**36,89
¿Financiamiento de la contraparte confirmado?	
Organismo nacional de coordinación	SEPA
Organismo de ejecución	ONUDI

<i>Recomendaciones de la Secretaría</i>	
Monto recomendado (\$EUA)	
Impacto del proyecto (toneladas PAO)	
Costo a eficacia (\$EUA/kg)	
Costo de apoyo del organismo de ejecución (\$EUA)	
Costo total al fondo multilateral (\$EUA)	

\* El impacto total del plan es de 1 087,8 toneladas PAO (consumo) y el de la primera etapa es de 389 toneladas PAO.

\*\* Costo a eficacia de la eliminación a nivel nacional.

## DESCRIPCIÓN DEL PROYECTO

26. El Gobierno de China presenta un plan nacional de eliminación del bromuro de metilo (BM) al Comité Ejecutivo para que lo considere en su 41ª Reunión.

27. El Gobierno de China ratificó la enmienda de Copenhague al Protocolo de Montreal el 22 de abril de 2003, que entró en vigor el 21 de julio de 2003. China es tanto productor como consumidor de bromuro de metilo. Los niveles básicos para la producción y el consumo de esta sustancia son 776,3 toneladas PAO y 1 101,6 toneladas PAO, respectivamente.

28. El Gobierno de China pide asistencia para reducir su producción en 45,4 toneladas PAO y su consumo en 389,0 toneladas PAO.

### Producción y consumo de bromuro de metilo

29. La encuesta realizada al preparar el plan de eliminación del bromuro de metilo dio los siguientes resultados:

	<b>2000</b>	<b>2001</b>	<b>2002</b>
Producción	1 438,2	1 391,4	2 135,4
Importaciones	1 290,0	858,6	813,0
Exportaciones	628,2	609,6	900,0
Consumo, incluidos QPS y materias primas	2 100,0	1 640,4	2 048,4
Usos como materias primas y QPS	(480,0)	(644,4)	(960,6)
Consumo, excluidos QPS y materias primas	1 620,0	996,0	1 087,8

30. En China el bromuro de metilo se produce en tres empresas: la fábrica de productos químicos Lianyungang Seawater, la corporación de productos químicos Zhejiang Linhai Jianxin y la fábrica de productos químicos Shandong Changyi. En 1996, la empresa multinacional Deadsea Bromine compró el 60% de Lianyungang Seawater y la rebautizó Lianyungang Deadsea Bromide Corporation.

31. En 2002 la capacidad instalada de producción de bromuro de metilo es 5 040 toneladas PAO, desglosada del siguiente modo entre las tres fábricas:

<b>Fábrica</b>	<b>Capacidad instalada</b>	<b>Producción</b>	<b>Bromuro de metilo vendido</b>
Lianyungang Deadsea Bromide Co.	3 000	1 549	1 613
Linhai Jianxin	1 500	497	497
Shandong Changyi	540	89	104
Total	5 040	2 135	2 215

32. Al inicio sólo se usaba el bromuro de metilo para las aplicaciones QPS en China. Sin embargo, en los últimos años el sector agrícola nacional se amplió con la producción de nuevos cultivos, lo que ocasionó un aumento en su uso. Actualmente se lo emplea para fumigar tierras destinadas a la producción de fresas, pepinos, tomate, berenjenas, pimientos guindilla, flores y tabaco, y para fumigar los productos básicos. En la tabla que figura a continuación se presenta su consumo por cultivo y aplicación:

<b>Cultivo/aplicación</b>	<b>Superficie (ha)</b>	<b>BM (toneladas PAO)</b>
Fresas	1 297	312
Pepinos	99	24
Tomates	400	96
Berenjenas	148	36
Pimientos guindilla	149	36
Flores	149	30
Tabaco	250 994	427,8
Productos básicos		126
<b>Total</b>	<b>253 236</b>	<b>1 087,80</b>

#### Proyectos de demostración

33. Hasta ahora el Comité Ejecutivo aprobó los siguientes proyectos y actividades para China relacionados al bromuro de metilo:

- a) Encuesta sobre la producción y el consumo del bromuro de metilo en China (PNUD), para obtener y analizar información básica sobre la producción y el consumo de esta sustancia, destinada a facilitar la planificación de un programa futuro de eliminación (aprobado en la 12ª Reunión, por un costo total de 96 314 \$EUA);
- b) Proyecto de demostración sobre las alternativas al uso del BM en la fumigación de suelos (ONUDI), para demostrar la viabilidad de tecnologías alternativas a dicha sustancia, aplicadas a pepinos, tomates, tabaco, fresas e hierbas medicinales teniendo en cuenta los aspectos económicos y la fiabilidad de las alternativas (aprobado en la 22ª Reunión por un costo total de 484 405 \$EUA);
- c) Programa de demostración para reemplazar el BM (Canadá), para demostrar cómo un enfoque integrado de un plan de manejo integrado de plagas puede resultar una alternativa a dicha sustancia en silos mediante el uso de suelo diatomáceo y un insecticida químico sintético (aprobado en la 22ª Reunión, por un costo total de 145 000 \$EUA);
- d) Plan de políticas sectoriales para la eliminación gradual de BM en China (PNUMA), para realizar una encuesta adicional del potencial de crecimiento de dicha sustancia en la zona; investigar la estructura de aplicación potencial; efectuar una encuesta sobre el suministro de BM, incluida la producción;

identificar y seleccionar tecnologías alternativas y evaluar los beneficios tanto económicos como sociales de las mismas; determinar la influencia en la eliminación debida a los planes de los fabricantes; determinar un marco de políticas y ayudar a crearlo; especificar las necesidades de capacitación; y proponer un plan nacional de políticas para la eliminación (aprobado en la 24ª Reunión por un costo total de 169 500 \$EUA);

- e) Evaluación técnico-económica de las alternativas al BM (PNUMA), para realizar un análisis de costo y beneficio de las alternativas a esta sustancia y sus repercusiones en la agricultura china; garantizar que los resultados de tal análisis contribuyan a facilitar la adopción de alternativas en ese país, lo que lleve a la eliminación del BM y a convencer a los agricultores de que las alternativas son viables desde el punto de vista económico y técnico, y que no tendrán un efecto negativo en su producción (aprobado en la 35ª Reunión por un costo total de 90 400 \$EUA);
- f) Cursos de toma de conciencia para apoyar la ratificación de la enmienda de Copenhague (PNUMA) y para alentar a los usuarios del BM a que hagan presión en favor de la misma (aprobado en la 35ª Reunión por un costo total de 113 000 \$EUA).

#### Estrategia de eliminación

34. Para 2005 China tiene que haber reducido su producción básica de bromuro de metilo en un 10 por ciento (teniendo en cuenta el margen de 10 por ciento permitido para cubrir las necesidades básicas nacionales de los países del Artículo 5) y su nivel de consumo básico de bromuro de metilo en un 20 por ciento (véase la tabla que figura a continuación):

	<b>Toneladas PAO</b>	
	<b>Producción</b>	<b>Consumo</b>
Nivel básico	776,3	1 101,6
10 por ciento de reducción permitida a los países del Artículo 5	77,6	
Nivel máximo permitido	698,6	881,3
Nivel actual (2002)	2.135,4	1 087,8
Exportaciones y usos para QPS y materias primas	(1 396,0)	
Producción destinada a la eliminación gradual	744,0	
Cantidad que se eliminará a más tardar en 2005	45,4	206,5
Nivel restante (después de 2005)	698,6	881,3

35. Basados en los requisitos de eliminación del Protocolo de Montreal, después de 2005 China tendría que importar más de 180 toneladas PAO de BM para satisfacer sus necesidades de consumo local. En estas circunstancias el Gobierno de China decidió la eliminación de una cantidad de bromuro de metilo del consumo superior a aquella exigida por el Protocolo, con el objeto de alcanzar el mismo nivel de producción de la sustancia.

36. La estrategia de eliminación de la producción y del consumo de BM se basará en los siguientes principios:

- a) Reforzar las restricciones de producción e importaciones con un sistema de contingentes para cumplir con la reducción del consumo para 2005;
- b) Concesión de licencias para aplicaciones QPS para controlar dicho consumo;
- c) Control del consumo de BM en el subsector del tabaco con el apoyo de STMA y para fumigar productos básicos con el apoyo de la Oficina de Reserva Cerealera del Estado;
- d) Realizar programas de capacitación para transferir las tecnologías alternativas necesarias a todos los usuarios del BM;
- e) Hacer que la eliminación de BM sea verificable a nivel del país, de las provincias y de los cultivadores;
- f) Conceder prioridad a los siguientes cultivos y aplicaciones para los cuales ya existen tecnologías alternativas: plantíos de tabaco (la tecnología flotante ya la utilizan 50 000 cultivadores); fumigación de productos básicos (ya que se emplean más de 4000 toneladas de fosfina); pepinos y berenjenas (donde los agricultores han elaborado técnicas de injertos que utilizan más de 5 000 cultivadores).

37. Basado en los principios antes mencionados, a más tardar en 2005 el Gobierno de China propone la eliminación de 389 toneladas PAO de BM en el tabaco (213,9 toneladas PAO), las berenjenas (36,0 toneladas PAO) y los pepinos (12,9 toneladas PAO) así como en la fumigación de productos básicos (126,0 toneladas PAO).

#### Tecnologías de reemplazo y costos

38. Las tecnologías alternativas al BM propuestas para los cultivos y sus aplicaciones se presentan en el siguiente cuadro:

<b>Cultivo/aplicación</b>	<b>Tecnologías alternativas al BM</b>
Fresas	? Metam-sodio inyectado en el suelo
Pepinos	? Injertos
Tomates	? Metam -sodio inyectado en el suelo
Berenjenas	? Sistema de bandejas flotantes en microtúneles
Pimiento guindilla	? Metam-sodio inyectado en el suelo
Tabaco	? Sistema de bandejas flotantes
Flores	? Esterilización
Productos básicos	? Fosfina (tabletas o píldoras)

39. El plan de eliminación incluye también programas de capacitación.

40. El costo total del plan nacional de eliminación de BM es 40 130 691 \$EUA y la cantidad requerida para la ejecución de la Fase 1 es 17 235.750 \$EUA, que se desglosan del siguiente modo:

Cultivo/ aplicación	Costos totales del proyecto (\$EUA)			Costos totales para la Fase 1(\$EUA)		
	Capital	Funcionamiento	Total	Capital	Funcionamiento	Total
Fresa	1 806 724	757 531	2 564 255	-	-	-
Pepino	39 446	(96 484)	(57 038)	21 203	(51 860)	(30 658)
Tomate	595 625	429 993	1 025 618	-	-	-
Berenjena	48 430	(142 603)	(94 173)	48 430	(142 603)	(94 173)
Pimiento guindilla	219 250	84 058	303 308	-	-	-
Flores	2 157 100	213 279	2 370 379	-	-	-
Tabaco	53 822 641	(27 034 396)	26 788 245	26 911 321	(13 517 198)	13 394 123
Productos básicos	2 636 425	26 880	2 663 305	2 636 425	26 880	2 663 305
Capacitación	4 566 793		4 566 793	1 303 154		1 303 154
<b>Total</b>	<b>65 892 433</b>	<b>(25 761 742)</b>	<b>40 130 691</b>	<b>30 920 531</b>	<b>(13 684 781)</b>	<b>17 235 750</b>

41. El tiempo estimado para la realización de la primera fase del proyecto es de 2 años y medio.

## COMENTARIOS Y RECOMENDACIONES DE LA SECRETARÍA

### COMENTARIOS

42. La Secretaría hizo comentarios a la ONUDI sobre la propuesta de proyecto el 22 de octubre de 2003. Sin embargo, en el momento de terminarse el presente documento para su presentación ante el Comité Ejecutivo, la ONUDI no era capaz de responder a las observaciones y comentarios de la Secretaría. Las respuestas de esa Organización serán comunicadas al Comité Ejecutivo antes de su 41ª Reunión.

### Sector de producción de BM

43. De acuerdo con el plan de eliminación, desde 1995 tres compañías han venido produciendo BM en China, a saber, Lianyugang Seawater, Zhejiang Linhai Jianxin y Shandong Changyi. No obstante, la Secretaría señaló que, de acuerdo con el marco estratégico para el control de BM en China: Plan de Acción (enero de 2000), en 1995 sólo dos empresas lo producían: Lianyugang (con una capacidad proyectada de 3.000 toneladas) y Changyi (con una capacidad proyectada de 300 toneladas). Además, la producción informada de China en 1995 era de sólo 171 toneladas PAO. Al parecer la línea de producción de Zhejiang Linhai Jianxin fue instalada después de 1995.

44. Basándose en los datos informados por el Gobierno de China de conformidad con el Artículo 7, en 2005 China debe reducir en 40,5 toneladas PAO su producción de BM controlada en 2002. La Secretaría observó que sólo 24,6 toneladas PAO de esta cantidad podrían reunir los requisitos para la financiación, ya que las 15,9 toneladas PAO restantes están vinculadas a los

propietarios extranjeros de la fábrica Lianyugang (60 por ciento) y a la producción de Zhejiang Linhai Jianxin (establecida después de 1995).

#### Sostenibilidad a largo plazo

45. Basada en la información suministrada en la propuesta del proyecto la Secretaría preparó la tabla que figura a continuación donde se suministra el costo incremental y la rentabilidad asociada a la eliminación de BM por cultivos y aplicación:

Cultivo/ aplicación	PAO	Capital en \$EAU	Operaciones en \$EAU	Capaci- tación en \$EAU	Imprevistos en \$EAU	Total en \$EAU	\$EAU por kg
Fresas	312,0	1 643 950	757 531	118 912	176 286	2 696 679	8,64
Pepino	24,0	35 740	(96 484)	2 585	3 833	(54 326)	(2,26)
Tomate	96,0	542 900	429 993	39 270	58 217	1 070 380	11,15
Berenjena	36,0	44 100	(142 603)	3 190	4 729	(90 584)	(2,52)
Pimiento guindilla	36,0	198 250	84 058	14 340	21 259	317 907	8,83
Flores	30,0	1 961 000	213 279	141 845	210 285	2 526 409	84,21
Tabaco	427,8	48 929 674	(27 034 396)	3 539 238	5 246 891	30 681 407	71,72
Productos básicos	126,0	2 396 750	26 880	292 250	268 900	2 984 780	23,69
<b>Total</b>	<b>1,087,8</b>	<b>55 752 364</b>	<b>(25 761 742)</b>	<b>4.151 630</b>	<b>5 990 399</b>	<b>40 132 651</b>	<b>36,89</b>

46. Basada en la información de la tabla anterior la Secretaría hizo las siguientes aclaraciones a la ONUDI:

- a) La producción actual de pepinos y berenjenas que usa 50 toneladas PAO de BM como fumigante de suelos es más costosa y menos sostenible que la tecnología alternativa propuesta (por ejemplo, los ahorros en los gastos de funcionamiento compensan los costos asociados al equipo y la capacitación necesaria). Por lo tanto la eliminación definitiva de BM en estos dos cultivos debería constituir una prioridad;
- b) China puede lograr la reducción propuesta de 389,2 toneladas PAO de BM eliminando (parcial o totalmente) su uso en pepinos, berenjenas, fresas o pimientos guindilla, o en todos, cuando estén disponibles tecnologías más rentables y, por tanto, sostenibles, estén disponibles lo que puede lograrse sin ningún costo para el Fondo, dado que los ahorros en las operaciones exceden los costos de capital asociados;
- c) Las tecnologías menos rentables propuestas se aplican a las flores 84,21 \$EUA/kg), el tabaco (71,72 \$EUA/kg) y los productos básicos (23,69 \$EUA/kg). Partiendo de esta base sería conveniente posponer las actividades de eliminación de MB en estas aplicaciones hasta que China dispusiera de tecnologías más rentables y, por ende, más sostenibles.

#### Tasas de aplicación del BM

47. La Secretaría tomó nota de que la media de las aplicaciones de BM en diversos cultivos y productos básicos es muy alta comparada con los dosajes utilizados para los mismos cultivos en

otros países (la Secretaría es consciente de que el dosaje de cualquier fumigante depende de un número de factores, como el tipo de plaga, las características del suelo y las condiciones climáticas). A este respecto, sólo con reducir el dosaje de BM en las aplicaciones, mediante la introducción de prácticas de gestión de plagas, se pueden lograr reducciones sustanciales en su consumo de BM.

#### Comentarios específicos

48. Además de las cuestiones antes mencionadas, la Secretaría también planteó otras específicas, relacionadas con las diferentes tecnologías alternativas al BM propuestas. Específicamente para la fumigación de suelos, el registro de 1-3 dicloropropeno y cloropicrin (que están entre los fumigantes más ampliamente usados en el mundo) en China; el elevado costo del metam-sodio considerando que puede producirse en China; el elevado costo de las máquinas de inyección de construcción nacional para la aplicación de metam-sodio; y la sostenibilidad a largo plazo del vapor como tecnología propuesta para las flores. Para la fumigación de silos se plantearon las cuestiones relacionadas con el uso de fosfina en tabletas, que es el método preferido en todo el mundo (por ejemplo, el costo es muy similar a las aplicaciones de BM).

49. Con respecto a la reducción de BM en el sector del tabaco (que representa más del 76 por ciento del costo total del proyecto), la Secretaría planteó las siguientes cuestiones:

- a) El costo unitario de las bandejas (0,82 \$EUA/unidad) es mucho más elevado que los costos de las bandejas en proyectos similares que fueron aprobados por el Comité Ejecutivo, a pesar del elevado número de empresa que fabrican espuma en el país (fueron concedidos casi 124 millones \$EUA a China para la reconversión de los fabricantes de espuma);
- b) El proyecto propone la creación de microtúneles para las plántulas para que crezcan en superficies pequeñas por un costo total de 25,25 millones \$EUA, e invernaderos para plántulas que crezcan en una zona mayor (30 ha) a un costo de 23,68 millones \$EUA. La Secretaría tomó nota de que el costo de los invernaderos propuestos era extremadamente alto; más aún, en el caso del Brasil, con una superficie similar plantada con tabaco utilizando BM (240.218 ha), la eliminación se basó exclusivamente en el uso de microtúneles a un costo mucho menor;
- c) La Secretaría tomó nota también de que los precios propuestos para las hojas de polietileno eran más caros que en el proyecto del Brasil. Si se usara el precio indicado por el Brasil, el costo de capital del proyecto se reduciría en unos 450 000 \$EUA. Además, se propusieron arcos de acero galvanizado (a un costo total de 4,3 millones \$EUA) para la construcción de microtúneles; en este sentido, la Secretaría pidió asesoramiento sobre la viabilidad de utilizar el material disponible localmente en China (por ejemplo, bambú) a un costo menor;
- d) Se propusieron bandejas con 240 células. Sin embargo, pueden utilizarse muchas más células sin que incidan en la calidad y el desarrollo de las plántulas (conlle

ventajas económicas para los agricultores utilizar bandejas con mayor número de células). Por ejemplo, las bandejas con 264 células e incluso 288 fueron propuestas en la fase de aprobación del proyecto y en este sentido el tamaño de los microtúneles podría reducirse en casi el 20 por ciento si se utilizaran 288 células (con los correspondientes ahorros en los materiales y en los insumos agrícolas);

- e) Al calcular los costos de funcionamiento el número de semillas necesarias tanto para el sistema tradicional como para el de bandejas flotantes fue el mismo, y las diferencias en el precio entre las semillas ordinarias y las que se presentan en forma de píldoras fueron muy grandes (se necesitan muchas más semillas dentro del sistema tradicional mientras que en el sistema de bandejas flotantes hacen falta cantidades menores de otras semillas).

## **RECOMENDACIÓN**

50. Pendiente.

## **PLAN DE ELIMINACIÓN DEL SECTOR DE HALONES EN CHINA: PROGRAMA ANUAL PARA 2004**

### **DESCRIPCIÓN DEL PROYECTO**

51. De conformidad con la aprobación del Comité Ejecutivo del Plan de eliminación del sector de halones en China (Decisión 23/11), China pide que se libere la suma de 1,2 millones \$EUA correspondientes a la séptima etapa de la ejecución del Programa Anual para 2004. Con dichos fondos, China mantendrá la producción y el consumo del halón 1211 en un máximo de 1 990 toneladas y 1 890 toneladas, respectivamente. La producción del halón 1301 se mantendrá en un nivel máximo de 600 toneladas y su consumo en 150 toneladas. En el pedido presentado por el Banco Mundial, que se encuentra en el sitio web de la Secretaría del Fondo ([www.unmfs.org](http://www.unmfs.org)) se dan los detalles del programa anual. El Programa Anual para 2004 incluye las siguientes actividades:

- a) se destinarán 0,28 millones \$EUA para el cierre de fábricas de extintores y la reconversión de 5 fabricantes;
- b) se destinarán 0,8 millones \$EUA a la reconversión de 8 a 10 fabricantes de sistemas de extintores con halón 1 211; y
- c) se utilizarán 0,12 millones \$EUA para las actividades de asistencia técnica con objeto de apoyar el programa de eliminación de halones y garantizar que se respeten los requisitos existentes relativos a la protección contra incendios.

52. El Gobierno de China seguirá realizando llamados a licitación, y mejorándolos, para los contratos de cierre y reconversión para las actividades de eliminación de halones, basándose en la experiencia obtenida en los seis primeros programas anuales. Seguirá aplicando contingentes para la producción destinada al comercio y reforzando la prohibición de que se instalen nuevos extintores con halones que no sean indispensables, mediante una restricción gradual de la definición de los usos esenciales. Para contribuir a que se respete localmente la prohibición cuando su uso no sea indispensable, el Gobierno se asegurará de que los detalles de tal prohibición se difundan a los consumidores potenciales a través de los medios de comunicación, boletines, etc.; las oficinas de bomberos locales y aquéllas encargadas de la protección ambiental realizarán inspecciones periódicas a los consumidores y presentarán informes periódicos al Ministerio de Seguridad Pública y al Organismo de Protección Ambiental del Estado (SEPA); e introducirá un estricto control para la venta de halones.

53. A través de una combinación de contingentes de producción, de sistemas y llamado a licitación y de medidas administrativas se otorgarán fondos a las empresas para las actividades de cierre y reconversión.

54. Las actividades de asistencia técnica planeadas para 2004 incluyen: establecimiento de una norma nacional para las condiciones de desempeño y los métodos de prueba destinados a los componentes para los sistemas de extintores por aspersión de agua; elaboración de un código de diseño para sistemas de extintores con partículas de polvo; y capacitación del personal que

trabaja en las actividades de eliminación gradual y auditorías de desempeño para las empresas que forman parte del programa anual.

## **COMENTARIOS Y RECOMENDACIONES DE LA SECRETARÍA**

### **COMENTARIOS**

#### Metas de producción y consumo

55. El informe de auditoría confirmó que se habían alcanzado las metas de producción y consumo para 2002. Además se observó que la metodología de limitar los contingentes de producción al nivel permitido de consumo y la aprobación de los contingentes para la exportación parece funcionar, cuando se lo considera retroactivamente, al igual que la prohibición para la venta de halones o de productos que los consumen, o ambos, por parte de empresas que han recibido fondos dentro del marco del proyecto.

56. No se produjo halón 1301 en China en 2002 debido a la falta de demanda. De conformidad con el acuerdo, China podría haber producido 6 000 toneladas PAO.

#### La fábrica de extintores de polvo ABC

57. La fábrica de extintores de polvo ABC compró con fondos resultantes del acuerdo, la fábrica Foshan Electro-chemical General, la que produjo 2 400 toneladas entre enero y octubre de 2003, después de haber sido inaugurada en diciembre de 2002 con una capacidad anual de 3 000 toneladas. El Banco indicó que la empresa era capaz de penetrar el mercado debido a la calidad de su polvo ABC, la eliminación intensiva del uso del halón en Guangdong Provide y, posiblemente, la ausencia de otros proveedores locales de partículas de polvo ABC en la provincia.

#### Fabricante de cilindros ligeros de CO<sub>2</sub>

58. Ya llegó todo el equipo de producción importado para el fabricante de cilindros ligeros de CO<sub>2</sub>. Actualmente se está terminando su instalación y la puesta en marcha de los servicios de suministro basándose en las pruebas previstas para finales de enero de 2004. De conformidad con los planes actuales, la inauguración oficial tendrá lugar en julio de 2004. Todavía no se ha iniciado la producción; la de carácter comercial comenzará inmediatamente después de la inauguración por parte de China. De acuerdo con las condiciones del contrato con ese país, la empresa está obligada a producir cilindros exclusivamente para el mercado interno y sólo se permitirán las exportaciones después de que se haya satisfecho la demanda nacional.

#### Reciclaje de halones

59. La Decisión 23/11, en el párrafo G, indica que, dado que se espera que el presente [acuerdo de] proyecto financie una amplia capacidad de reciclaje, y que dichos fondos se suministran solamente para permitir que China cumpla con sus obligaciones en materia de

reducción, el país se comprometerá a impedir la exportación a los países desarrollados del halón recuperado o regenerado. Dado que en Guangdong se instaló el banco de halones, la Secretaría del Fondo pidió que se adoptaran medidas para garantizar que no se exportara nada de ese halón regenerado. El Banco Mundial indicó que, debido a la gran disponibilidad de halón reciclado europeo en los mercados internacionales, no había pedidos de exportación de halón [regenerado] de China. La exportación de cualquier SAO (reciclada o virgen) exige un permiso especial del SEPA, por intermedio de su Oficina de Gestión de Exportaciones e Importaciones, administrada conjuntamente con la Administración General de Aduanas y el Comité Estatal de Reforma para el Desarrollo. Según el acuerdo, no hay limitaciones para la exportación o la importación del halón reciclado. El Banco indicó también que cualquier centro de reciclaje ulterior recibiría los costos de capital necesarios para crear un banco de halones pero que no se le pagarían los costos de funcionamiento ni se le darían subsidios.

#### Tecnología de espuma vegetal

60. El Banco Mundial indicó que después del éxito de las pruebas del agente espumoso de proteínas vegetales elaborado por una empresa privada en China, el Gobierno firmó un contrato para construir una fábrica con una capacidad de 3 000 toneladas con recursos procedentes del Plan del sector de halones en China, destinado al componente espumoso de las alternativas al halón 1211, de conformidad con el párrafo E de la Decisión 23/11.

#### Encuesta sobre la producción de extintores de CO<sub>2</sub>

61. En el Anexo V del documento sobre las iniciativas especiales se indica que la encuesta sobre la producción de extintores de CO<sub>2</sub> comenzó en junio de 2003 y debía terminar el 30 de septiembre de ese año. El párrafo E de la Decisión 23/11 indica que China también está de acuerdo en que, después de una reconversión completa, en 2005 por lo menos 3,59 millones de extintores producidos en ese país contendrán CO<sub>2</sub> o bien utilizarán una tecnología que sea, al menos, igualmente costosa. De no ser así, habrá que devolver los fondos recibidos, basándose en una tasa de 3,08 \$EUA por unidad faltante de extintores de CO<sub>2</sub> o equivalentes.

62. El Banco indicó que se había producido una demora de tres meses en la encuesta debido al síndrome respiratorio agudo grave (SARS) o neumopatía atípica, pero que los primeros resultados de la encuesta indicaban que en 2002 la producción nacional de cilindros de CO<sub>2</sub> era de 1,56 millones. Esto representa un aumento anual del 20 por ciento a partir de 1999. El Banco indicó también que más fabricantes de extintores habían comunicado al SEPA su intención de dedicarse a producir cilindros de CO<sub>2</sub> debido a un aumento de la demanda del mercado. El Banco dijo que, según entendía el acuerdo, la meta era acumulativa en vez de anual. Sin embargo, la Secretaría del Fondo observó que, de conformidad con el párrafo E, China debería producir 3,59 millones de extintores de CO<sub>2</sub> o comparables durante el año 2005.

### **RECOMENDACIONES**

63. El Comité Ejecutivo quizás desee aprobar el programa de trabajo para 2004 del Plan de halones de China en el nivel acordado de 1 200 000 \$EUA con unos gastos del organismo que ascendían a 90 000 \$EUA.

**ELIMINACIÓN DE SAO DEL SECTOR DE DISOLVENTES:  
PROGRAMA ANUAL DE EJECUCIÓN PARA 2004**

**DESCRIPCIÓN DEL PROYECTO**

**Antecedentes**

64. En nombre del Gobierno de China, el PNUD presentó a consideración del Comité Ejecutivo en su 41ª Reunión el informe actualizado sobre la marcha de las actividades de 2003 y un programa anual de ejecución para 2004, de conformidad con el Acuerdo para el Plan del sector de disolventes para la eliminación de SAO en China (el Plan). Los documentos completos se presentan en el Anexo I.

65. El Acuerdo fue aprobado, en principio, en la 30ª Reunión del Comité Ejecutivo en marzo de 2000, a un costo total de 52 millones \$EUA. Entre las Reuniones 30ª y 36ª se aprobaron partidas de financiamiento de 6,75 millones \$EUA, 6 955 millones \$EUA y 6,33 millones \$EUA, más costos de apoyo de 10 por ciento, para los programas anuales de ejecución hasta 2002 inclusive.

66. El desembolso de los fondos aprobados para 2002 no se convino hasta la 38ª Reunión (Decisión 38/61), cuando China y el PNUD satisficieron la condición del Acuerdo de informar las cantidades de CTC compradas por fábricas específicas para su uso como materias primas eximidas y agente de proceso en 2000.

67. En la Decisión 38/61 el Comité Ejecutivo también acordó considerar el programa anual de ejecución para 2003 en su 39ª Reunión. No obstante, el proyecto no se presentó en esa Reunión porque en ese momento China no había podido satisfacer la condición de informar el consumo de CTC en 2001.

68. En su 40ª Reunión, el Comité Ejecutivo consideró el Programa Anual de Ejecución para 2003 y aprobó la financiación solicitada para su ejecución; convino en mantener al PNUD como organismo de ejecución por el tiempo restante del proyecto, con costos de apoyo del 7,5 por ciento; y pidió al Gobierno de China que devolviera la financiación de 2 millones \$EUA, reasignados de conformidad con la Decisión 33/46, para usarlos según la aprobación original en el plan del sector de disolventes (Decisión 40/46).

**Informe sobre la marcha de las actividades en 2003**

69. El informe sobre la marcha de las actividades indica que en 2003 el Gobierno de China y el PNUD siguieron realizando las actividades de eliminación a nivel de empresa mediante contratos de reducción de SAO iniciados en 2000, 2001 y 2002, a saber:

- a) Para los contratos de reducción de SAO en 2000: para diciembre de 2002 se habían completado las actividades del proyecto en 13 de las 16 empresas seleccionadas; una había declarado bancarota. En 2003, se terminó su realización (octubre de 2003) para las dos empresas restantes, con una eliminación asociada

de 38,4 toneladas PAO de CFC-113 y 0,4 toneladas PAO de TCA. Debido a las restricciones de viaje impuestas como consecuencia de la epidemia del síndrome respiratorio agudo grave (SARS) o neumopatía atípica en China, se pospuso hasta noviembre de 2003 la destrucción del equipo básico;

- b) Para los contratos de reducción de SAO de 2001: durante 2003 se entregó e instaló el equipo asociado a los 21 contratos de reducción de SAO firmados en 2001; se habían planeado para noviembre de 2003 la revisión técnica y la auditoría de desempeño, y también la puesta en marcha del proyecto y la destrucción del equipo para diciembre del mismo año o inicios de 2004. Como resultado de ello se habrán eliminado 541,58 toneladas PAO de CFC-113 y 10,6 toneladas PAO de TCA al terminarse estos 21 contratos a finales de 2003.
- c) Para los contratos de reducción de SAO de 2002: se terminó la licitación para el equipo destinado a la eliminación de SAO en las 32 empresas que firmaron contratos de reducción de esta sustancia en 2002. En noviembre y diciembre de 2003 se enviarán las órdenes de compra y se entregará el equipo en marzo de 2004. La fecha prevista para la terminación de estos 32 contratos es junio de 2004, con una eliminación total de 535,82 toneladas PAO de CFC-113, 43,2 toneladas PAO de TCA y 17,94 toneladas PAO de CTC.

70. De acuerdo con el informe sobre la marcha de las actividades, la epidemia de SARS en China provocó grandes demoras para que se iniciaran y realizaran las actividades propuestas para 2003. Después de que la OMS retirara sus objeciones a los viajes a China, se identificaron 12 empresas y para noviembre de 2003 terminarán los contratos de reducción de SAO. Con ellos se espera eliminar 223 toneladas PAO de CFC-113 y 1,5 toneladas PAO de TCA. Asimismo se realizarán actividades en 78 pequeñas y medianas empresas (PYME) identificadas gracias al sistema de comprobantes, con una eliminación adicional de 170,04 toneladas PAO de CFC-113 y 11,50 toneladas PAO de TCA en 2004.

71. Además del sistema de comprobantes, el Gobierno de China ha firmado acuerdos directamente con 143 empresas que eliminarán gradualmente el consumo de SAO gracias a un sistema de contingentes (que establecen la cantidad de SAO que debe reducirse anualmente). En función de los acuerdos firmados hasta ahora en 2004 se eliminarán 109,9 toneladas PAO de CFC-113 y 28,2 toneladas PAO de TCA.

72. Para lograr las metas de eliminación para 2004 se necesitará una eliminación adicional de 38,1 toneladas PAO de CFC-113 y 17,9 toneladas PAO de TCA. Para ello el Gobierno de China propone determinar cuáles son las empresas que han eliminado por cuenta propia los disolventes SAO y reembolsarles los gastos en los que incurrieron. La prohibición del uso de CTC como disolvente entró en vigor en junio de 2003.

73. El resumen del Plan de eliminación para el sector de disolventes 2000-2003 se presenta en el cuadro que figura a continuación:

		Toneladas PAO			Número de empresas	\$EUA
		CFC-113	TCA	CTC		
Licitación de 2000	Planeado	372,8	10,0	0,0	10 – 20	5 000 000
	Ejecutado	378,4	10,1	8,4	16	4 132 000
Licitación de 2001	Planeado	524,0	10,0	0,0	10 – 20	5 505 000
	Ejecutado	541,6	10,6	0,0	21	4 361 000
Licitación de 2002	Planeado	500,0	25,0	55,0	20 – 40	5 830 000
	Ejecutado	535,8	43,2	17,9	32	4 004 000
2003	Planeado	600,0	78,0	55,0	120-140	5 255 000
	Ejecutado	502,9	41,2	0,0	233	5 100 000
De los proyectos en curso	2000	7,4			1	5 255 000
	2001	54,1			4	5 100 000
	2002	283,9	49,1		3	
Total	Planeado	1 996,8	123,0	110,0		21 590 000
	Necesario	2 200,0	119,0	110,0		
	Ejecutado	2 304,1	154,2	26,3		17 597 000

### Políticas pertinentes

74. Desde la aprobación del plan, el Gobierno de China ha llevado a cabo varias actividades en materia de políticas, a saber:

- a) Notificación sobre la publicación de métodos de ejecución relativos a la emisión del certificado de uso sobre la venta de productos SAO (20 de junio de 2002) para controlar el contingente de producción y las ventas de CFC-113, TCA y CTC para usarlos como disolventes;
- b) Certificados de uso de SAO para los productores y consumidores de estas sustancias para el periodo comprendido entre agosto y diciembre de 2003, emitidos por la Asociación de cooperación técnica en ingeniería de limpieza (se emitirán los certificados de uso para 2004 en diciembre de 2003); y
- c) Prohibición del uso de CTC como disolvente de limpieza a partir del 1º junio de 2003. Las empresas, las dependencias encargadas de la protección del medio ambiente y otras conexas que violen la reglamentación estarán sujetas a duras penas.

### Actividades de asistencia técnica

75. En 2003 se realizaron las siguientes actividades de asistencia técnica:

- a) Formación de expertos nacionales, agentes de ejecución intermedia y empresas candidatas a participar en las actividades de eliminación para 2003, a través del sistema de comprobantes o de los contratos de reducción de SAO;
- b) Actividades de sensibilización para la promoción del Plan a través de publicaciones y artículos en boletines comerciales, periódicos, revistas, medios de comunicación, radio y televisión;

- c) La capacidad institucional de los institutos y expertos nacionales que participan en el sistema de apoyo a las tecnologías alternativas fue sumamente reforzado; y
- d) Se efectuarán experimentos sobre las tecnologías alternativas y pruebas de escala en la producción, y se compilarán o elaborarán normas sobre la aplicación de las sustancias de limpieza que no sean SAO.

### **Verificación de las metas de eliminación de SAO para 2002**

76. El informe sobre la marcha de las actividades incluyó información sobre las metas de eliminación de SAO para 2002, así como los límites para el control del consumo. De conformidad con los datos y estadísticas oficiales sobre producción, importación y exportación de sustancias químicas de China, obtenidos por el SEPA, el consumo total nacional de CFC-113 y de TCA en 2002 estuvo por debajo de las metas de eliminación especificadas en el Acuerdo (no se utilizó el CFC-113 como materia prima eximida).

77. Las cifras de producción de CFC son idénticas a los datos de la auditoría informados en el Plan del sector de producción de CFC presentado al Comité Ejecutivo por el Banco Mundial. Se recurrirá a una empresa de auditoría independiente para verificar el consumo de CTC como disolvente de limpieza en 2002 (basándose en la verificación de los últimos años se llegó a la conclusión de que no aumentaría el uso de CTC como disolvente).

78. En la tabla que figura a continuación se presenta el consumo nacional de disolventes SAO en China para 2002:

	<b>Toneladas PAO</b>		
	<b>CFC-113</b>	<b>TCA</b>	<b>CTC</b>
Metas de consumo	2 200,0	605,0	110,0
Producción	2 200,0	120,5	
Importación	0,3	261,7	
Exportación	8,0	1,6	
Uso de materias primas	-	-	
Consumo como disolvente	2 192,3	380,6	<100,0

79. Tal como se lo exigía en el Acuerdo, se incluyó en el informe sobre la marcha de las actividades los nombres de todas las empresas que utilizan CTC como agente de proceso de materias primas y otras aplicación aún no aprobadas, como agente de proceso SAO, y las cantidades usadas por cada una de 2002. La cantidad total fue de 50 582 toneladas PAO, lo que está dentro de los límites especificados de 71 500 toneladas PAO. El PNUD informó que no se había usado CFC-113 como materia prima en 2002 (límite: 10 toneladas PAO).

### Auditoría de desempeño

80. Debido a las demoras en la ejecución del proyecto, asociadas a la epidemia de SARS en China, la auditoría del programa para 2002 aún no fue realizada. Se informó que el Gobierno de China y el PNUD estaban ultimando un acuerdo contractual con una empresa contable independiente para efectuar la auditoría del desempeño de las 21 empresas beneficiarias del

Programa Anual de Ejecución para 2001 y de las actividades de asistencia técnica emprendidas, y para verificar los límites de consumo nacional de SAO (por ejemplo, producción de TCA, cantidades importadas y exportadas de TCA y de CFC-113; consumo de CTC en 34 empresas identificadas originalmente en el Plan).

81. El PNUD informó que la auditoría de desempeño se realizaría antes de la 41ª Reunión del Comité Ejecutivo. Se comunicarán los resultados y se pedirá la financiación para el Programa Anual de Ejecución para 2004.

#### Auditoría técnica independiente a cargo del PNUD

82. Se propuso también que expertos en disolventes del PNUD llevaran a cabo una auditoría técnica a comienzos de diciembre de 2003 en las 21 empresas de acuerdo con el contrato de reducción de SAO para 2001. La auditoría técnica examinará las aplicaciones de SAO para la limpieza; el consumo de SAO; los disolventes alternativos empleados y el nuevo equipo instalado y en servicio que no utiliza SAO; y el destino que se dará al equipo básico.

#### **Programa Anual de Ejecución para 2004**

83. El Gobierno de China presentó también al Comité Ejecutivo en su 41ª Reunión el Programa Anual de Ejecución para 2004. En él se propone eliminar 550 toneladas PAO de CFC-113 y 78 toneladas PAO de TCA, lo que contribuirá a respetar los límites del control de consumo para 2005.

84. La eliminación de disolventes SAO se logrará combinando los contratos de reducción de dicha sustancia, el sistema de comprobantes para las pequeñas y medianas empresas, el acuerdo para las empresas que asuman la eliminación directa y un mecanismo de reembolso para aquellas que lo hayan iniciado por cuenta propia consiguiendo la eliminación. En el programa para 2004 se incluyen la asistencia técnica, las medidas legislativas, las actividades de supervisión y la aplicación de las medidas que respaldan la meta de eliminación propuesta. En la tabla siguiente figura un resumen de las actividades propuestas para 2004:

Actividades	Toneladas PAO			
	CFC-113	TCA	CTC	Número de empresas
Terminación de los contratos de reducción de SAO para 2002 - Entrega del equipo a más tardar en marzo de 2004; - Instalación y puesta en marcha del mismo así como destrucción del equipo básico en 32 empresas, a más tardar en junio de 2004.	535,8	43,2	17,94	32
Ejecución y conclusión parcial de los contratos de reducción de SAO (12) para 2003, sistema de comprobantes (78 PYME), eliminación gradual por decisión propia (143) y mecanismo de reembolso; - Iniciar la adquisición del equipo, entregarlo, instalarlo y ponerlo en marcha así como destruir el equipo básico en 12 empresas de acuerdo con el contrato de reducción de SAO para 2003; - Actividades de eliminación terminadas en 78 PYME dentro del sistema de comprobantes; - Verificar la reducción de disolventes convenida en 143 empresas que firmaron el acuerdo de la eliminación gradual; - Determinar las empresas que completaron las actividades de eliminación sufragando sus propios costos, verificar que reúnen los requisitos para beneficiarse del reembolso retroactivo del tratamiento y la eliminación así como la cantidad correspondiente.	258,4	40,4	-	233
Iniciar las actividades de eliminación para 2004 - Identificar a todos los consumidores grandes y medianos de CFC-113 y TCA con miras a la eliminación de estas sustancias a través de los contratos de reducción de SAO, del sistema de comprobantes o del mecanismo de reembolso retroactivo; - Seguir identificando a las empresas que efectúan una eliminación gradual por cuenta propia y firmar acuerdos	-	-	-	-
<b>Eliminación total que se obtendrá en 2004</b>	<b>794,2</b>	<b>83,6</b>	<b>17,94</b>	
<b>Metas de eliminación en 2004</b>	<b>550,0</b>	<b>78,0</b>	<b>0,0</b>	

#### Presupuesto para 2004

85. El monto total solicitado para el programa para 2004 es de 5555 000 \$EUA, más 416 625 \$EUA como costos de apoyo para el PNUD, con el siguiente desglose, que se pedirá al Comité Ejecutivo en su 42ª Reunión:

<b>Actividad</b>	<b>Costo (\$EUA)</b>
<u>Actividades de eliminación a través de la empresa</u> - Contratos de reducción de SAO (1.000.000 \$EUA) - Sistema de comprobantes (2.000.000 \$EUA) - Reembolso y eliminación gradual por cuenta propia (1.000.000 \$EUA)	4 000 000
<u>Asistencia técnica</u> - Centro de capacitación nacional (500.000 \$EUA) - Fortalecimiento de ATSS (50.000 \$EUA) - Sensibilización del público (100.000 \$EUA) - Apoyo al uso de disolventes alternativos (100.000 \$EUA) - Estudio sobre el uso esencial (20.000 \$EUA) - Programa contra la producción, la importación y el consumo ilícitos de SAO (350.000 \$EUA) - Estudio de la tecnología de sustitutos para el equipo médico (150.000 \$EUA) - Normas y especificaciones técnicas (100.000 \$EUA) - Capacitación y auditoría sobre el consumo de CTC así como auditoría de desempeño (80.000 \$EUA) - Expertos técnicos internacionales y nacionales (100.000 \$EUA)	1 555 000
<b>TOTAL</b>	<b>5 555 000</b>

### Indicados de desempeño

86. Los indicadores de desempeño para el programa anual para 2004 se presentan en la siguiente tabla:

Subsector de disolventes	Inicio del programa (toneladas PAO)	Metas de reducción (toneladas PAO)	Fin del programa (toneladas PAO)	Indicadores que se comunicarán en informes semestrales sobre la marcha de las actividades. Verificados en las auditorías anuales de desempeño.
Eliminación obtenida: CFC-113 TCA CTC		794,2 83,6 17,94		A partir de la terminación de los contratos de reducción de SAO para 2002 y 2003; mecanismos de reembolso retroactivo y eliminación gradual por cuenta propia en 2004.
Metas de eliminación: CFC-113 TCA CTC		550 78 0		Reducción lograda mediante la terminación de los contratos de reducción de SAO y los comprobantes para 2002 y 2003, así como el mecanismo de reembolso retroactivo y de eliminación gradual por cuenta propia en 2004.
Actividades de eliminación para 2004: - Contratos de reducción de SAO - Sistema de comprobantes - Reembolso retroactivo - Eliminación gradual por cuenta propia		CFC-113: 550 TCA: 85		Empresas identificadas y seleccionadas para las actividades de eliminación tendientes a lograrla a más tardar el 1° de enero de 2006.

<b>Iniciativas de asistencia técnica y políticas</b>	
<b>Iniciativas</b>	<b>Indicadores que se comunicarán en informes semestrales sobre la marcha de las actividades</b>
1. Identificación de las empresas a través del contacto directo y la negociación	- Empresas identificadas y seleccionadas para las actividades de eliminación - Contratos de reducción de SAO firmados, comprobantes emitidos y reembolsos tramitados
2. Fortalecimiento de ATSS	Institutos y expertos nacionales capacitados para brindar la asistencia técnica adecuada a las empresas que participan en las actividades de eliminación
3. Sensibilización del público	- Promover el Plan para el sector de disolventes y el cronograma de eliminación a través de los periódicos - Invitar a los usuarios de disolventes SAO y promover la participación de las empresas en las actividades de eliminación
4. Apoyar el uso de disolventes alternativos	Suministrar cursos de capacitación al personal de los usuarios de SAO, de las oficinas de protección del medio ambiente y los ministerios de tutela locales
5. Estudio sobre los usos esenciales	Contrato firmado y proyecto de informe preparado para la revisión
6. Programa contra la producción, la importación y el consumo ilícitos	Contrato firmado, actividades iniciadas para el primero de los tres años del programa y capacitación impartida a las autoridades locales
7. Estudio de los sustitutos para el equipo médico	Contrato firmado y proyecto de informe preparado para la revisión
8. Elaboración de normas y especificaciones técnicas	Proyecto de normas para los diferentes componentes, ya estudiadas, debatidas y revisadas

## **COMENTARIOS Y RECOMENDACIONES DE LA SECRETARÍA**

### **COMENTARIOS**

#### Metas de eliminación de SAO

87. La Secretaría observó que el informe presentado sobre la marcha de las actividades parece indicar que no se había alcanzado la cantidad total de eliminación necesaria para satisfacer las reducciones acumulativas especificadas para el periodo 2000-2004, de conformidad con los límites de consumo para 2004, ya que se excede en 38,1 toneladas PAO de CFC-113 y en 17,9 toneladas PAO de TCA la cantidad correspondiente. El PNUD informó a la Secretaría de que la tabla suministrada con dicho informe y el programa para 2004 no incluía la eliminación efectuada mediante la terminación de proyectos aprobados antes del Plan del sector (345,4 toneladas PAO de CFC-113 y 49,1 toneladas PAO de TCA). Cuando se suman dichas cantidades la eliminación real excede la requerida.

88. En relación con el consumo de CTC en el sector de disolventes en 2002, que se indica como “inferior a” 110 toneladas PAO, el PNUD aconsejó que, mediante la auditoría realizada en 2002 por la empresa independiente Zhong Tian Hua Zheng Certified Public Accountants Co. Ltd., se verificara que en 2000-2001 13 de las 34 empresas determinadas en la encuesta

efectuado para la preparación del Plan habían dejado de utilizar CTC como disolvente de limpieza. Para las 21 restantes la misma empresa realizó una auditoría independiente complementaria en octubre de 2003, en la que confirmó que el consumo de CTC como disolvente de limpieza en esas 21 empresas había sido de 10,5 toneladas PAO en 2002. Dado que las 34 empresas identificadas consumieron 38,3 por ciento del consumo total de CTC, se estimó el consumo nacional de dicha sustancia en 27,4 toneladas PAO para 2002, lo que es muy inferior a la meta de control de 110 toneladas PAO.

89. Para cada uno de los disolventes SAO, el PNUD suministró los siguientes datos comparando las metas de eliminación anual exigidas en el acuerdo y el nivel de consumo real informado por China:

Año		Toneladas PAO		
		CFC-113	TCA	CTC
2000	Meta de control	3 300,0	621,0	110,0
	Nivel real	3 246,0	577,0	110,0
2001	Meta de control	2 700,0	613,0	110,0
	Nivel real	2 674,4	457,5	110,0
2002	Meta de control	2 200,0	605,0	110,0
	Nivel real	2 192,3	380,6	<110,0

#### Uso de CFC-113 como materia prima

90. El PNUD informó que el consumo de CFC-113 para usarlo como materia prima eximida era cero. Observando que en su informe sobre la marcha de las actividades para 2002 el PNUD había comunicado un consumo importante de CFC-113 para usarlo en la producción de CFC-114 y CFC-115, la Secretaría pidió aclaraciones sobre el consumo para tal fin en 2002. El PNUD respondió que China había consumido 211 toneladas PAO de CFC-113 en 2002 “para la reconversión de sustancias químicas” en la producción de CFC-114 y 115. El límite dentro del acuerdo para usar el CFC-113 como materia prima es de 10 toneladas PAO. En su informe sobre la marcha de las actividades para 2002 el PNUD aconsejó a la Secretaría que “en los años venideros China limitara la producción de CFC-113 al nivel máximo apenas suficiente para satisfacer los límites del acuerdo en lo que hace a su uso como materia prima de disolventes y el uso como agente de proceso”. La Secretaría toma nota además de que en 2001 y 2002 el Comité Ejecutivo aprobó etapas pertinentes del Plan para el sector de disolventes aun cuando China había informado un uso de CFC-113 superior a 10 toneladas PAO para la producción de CFC-114 y 115.

### Nuevas modalidades de ejecución

91. La Secretaría pidió aclaraciones complementarias sobre las nuevas modalidades de ejecución, incluida la que utilizarán 143 empresas que participarán en un programa de eliminación gradual mediante un sistema de contingentes, y para las cuales ya se ha firmado un acuerdo, así como la modalidad para el reembolso retroactivo de las otras empresas que efectuarán la eliminación por cuenta propia. El PNUD opinó que en este último caso, el reembolso retroactivo se entregaría a las empresas que hubiesen eliminado los disolventes SAO con sus propios fondos. En el otro caso, se firmó un acuerdo con las empresas que se comprometían a la reducción gradual del consumo de SAO durante cierto número de años. A estas empresas se les reembolsarán los gastos al completar las actividades anuales basándose en la reducción total lograda cada año.

### Indicadores de desempeño y desglose del presupuesto

92. Luego de la presentación del informe original sobre la marcha de las actividades y de los debates subsiguientes con la Secretaría, el PNUD presentó un informe sobre los logros en función de los indicadores de desempeño para el programa de 2003 (que mostró un desempeño satisfactorio), junto con las tablas con dichos indicadores, así como un desglose del presupuesto propuesto para el mismo año. Las tablas para 2004 se incluyeron en la descripción del proyecto que figura anteriormente. A continuación se presenta la tabla del desempeño en 2003.

**Programa de Ejecución para 2003 - Indicadores de desempeño**

Metas de eliminación para disolventes					
Subsector de disolventes	Inicio del programa (toneladas PAO)	Metas de reducción (toneladas PAO)	Fin del programa (toneladas PAO)	Indicadores que se comunicarán en los informes semestrales sobre la marcha de las actividades. Verificados en las auditorías de desempeño anual.	Logros
Importaciones y exportaciones de CFC-113	0	0	0	Prohibición de las exportaciones e importaciones a partir del 1º de enero de 2001	Promulgada el 18 de enero de 2001, entró en vigor el 1º de febrero de 2001
Eliminación lograda:					
CFC-113		541,6 + 536		A partir de la finalización de los contratos de reducción de SAO para 2001 y 2002	- Se eliminaron 38,4 toneladas PAO de CFC-113 de los contratos para 2000 y 541,6 toneladas PAO de CFC-113 de los contratos para 2001.
TCA		10,6 + 43,2			- Se eliminaron 0,4 toneladas PAO de TCA del contrato para 2000 y 10,6 toneladas PAO de TCA del contrato para 2001.
CTC		17,6 + 6,6			- Debido al SARS, se demorará hasta junio de 2004 la eliminación de 582,82 toneladas PAO de TCA y 17,94 toneladas PAO de CTC correspondientes a los contratos de reducción de SAO para 2002.
Metas de eliminación:					- Se cumplieron las metas de consumo y eliminación para 2002 de CFC-113, TCA y CTC.
CFC-113		600			- Se firmaron los acuerdos de reducción de SAO, se emitieron los comprobantes y se firmaron los acuerdos sobre eliminación gradual para alcanzar las metas de la eliminación para 2004.
TCA		78			
CTC		55			

Número de contratos de eliminación de SAO		L/M 20-40		Número de contratos firmados	- Se identificaron 12 contratos de reducción de SAO para la eliminación de 223 toneladas PAO de CFC-113, y 1,5 toneladas PAO de TCA.
Presentación de comprobantes		PYME 100		Número de comprobantes presentados	- Comprobante para 78 PYME para eliminar 170,04 toneladas PAO de CFC-113, y 11,5 toneladas PAO de TCA. - Acuerdo firmado para la eliminación gradual. La reducción del consumo en 2004 es 109,9 toneladas PAO de CFC-113 y 28,2 toneladas PAO de TCA.

Iniciativas de asistencia técnica y políticas		
Iniciativas	Indicadores que se comunicarán en los informes semestrales sobre la marcha de las actividades	Logros
1. Sistema de licitación y negociación directa	<ul style="list-style-type: none"> <li>- Empresas capacitadas para preparar ofertas para la licitación de 2003.</li> <li>- Procedimientos de licitación completos.</li> <li>- Selección de las empresas ganadoras para los contratos de reducción de SAO en 2003.</li> <li>- Emisión de comprobantes a las PYME.</li> </ul>	<ul style="list-style-type: none"> <li>- Capacitación realizada en junio de 2003 para los expertos nacionales, los agentes de ejecución intermedia (IEA) y empresas candidatas.</li> <li>- 12 empresas firman los contratos de reducción de SAO para la eliminación de 223 toneladas PAO de CFC-113, y 1,5 toneladas PAO de TCA.</li> <li>- 78 PYME identificadas para participar en el sistema de comprobantes para la eliminación de 170,04 toneladas PAO de CFC-113 y 11,5 toneladas PAO de TCA.</li> <li>- Acuerdos firmados para la eliminación gradual destinada a reducir 109,9 toneladas PAO de CFC-113, y 28,2 toneladas PAO de TCA a más tardar en 2004.</li> <li>- Auditorías financieras y de desempeño realizadas en agosto de 2002.</li> </ul>
2. Sensibilización del público	<ul style="list-style-type: none"> <li>- Presentación en los periódicos del Plan para el sector de disolventes y del cronograma de eliminación.</li> <li>- Invitación para los usuarios de disolventes SAO a que participen en la licitación y promoción de las empresas que intervienen en las actividades de eliminación.</li> </ul>	<ul style="list-style-type: none"> <li>- Las promociones en los medios de comunicación se efectuaron en agosto de 2000. Periódicamente aparecieron artículos en publicaciones habituales del sector de la electrónica así como en periódicos y revistas de alcance nacional.</li> <li>- Se está preparando un sitio web para promover la eliminación de los disolventes que agotan la capa de ozono.</li> <li>- Se organizó un foro técnico y una exposición internacional sobre limpieza en 2003 (20 a 22 de noviembre de 2003) en el que participaron 30 expertos nacionales y 50 internacionales, 70 fabricantes de equipo nacionales e internacionales, y distribuidores químicos.</li> </ul>
3. Capacitación	Brindar cursos de capacitación al personal de los usuarios de SAO, las oficinas de protección del medio ambiente y los ministerios de tutela locales.	Se realizaron durante el año capacitación y seminarios sobre la eliminación de SAO.
4. Notificación definitiva de la prohibición de usar CTC como disolvente de limpieza	<p>Campaña de promoción de la prohibición ;</p> <p>La oficinas de electrónica locales y aquellas encargadas de la protección del medio ambiente se ocupan de supervisar la aplicación de la prohibición.</p>	Emisión de la circular de la prohibición del uso de CTC como disolvente de limpieza; la medida entró en vigor el 1º de junio de 2003.
5. Fortalecimiento de ATSS	Elaboración de contratos, mejora de la capacidad técnica y preparación de informes sobre la marcha de las actividades.	Reforzamiento de ATSS mediante programas de capacitación e intercambio profesionales.
6. Elaboración de normas y especificaciones técnicas	Elaboración de contratos, mejora de la capacidad técnica y preparación de informes sobre la marcha de las actividades. Se terminó el proyecto de normas.	<ul style="list-style-type: none"> <li>- Se celebraron seminarios para intercambiar conocimientos y experiencias entre los expertos técnicos.</li> <li>- Se prepararon proyectos de normas para algunas aplicaciones destinadas a su revisión y se continúa la redacción de otros componentes.</li> </ul>

Requisitos de auditoría

93. La Secretaría tomó nota de que todavía no se había efectuado la auditoría de desempeño del programa anual para 2002 y de los límites de consumo para ese año. Al respecto no puede considerarse como definitivo el informe sobre la marcha de los trabajos para 2003 y, por tanto, no se recomienda por el momento aprobar el programa anual de ejecución para 2004.

**RECOMENDACIÓN**

94. Basándose en la información suministrada anteriormente, el Comité Ejecutivo quizás desee considerar el pedido del PNUD de completar los requisitos de la auditoría de desempeño del Acuerdo y volver a presentar a la 42ª Reunión el informe sobre la marcha de las actividades para 2003 y el programa anual de ejecución para 2004.

**PLAN SECTORIAL PARA LA ELIMINACIÓN DE CTC Y AGENTES DE  
PROCESO EN LA REPÚBLICA POPULAR DE CHINA (FASE I):  
PROGRAMA ANUAL PARA 2004**

**Antecedentes**

95. En su 38ª Reunión de noviembre de 2002, el Comité Ejecutivo aprobó, en principio, 65 millones \$EUA para el Acuerdo con la República Popular de China destinado a eliminar la producción y el consumo de CTC así como el consumo de CFC-113 (fase I), y efectuó el primer pago de 2 millones \$EUA para iniciar su ejecución. China se comprometió a cumplir con el calendario de eliminación gradual del Protocolo de Montreal para la producción y el consumo de CTC aplicando el Acuerdo. Posteriormente, en su 39ª Reunión de marzo de 2003, el Comité Ejecutivo aprobó el programa anual para ese año con un nivel de financiación de 20 millones \$EUA.

96. El Banco Mundial presenta ahora el programa anual para 2004 en nombre del Gobierno de China, notificando que se pedirá a la 42ª Reunión la aprobación de la tercera etapa de financiación de 16 millones \$EUA así como 1,2 millones \$EUA de costos de apoyo. Las metas, el impacto y demás datos clave de este programa anual se presentan a continuación junto con aquéllos correspondientes al de 2003.

**Metas e impacto del Programa Anual para 2004**

<b>Consumo</b>	
<b>CTC para la aplicación de 25 PA</b>	
2003	5 049 toneladas PAO
2004	5 049 toneladas PAO
Impacto	0
<b>CFC-113 para disolventes</b>	
2003	17,2 toneladas PAO
2004	14 toneladas PAO
Impacto	3,2 toneladas PAO
<b>Producción</b>	
<b>CTC</b>	
2003	61 514 toneladas PAO
2004	54 857 toneladas PAO
Impacto	6 657 toneladas PAO
<b>CFC-113</b>	
2003	17,2 toneladas PAO
2004	14 toneladas PAO
Impacto	3,2 toneladas PAO
Financiación total del FML aprobada en principio	65 millones \$EUA
Financiación total entregada para octubre de 2003	22 millones \$EUA
Nivel de financiación requerido	16 millones \$EUA

97. La presentación del Banco Mundial comienza con un informe sobre la marcha de las actividades relativas a la ejecución del programa anual para 2003 y describe las medidas adoptadas por el Gobierno a nivel de políticas y por la industria a nivel de empresas para reducir la producción y el consumo de CTC para brindar asistencia técnica. El Gobierno de China indicó que introducirá cuatro políticas en 2003 destinadas a facilitar la realización del plan sectorial. En octubre de 2003 debía publicarse una Circular sobre la aplicación del sistema de concesión de licencias y determinación de contingentes para la producción de tetracloruro de carbono (CTC); pero se adelantó a mayo de ese año; controlará la producción y el consumo de esta sustancia a través de un sistema de concesión de licencias y exigirá a las empresas productoras y consumidoras que presenten informes trimestrales al SEPA. En abril de 2003 el Gobierno publicó la Circular sobre control de la construcción de nuevas líneas de producción de CTC o la ampliación de su capacidad, para pedirle a las nuevas fábricas que coproducen CTC que se comprometieran a no usarlo, por su calidad de SAO, para aplicaciones de materias primas y que diseñaran y construyeran instalaciones para la eliminación de CTC o sistemas de reconversión. En julio el Gobierno publicó la Circular sobre los procedimientos de gestión para la supervisión de los lugares de producción de CTC para introducir el mismo sistema de supervisión paritaria utilizado en el plan de eliminación de la producción de CFC. El sistema de seguimiento incluye también a los coproductores de CTC hasta que hayan construido instalaciones de eliminación o reconversión de esta sustancias y que estén en funcionamiento. Después serán objeto sólo de inspecciones al azar.

98. El SEPA firmó contratos con cuatro productores dedicados a CTC y un destilador para reducir su producción en 5.951 toneladas PAO en 2003 con respecto al nivel de 2001. En cuanto al consumo, el SEPA firmó 13 contratos con 12 empresas que usan CTC como CR y CP-70, para cerrar y desmantelar su producción en 2003 y 2004. Para las aplicaciones de agentes de proceso de CSM y Ketotifen, el SEPA evaluará las tecnologías de control de emisiones y las sustitutivas en 2003 para prepararse a la ejecución en 2005. En respuesta a las preguntas de la Secretaría, el Banco Mundial informó que todos los productores PTFE comenzarán a efectuar las modificaciones en las fábricas para mejorar el reciclado de CFC-113 en 2003, tarea que concluirá en 2004. Al mismo tiempo se probarán las mezclas de HCFC-225 y HCFC para reemplazar el CFC-113.

99. Dentro del programa de asistencia técnica la presentación del Banco Mundial informa de los progresos en seis actividades: ampliación del sistema de información de gestión para incluir CTC; capacitación de productores y auditores de esta sustancia; formación del personal que participa en la supervisión del sitio; estudio destinado a asistir a los productores de CTC para que investiguen las nuevas oportunidades del mercado. Entre las actividades planeadas fueron pospuestos dos aspectos relativos a la investigación en tecnologías de sustitución para las empresas que utilizaban agentes de proceso CTC.

100. El programa anual para 2004 abarca las metas planeadas y las actividades propuestas que se emprenderán para alcanzarlas. A nivel de políticas el Gobierno planea introducir un sistema de concesión de licencias para las ventas de CTC en un intento por controlar el consumo ilícito. De acuerdo con este sistema se exigirá a los productores y vendedores que comuniquen trimestralmente los nombres de los usuarios finales de esta sustancia así como la cantidad y el

destino que se dará a cada una de estas operaciones. A nivel de las empresas se asignará un contingente a los productores que corresponda a los límites de las metas establecidas en el Acuerdo. Todas las empresas que optaron por el cierre, lo harán con carácter definitivo y dismantlarán las fábricas en 2004, y aquellas que se reconvertirán a las tecnologías de sustitución comenzarán el proceso en 2004 para terminarlo en 2005. Se firmarán contratos para controlar las emisiones con los fabricantes de CSM, los que se efectuarán a finales de 2004. Se planea impartir formación a los productores, consumidores, negociantes y auditores que se ocupan de CTC. La supervisión cotidiana del sitio de producción de CTC seguirá efectuándose y en 2004 el organismo estatal encargado de las auditorías efectuará una sobre el desempeño, además de la verificación independiente a cargo del Banco Mundial.

101. En la Tabla 2 figuran las metas del programa anual para 2004 y se incluyen datos sobre: producción, consumo, la comparación entre los datos de 2003 y 2004, la reducción que se hará, el nivel de financiación para cada categoría de actividad, y los indicadores para la supervisión en función de las actividades y las fechas clave. En la Tabla 3 la financiación por actividades empresariales y medidas de políticas se desglosa en dos categorías de producción y consumo, con las medidas clave y las fechas en que concluyen. En la Tabla 4 figuran los detalles sobre el programa de asistencia técnica para 2004, con la financiación, las actividades y las fechas en que se terminarán. En resumen, de los 16 millones \$EUA de financiación destinados al programa anual para 2004, China planea asignar 15,2 millones \$EUA a las actividades empresariales y de políticas, y 0,8 millones \$EUA a la asistencia técnica. En el Anexo I se presenta la situación de todos los productores de CTC el país, con el nivel de producción de 2002. En el Anexo II figura la lista de las empresas consumidoras de dicha sustancia con los datos de las aplicaciones, los productos y el consumo anual de la misma entre 1997 y 2002.

### **Sistema de supervisión de la aplicación del Acuerdo**

102. En la Decisión 39/46 c), el Comité Ejecutivo pidió a la Secretaría y al Banco Mundial que, junto con el Gobierno de China, le propusieran en su 40ª Reunión un sistema de supervisión de la aplicación del Acuerdo. El Banco Mundial no pudo terminar su tarea para la 40ª Reunión debido a la epidemia de SARS en el país pero acaba de presentar el sistema propuesto junto con el programa de trabajo para 2004. La propuesta abarca el procedimiento de supervisión de la producción de CTC, su consumo como materia prima para la producción de CFC, el consumo de CTC como agente de proceso, el CFC-113 como agente de proceso, los requisitos de presentación de informes correspondientes al Artículo 7 del Protocolo de Montreal y la ejecución del programa por países. Cada procedimiento consiste de dos partes: en la primera se enumeran las actividades, se indica quién las iniciará y se pone la fecha en que terminarán; en la segunda parte se establece el procedimiento de verificación, se designa al encargado del mismo y se indica la fecha en que terminará. Por ejemplo, la actividad de establecer el acuerdo de supervisión del sitio fue iniciado por el SEPA y se terminará a más tardar el 31 de enero de cada año; el procedimiento de verificación es la revisión de los términos de referencia, lo que realizará el Banco Mundial, y se terminará antes de que acabe el año anterior.

103. El sistema implica la participación de muchos interlocutores, entre ellos, el SEPA, el Banco Mundial, la Oficina Nacional de Auditorías de China, empresas y la Secretaría del Fondo.

## Comentarios de la Secretaría

104. Los términos del acuerdo entre el Comité Ejecutivo y el Gobierno de China sobre el plan para el sector de CTC exigen la aprobación de la financiación en la primera reunión del Comité Ejecutivo que se realice en el año del plan y la verificación independiente del logro de las metas establecidas en el plan para el año anterior. Por lo tanto, el pedido de financiación debería presentarse a la 42ª Reunión junto con el informe de la verificación del programa de trabajo para 2003.

105. El Gobierno de China inició una serie de actividades para ejecutar el programa de trabajo anual para 2003. En cuanto a la producción de CTC, el país intenta aprovechar la experiencia obtenida en la ejecución del plan de eliminación de la producción de CFC para controlar la producción de CTC utilizando contingentes y supervisión *in situ*. Sin embargo, el elevado número de coproductores de CTC presenta un desafío y el elevado nivel de su producción en 2002 fue objeto de preocupación aunque ese año no esté comprendido en el control del Acuerdo. En cuanto al consumo, es más difícil lograr reducciones combinando el control de las emisiones, el cierre de las fábricas y las reconversiones. La prueba de la eficacia de las medidas planeadas se hará cuando el Banco Mundial presente la verificación del desempeño del programa de trabajo para 2003 ante la 42ª Reunión.

106. El programa de trabajo para 2004 será crucial ya que, si se ejecuta con éxito, permitirá que China logre satisfacer el requisito de cumplimiento fijado en el Protocolo de Montreal para el CTC en 2005. Por lo tanto, dicho programa debería suministrar información detallada sobre las actividades que se emprenderán, incluido el número de fábricas que se cerrarán, tanto de productores como de consumidores de CTC, así como aquellas que se reconvertirán a tecnologías de sustitución y que estarán sujetas al control de las emisiones, al igual que un desglose de la reducción de CTC asociado con cada categoría. En la actualidad no se incluye dicha información.

107. El sistema de supervisión propuesto debería aportar indicadores para verificar que se logren las metas indicadas. Por ejemplo, podría comprobarse la producción de CTC a partir de los insumos de producción (saldos de material) y validársela a partir de los usuarios finales como materia prima y otros usos. En cuanto al consumo de CTC habrá que elaborar indicadores relativos al cierre y la reconversión de las fábricas así como la reducción de las emisiones, ya que no se dispone de ellos actualmente.

## Recomendaciones

108. La Secretaría recomienda al Comité Ejecutivo que considere la posibilidad de aceptar el pedido del Banco Mundial de:

- a) Presentar a la 42ª Reunión un programa de trabajo revisado para 2004, junto con el informe de verificación del correspondiente a 2003, que debería abordar específicamente:

- i) La información sobre el desembolso de los fondos; y
  - ii) Mayores detalles sobre el programa de 2004, por ejemplo, el número de productores y consumidores de CTC que cerraron, el número de aquéllos que se reconvirtieron a tecnologías de sustitución y que están sujetos al control de las emisiones, así como un desglose de la reducción de CTC asociada a cada una de las categorías.
- b) Presentar a la 42<sup>a</sup> Reunión un sistema de supervisión revisado para la ejecución del plan del sector de CTC, que incluya indicadores para verificar que se hayan alcanzado las metas de producción y consumo de esta sustancia en el sistema de supervisión propuesto. El Banco Mundial debería coordinar la metodología con un pedido similar para el plan del sector de CTC en la India, teniendo en cuenta las diferencias en las tecnologías aplicadas en las industrias de ambos países.

**PLAN PARA LA ELIMINACIÓN DEL SECTOR DE PRODUCCIÓN DE CFC:  
PROGRAMA ANUAL PARA 2004**

Descripción del proyecto

109. De conformidad con el Acuerdo para el sector de producción en China, que exige la revisión de los programas anuales en la última reunión del año que precede al del programa, el Banco Mundial presentó el programa anual para 2004 destinado a aplicar el acuerdo (anexo), en el entendimiento de que se pediría la aprobación de la financiación para dicho programa en la primera reunión de 2004, en función de su desempeño satisfactorio en de 2003, según lo establece el Acuerdo. En la tabla que figura a continuación se resumen las fechas clave del plan para el sector de producción de CFC en China y las correspondientes a los programas de trabajo para 2003 y 2004.

País	República Popular de China
Título del proyecto:	Plan para la eliminación del sector de producción de CFC en China
Año del plan	2004
Número de años completados	4
Número de años restantes del plan	6
Tope para la producción de CFC en 2003 (en toneladas PAO), Plan Anual para 2003	30.000 toneladas PAO
Tope para la producción de CFC en 2004 (en toneladas PAO), Plan Anual para 2004	25.300 toneladas PAO
Financiación total aprobada en principio para el plan del sector de CFC	150 millones \$EUA
Financiación total entregada hasta octubre de 2003	65 millones \$EUA
Financiación total desembolsada por el Banco Mundial en China (hasta octubre de 2003)	56,6 millones \$EUA
Nivel de financiación requerido por el Plan Anual para 2004	13 millones \$EUA

110. La presentación tiene dos partes:

- a) La Parte I es un informe sumario de la aplicación por parte de China del Acuerdo de eliminación del sector desde su aprobación en 1999, incluidos los progresos realizados en la ejecución del programa anual para 2003 hasta junio de ese año. A

continuación figuran las características más destacadas del informe:

- i) La aplicación del Acuerdo de eliminación del sector de la producción en China entre 1999 y 2003 redujo el número de fábricas productoras de CFC de 37 en 1999 a 6 en 2003, y la producción de esta sustancia de 50 351 toneladas PAO en 1999 a 30 000 toneladas PAO en 2003. La producción de CFC en los primeros seis meses de 2003 fue, según lo informado, de 16 162 toneladas PAO, o sea el 54 por ciento del contingente permitido por el Gobierno. A diferencia de los programas anuales anteriores, el del año en curso intentó establecer vínculos con otros planes de sectores afines que se están ejecutando en China. El Gobierno determinará contingentes de producción para asegurarse de que se satisfagan los topes de consumo nacional general de CFC-11 para 2003 y 2004, establecidos en el Acuerdo para la eliminación de CFC en el sector de espuma de poliuretano en el país. China reducirá también en un 20% la producción de CFC-13 en 2003, de su nivel de consumo básico de 26,7 toneladas PAO a 21 toneladas PAO, de acuerdo con el calendario de control de control de CFC-13 del Protocolo de Montreal. Además el plan del sector de producción de CFC comenzará también regulando el suministro de CFC-113 relacionado con el plan del sector de CTC en China. La ejecución del programa anual para 2003 sigue basándose en una combinación de medidas administrativas y de contingentes de producción destinada al comercio. El reducido número de productores y la continua demanda del mercado no constituyen un incentivo para que las fábricas restantes dejen de lado esta actividad. En el Anexo 1 figuran 7 tablas que ofrecen un resumen histórico de los resultados de cada uno de los 5 programas anuales realizados hasta la fecha, con nombres, producto CFC, capacidad y situación de la fábrica (cerrada o en producción) en 2003. El resultado de la ejecución del programa para 2003 será verificado por el Banco Mundial y se presentará un informe al Comité Ejecutivo en su primera reunión de 2004.
  
- ii) El informe sobre la marcha de las actividades relativas al programa anual para 2003 sigue mencionando los controles de políticas que habían sido aplicados por el Gobierno de China, tal es la Circular sobre la aplicación del sistema de contingentes para la producción de CFC, publicada por el SEPA y la Administración Estatal de la Industria Petroquímica en 31 de mayo de 1999; la Circular sobre el fortalecimiento de la gestión de la importación y exportación de SAO, publicada en abril de 2000; y la Circular sobre el mecanismo de control de importación y exportación de SAO, promulgada en diciembre de 1999. En 2003 el Gobierno sigue aplicando la Reglamentación sobre la realización de una supervisión de sitios de producción de CFC, publicada por el SEPA en diciembre de 2001. De acuerdo con esta reglamentación el SEPA designa a los técnicos profesionales de los productores restantes de CFC como supervisores para que actúen en las fábricas de los otros productores realizando

supervisiones mutuas *in situ* durante todo el año. Este mecanismo de supervisión ha demostrado ser eficaz.

- iii) Se brinda una actualización del programa de asistencia técnica, en el cual se iniciaron 27 actividades de la 35 planeadas. Además de aquellas tradicionales, como la capacitación de los funcionarios de aduanas y del personal encargado de las auditorías de desempeño, la presentación informa sobre el trabajo inicial de formulación del Plan nacional de cumplimiento para China con objeto de hacer frente a los desafíos en los años venideros.
- b) En la Parte II de la presentación del Banco Mundial hay una descripción de los componentes del programa para 2004 que incluye las actividades en materia de políticas, la reducción de la producción que lograrán las empresas, y las actividades de asistencia técnica. El componente clave, la reducción de la producción, exigirá la eliminación de 4 700 toneladas PAO en 2004 para cumplir con la meta del Acuerdo que estipula que la producción nacional de CFC deberá reducirse de 30 000 toneladas PAO en 2003 a 25 300 toneladas PAO en 2004. China seguirá efectuando las reducciones gracias a una combinación de licitaciones, asignación de contingentes de producción y medidas administrativas. El Gobierno publicará en 2004 la Reglamentación de gestión del control de las ventas de CFC, pidiendo que todos los productores y vendedores de dicha sustancia soliciten un permiso de venta y se vean obligados a obtenerlo. Con ello se pretende controlar el comercio ilícito de CFC. En la Tabla 1 se presentan las metas, los indicadores de desempeño y las fechas clave para terminar las actividades previstas.

111. La presentación del Banco Mundial incluye una lista actualizada de 15 empresas productoras de HCFC en China, de conformidad con el Acuerdo. Tres que figuran en la lista del programa anual para 2003, a saber fábrica de productos químicos Guangdong Haying, división Shogun de la fábrica de agentes extintores de Shandong y fábrica de refrigeración Sichuan Zinging, cerraron su producción y desmantelaron el equipo.

112. Se planea gastar la totalidad de los 13 millones \$EUA destinados a la ejecución del programa para 2004 en compensar a las empresas por la reducción de CFC, aunque podría efectuarse una reasignación una vez que se dispusiese de estimaciones más precisas de los gastos.

#### Comentarios de la Secretaría

113. La ejecución del programa anual de trabajo para 2003 hasta junio de ese año se desarrollaba según lo planeado y la producción de CFC comunicada hasta mediados del año alcanzaba aproximadamente al 50 por ciento del nivel anual permitido. La supervisión *in situ* por parte de otros productores de CFC, instaurada por el SEPA, demostró ser un instrumento eficaz para supervisar la producción de tal sustancia. Se dispondrá de una evaluación completa

del programa de trabajo para 2003 cuando se presente una verificación independiente del mismo ante la 42ª Reunión en 2004.

114. El Gobierno de China y el Banco Mundial comenzaron a establecer vínculos entre los diversos planes de eliminación por sectores que se estaban realizando en el país dentro del programa anual de trabajo para 2003. Esto permitirá que China cumpla con el cronograma de control del Protocolo de Montreal para CFC-13 y alcance las metas pertinentes establecidas en el plan del sector de espuma de poliuretano y del plan del sector CTC. La Secretaría desea felicitar a China y al Banco Mundial por sus esfuerzos.

115. Las metas del programa de trabajo para 2004 correspondieron al Acuerdo, las actividades fueron bien planificadas y se fijaron fechas razonables para terminarlas. El sistema de permisos de venta que introducirá el Gobierno en 2004 constituirá una importante medida para controlar el comercio ilícito de CFC, ya que el proyecto de cierre de fábricas redujo su suministro al mercado, lo que podría dar lugar a transacciones ilícitas.

## **RECOMENDACIONES**

116. La Secretaría recomienda al Comité Ejecutivo que apruebe el programa de trabajo para 2004 correspondiente al programa de cierre de fábricas de producción de CFC en China, observando que el Banco Mundial presentará el pedido para la financiación y los gastos de apoyo a la 42ª Reunión, junto con un informe de verificación sobre la ejecución del programa anual para 2003.

## HOJA DE EVALUACIÓN DE PROYECTO CHINA

SECTOR: Refrigeración      Uso de SAO en el sector (2002): 10 845,43 toneladas PAO

Umbrales de costo a eficacia del subsector: n/c

**Título del proyecto:**

- a) Plan de eliminación definitiva de CFC en el sector de la refrigeración doméstica y de los compresores destinados a ella (segunda etapa)

Datos del proyecto	Múltiple
	Plan del sector
Consumo de la empresa (toneladas PAO)	3 508,7*
Impacto del proyecto (toneladas PAO)	1 099**
Duración del proyecto (meses)	48
Monto inicial solicitado (\$EUA )	2 171 539
Costo final del proyecto (\$EUA ):	
Costo adicional de capital (a)	
Costo de imprevistos (b)	
Costo adicional de explotación (c)	
Costo total del proyecto (a+b+c)	2 171 539
Propiedad local (%)	
Componente de exportación (%)	
<b>Monto solicitado para la segunda etapa (\$EUA)</b>	<b>2 171 539</b>
Costo a eficacia (\$EUA/kg)	
¿Financiamiento de la contraparte confirmado?	
Organismo nacional de coordinación	Organismo de Protección Ambiental del Estado (SEPA)
Organismo de ejecución	ONUDI

<b>Recomendaciones de la Secretaría</b>	
Monto recomendado (\$EUA)	
Impacto del proyecto (toneladas PAO)	
Costo a eficacia (\$EUA/kg)	
Costo de apoyo del organismo de ejecución (\$EUA )	
Costo total al fondo multilateral (\$EUA)	

\* Consumo total nacional restante en China.

\*\* Meta de eliminación total del plan del sector: consumo restante en el sector de refrigeración doméstica.

## DESCRIPCIÓN DEL PROYECTO

117. En nombre del Gobierno de China, la ONUDI presentó a la consideración del Comité Ejecutivo un informe sobre la marcha de las actividades emprendidas en 2003 y un plan de trabajo para el periodo 2003 – 2006 destinado al plan de eliminación definitiva de CFC en el sector de refrigeración doméstica y compresores en China. La ONUDI pidió la aprobación de la segunda etapa por 2 171 539 \$EUA, que corresponden al saldo del nivel de financiación total del proyecto. El Informe sobre la marcha de las actividades y el Plan de trabajo para 2003 – 2006 figuran como anexo al presente documento.

118. El Comité Ejecutivo, en su 38ª Reunión, aprobó en principio el plan del sector por un costo total de 7 360 530 \$EUA (Decisión 38/45).

119. Asimismo aprobó la suma de 1 788 991 \$EUA, más gastos de apoyo de 161 009 \$EUA, que se tomarán de la contribución bilateral de Italia para 2002, y de 3 400 000 \$EUA, más gastos de apoyo de 299 200 \$EUA para la ONUDI, destinados a la ejecución de la primera etapa del sector sujeto, entre otras cosas, a las siguientes condiciones:

- a) que el Gobierno de China se comprometa a eliminar totalmente 1 099 toneladas PAO de CFC consumidas en el sector de la refrigeración (fabricación) y que mantenga, con carácter permanente, la reducción de 1.099 toneladas PAO de su consumo nacional total de 3 508,7 toneladas PAO, de conformidad con el cronograma de eliminación acordado.
- b) que, en su última reunión de 2003, el Comité Ejecutivo haga todo lo posible para suministrar la cuantía de 2 171 539 \$EUA, más costos de apoyo del organismo de 192 239 \$EUA para la segunda etapa.
- c) que la ONUDI, en su calidad de organismo de ejecución principal, sea responsable de:
  - ✍ presentar en 2003 un programa de trabajo para el periodo 2004, 2005 y 2006;
  - ✍ informar anualmente sobre la ejecución y encargarse de la verificación de la eliminación de CFC en el subsector, de acuerdo con el cronograma aprobado.

120. El Comité Ejecutivo aprobó también el siguiente cronograma de eliminación de CFC:

Año	2004	2005	2006	Total
Meta de eliminación anual de CFC (toneladas PAO) de la porción bilateral italiana	0	181	0	181
Meta de eliminación anual de CFC (toneladas PAO) de la porción de la ONUDI	140	169	609	918
Total	140	350	609	1.099

121. En su 39ª Reunión el Comité Ejecutivo canceló dos proyectos en el sector de refrigeración doméstica (proyecto Bole) y uno del sector de compresores (proyecto Hangli), y pidió a la ONUDI que investigase la posibilidad de reasignar el equipo de estos proyectos cancelados al plan del sector y de adaptar los programas de trabajo futuros en función de tal reasignación, como parte del pedido de la ONUDI para la segunda etapa del plan del sector (Decisión 39/14 f). El Comité Ejecutivo observó también en su Decisión que 1 145 659 \$EUA del monto neto aprobado de 1 469 029 \$EUA para el proyecto Bole, habían sido desembolsados hasta 2002, conllevando la eliminación de 132 toneladas PAO, y que 674 109 \$EUA, del monto neto de 861.000 \$EUA aprobado para el proyecto Hangli, se habían desembolsado hasta 2002, sin ninguna eliminación directa del consumo de SAO puesto que se trataba de un proyecto de compresor.

122. En el informe sobre el programa para 2003, la ONUDI indicó que los acuerdos institucionales necesarios habían sido asumidos por el Organismo de Protección Ambiental del Estado (SEPA) en consulta con ella. Se negoció un contrato entre ambos que se lo firmó en julio de 2003. Se completaron las actividades de identificación de los beneficiarios potenciales y se prepararon los borradores de los documentos de proyecto para cada una de las empresas participantes.

123. El informe de la marcha de las actividades incluyó información sobre aquéllas correspondientes a la asistencia bilateral brindada por el Gobierno de Italia, que es parte integrante del Plan.

124. De conformidad con la Decisión 39/14 f), la ONUDI informa que investigó la posibilidad de reasignar el equipo de las empresas a las que se referían los dos proyectos cancelados, a otras que participan en el plan del sector. Se descubrió que esto no era técnicamente posible y se podría devolver al Fondo Multilateral el saldo real más la suma adicional resultante de la terminación de los contratos, junto con el saldo actual. Como consecuencia de esta investigación, la ONUDI llegó a la conclusión de que no se deducirían fondos de la segunda etapa del presupuesto total del proyecto aprobado en principio para el plan del sector.

## **COMENTARIOS Y RECOMENDACIONES DE LA SECRETARÍA**

### **COMENTARIOS**

125. La Secretaría observó demoras en la realización de varias actividades en 2003 al compararlas con los hitos establecidos en el programa de trabajo. La ONUDI explicó que el principal motivo de los atrasos había sido la epidemia del SARS y las restricciones a los viajes impuestas en aquel momento. Las actividades demoradas se terminarán a finales de 2003. En función de ello el informe indica un avance satisfactorio en el proyecto.

126. La Secretaría debatió ampliamente con la ONUDI las cuestiones logísticas y técnicas relativas a la reasignación potencial del equipo de los dos proyectos cancelados y a su reutilización por parte de las empresas beneficiarias en China dentro del plan del sector, de conformidad con la Decisión 39/14 f). No obstante el informe inicial de la ONUDI sobre la cuestión, la Secretaría consideró que se necesitaba un examen más completo de las

especificaciones sí como una evaluación del estado en que se encontraba el equipo almacenado en las empresas cerradas antes de decidir si era posible su reasignación. Sin embargo, para garantizar la continuidad en la ejecución del plan del sector, en la 41ª Reunión se podría aprobar un desembolso parcial de la suma total solicitada de 2.171.539 \$EUA.

## RECOMENDACIONES

127. El Comité Ejecutivo quizás desee considerar:

- a) aprobar la segunda etapa de financiación por 2171 539 \$EUA y los costos de apoyo del organismo asociado de 192 239 \$EUA;
- b) pedir a la Secretaría que desembolse 1085 770 \$EUA, más 96 120 \$EUA en costos de apoyo, lo que correspondería al 50% del monto aprobado, a saber, 2 171 539 \$EUA, hasta que la Secretaría y la ONUDI terminen un examen adicional de la posible reasignación del equipo de los dos proyectos cancelados al plan del sector, si fuera necesario, con la participación de expertos independientes para evaluar las condiciones y el valor del equipo;
- c) autorizar a la Secretaría a que desembolse el saldo a la ONUDI, al completarse el examen, después de tener en cuenta el valor de la reutilización de parte o de todo el equipo;
- d) pedir a la Secretaría que informe al Comité Ejecutivo sobre el desembolso final y la devolución de los fondos no asignados.

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**CFC-11 PHASEOUT IN THE  
POLYURETHANE CHINA FOAM SECTOR**

**2004 ANNUAL PROGRAM**

**MP PROJECT MANAGEMENT OFFICE  
STATE ENVIRONMENTAL PROTECTION AGENCY,  
CHINA**

**AND**

**THE WORLD BANK**

**September 30, 2003**

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**Data Sheet**

Country	Peoples Republic of China
Project title:	Sector Plan for phasing out the use of CFC in the PU Foam Sector
Year of plan	2004
# of years completed	2
# of years remaining under the plan	6
Ceiling for 2003 national CFC consumption (in ODP tons), 2003 Annual Plan	15,500 ODP tonnes
Ceiling for 2004 national CFC consumption (in ODP tons), 2004 Annual Plan	13,100 ODP tonnes
Ceiling for 2003 CFC consumption in the PU foam sector	13,830 ODP tones
Ceiling for 2004 CFC consumption in the PU sector	11,666 ODP tones
Total funding approved in principle for the CFC sector plan	US\$53.9 million
Total funding released as of Oct. 2003	US\$22.57 million
Level of funding requested for 2004 Annual Plan	US\$10.903 million

National Implementing operating agency	State Environment Protection Administration
International implementing agency	The World Bank

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## Introduction

1. In accordance with the Executive Committee's approval of the "Agreement for the China CFC 11 PU Foam Sector" (UNEP/OzL.Pro/ExCom/35/19, Decision and Annex ), China is hereby requesting release of the **third tranche of US\$10.903 million** for the implementation of the 2004 annual program. With this funding, China's CFC-11 consumption in the PU foam sector will be limited to a **maximum of 11,666 ODP MT** by the end of 2004. Details of the 2004 annual program are provided in Section B.

2. **China's CFC-11 phaseout obligations in the PU foam sector.** Within the sector plan, China agreed to the following control targets for CFC-11 consumption in the PU foam sector.

**Table 1. Control Targets for CFC-11 Consumption in the PU Foam Sector and Annual Grant**

	2002	2003	2004	2005	2006	2007	2008	2009	2010	Total
Annual National CFC 11 consumption limit	17,200	15,500	13,100	10,400	7,700	4,130	3,800	300	0	
Annual CFC-11 consumption in PU foam sector	14,143	13,830	11,666	9,646	7,164	3,821	3,553	102	0	
Annual CFC-11 phaseout targets in PU foam sector	2,000	2,500	2,500	2,500	600	551				10,651
Total annual funding (US\$ 1,000)	9,940	12,570	10,903	10,903	3,320	2,676	1,767	1,767		53,846

### Statistics of China's Annual CFC-11 Consumption in 2002

3. **China's annual national CFC-11 consumption and the CFC-11 consumption in PU foam sector in the year of 2002.** China's national CFC-11 consumption in 2002 was 17,187 tonnes, CFC-11 consumption in PU foam sector was 14,100 tonnes. Both were controlled within the consumption limits set forth in the Agreement for the China CFC 11 PU Foam Sector.

## Part A

### Implementation Status of the 2003 Annual Program

#### Phaseout Targets

4. By the end of 2003, national CFC-11 consumption target will be limited to 15,500 MT through the control of CFC-11 production in the CFC production sector being implemented, and the control of net import. At the same time, CFC-11 consumption in the PU foam sector will not exceed 13,830 MT through the completion of individual investment projects that were approved by ExCom and funded by the MLF in the past four to five years. For 2003, the CFC-11 phaseout targets in PU foam sector is 2,500 MT. All contracts for these 2,500 MT of CFC-11 will be signed in 2003, 50% of which will be phased out by the end of 2005 and another 50% by the end of 2006. It is envisaged that the US\$10,903 million will be allocated to PU foam enterprises to convert from CFC-11 foam production to non-CFC foam production and for technical assistance activities.

#### Policy and Government Actions

5. In order to put production, trade, import & export, and consumption of ODS under control, the government made greater efforts to push the effective enforcement of existing regulations and laws and take further measures to step up the campaign against the illegal production, trade, and consumption of ODS. These actions greatly support the smooth implementation of the sector plan and laid a solid foundation for the success of overall CFC-11 phaseout in China.

- a. **Raising public awareness of the related existing policies.** The government is always raising the public awareness of the related regulations and laws in place on ODS phaseout by various training programs and sino-PU website. The sino-PU website has been operating favorably since its establishment and received more than 22,000 visits.
- b. **Preparation for establishing a quota and license system of ODS consumption and trade.** Illegal activities of ODS production, consumption, and trade are the main risks to the sustainable Ozone Action in China. The government decided to establish a quota and license system for ODS consumption and trade to control illegal ODS consumption and trade. This system will coordinate with the existing quota and license systems of ODS production and export & import. Related documents and approval procedures for the system are under proceeding.
- c. **Consumption control of CFC 11 in other sectors.** Together with the PU foam sector plan, the tobacco sector plan, the domestic refrigeration sector plan, and the industrial and commercial refrigeration sector plan, are also under implementation. Thus, CFC-11 consumption for these three sectors was under control on an annual basis under each sector plan, which enables the foam sector to limit its national CFC-11 consumption limit to the agreed targets.
- d. **Substitute development.** The government attaches great importance to the substitute to CFC-11 for foam production and encourages research and development activities carried out by enterprises and research institutes. Seminars and workshops were held and participated by experts and specialists to exchange information on substitute technologies,

including possible solutions to solve problems occurred in foam production using HCFC 141b, and possible application of new technologies with HFC 245fa.

- e. **Capacity building.** Government held several workshops and training sessions to improve knowledge and capabilities of CFC-11 foam enterprises on the use of substitute and understanding of substitute technologies. SEPA staffs are also provided training on project management. These kinds of training will be repeated in the future years if necessary.

### **Enterprise Phaseout Activities**

6. As of June 2003, six conversion contracts have been signed, accounting for a total of 5063 ODP tons of CFC-11 to be phased out. (See Annex 1 table 1.1)

7. The 2002 annual program comprised three restructuring projects: Chengdu Jinjiang, Henan Xinyuan, and Zhejiang Chunhui. The Chengdu Project will phaseout 552 MT of CFC-11 in seven enterprises, the Henan Project will phaseout 636 MT of CFC-11 in eight enterprises, and the Chunhui Project will phaseout 1164.98 MT of CFC-11 in 31 enterprises. Under these three projects, a total of 2,353 MT of CFC-11 consumption will be phased out by the end of 2005. Some CFC-11 foam production lines and equipment have so far been disposed. The CFC-11 consumption of these three projects is going down. More details of implementation status are summarized in Annex 1 table 1.1 and 1.2.

8. Under the 2003 Annual Program, the annual consumption of CFC-11 in PU foam sector needs to be reduced from 14,143 ODP MT to 13,830 ODP MT, the phaseout target of CFC-11 consumption should be 2,500 ODP MT. Three restructuring project contracts were signed in Jan. 2003, including Lanzhou Huayu, Shaoxing Weike, and Nantong Xinyuan. The Lanzhou Project will phaseout 1,075.44 MT of CFC-11 in 19 enterprises, the Shaoxing Project will phaseout 997.75 MT of CFC-11 in five enterprises, and the Nantong Project will phaseout 648.11 MT of CFC-11 in 11 enterprises. Under these three projects, a total of 2,721 MT of CFC-11 consumption will be eliminated by the end of 2006. Some CFC-11 foam production lines and equipment have so far been disposed. The CFC-11 consumption of these three projects is going down. More details of implementation status are summarized in Annex 1 table 1.1 and 1.2.

9. As indicated above, the implementation of 2002 annual program has been audited by the China National Audit Office.

10. **World Bank Verification of CFC-11 Consumption in Signed Reduction Contracts (Annex 2).** In August 2003, the Bank has verified and confirmed that CFC-11 consumption in Nantong project which consumed a total of 649.1 MT. This is one of the three contracts in the 2003 annual program. This project constitutes about 26% of the 2,500MT targets, and 33% of the contracts signed.

### **Technical Assistance Activities**

11. TA activities envisaged under the Sector Plan concentrate on strengthening: (a) the overall institutional framework for phaseout; (b) substitute chemical development; (c) management, monitoring & evaluation capabilities of participating institutions; (d) skills of enterprise managers

involved in CFC-11 consumption phaseout activities; and (e) information exchange. These are all essential to the success of the phaseout.

12. Fifteen technical assistance activities have so far been planned under 2002 and 2003 annual programs, of which seven have been completed and eight are under implementation (Annex 3). All terms of reference and detailed work programs will be agreed with the World Bank before implementation. Most of these activities are expected to be completed within two years. The status of the 2003 technical assistance activities is summarized as follows:

- a. ***F-03-TA1 – Training of personnel in implementation of phaseout activities.*** The training objectives are to: (i) promote the foam sector plan to PU enterprises; (ii) familiarize enterprises with the application and implementation process, and encourage enterprises to participate; (iii) familiarize selected experts on the process and the requirements of the sector plan; and (iv) train enterprises included in the annual program so that the enterprises understand implementation schedule and their responsibilities; and (v) improve management capability of ozone unit and DIA staff. There will be four workshops to be organized for staff in the foam team in the ozone unit, local experts, prospective beneficiaries in the 2003 and 2004 annual programs, the DIA, procurement agency, general contractors, and enterprises that have signed reduction contracts. It is planned that one training workshop will be conducted by the end of 2003, the others will be done in 2004.
- b. ***F-03-TA2 – PU foam products standard formulation and revision (Phase I).*** A TA of Preparation for the Revision of Existing Standard of PU foam was conducted under the 2002 annual program. Based on the action plan proposed by that TA, six relevant standards were expected to be formulated or revised under the 2003 annual program, including the following:
  - i. Formulation of the cellular plastics, spray-applied rigid polyurethane foam for thermal insulation of buildings—specification,
  - ii. Formulation of the flexible cellular polymeric materials—Determination of fatigue by constant-load pounding,
  - iii. Formulation of the rigid cellular plastics—Determination of water absorption (mass),
  - iv. Revision of the cellular plastics—Tear resistance test for flexible materials,
  - v. Revision of the Polymeric materials, cellular flexible—Determination of hardness (indentation technique), and
  - vi. Revision of the rigid cellular plastics—Determination of water absorption (volume).
- c. ***F-03-TA3 – The 2002 performance audit.*** A Performance audit is required under the foam sector plan to be carried out by the China National Audit Office (CNAO). Because of SARS, the 2002 performance audit was delayed to August 2003 and the final audit report was submitted to the Bank in September 2003.
- d. ***F-03-TA4 – Website improvement and management.*** The website established by the foam working group under a 2002 TA project has been operating smoothly. It has played an important role in (1) raising public awareness of the basic knowledge of protecting the Ozone Layer, the Montreal Protocol, the sector plan, and government policies relevant to phase-out ODS, (2) motivating enterprises to participate in ODS phaseout projects, and (3) providing information on the development of the PU industry and PU technology, the status of phase out projects, and the latest procurement information. This TA is for the

maintenance and update of the website from October 2003 to October 2005. The TOR has been approved by the Bank. The recruitment of IT staff is underway.

- e. **F-03-TA5 -- Manual on substitute technology in the PU foam Sector.** The objective of this project is to (1) to review the development of the substitution technology in the past ten years, (2) to analyze application experience, and (3) to find out existing problems and provide suggestions on resolutions. The TOR has been approved by the Bank. A consultant firm will be selected through bidding.
- f. **F-03-TA6 -- Consultant services.** Three groups of local consultants have been recruited under the 2002 annual program to provide technical assistances for enterprises. Consultant services have been proved very useful to the implementation of the foam sector plan and will be continued under the 2003 annual program.

13. The above TA activities are summarized in the Table 2 below.

**Table 2. 2003 Annual Program Technical Assistance Activities**  
(Amount in US\$ million)

Technical Assistance Activities (all TORs have been agreed with the Bank)				
TA#	Activities	Funding <sup>1/</sup> (US\$ Million)	Performance Indicator	Key Dates
F-03-TA1	Training of personnel involved in implementation of phaseout activities	0.06	1. Conduct all training workshops	1. Throughout 2003/2004
F-03-TA2	PU foam products standard formulation and revision (Phase I)	0.04	1. Recruitment of consultant firm 2. Review and formulate standard 3. Revised and formulated standards completed	1. 4Q2003 2. 1Q-3Q2004 3. 4Q2004
F-03-TA3	2002 performance audit	0.06 <sup>2/</sup>	1. Audit report completed	1. 3Q 2003
F-03-TA4	Website improvement and management	0.04	1. Recruitment of individual consultants 2. Website management & improvement 3. final report	1. 4Q2003 2. Throughout Oct. 2003 and Oct. 2005 3. Oct. 2005
F-03-TA5	Manual on substitute technology in the PU foam Sector	0.03	1. Recruitment of Consultant firm 2. Final Manual	1. 3Q 2003 2. 2Q2004
F-03-TA6	Consultant services	0.04	1. Recruitment of consultants	1. Throughout 2003/2004
<b>Total</b>		<b>0.27</b>		

<sup>1/</sup> These are estimated costs. After bidding for TA contractors and consultants, these costs will be adjusted to reflect contractual amounts for each TA.

<sup>2/</sup> It is increased because the content of this audit is more substantive than the conventional financial audit.

**PART B**  
**2004 ANNUAL PROGRAM**

**Phaseout Objectives**

14. The phaseout objectives of the 2004 annual program are to ensure that: (i) the national CFC-11 consumption limit of 13,100 MT will not be exceeded; (ii) the CFC-11 consumption limit of 11,666 MT in PU foam sector will not be exceeded; and (iii) the CFC-11 phaseout target of 2,500 MT in PU foam sector will be met. China is requesting the release of the third annual tranche of US\$10.903 million as agreed in the sector plan for phaseout of CFC-11 consumption in the PU foam sector to achieve these objectives. It is envisaged that the US\$10.903 million will be allocated to PU foam enterprises to convert from CFC-11 foam production to non-CFC foam production and for technical assistance activities.

**Program Activities in 2004**

15. **Policy and government actions.** In 2004, the following government actions will continue to support program activities and are considered necessary for the success of total CFC-11 phaseout in the PU foam sector in China.

- a. **Ban on new construction of CFC-11 foam production.** The Notice has been effective since 1997 and will remain effective. Continued public awareness activities on the sector phaseout plan will help effective implementation of this Notice.
- b. **Production control of CFC-11.** The regulation on Tradable Production Quota has been under implementation since 1999 and will continue. Production of CFC-11 will be under control as previous years.
- c. **Export and import control of ODS.** The Management Regulation on Export/Import Control of ODS, promulgated in December 1999 by SEPA in collaboration with Ministry of Foreign Trade and Economic Cooperation (MOFTEC) and General Administration of Customs (GAC), covers all ODS as well as related equipment and facilities that produce or consume ODS. ODS Export/Import quota and permit systems have been adopted, and all enterprises wishing to export or import ODS must hold both a quota issued by SEPA and MOFTEC, as well as specific export/import permits. GAC supervises exports and imports of ODS. China has also promulgated the Export/Import Control List of ODS in China, the First Group in January, 2000, and the Second Group in January 2001. Under this regulation, China has introduced quota and permit requirements exports and imports of CFC-11.
- d. **Consumption control of CFC-11 in other sectors.** All other sector plans will continue implementation and CFC-11 in those sectors will be controlled.
- e. **Substitute development.** Government will continue its support to the development of substitutes and research for non-CFC chemicals for foam production.
- f. **Institutional strengthening.** Government will continue its efforts to improve knowledge and capabilities of CFC-11 foam enterprises in the use of substitute and understanding of substitute technologies.

- g. **Quota license system for trade and consumption control of ODS.** The government will establish a quota license system for ODS trade and consumption. The quota license system is supposed to be an effective way to control ODS trade and consumption. The system is also expected to be helpful in collecting ODS data. In addition, they can effectively prevent the converted enterprises from using ODSs again. Each dealer must hold a license to buy and sell ODS. The consumers (exclude individual users and servicing stations) must hold a quota license to buy ODSs from the producers or dealers who have ODS quota and licenses. In foam sector, some CFC-11 consumers, who use CFC-11 as raw materials to produce pre-blended chemicals and sell to foam producers, are not end users of CFC-11. They will be required to hold a trade license to purchase CFC-11 from CFC-11 producers and sell their products to foam producers. The quota license system for ODS trade and consumption is expected to be in place on an experimental basis in the beginning of 2004.
16. **Enterprise activities.** SEPA will identify PU foam enterprises with total CFC-11 consumption amounting to 2,500 MT. A minimum of 50% of the reduction contracts are expected to be signed by the mid-2004, and another 50% to be signed not later than by the end of 2004. Based on the current preparation status, SEPA expects three to four large regional projects to be included in the 2004 annual program.
17. **Technical assistance activities.** The following activities are proposed for 2004:
- a. **F-04-TA1-Training of personnel in implementation of phaseout activities.** Training for concerned stakeholders has been proved very important for the implementation of the foam sector phaseout plan according to the past two-year's experience. Due to staff movement and new enterprises involved, training in 2004 will continue to be provided to: (i) CFC-11 foam producers; (ii) local environment protection agencies and sector bureaus, (iii) audit agencies, and (iv) local experts. Training will help them to understand all policies related to CFC-11 consumption phaseout, and the sector plan implementation mechanism. This type of training will need to be repeated every year in the first few years of implementation.
  - b. **F-04-TA2-PU foam products standard formulation and revision (Phase II).** According to the study results of the TA project in 2002, a series of technical standards were identified for revision and new standards need to be formulated. Six relevant standards are going to be revised and formulated in 2003. Another several standards will be revised and formulated in 2004. The formulation and revision of foam products standards will last until 2007.
  - c. **F-04-TA3-The 2003 performance audit.** Since the yearly performance audit is a requirement of implementing the Sector Plan, it will continue to be done in 2004. The audit of 2003 AP will be carried out in the second quarter of 2004 and completed by the end of June 2004.
  - d. **F-04-TA4-A Research on the application of HFC-245fa technology.** Substitute technology is one of the most important elements for the implementation of the Foam Sector Plan. As a substitute to CFC-11 with zero ODP, HFC-245fa application has been commercially applied in developed countries, especially in United States and European countries. Besides, one of raw materials of HFC-245fa production is CTC. If the application of HFC-245fa is successful in China, it could have a contribution to CTC production

phaseout in China. This proposed TA would be to conduct a research on the application of HFC-245fa to foam production, which could include (i) initial study and screening of formulation basing on the local available PU foam raw materials, (ii) performance comparison of foam products produced with different PU systems of HFC-245fa, HCFC-141b, and CFC-11, and (iii) comparison on economic and technical factors of the above three systems to provide basis for the application of HFC-245fa technology in China.

- e. ***F-04-TA5- Study tours.*** Two study tours are necessary to know about the application of the HFC-245fa technology in foreign countries where the technology is working well. The study teams will go to Europe and the United States to (i) visit foam producers using HFC-245fa technology, (ii) visit chemical companies to get information on raw materials and formulation for foam production using HFC-245fa, and (iii) visit related research institutes to learn the status and trend of HFC-245fa technology development.
- f. ***F-04-TA6- Consultant services.*** Consultant services will be continued to help the Sector Plan implementation in 2004.

18. The above policy and government actions, enterprise-level activities and technical assistance activities are summarized in Table 3 below.

**Table 3: 2004 Annual Program***(Amount in US\$ Million)*

<b>CFC 11 control targets</b>			
<b>Control targets in 2004</b>	<b>CFC 11 in MT ODP</b>	<b>Performance Indicators</b>	<b>Key Dates</b>
National CFC 11 consumption limit	13,100	1. Government confirms that the two CFC-11 consumption targets for 2003 are met.	1. June 2004
CFC 11 consumption limit in PU sector	11,666	2. ODS reduction contracts amounting to at least 1,250 MT of CFC11 in the 2004 annual program to be signed before mid-2004.	2. June 2004
CFC 11 phaseout targets in PU foam sector	2,500	3. Implementation of TA activities to help phaseout.	3. Throughout the year
<b>Policy Measures</b>			
<b>Measures</b>	<b>Funding</b>	<b>Performance Indicators</b>	<b>Key Dates</b>
1. Ban on new construction of CFC 11 foam production	Incl. in training TA	1. Training workshops to be held for local government officers and all stakeholders	1. Throughout the year
2. Tradable production quota for CFC producers	n.a.	1. Establish 2004 annual CFC 11 production quota 2. Issue annual production quota to CFC 11 producers for 2004	1. Nov. 2003 2. Apr. 2004
3. Import/export trade management	n.a.	1. Implement the import/export trade management mechanism.	1. January 2004-December 2004
4. Trade and consumption license system to control CFC-11	n.a.	1. Trial implement the quota and license system for trade and consumption of CFC-11 in PU foam sector	1. January 2004-December 2004
5. Consumption control of CFC-11 in other sectors	n.a.	1. Other CFC-11 consuming sectors will continue implementation as per their sector plans	1. January 2004-December 2004
<b>Enterprise activities</b>			
<b>Activities</b>	<b>Funding (US\$ million)</b>	<b>Performance Indicators</b>	<b>Key Dates</b>
Conversion of CFC-11 consuming enterprises in PU foam enterprises	Not determined yet	1. Training workshops to be held to invite participation of prospective enterprises for 2004 and 2005 annual programs 2. Project proposals prepared and evaluated 3. To determine grant funds after project evaluation 4. Selection of enterprises to be included in the annual program 5. 50% of the 2004 AP Reduction contracts signed 6. Implementation of signed projects	1. Throughout the year 2. Throughout the year 3. Throughout the year 4. Throughout the year 5. Throughout the year 6. Throughout the year

**Table 3: 2004 Annual Program (cont.)***(Amount in US\$ million)*

<b>Technical Assistance Activities</b>				
<b>TA#</b>	<b>Activities</b>	<b>Funding<sup>1/</sup> (US\$ Million)</b>	<b>Performance Indicators</b>	<b>Key Dates</b>
F-04-TA1	Training of Personnel Involved in Implementation of Phaseout Activities	0.04	1. TOR to be agreed with the Bank 2. Conduct all workshops	1. 1Q 2004 2. Throughout 2004
F-04-TA2	Standard Formulation and Revision (Phase II)	0.05	1. TOR to be agreed with the Bank 2. Start process in recruiting a consulting firm 3. Formulation and revision of standards 4. Submit final report	1. 1Q-2Q2004 2. 3Q2004 3. 4Q2004 - 2Q2005 4. 3Q2005
F-04-TA3	The 2003 Performance Audit	0.07	1. TOR to be agreed with the Bank 2. Training of auditors 3. Audit 4. Submit audit report before June 30, 2004	1. 1Q 2004 2. 1Q 2004 3. 2Q 2004 4. June 30, 2004
F-04-TA4	A Research on Application of 245fa technology	0.04	1. TOR to be agreed with the Bank 2. Start process in recruiting a consulting firm 3. Research 4. Submit final report	1. 1Q 2004 2. 2Q 2004 3. 3Q-4Q 2004 4. 4Q 2004
F-04-TA5	Study Tours	0.04	1. TOR to be agreed with the Bank 2. Take the study tours 3. Submit the reports for the tours	1. 1Q 2004 2. 3Q-4Q 2004 3. 4Q 2004
F-04-TA6	Consultant Services	0.07	1. TOR to be agreed with the Bank 2. Recruitment of consultants to Provide consulting services in 2004	1. 1Q 2004 2. Throughout 2004
<b>Total</b>		<b>0.31</b>		
<b>Total for phaseout activities</b>		<b>10.903</b>		

<sup>1/</sup> These are estimated costs. After bidding for TA contractors and consultants, these costs will be adjusted to reflect contractual amounts for each TA. All TA activities are expected to be completed on schedule.

## Annex 1

**Implementation Status of Enterprise  
Activities under 2002 and 2003 Annual Programs**

**Table 1.1: Basic Information on Conversion Projects as of June 30, 2003**

Project Name	CFC-11 Consumption (tons)	Contract Number	Grant Amount (1,000 USD)	Annual Program	Date of Contract Signing
1. Xinxiang Huojia	636	Con-F-02-Iv-01	2,441.6	2002	2/9/02
2. Chengdu Jinjiang	552	Con-F-02-Iv-02	2,166.3	2002	20/8/02
3. Zhejiang Chunhui	1164.98	Con-F-02-Iv-03	5,125.9	2002	27/12/02
4. Lanzhou Huayu	1075.44	Con-F-03-Iv-01	4,664.3	2003	9/1/03
5. Shaoxingshi Weike	997.75	Con-F-03-Iv-02	4,264.22	2003	9/1/03
6. Nantong Xinyuan	648.11	Con-F-03-Iv-03	2,510.93	2003	9/1/03
Total	5063.28		22,173.25		

**Table 1.2: Implementing Status of Conversion Projects under 2002 and 2003 Annual Programs**

Project Name	CFC Equipment Disposal	CFC Consumption in 2002	New Equipment Procurement	Civil works of Projects	Estimated Completion Date
1. Xinxiang Huojia	Disposal Completed	196	Bid invitation issued	Not started <sup>1</sup>	31/12/04
2. Chengdu Jinjiang	4 foam production lines using CFC-11 disposed	481	Bid invitation issued	Not started	31/12/04
3. Zhejiang Chunhui	CFC equipment in 11 enterprises disposed	852	Bid invitation issued	Not started	31/12/05
4. Lanzhou Huayu	CFC Equipment in 12 Enterprises disposed	1039.3	Bid invitation issued	Not started	31/12/06
5. Shaoxingshi Weike	Disposal Completed	612.5	Bid invitation issued	Not started	31/12/05
6. Nantong Xinyuan	5 foam production lines using CFC-11 disposed	492	Bid invitation issued	Not started	31/12/05

<sup>1</sup> The General Contractors will be responsible for civil works of the projects. The General Contractors will be selected through bidding processes. The bidding document is under preparation.

**Annex 2: World Bank Verification of CFC-11 Consumption in Signed Reduction Contracts****Table 2.1: World Bank Verification of Eligibility and CFC-11 Phaseout Amounts in August 2002 for 2002 Annual Program**

Name of Enterprises	Date of Establishment	CFC-11 Consumption				Verified
		1997	1998	1999	1997-99	
<b>Chengdu Industrial Restructuring PU Flexible foam project – The Chengdu JinJiang Foam General</b>						
1. Duocai Co. Ltd.	1993	67	74	88	76.33	Verified
2. Huiyu Co. Ltd.	1994	76	86	95	85.67	Verified
3. Hongyang Foam Plant	1994	68	75	84	75.67	Verified
4. Liuli Foam Plant	1991	70	75	96	80.33	Verified
5. Qianjin Foam Plant	1992	69	81	87	79.00	Verified
6. Dongzikou Foam Plant	1989	78	71	89	79.33	Verified
7. Chongqing Jinjiang Foam Plant	1994	57	71	99	75.67	Verified
<b>Total</b>		<b>485</b>	<b>533</b>	<b>638</b>	<b>552</b>	

**Table 2.2: World Bank Verification of Eligibility and CFC-11 Phaseout Amounts in August 2003 for 2003 Annual Program**

Name of Enterprises	Date of Establishment	CFC-11 Consumption				Verified
		1999	2000	2001	99-01	
<b>Nantong Xinyuan Industrial Restructuring PU Flexible foam project</b>						
1. Tongzhou Xianfeng Xinan Polyurethane Foam Plant	1991	67.5	44	31	47.5	Verified
2. Tongzhou Xianfeng Polyurethane Foam Co. Ltd.	1993	91.5	80	72.5	81.33	Verified
3. Nantong Haoli Laminating Textile Plant	1992	55.5	54.5	45	51.67	Verified
4. Tongzhou Nanxing Polyurethane Foam Plant	1992	65.5	45	39.5	50	Verified
5. Rugao Jinru Polyurethane Foam Co. Ltd.	1994	79.5	88.5	80	82.67	Verified
6. Rugao Jixing Polyurethane Foam Co. Ltd.	1993	94	81.5	72.3	82.6	Verified
7. Xuzhou Tongshan Polyurethane Foam Plant	1990	89	79	66	78	Verified
8. Fengxian Pengya Polyurethane Foam Plant	1995	53	40	32	41.67	Verified

Name of Enterprises	Date of Establishment	CFC-11 Consumption				Verified
		1999	2000	2001	99-01	
9. Pizhou Kesheng Polyurethane Foam Co. Ltd.	1993	50	43.3	34	42.43	Verified
10. Dafeng Zhongyi Laminating Foam Plant	1986	67.7	46.1	19.8	44.53	Verified
11. Jiangyan Harbor Plastic Foam Plant	1991	65.3	42.5	32.3	46.7	Verified
<b>Total</b>		<b>778.55</b>	<b>644.4</b>	<b>524.4</b>	<b>649.1</b>	

**Annex 3 Technical Assistance Activities, 2002-2003****Table 3.1: Implementation of Technical Assistance Activities in the 2002 Annual Program**

Ref. No.	Name of TA Project	Implementing Agency	Contract Date	Planned Completion Date	Implementation status/remarks
F-02-TA1	MIS Equipment	FECO	2003-4-15	2003-4-16	Completed
F-02-TA2	Study Tours	FECO/DIA	n.a.	3Q 2002	Completed
F-02-TA3	PU website establishment	FECO/DIA	n.a.	2003-6-30	To be completed by Oct. 31, 2003
F-02-TA4	Consultant Service	Individual consultants	To be signed in Sep.2003	2003-12-31	To be completed by Dec. 31, 2003
F-02-TA5	Standard Revision Preparation	IPPA <sup>1</sup>	2002-9-1	2003-2	Completed
F-02-TA6	IOC Management Research	Beijing University	2002-9-1	2003-3-15	Completed
F-02-TA7	Training	FECO/DIA	n.a.	2003-12	To be completed by Oct. 31, 2003
F-02-TA8	PU International Forum	FECO/DIA	2002-11	2003-5-1	Completed
F-02-TA9	CO <sub>2</sub> and H <sub>2</sub> O technology Survey	JRICI <sup>2</sup>	2002-9-13	2003-3-30	Completed

<sup>1</sup> Institute of Plastics Processing & Application of Light Industry

<sup>2</sup> Jiangsu Research Institute of Chemical Industry

**Table 3.2: Implementation of Technical Assistance Activities in the 2003 Annual Program**

Ref. No.	Name of TA Project	Implementing Agency	Contract Date	Planned Completion Date	Implementation status/remarks
F-03-TA1	Training	FECO/DIA	n.a.	2004-12-31	TOR agreed
F-03-TA2	Standard Revision	To be selected through bidding		2005-9-30	TOR agreed
F-03-TA3	2002 Performance Audit	CNAO	2003-7	2004-6-30	Completed
F-03-TA4	PU website management	FECO/DIA	n.a.	2005-10-31	TOR agreed
F-03-TA5	Substitute Technology Manual	To be selected through bidding		2004-12-31	TOR agreed
F-03-TA6	Consultant Service	Individual consultants		2004-12-31	TOR agreed

**Annex 4: Enterprise list of Conversion Projects under 2002 and 2003 Annual Program****Table 4.1: Enterprises in the Xinxiang Xinyuan Project in 2002 Annual Program**

SN	Name of Enterprise	Date of Establishment	Baseline CFC-11 Consumption (MT) Average of 97-99	CFC-11 Consumption (MT) in 2002 <sup>2</sup>
1	Huixian Zijinshan Foam Plant	Dec-89	84.3	20
2	Yanshi Foam Plant	Mar-94	86.2	25
3	Shangqiushi Foam Plant	Sep-93	75.3	33
4	Shangqiushi Yongfeng Foam Plant	Apr-95	65.3	18
5	Zhengzhou Development Zone Foam Plant	Dec-94	79.3	60
6	Wuzhi Fuli Foam Plant	Sep-92	73.7	
7	Yiyang jinjiu Foam Plant	Apr-93	85.3	40
8	Luoyang Jinling Foam Plant	Apr-95	87.3	
	<b>Total</b>		<b>636.7</b>	<b>196</b>

**Table 4.2: Enterprises in the Chengdu Jinjiang Project in 2002 Annual Program**

SN	Name of Enterprise	Date of Establishment	Baseline CFC-11 Consumption (MT) Average of 97-99	CFC-11 Consumption (MT) in 2002
1	Duocai Co. Ltd.	Feb-93	76	85
2	Huiyu Co. Ltd.	Mar-94	86	112
3	Hongyang Foam Plant	Apr-94	76	100
4	Liuli Foam Plant	Oct-91	80	114
5	Qianjin Foam Plant	Oct-92	79	
6	Dongzikou Foam Plant	Jun-89	79	
7	Chongqing Jinjiang Foam Plant	Oct-94	76	70
	<b>Total</b>		<b>552</b>	<b>481</b>

**Table 4.3: Enterprises in the Zhejiang Chunhui Project in 2002 Annual Program**

SN	Name of Enterprise	Date of Establishment	Baseline CFC-11 Consumption (MT) Year 2001	CFC-11 Consumption (MT) Year 2002
1	Wujin Henglin Refrigeration Equipment Plant	Jan-93	33.2	29.92
2	Wujin Luoyang Taihu refrigeration Equipment Plant	Apr-94	24.3	29.01
3	Wujin Youyi Refrigeration	Aug-92	16.58	16.35

<sup>2</sup> The blanks are for either closed factories or factories which do not produce foam any more.

SN	Name of Enterprise	Date of Establishment	Baseline CFC-11 Consumption (MT) Year 2001	CFC-11 Consumption (MT) Year 2002
	Equipment Plant			
4	Wujin Huanyu Freezing Equipment Plant	Mar-95	29.2	30.08
5	Wujin Xuelian Freezing Equipment Plant	Apr-94	32.4	31.19
6	Wujin Yuzhou Freezing Equipment Plant	Dec-93	17.5	22.85
7	Wujin Luoyang Dongfang Cold-Storage Factory	Jan-93	26.5	30.77
8	Wujin Daixi Refrigeration Equipment Plant	Dec-91	41.34	37.07
9	Wujin Snowball Refrigeration Equipment Plant	Dec-92	27.3	23.41
10	Wujin Jinggong Refrigeration Equipment Plant	Aug-88	25.8	28.05
11	Wujin Yueqiu Refrigeration Equipment Plant	Jan-93	29.7	26.85
12	Changzhou Snowball Refrigeration Equipment Plant	Apr-94	40.4	39.30
13	Changzhou Lidong Refrigeration Equipment Plant	Mar-94	41.25	42.66
14	Wujin Luoyang Refrigeration Equipment Plant	Mar-92	47	33.47
15	Wujin Hanhyu Refrigeration Equipment Limited Company	May-95	34.8	30.87
16	Wujin Luoyang Metal Material Plant	Sep-93	42	42.21
17	Wujin Huazhong Chemical Equipment Limited Company	Apr-94	33.14	36.83
18	Wujin Luoyang Cold-Storage Factory	Oct-92	33.9	37.95
19	Wujin No.1 Refrigeration Equipment Plant	Jan-92	58.72	49.08
20	Wujin Xinyue Refrigeration Equipment Plant	Oct-92	79.65	53.61
21	Shengzhou Chunlian Refrigeration Equipment Plant	Aug-82	30.63	10.50
22	Shangyu Tianyu Refrigeration Equipment Plant	Jan-95	52.4	12.51
23	Shangyu Southeast Refrigeration Equipment Plant	Jun-93	41.7	8.10
24	Yuyao Moushan Xingsheng Refrigeration Equipment Plant	May-93	41.78	13.05
25	Zhejiang Commercial Machinery Company	Nov-93	21	20.70
26	Hangzhou South Refrigeration	Jul-81	22.4	23.40

SN	Name of Enterprise	Date of Establishment	Baseline CFC-11 Consumption (MT) Year 2001	CFC-11 Consumption (MT) Year 2002
	Equipment Plant			
27	Shangyu Refrigeration Equipment Plant	Jan-94	40.3	20.40
28	Shaoxing Refrigeration Equipment Plant	Oct-93	110.1	34.50
29	Shanghai Minhang Refrigerator Plant	Mar-90	42.74	20.55
30	Shanghai Lianglun Refrigeration Equipment Plant	Oct-92	24.3	9.30
31	Shanyu LiDong Youlong Equipment Plant	Mar-90	22.95	7.50
	<b>Total</b>		<b>1164.98</b>	<b>852.04</b>

Table 4.4: Enterprises in the Nantong Xinyuan Project in 2003 Annual Program

SN	Name of Enterprise	Date of Establishment	Baseline CFC-11 Consumption (MT) Average of 99-01	CFC-11 Consumption (MT) in 2002
1	Tongzhou Xianfeng Xinan Polyurethane Foam Plant	May-91	47.5	29
2	Tongzhou Xianfeng Polyurethane Foam Co. Ltd.	Mar-93	81.33	89.5
3	Nantong Haoli Laminating Textile Plant	Aug-92	50.5	37
4	Tongzhou Nanxing Polyurethane Foam Plant	Aug-92	50	31.25
5	Rugao Jinru Polyurethane Foam Co. Ltd.	Jun-94	82.67	77.5
6	Rugao Jixing Polyurethane Foam Co. Ltd.	Sep-93	82.58	69.5
7	Xuzhou Tongshan Polyurethane Foam Plant	Aug-90	78.25	34.5
8	Fengxian Pengya Polyurethane Foam Plant	Apr-95	41.67	22
9	Pizhou Kesheng Polyurethane Foam Co. Ltd.	Dec-93	42.42	38
10	Dafeng Zhongyi Laminating Foam Plant	Dec-86	44.52	34.75
11	Jiangyan Harbor Plastic Foam Plant	Nov-91	46.67	29
	<b>Total</b>		<b>648.11</b>	<b>492</b>

Table 4.5: Enterprises in the Shaoxing Weike Project in 2003 Annual Program

SN	Name of Enterprise	Date of Establishment	Baseline CFC-11 Consumption (MT) Year 2001	CFC-11 Consumption (MT) in 2002
1	Shaoxing Weike Polyurethane Co.,Ltd.	Jan-95	221	242.5
2	Zhejiang New Southeast Limited Company	Jan-94	191.75	80
3	Shaoxing Anti-Corrosion Engineering Company	Jul-89	139	65
4	Shangyu Xingmao Equipment Plant	May-93	256	150
5	Shaoxing Jialong Engineering Company	Apr-88	190	75
	<b>Total</b>		<b>997.75</b>	<b>612.5</b>

Table 4.6: Enterprises in the Lanzhou Huayu Project in 2003 Annual Program

SN	Name of Enterprise	Date of Establishment	Baseline CFC-11 consumption (MT) Year 2001	CFC-11 Consumption (MT) in 2002
1	Lanzhou Huayu Innovation Technoogy Co.,Ltd.	Sep-88	201.35	194.58
2	Lanzhou Xinxin Polyurethane Material plant	Jul-94	64.22	40.74
3	Lanzhou Tianyuan Pipeline Plant	Oct-94	34.18	33
4	Jiayuguan Fuli Foam Plant	Apr-91	48.16	46.54
5	Jiayuguan Hongsheng Building Material Limited Company	Feb-94	37.28	36.03
6	Yinchuan Thernal Insulation Material Limited Companuy	May-94	64.28	62.12
7	Yinhcuan Xingyuan Pipeline Plant	Mar-95	35.1	33.92
8	Gansu Zhenhao Trade Limited Company	Jan-93	61.5	59.45
9	Ku'erle Xinying Limited Company	Apr-95	31.38	30.32
10	Lanzhou Xiangyun Goods Limited Company	May-95	22.08	21.34
11	Wulumuqi Haoyu Pipeline Limited Company	Feb-93	69.5	78.58
12	Gansu Wuwei Wanbao Plant	Jul-94	26.24	36.37
13	Gansu Gaotai Hongfa Building Material Limited Company	Mar-95	20.53	38.54

SN	Name of Enterprise	Date of Establishment	Baseline CFC-11 consumption (MT) Year 2001	CFC-11 Consumption (MT) in 2002
14	Kelamayi Xiwang Hi-tech Development Company	Jan-91	56.87	40.5
15	Ningxia Yinchuan Thermal Insulation Material Plant	Mar-95	22.93	32.87
16	Xi'an Tongtai Limited Company	Oct-92	22.7	21.5
17	Xi'an Hongxing Limited Company	Jan-91	162.6	108.6
18	Shanxi Sida Engineering Limited Company	Oct-94	71.55	98.7
19	Gansu Polyurethane Research Institute	Jan-92	23	25.6
	<b>Total</b>		<b>1075.45</b>	<b>1039.3</b>

**SECTOR PLAN FOR HALON PHASEOUT  
IN CHINA**

**2004 ANNUAL PROGRAM**

**MP PROJECT MANAGEMENT OFFICE  
STATE ENVIRONMENTAL PROTECTION AGENCY,  
CHINA**

**AND**

**THE WORLD BANK**

**October 21, 2003**

## Data Sheet

Country	China
Year of plan	2004
# of years completed	6
# of years remaining under the plan	6
Ceiling of Halon 1211 and halon 1301 consumption of the 2003 Annual Plan	Halon 1211: 1,890 MT Halon 1301: 150 MT
Ceiling of Halon 1211 and Halon 1301 consumption 2004 Annual Plan	Halon 1211: 1,890 MT Halon 1301: 150 MT
Ceiling of halon 1211 and halon 1301 production of the 2003 Annual Plan	Halon 1211: 1,990 MT Halon 1301: 600 MT
Ceiling of halon 1211 and halon 1301 Production of 2004 Annual Plan	Halon 1211: 1,990 MT Halon 1301: 600 MT
Total MLF funding approved in principle (November 1998)	US\$ 62 million
Total MLF funding released to the Bank by Oct 2003	US\$ 46.8 million
Funding requested for the 2004 Annual Plan	US\$ 1.2 million

National Implementing operating agency	State Environment Protection Administration
International implementing agency	The World Bank

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## **The Halon Sector 2004 Annual Program**

### **BACKGROUND**

1. In accordance with the Executive Committee's approval of the Sector Plan for Halon Phaseout in China (UNEP/OzL.Pro/ExCom/23/68), China is hereby requesting release of the seventh tranche of US\$1.2 million for implementation of the year 2004 Annual Program. With this funding, China's halon 1211 production will be reduced to a maximum of 1,990 MT and its consumption to a maximum of 1,890 MT in 2004. The halon 1301 production will remain within the agreed maximum of 600 MT and, consumption will remain within the agreed maximum of 150 MT in 2004. Details of the annual program are in Part B.

2. After the approval of the China Halon Sector Strategy at the 23<sup>rd</sup> meeting of the ExCom and release of funds for the first (1998) Annual Program, China began implementation of the Halon Sector Strategy. Since the start of the program, China has developed supporting policies and regulations. From the initial number of 14 Halon plants, 12 halon 1211 production plants have been closed and dismantled completely, and production and capacity has been reduced at the 2 remaining halon 1211 production plants. Out of a total of 72 halon fire fighting extinguisher manufacturers originally identified as potential beneficiaries, 13 enterprises have signed contracts to close their extinguisher production, and 39 enterprises have signed contracts to convert their manufacturing lines for fire extinguishers from halon to non-ODS extinguishers. 42 of the 52 enterprises have completed their closure/conversions projects, and the rest are presently implementing their closure/conversions. Four additional equipment manufacturers were located and were found to be operating without valid licenses, and were shut down in 2001 by administrative measure without any funding. Out of a total of 22 originally identified halon fire fighting systems manufacturers, 4 enterprises have signed contracts to convert their manufacturing of halon fire extinguishing systems from halon to non-ODS extinguishing systems; 4 of these have been completed. There are currently 20 remaining fire extinguisher manufacturing enterprises and 18 fire extinguishing system enterprises who have not been addressed by the program yet. A total of 41 technical assistance activities have been taken up, including activities for strengthening implementation capacity, and preparation of standards to ensure quality and reliability of halon substitute fire extinguishers and fire extinguishing systems. 24 out of these projects have been completed.

3. The national production level of halon 1211 allowed for 2003 is 1,990 MT, a reduction of 664 MT from the allowable production level of 2,654 MT in 2002. Compared to the actual production level of 11,644 MT in 1997, (the baseline year), the total production reduction of halon 1211 by the end of 2003 will be at least 9,654 MT. The ceiling for halon 1301 production for 2003 is 600 MT, a reduction of 18 MT from 1997 levels. There was no halon 1301 production in 2002. Some of the existing stock of halon 1301 was used to cover international and domestic demand for halon 1301. A detailed implementation status is provided in Part A.

4. Despite the significant higher costs of halon 1301 substitutes, the significant

reduction in demand for halon 1301 can be assigned to the availability of new substitutes now available in China. Some of the chemical producers have invested in the development of HFC-227ea production facilities and has now starting production and sale of HFC-227ea. The introduction of new, but more costly substitutes are supported by a number of TA activities.

5. As far as the other halons are concerned, halon 1202 is generated as a by-product during the production of halon 1211. According to information provided by the three largest halon 1211 producers, the amount of halon 1202 generated averages between 20 and 30 kg per ton of halon 1211 produced. This halon 1202 is neither vented, nor sold, but is recycled into halon 1211 production. A ban on sales of halon 1202 in the market has been promulgated by the Ministry of Public Security (MPS). China is confident that, based on its regulations and monitoring, there is no halon 1202 sold in the market. China has never produced halon 2402, and has never had plans to do so. In accordance with national regulations, a new halon 2402 production facility would require a new production license, and such a license can no longer be obtained because of a ban on setting up new halon production facilities or expanding existing halon production facilities.

6. These phaseout results have been achieved through close cooperation between the State Environmental Protection Administration (SEPA), the Ministry of Public Security (MPS), China National Chemical Construction Corporation (CNCCC) and the concerned enterprises. The experience from the implementation has confirmed the necessity of strong policy enforcement and monitoring of the halon phaseout program. Because of the number and geographical distribution of the enterprises involved, the success of the program depends to a large extent on the cooperation and support from provincial and local Environmental Protection Bureaus and Fire Fighting Bureaus. Training and public awareness therefore continue to be key elements in the halon sector plan implementation.

7. The rapid reduction of halon 1211 makes it imperative and important for fostering the supply of alternative fire extinguishing agents and fire fighting equipment in order to maintain the national fire protection and fire fighting capability. Special initiatives have been taken up to strengthen the supply of light-weight high pressure CO<sub>2</sub> cylinders, ABC powder, and vegetable protein foam. A halon bank is also being established. Details of these initiatives are provided in Part A.

8. The production and consumption of halons in China since the start of the halon sector plan is described in Table 1 below. Consumption in this table was determined in accordance with the ExCom approval conditions as total annual production plus imports, minus exports. As indicated above, China has reported that no other halons were produced in China, including halon 1202 and halon 2402. All production and consumption data (including 2001 production) has been verified by an annual international audit commissioned by the World Bank.

**Table 1: Annual Production and Consumption of Halons under the Sector Plan**

	Halon 1211				Halon 1301			
	Production		Consumption		Production		Consumption	
	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual
1997 (baseline year)	9,950	11,644	NA	10,849	618	618	NA	NA
1998	7,960	7,842	7,160	7218	618	450	300	-152 <sup>1/</sup>
1999	5,970	5,965	5,370	5280	618	484	300	304
2000	3,980	3,978	3,580	3650 <sup>2/</sup>	618	428	300	377 <sup>2/</sup>
2001	3,317	3,117	3,117	2,832	618	213	300	180
2002	2,654	2,469	2,654	2,284	600	0	150	-36
2003	1,990		1,890		600		150	
2004	1,990		1,890		600		150	
2005	1,990		1,890		600		150	
2006	0	0	0		150		100	
2007	0	0	0		150		100	
2008	0	0	0		150		100	
2009	0	0	0		150		100	
2010	0	0	0		0			

<sup>1/</sup> The negative consumption of Halon 1301 in 1998 (-152 MT) reflects the export of 602 MT, which included part of the stock (328MT) from the previous year's production. Therefore, the total consumption in 1998 ( Consumption=Production +Import - Export) is negative.

<sup>2/</sup> Remedial action for the excess consumption in 2000 was taken by appropriately reducing consumption quota in 2001.

## Part A

### Implementation Status Of Previous Annual Programs

#### 1998-2002 Annual Programs

1. ***Phaseout targets and objectives.*** As described in Table 1, production and consumption of halons has been reduced annually under the halon sector agreement. While production has consistently been retained below the agreement levels, the consumption of halons (production adjusted for net export) exceeded the targets twice (for 1998 and 2000) as exports of halons turned out to be lower than expected, and this was discovered only when the final export figure became available in the beginning of the following year. These developments were promptly reported to the ExCom, and corrective measures were taken as follows:

- (a) reduction of excess consumption from the next year's consumption limit (for 2000);
- (b) confiscation of excess production to not allow its consumption within the following year (described in detail in the 2001 annual program); and
- (c) strengthening of the controls on the national consumption target from 2001 onwards by limiting the initial total national production quota to the consumption target for the year. Any additional production quota (for export) can only be requested retroactively, so that an enterprise requesting such additional quota would have to provide documentation to prove that the export has already taken place.

2. The consumption data for 2001 and 2002 confirms the effectiveness of this arrangement.

3. ***Implementation of policy instruments.*** The production quota regulations became effective in December, 1997. National annual halon production quotas are issued to individual producers for halon 1211 and halon 1301.

4. The quota system is the main tool for the implementing the halon phaseout and is supported and enforced fully by Ministry of Public Security (MPS). The production data reported by the producers is periodically verified by SEPA and MPS. MPS has simultaneously strengthened its enforcement of the regulation on use of halon 1211 fire extinguishers, which has further reduced the demand for halon 1211. As described above, the halon quotas are now administratively split up into production quotas for domestic consumption and for export. Utilization of the export component is allowed retroactively, and requires proof of export orders having been carried out. Licensing is another important control measure. Only licensed enterprises are allowed to produce and/or sell halon and/or halon containing products. After a halon closure/conversion project is completed, the enterprise's production license for halon and/or halon containing products is withdrawn by MPS.

5. There is also a ban on production and sale of halon and/or halon-containing products

to enterprises who have been funded under and completed projects under previous annual programs. When the conversion is completed and the project is commissioned by MPS and SEPA, the license to produce and sell halon fire extinguishers and systems are withdrawn.

### **Other enterprise-level phaseout activities**

6. ***Closure of halon production facilities.*** Full closure contracts were signed with bid winners in various annual programs. Their production facilities were dismantled and halon-producing equipment was completely dismantled and disposed. Partial closure contracts were also signed with some bid winners, and their production quota and, in some cases, capacity was reduced accordingly. Details by year are provided in Annex II.

7. ***Closure and conversion of halon fire extinguisher manufacturers.*** Likewise, contracts were signed under each annual program with extinguisher and system manufacturers for reducing halon 1211 consumption to match the declining supply of halons. Some extinguisher manufacturers selected closure and the other selected conversion. All the closure and conversion activities have been completed on schedule and were commissioned by SEPA and MPS. Details are provided in Annex III.

### **Technical assistance (TA) activities**

8. All activities under TA projects of 1998 and 1999 have been completed. The others are under implementation. Details of all these activities are in Annex IV (A-E).

### **Special Initiatives**

9. Another main objective of the Halon Sector Plan is to ensure that the level of fire protection capability in China is not compromised as a result of halon phaseout activities, and that adequate quantities of suitable quality substitutes are available. Special initiatives have been taken up under various annual programs to address this requirement. The special initiatives undertaken so far are summarized in Annex V and described below. In addition, fire equipment companies and chemical producers has at own costs introduced new halon alternatives and substitutes for both halon 1211 and halon 1301 which are now available in China.

10. ***ABC dry chemical powder.*** To maintain the required level of fire fighting capacity in China and promote the use of ABC powder, the Foshan Electro-chemical General Plant was selected to establish an ABC dry powder production line with an annual capacity of 3000 MT. The grant contract was signed in May 1999 and the project has been completed and commissioned in November 2001. Commercial production has already started.

11. ***Light weight high pressure CO<sub>2</sub> cylinders.*** Weifang Dongming Fire-fighting Equipment Co., Ltd was selected as the beneficiary for manufacture of light weight CO<sub>2</sub> cylinders with the capacity of 600,000 units per year. The contract was signed in November 2000. The first batch of purchased equipment arrived the site and the last batch will arrive by the end of 2003.

12. **Halon banking.** The Panyu Shengjie Fire-fighting Equipment Co., Ltd. was selected as the beneficiary to set up a halon bank in Guangdong with an annual recycling capacity as 500 MT. The grant contract was signed in August 2000. The equipment was delivered to the beneficiary in December 2001. The beneficiary finished installation and commission in April 2003.

13. **Plant-protein based foam.** The Honsen Fire-fighting Hi-tech company was selected as the beneficiary to establish a test laboratory for plant-protein-based foam. The contract was signed in April 2000. The project has been completed by December 2001.

14. **National conference.** A national halon conference was held in November, 2000, and was attended by various institutions and entities related to halon phaseout activities . The conference provided a valuable opportunity to look back on experiences and lessons, look forward to future tasks, and to share the lessons of successful experience.

The implementation status of the special initiative projects are summarized in Annex V.

## 2003 Annual Program

15. **Phaseout targets and objectives.** The phaseout target is (see Annex I) to reduce halon 1211 production to a maximum of 1,990 MT; to reduce halon 1211 consumption to a maximum of 1,890 MT; to maintain halon 1301 production to a maximum of 600 MT; and halon 1301 consumption to a maximum of 150 MT. Production quotas have been issued consistent with these ceilings.

16. **Implementation of policy instruments.** The quota system continued to be the main tool for the implementing the halon phaseout and is supported fully by MPS. A catalogue of ban on production and sale for the phased out products including halon extinguishers and agents was issued by SETC. The deadline for halon and halon extinguisher production is in line with the sector plan timetable. Like previous years, a ban on sales and production for the commissioned project enterprises was issued.

### Enterprise-level phaseout activities

17. **Closure of halon production.** Two quota reduction (partial closure) contracts were signed with two halon1211 producer. The total halon phased out will be 480 MT of halon 1211, thereby ensuring that the 2003 national targets for halon production level are met. Details are in Annex II.

18. **Closure & conversion of halon fire extinguisher manufacturers.** China has conducted an assessment of the number of contracts that have already been signed in the first three years for closure and conversion of equipment manufacturers to review whether the pace of conversion is appropriate, given the projected availability of halon 1211 in the next three years. This assessment has now been concluded, and all the remaining 20 contracts will be signed in the early 2004.

### Special initiatives

19. **Development of 3,600 MT plant-protein foam fire fighting agent production line** The development of a 3,600 MT Honsen L119 plant-protein based foam plant is under way (while the overall designed plant capacity is larger at 10,000 MT, the special initiative will only support this limited capacity in keeping with the requirement that halon sector funding should not result in any incremental increase in national fire-fighting capacity in China). The beneficiary's feasibility study is being reviewed by Government.

20. **Halon banking** Halon recycling center which located at Panyu in Guangdong province, as a Halon recycling center to collect, recycle and reclaim demonstration project, a contract will be signed between SEPA and Panyu to start-up this project. Subsequently, the recycling center and other similar recycling center such as Dalian Jinshan Plant(in Liaoning province)will be run under the market mechanism.

21. **3.59 million CO<sub>2</sub> extinguisher manufacturers survey** A new special initiative project is added into the 2003 annual program. This project is focus on obtaining the information of exact production capacity and sale of CO<sub>2</sub> extinguisher and other clean agent fire extinguishing

agent extinguishers in China at present.

The implementation status of 2003 special initiative projects is summarized in Annex V.

**Technical assistance activities**

Three TA projects were identified for the 2003 annual program, including training and auditing, and are at various stages of implementation. A TA project namely Testing Equipment and Technology for Aerosol Fire Extinguishing Equipment was added into the 2003 annual program. Details are in Annex IV(F).

## **PART B**

### **2004 ANNUAL PROGRAM**

#### **Objectives**

1. The phaseout target for the 2004 annual program is to (a) maintain halon 1211 production at a maximum of 1,990 MT and consumption to a maximum of 1,890 MT and, (b) to maintain halon 1301 production at a maximum of 600 MT, with consumption being maintained at a maximum of 150 MT. The 2004 program will also continue actions to ensure that the fire fighting capacity is not undermined as the result of an insufficient supply of substitutes of satisfactory quality.
2. China is requesting the release of the approved amount of US\$ 1.2 million for the 2004 annual program as agreed in the overall Halon Sector Phaseout Plan. To achieve these goals, the following activities are envisioned:
  - a. US\$ 0.28 million to be used for closing and converting 5 fire extinguisher manufacturers;
  - b. US\$ 0.8 million to be used for converting 8-10 halon 1211 fire system manufacturers; and
  - c. US\$ 0.12 million to be used for technical assistance activities in order to support the halon phaseout program and ensure that existing fire protection requirements can be met.

#### **Policy instruments during the Year**

3. *Policies to be continued.* In 2004, the following policies and measures will continue to be implemented by the Government. These policies are considered necessary for the success of a total halon phaseout in China.
  - a. Bidding -- The bidding system will continue to be improved based on the experiences gained from the 1998, to 2003 annual programs. Preparatory work will be finished by the end of 2003. Bidders with the lowest evaluated unit prices will be awarded grant funds. The Government will sign closure/conversion contracts with the winning enterprises.
  - b. Tradable production quota – The regulation will continue to be implemented.
  - c. The ban on new installations of halon extinguishers for non-essential uses and a gradual tightening of the definition of essential uses will continue.
4. In order to support local enforcement of the ban on non-essential uses of halons in the most effective manner, the Government will ensure that:
  - a. SEPA/MPS will disseminate details of the ban to all prospective consumers through various channels (news media, bulletins, propaganda, etc.);
  - b. Local fire bureaus and environmental protection bureaus will jointly inspect consumers on a regular basis. If any consumer is found to be using the newly-installed halon fire extinguishers in non-essential areas, the consumer will be required

- to change to non-halon systems within a defined time.
- c. Joint inspection teams of the local fire bureaus and environmental protection bureaus will be required to submit regular reports to MPS and SEPA about the situation and measures in implementation of the ban.
  - d. Stricter control the sales of halon will be enforced by making use of the output of projects for three demonstration centers and replicating the experience to other provinces in order to reach phaseout goals.
5. As usual MPS will withdraw production licenses for manufacturing halon and halon-containing products from beneficiaries after their projects are completed.

### **Enterprise-level activities**

6. Through a combination of production quotas, bidding systems and administrative measures, enterprises will be granted funds for closure and conversion activities. All contracts for conversion projects are expected to be signed in the early 2004 and implementation may take one and half years.

### **Technical assistance (TA) activities**

7 *Standard for Performance Requirements and Test Methods for Components for Water Mist Fire Extinguishing Systems* As one of alternative systems to halon system, water mist fire extinguishing system is used at home and abroad. In China, some water mist products imported from abroad and some are produced domestically, the quality of these products is different. Therefore, it is necessary to establish a standard for quality control and to ensure fire safety.

8 *Design Code for Dry Powder Fire Extinguishing Systems* Dry powder systems, with superior fire extinguishing characteristics, are used for the places where water and gaseous extinguishing systems are not appropriate. This type of system is especially available in low temperature applications where water would freeze and in petroleum, petrochemical and vehicle systems. Since there is no design code for the application of dry powder system, a design code for dry powder systems should be established as soon as possible.

(The above TA projects were originally proposed in Halon 2000 AP, since the application of these systems is very limited in that time, the TA projects on these systems were postponed. With China Halon Phaseout Plan implementing, halon systems are replaced more and more, a number of these systems are applied as alternative systems to halon, therefore, it is due time to launch the TA projects, and these two TAs will be financed by 2000 AP fund.)

9. *Training of Personnel Involved in Phaseout Activities* As in the previous year, it is considered necessary to train staff of local environmental protection bureaus, local fire fighting bureaus and halon enterprises in order to implement the phaseout plan effectively. Training is needed to prepare enterprises to bid in the following year, to supervise halon

production and consumption, to manage the tradable production quota system and to learn operation procedures in the halon sector phaseout approach. In addition, as the sector approach requires financial and performance audits, training has to be provided for audit agencies on the sector approach and the annual plan.

**Table BI. 2004 Annual Program**

<b>Halon phaseout targets &amp; policy instruments</b>				
	Start of program (MT)	End of program (MT)	Key Actions Required	Key Dates
<b>Halon 1211</b> Production ceiling	1,990	1,990	1. Production quotas and TA activities to support introduction of substitutes and alternatives to help phaseout	1. Jan-Dec. 2004
O/w export		100		
Consumption ceiling	1,890	1,890	1. Closures of extinguishers manufacturers 2. Conversion of halon fire extinguishers and Halon fire extinguishing system to non-Halon extinguishers and system 3. Financial support for introduction of substitutes and alternatives, 4. TA activities	1. Jan.-Dec. 2004 2. To start conversion by second half of 2004
<b>Halon 1301</b> Production ceiling	600	600	1. Production quota and TA activities to support introduction of substitutes.	1. Jan-Dec. 2004
O/w export	450	450		
Consumption ceiling	150	150	1. Policy controls, 2. Financial assistance to fire system manufacturers and TA activities to support introduction of alternatives.	1. Jan-Dec. 2004
<b>Continuation of policy instruments</b>				
Policy Instruments	Actions Required		Key Dates	
1. Bidding system for fire extinguisher and system manufacturers	1. Training for the 2004 bidding 2. Bidding started 3. Bidding completed 4. Bid winners awarded for 2004 5. Contracts signing with winners 6. Implement closure/ conversion contracts.		1. Sept.- 2003 2. Oct. 2003 3. Dec. 2003 4. Jan. 2004 5. Jan. 2004 6. (a) Closure – Jan .to Dec. 2004 (b) Conversion—starting Jan. 2004 for a 18 month Period	
2. Tradable production quota for halon producers	1. Establish 2004 halon production quota ; 2. Issue 2004 production quota to halon producers		1. Dec. 2003 2. Dec. 2003	
3. The ban on halon extinguisher uses in non-essential areas	1. Promotional campaign on the ban, through various channels; 2. Joint supervision of ban by local Fire Fighting Bureaus and Envir. Protection Bureaus.		1. Through 2004 2. Through 2004	

**Table BI: 2004 Annual Program (Contd.)**

<b>Enterprise-level Activities</b>						
	Funding Requested (US\$ mill)	Existing Enterprises	# of enterprise targeted	# of enterprises at end of 2004	Key Actions Required	Key Dates
1. Reduction of halon 1211 production	0	2	2	2	Issue the production quota to these two enterprises.	1. At beginning of 2004
2. Closure & conversion of halon extinguisher manufacturer	0.28	20	20	0	Selection through bidding process. Some of the companies will be financed as part of the 2003 AP which was delayed due to the SARS..	1. Bid winners by July, 2004. 2. Contracts signed no later than July 31, 2004. 3. Completed in 12 months after signing contract
3. Conversion of halon fire extinguishing system manufacturers	0.80	18	8-10	8-10	Selection through bidding process.	1. Bid winners and contracts signed no later than September. 2003 2. Completed in 12 months after signing contract
Subtotal	<b>1.08</b>					

**Table BII: 2004 Annual Program-Technical Assistance Activities**

<b>TECHNICAL ASSISTANCE ACTIVITIES</b>			
Activities	MLF funding requested (US\$ million)	Actions Required	Key Dates
1. Standard for Performance Requirements and Test Methods of Components for Water Mist Fire Extinguishing Systems	(0.075)	Selection of qualified institutions to formulate the standard	1. Contract signed no later than the end of 2004. 2. Finish work within 24 months after signing contract
2. Design Code for Dry Powder Fire Extinguishing Systems	(0.075)	Selection of qualified institutions to formulate the code	1. Contract signed no later than the end of 2004. 2. Finish work within 24 months after signing contract
3. Training	0.12	Training workshops will be carried out	Training will be carried out through the 2004.
Subtotal	0.12		
<b>TOTAL for phaseout activities</b>	<b>1.20</b>		

**Table BIII: 2004 Annual Program - Proposed Performance Indicators**

<b>Halon Phaseout Targets</b>				
Halon sector	Start of program (MT)	End of program (MT)	Performance Indicators	
<b>Halon 1211</b>	1,990	1,990	<ul style="list-style-type: none"> <li>• Production levels (national aggregate halon 1211)</li> </ul>	
Production ceiling				
o.w. exports	0	100		
Consumption ceiling	1,890	1,890	<ul style="list-style-type: none"> <li>• Consumption levels (national halon production plus import minus export)</li> </ul>	
<b>Halon 1301</b>	600	600		
Production ceiling				
o.w. exports	450	450	<ul style="list-style-type: none"> <li>• Production levels (national aggregate halon 1301 production )</li> </ul>	
Consumption ceiling	150	150		
			<ul style="list-style-type: none"> <li>• Consumption levels (production plus imports minus exports)</li> </ul>	
<b>Continuation of Policy Instruments</b>				
Initiatives	Performance Indicators			
Bidding system	<ul style="list-style-type: none"> <li>• Enterprises trained for bid preparation for 2004 bidding by Oct. 2003</li> <li>• bidding for 2004 annual plan by Dec. 2003</li> <li>• Winning enterprises for 2004 selected by Jan., 2004</li> </ul>			
Tradable production quota for halon producers	<ul style="list-style-type: none"> <li>• Annual production quota to halon producers for 2004 issued by March 30, 2004</li> <li>• Production reports from enterprises received on quarterly basis</li> </ul>			
The ban on halon extinguisher uses in non-essential areas	<ul style="list-style-type: none"> <li>• 3 training workshops conducted throughout the year in key provinces</li> </ul>			
<b>Enterprise-level activities</b>				
Activities	Funding requested (US\$ mill)	Existing Enterprises	# of enterprises at end of 2004	Performance Indicators
Reduced Halon 1211 production	0	2	2	
Closure & conversion of halon extinguisher manufacturer	0.28	20	20	Halon consumption phaseout contracts signed by July 30, 2004.
Conversion of halon fire extinguishing system manufacturers	0.80	18	8-10	Halon consumption phaseout contracts signed by July 30, 2004.
Subtotal	1.08			Total disbursement to enterprises

**Table BIII: 2003 Annual Program - Proposed Performance Indicators (Contd.)**

<b>Technical assistance activities</b>		
<b>Activities</b>	<b>Amount in US\$ million</b>	<b>Performance Indicators</b>
1. Standard for Performance Requirements and Test Methods of Components for Water Mist Fire Extinguishing Systems	(0.075)	Invitation issued by June 2004.
2. Design Code for Dry Powder Fire Extinguishing Systems	(0.075)	Invitation issued by June 2004.
3. Training	0.12	Workshops will be conducted begin in June 30, 2004
Subtotal	0.12	
<b>TOTAL for Phaseout Activities</b>	<b>\$1.2million</b>	

### ANNEX I: Halon Phaseout Action Plan, January 1, 1998 to January 1, 2010

<b>CHINA</b>															
<b>Halon Sector Phaseout Action Plan, January 1,1998 to January 1,2010</b>															
		First Stage			Second Stage					Third Stage					Total Funding Request
Year	Base line production	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	
<b>Halon 1211 (MT)</b>															
Production target	9,950	7,960	5,970	3,980	3,317	2,654	1,990	1,990	1,990	0	0	0	0	0	
o.w. Export		800	600	400	200	0	100	100	0	0	0	0	0	0	
Import		0	0	0	0	0	0	0	0	0	0	0	0	0	
Domestic Consumption		7,160	5,370	3,580	3,117	2,654	1,890	1,890	1,890	0	0	0	0	0	
Production phaseout target		1,990	1,990	1,990	663	663	664	0	0	1,990	0	0	0	0	
Consumption phaseout target		1,790	1,790	1790	463	463	764	0	0	1,990	0	0	0	0	
<b>Halon 1301 (MT)</b>															
Production target <sup>3/</sup>	618	618	618	618	618	600	600	600	600	150	150	150	150	0	
o.w. Export		318	318	318	318	450	450	450	450	50	50	50	50	0	
Import		0	0	0	0	0	0	0	0	0	0	0	0	0	
Domestic Consumption		300	300	300	300	150	150	150	150	100	100	100	100	0	
Production phaseout target		0	0	0	0	150	0	0	0	450	0	0	0	150	
Consumption phaseout target		0	0	0	0	150	0	0	0	50	0	0	0	100	
<b>Required funding from MLF (\$'000)</b>		1240	970	1060	450	370	590	120	180	1140	40	30	10		6200

## ANNEX II

### Closures of halon production facilities and lines

#### A. 1998 Annual Program

*Table 1: Closure of Halon 1211 Plants with 1998 Production Quotas*

Name of the plant	Halon phaseout (MT)	Closure date	Implementation status	Remarks
1.Zhedong No.1 Chemical Plant	347	January 1, 1998	Project completed. Equipment dismantled completely	Plant closure
2.Zhejiang Dongyang No.2 Chemical Plant	1,004	January 1, 1998	Project completed. Equipment dismantled completely	Plant closure
3.Zhejiang Xiaoshan Fire-fighting Chemical Plant	387	January 1, 1998	Project completed. Equipment for one production plant dismantled completely	Partial closure. One out of two production plant closed.
4.Foshan Electro-Chemical General Plant	300	January 1, 1998	Project completed. Production within reduced production quota.	Partial closure. Reactor pipes dismantled.
<b>Total (Quotas sold back to Gvt.):</b>	<b>2,038</b>			

*Table 2: Closure of Halon 1211 plants not assigned 1998 production quotas*

Name of the plant	Halon phaseout (MT)	Year of stop production	Implementation status	Remarks
1. Dalian Fire-extinguishing Agent Plant	165.9	1997	Project completed and equipment dismantled completely	Dismantling and destruction of equipment verified
2. Zigong Fijian Chemical Plant	54.0	1997	Project completed and equipment dismantled completely	Dismantling and destruction of equipment verified
3. Guangdong Don guan Fire-fighting Equipment Plant	320.0	1997	Project completed and equipment dismantled completely	Dismantling and destruction of equipment verified
4. Guangxi Bihar Ocean Chemical Plant	40.0	1997	Project completed and equipment dismantled completely	Dismantling and destruction of equipment verified
5. Wenling Salt Farm Chemical Plant	70.5	1997	Project completed and equipment dismantled completely	Dismantling and destruction of equipment verified
<b>Total</b>	<b>650.4</b>			

### B. 1999 Annual Program

Name of the plant	Halon phaseout (MT)	Closure date	Implementation status	Remarks
1. Hewing Xiaoshan Fire-fighting Chemical Plant	400	January 1, 1999	Project completed and equipment dismantled completely	Plant closure
2. Shandong Hahira Group Shogun Fire-fighting Chemical Plant	500	January 1, 1999	Project completed Reactor pipes dismantled	Partial closure.
3. Wuxian Chemical Plant	388	January 1, 1999	Project completed Reactor pipes dismantled	Partial closure.
4. Hewing Dongyang Chemical Plant	654	January 1, 1999	Project completed Reactor pipes dismantled	Partial closure.
<b>Total (Quotas sold back to Gvt.)</b>	<b>1,942</b>			

### C. 2000 Annual Program

Name of the plant	Halon phaseout (MT)	Closure date	Implementation status	Remarks
1. Zhejiang Dongyang Chemical Plant	779	January 1, 2000	Production based on reduced production quota	Partial closure.
2. Shandong Hahira Group Shogun Fire-fighting Chemical Plant	451	January 1, 2000	Production based on reduced production quota	Partial closure.
3. Wuxian Chemical Plant	170	January 1, 2000	Production based on reduced production quota	Partial closure.
4. Zhejiang fire-fighting Chemical Plant	130	January 1, 2000	Producing basing on reduced quota	Partial closure.
5. Foshan electro-chem. general plant	381	January 1, 2000	Production based on reduced production quota	Partial closure.
6. Zhejiang chemical research institute	79	January 1, 2000	Production based on reduced production quota	Partial closure.
<b>Total (Quotas sold back to Gvt.)</b>	<b>1,990</b>			

**D. 2001 Annual Program**

Name of the plant	Halon phaseout (MT)	Closure date	Implementation status	Remarks
1. Wuxian Chemical Plant	330	January 1, 2001	Project completed and equipment dismantled completely	Plant closure.
2. Zhejiang fire-fighting Chemical Plant	250	January 1, 2001	Project completed and equipment dismantled completely	Plant closure.
3. Zhejiang chemical research institute	150	January 1, 2001	Production quota for Halon 1211 cancelled and production line adjusted to disable ability to produce halon 1211.	Plant closure.
<b>Total (Quotas sold back to Gvt.)</b>	<b>730</b>			

**E. 2002 Annual Program**

Name of the plant	Halon phaseout (MT)	Closure date	Implementation status	Remarks
1. Foshan electro-chem general plant	780 (halon 1211)	January 1, 2002	Project completed and equipment dismantled completely	Plant closure.
2. Zhejiang chemical research institute	18 (halon 1301)	January 1, 2002	Production based on the reduced halon 1301 production quota.	Partial closure.

**F. 2003 Annual Program**

Name of the plant	Halon phaseout (MT)	Closure date	Implementation status	Remarks
1. Zhejiang Dongyang Chemical Plant	240	January 1, 2003	Production based on the reduced production quota.	Partial closure.
2. Shandong Hahira Group Shogun Fire-fighting Chemical Plant	240	January 1, 2003	Production based on the reduced production quota.	Partial closure.

## ANNEX III

### List of beneficiary fire extinguisher manufacturers

#### A. 1998 Annual Program

Name of the manufacturer	Project starting date	Phaseout amount (MT)	Implementation Status	Completion date	Remarks
1.Zhejiang Xiangshan No.1 Fire-fighting Equipment Plant	1998.03.14	223.0	Project completed and commissioned Equipment dismantled.	1999.03.14	Plant closure
2.Zhejiang Yiwu Fire-fighting Extinguisher Plant	1998.03.14	162.2	Project completed and commissioned. Equipment dismantled.	1999.03.14	Plant closure
3.Changzhou Fire-fighting Equipment Plant	1998.03.14	47.5	Project completed and Commissioned	2000.03.14	Conversion
4.Dalian Jinzhou Fire-fighting Equipment Plant	1998.03.14	105.7	Project completed and Commissioned	2000.03.14	Conversion
5.Guangxi Wuzhou Fire-fighting Equipment Plant	1998.03.14	52.4	Project completed and Commissioned	2000.03.14	Conversion
6.Guangzhou Zhujiang Fire-fighting Equipment Plant	1998.03.14	138.4	Project completed and Commissioned	2000.03.14	Conversion
7.Jiangxi No.1 Fire-fighting Equipment Plant	1998.03.14	220.8	Project completed and Commissioned	2000.03.14	Conversion
8.Nanjing Heli Fire-fighting Equipment Plant	1998.03.14	146.4	Project completed and Commissioned	2000.03.14	Conversion
9.Ningxia Yongning Fire-fighting Equipment Plant	1998.03.14	23.0	Project completed and Commissioned	2000.03.14	Conversion
10.Panyu Shengjie Fire-fighting Equipment Plant	1998.03.14	435.1	Project completed and Commissioned	2000.03.14	Conversion
11.Shanghai Haishen Fire-fighting Equipment Plant	1998.03.14	149.6	Project completed and Commissioned	2000.03.14	Conversion
12.Shanghai Punan Fire-fighting Equipment Plant	1998.03.14	268.4	Project completed and Commissioned	2000.03.14	Conversion
13.Shanghai Qingpu Fire-fighting Equipment Plant	1998.03.14	169.9	Project completed and Commissioned	2000.03.14	Conversion
14.Shenyang Fire-fighting Equipment Plant	1998.03.14	153.7	Project completed and Commissioned	2000.03.14	Conversion
15.Xiangshan Fire-fighting Equipment Plant	1998.03.14	270.6	Project completed and Commissioned	2000.03.14	Conversion
16.Ningbo Sanyou Fire-fighting Equipment Ltd.	1998.03.14	50.0	Project completed and Commissioned	2000.03.14	System conversion
<b>Total</b> (Average halon 1211 consumption 1995 to1997):		<b>2,616.7</b>			

**B. 1999 Annual Program**

<b>Name of the manufacturer</b>	<b>Project starting date</b>	<b>Phaseout amount (MT)</b>	<b>Implementation Status</b>	<b>Completion date</b>	<b>Remarks</b>
1.Zhejiang Dongyang Fire-fighting Equipment Plant	1999.03.16	131.88	Project complete and commissioned. Equipment dismantled.	2000.03.16	Plant closure
2.Shanghai Global Fire-fighting Extinguisher Plant	1999.03.16	32.66	Project complete and commissioned. Equipment dismantled.	2000.03.16	Plant closure
3.Helongjiang Fire-fighting Equipment Plant	1999.03.16	23.4	Project completed and commissioned.	2001.03.16	Conversion
4.Guangzhou Fire-fighting Equipment Plant	1999.03.16	83.431	Project completed and commissioned.	2001.03.16	Conversion
5.Jiangsu Taixin Fire-fighting Equipment Plant	1999.03.16	336.6	Project completed and commissioned .	2001.03.16	Conversion
6.Chongqing Zhendan Fire-fighting Equipment Plant	1999.03.16	60.77	Project completed and commissioned.	2001.03.16	Conversion
7.Heilongjiang Shangzhi Fire-fighting Equipment Plant	1999.03.16	78.4	Project completed and commissioned.	2001.03.16	Conversion
8.Hubei jiangling Fire-fighting Equipment Plant	1999.03.16	194.78	Project completed and commissioned.	2001.03.16	Conversion
9.Shandong Weifang Fire-fighting Equipment Plant	1999.03.16	153.116	Project completed and commissioned.	2001.03.16	Conversion
10.Shunde Fire-fighting Equipment Plant	1999.03.16	192.72	Project completed and commissioned.	2001.03.16	Conversion
11.Guangzhou Fire-fighting Equipment Plant	1999.03.16	29.697	Project completed and commissioned.	2001.03.16	System Conversion
<b>Total</b> (Average halon 1211 consumption 1995 to1997):		<b>1317.431</b>			

### C. 2000 Annual Program

Name of the manufacturer	Project starting date	Phaseout amount (MT)	Implementation Status	Completion date	Remarks
1.Guangzhou Baiyun luoyang Fire-fighting Equipment Plant	2000.02.24	183.608	Project complete and commissioned. Equipment dismantled..	2001.02.24	Plant closure
2.Zhejiang Linhai Fire-fighting Equipment Plant	2000.02.24	57.5	Project complete and commissioned. Equipment dismantled.	2001.02.24	Plant closure
3.Anhui Bengbu Fire-fighting Equipment Plant	2000.02.24	142.124	Project complete and commissioned. Equipment dismantled.	2001.02.24	Plant closure
4.Suzhou Fire-fighting Equipment Plant	2000.02.24	14.2677	Project completed and commissioned.	2001.02.24	Conversion
5.Shanghai No. 4 Fire-fighting Equipment Plant	2000.02.24	74.762	Project completed and/ commissioned	2001.02.24	Conversion
6.Lianyungang Tianyi Fire-fighting Equipment Plant	2000.02.24	52.35	Project complete and commissioned.	2001.02.24	Conversion
7.Tianjin Tanggu Fire-fighting Equipment Plant	2000.02.24	45.64	Project completed and commissioned.	2001.02.24	Conversion
8.Zhejiang Wananda Fire-fighting Equipment Plant	2000.02.24	56.5	Project complete and commissioned.	2001.02.24	Conversion
9.Zhenzhou Huanghe Fire-fighting Equipment Plant	2000.02.24	25.153	Project complete and commissioned.	2001.02.24	Conversion
10.Nanjing Honghu Fire-fighting Equipment Plant	2000.02.24	81.818	Project complete and commissioned.	2001.02.24	Conversion
11.Zhuhai Zhuzhou Fire-fighting Equipment Plant	2000.02.24	80	Project completed and commissioned.	2001.02.24	Conversion
12.Fujian Changle Fire-fighting Equipment Plant	2000.02.24	284.2	Project completed and commissioned.	2001.02.24	Conversion
13. Zhuhai Zhuzhou Fire-fighting Equipment Plant	2000.02.24	40.5	Project completed and commissioned.	2001.02.24	System Conversion
<b>Total</b> (Average halon 1211 consumption 1995 to1997):		<b>1138.423</b>			

**D. 2001 Annual Program**

Name of the manufacturer	Project starting date	Phaseout amount (MT)	Implementation Status	Completion date	Remarks
1.Fuzhou fire-fighting equipment plant	2001.07.10	22.52	Project complete and commissioned.	2002.12.31	Closure
2.Zhenjiang fire-fighting equipment plant	2001.07.10	17.463	Project complete and commissioned.	2002.12.31	Conversion
3. Nanjing jiangpu fire-fighting equipment plant	2001.07.10	84	Project complete and commissioned.	2002.12.31	Conversion
4.Jiangsan fire-fighting equipment co.	2001.07.10	41	Project complete and commissioned.	2002.12.31	Conversion
5.Wuhan jiangnan fire-fighting equipment plant	2001.07.10	16.8	Project complete and commissioned.	2002.12.31	Conversion
6. Jiangxi ship's valve plant	2001.07.10	40	Project complete and commissioned.	2002.12.31	System Conversion
<b>Total</b> (Average halon 1211 consumption 1995 to1997):		221.783			

**E. 2002 Annual Program**

Name of the manufacturer	Project starting date	Phaseout amount (MT)	Implementation Status	Planned completion date	Remarks
1. Ningbo Yongjiang Fire Equipment Manufacturer	2002.10.28	4.2	Equipment dismantled and ready for commission.	2003.10.28	Closure
2. Anhui Wuhu Wanjiang Fire Equipment Manufacturer	2002.10.28	1.17	Equipment dismantled and ready for commission.	2003.10.28	Closure
3. Haerbin Longquan Fire Tools Manufacturer	2002.10.28	3.42	Conversion project ongoing	2003.10.28	Conversion
4. Beijing Yanqing Changcheng Fire Equipment Manufacturer	2002.10.28	4.43	Conversion project ongoing	2003.10.28	Conversion
5. Guangdong Shantou Fire Equipment Manufacturer	2002.10.28	9.12	Equipment dismantled and ready for commission.	2003.10.28	Closure
6. Zigong Jianfei Fire Equipment Co. Ltd.	2002.10.28	9.177	Conversion project ongoing	2003.10.28	Conversion
7. Bengang Fire Equipment Manufacturer	2002.10.28	17.77	Equipment dismantled and ready for commission.	2003.10.28	Closure
8. Zhejiang Huzhou Meihua Group Co. Fire Equipment Manufacturer	2002.10.28	16.50	Equipment dismantled and ready for commission.	2003.10.28	Closure
9. Daqin Fire Equipment Manufacturer	2002.10.28	17.63	Conversion project ongoing	2004.04.28	Conversion
10. Ningbo Yinghai Fire Equipment Co. Ltd.	2002.10.28	104.39	Conversion project ongoing	2004.04.28	Conversion
<b>Total</b> (Average halon 1211 consumption 1995 to1997):		187.807			

## ANNEX IV

### A. Implementation of Technical Assistance Activities in the 1998 Annual Program

Name of TA Projects	Implementing Agencies	Contract Date	Implementation Status	Completion Date	Remarks
1.Revision of Standards for ABC Powder	Tianjin Fire Research Institute	1998.04.28	Completed and commissioned	2001.6.30	Completed
2.Design Codes for Gaseous Fire Extinguishing Systems	Tianjin Fire Research Institute	1998.04.28	Completed and commissioned	2002.09	Completed
3.Standards for Components of Gaseous Fire Extinguishing Systems	Tianjin Fire Research Institute	1998.04.28	Completed and commissioned	2001.6.30	Completed
4.Halon Management Plan-Overall Management	Shanghai Fire Research Institute	1998.04.28	Completed and commissioned	1999.12.31	Completed
5.Halon Management Plan-Training Courses and Propaganda Materials	Shanghai Fire Research Institute	1998.04.28	Completed and commissioned	2000.12.07	Completed
6.Halon Management Plan-Provincial Promotions and Demonstration Centers	Shanghai Fire Fighting Bureau	1998.04.28	Completed and commissioned	1999.10.31	Completed
7.Halon Management Plan-Provincial Promotions and Demonstration Centers	Guangdong Fire Fighting Bureau	1998.04.28	Completed and commissioned	1999.08.31	Completed
8.Development of halon Management Database and Data collection System	Qinghua University	1998.04.28	Completed and commissioned	1998.09.28	Completed
9.Management Information System	Qinghua University	1998.04.28	Completed and MIS accepted by SEPA	1998.04.02	Completed
10.Training	SEPA		Four training workshops have been conducted	1998.12.10	Completed
11. Export/Import study	Beijing University	1998.09.28	Completed and commissioned	1999.11.30	Completed

## B. Implementation of Technical Assistance Activities in the 1999 Annual Program

Name of TA Projects	Implementing Agencies	Contract Date	Implementation Status	Completion Date	Remarks
1. Halon management plan---establishment of demonstration centers	Beijing Fire Fighting Bureau	1999.11.10	1) The demonstration center has been established and are now in operation; 1) A series of local policies have been formulated and issued. 2) Halon consumption survey has been carried out. 3) Propaganda has been launched on newspaper, magazines and TV 5) Project completed and commissioned.	2001.10.10	Completed
2. Policy study of demonstrative halon bank	Guangdong Fire Fighting Bureau	1999.11.10	1) International Information on halon bank policies have been collected and reviewed; 2) The framework of Guangdong demonstrative halon bank has been formulated. 3) Recycle and reclaim procedure has been studying and testing. 4) Project completed and commissioned	2001.10.10	Completed
3. Revision of national standard for CO <sub>2</sub> fire extinguishing agent	Tianjin Fire Research Institute	1999.11.10	1) Test equipment has been installed; 2) Information on similar international standards collected & reviewed. 3) Project completed and commissioned	2002.06.01	Completed
4. Study on test method and test equipment for CO <sub>2</sub> fire extinguishing agent	Tianjin Fire Research Institute	1999.11.10	1) Test equipment has been installed; 2) Information on similar international standards collected & reviewed. 3) Project completed and commissioned	2002.06.01	Completed
5. Revision of the design code of CO <sub>2</sub> fire extinguishing systems	Tianjin Fire Research Institute	1999.11.10	1) Test equipment has been installed; 2) Information on similar international standards collected & reviewed. 3) Project completed and commissioned	2002.06.01	Completed
6. Study on the scope of use of CO <sub>2</sub> extinguishers	Shanghai Fire Research Institute	1999.11.10	PCR submitted , Project completed and commissioned	2002.06.01	Completed
7. Study on the standard and test method of CO <sub>2</sub> extinguishers with light cylinders	Shanghai Fire Research Institute	1999.11.10	PCR submitted , Project completed and commissioned	2002.06.01	Completed
8. Formulation of national standard for HFC227 agent	Tianjin Fire Research Institute	1999.11.10	Project completed and commissioned	2002.06.01	Completed
9. Study on the disposal standard for Halon 1211 extinguishers	Shanghai Fire Research Institute	1999.11.10	Project completed and commissioned	2002.06.01	Completed
10. Training	SEPA		Four training workshops have been conducted activities completed	1999.31.12	Completed

### C. Implementation of Technical Assistance Activities in the 2000 Annual Program

Name of TA Projects	Implementing Agencies	Contract Date	Implementation Status	Planned /Actual Completion Date	Remarks
1.Design code for Water Mist Fire extinguishing System					Cancelled
2. Performance test Method of Components for Water Mist Fire Extinguishing Systems					Cancelled
3. Propaganda for Halon Sector Approach and Halon Alternative Technology	Shanghai Aozhen Technology Development Company	2000. 10.15	The book was finished, published and handed out to relevant parties. Project completed and commissioned	2000.12.31	Completed.
4. Design Code for Dry Powder Fire Extinguishing System					Cancelled
5. Tests equipment for light weight CO2 Cylinders	Shanghai Fire Research Institute	Oct. 2001	Contract signed in 2001. Project being implemented.	2003.12.31	Ongoing
6. Future requirements for essential uses, Special places					Cancelled
7. Standards for Mechanic foam extinguishers					Cancelled
8. Standards for portable dry powder extinguishers					Cancelled
9. Nitrogen system					Cancelled
10. Training	DIA		Four training workshops were carried out	Within 2000	Completed

**D. Implementation of Technical Assistance Activities in the 2001 Annual Program**

<b>Name of TA Projects</b>	<b>Implementing Agencies</b>	<b>Contract Date</b>	<b>Implementation Status</b>	<b>Planned /Actual Completion Date</b>	<b>Remarks</b>
1. Formulating Design Code for Mist Water Fire Extinguishing System					Cancelled
2. Revision of Design Code for Installation of Fire Extinguishers for Buildings					Cancelled
3. Feasibility Study on Substitutes for Halon Fixed Fire Extinguishing Systems					Cancelled
4. Studies of Market Prospect for Closure Enterprises	Seven enterprises were chosen to carry out the project	2001.4.10	2 projects completed; others are still ongoing	December 2002	Ongoing
5. Training	DIA		Four training programs were carried out	2001.12.31	Completed

### E. Implementation of Technical Assistance Activities in the 2002 Annual Program

Name of TA Projects	Implementing Agencies	Contract Date	Implementation Status	Planned Completion Date	Remarks
1. Study on Evaluation Method of Engineering Application of Inert Gases Fire-fighting System	Selected bidder	By the end of July, 2003	Bidding under way	26 months after contract signing	ongoing
2. Evaluation Method of Engineering Application of Heptfluoride Propane Fire-fighting System	Selected bidder	By the end of July, 2003	Bidding under way	36 months after contract signing	ongoing
3. National Standard Formulation for General Specifications of Low-pressure Carbon Dioxide Fire-fighting System and Parts	Tianjin Fire Research Institute	2002.12	Contract signed in Dec. 2002 The project ongoing	18 months after contract signing	ongoing
4. Study on the Testing Equipment and Technology of Aerosol Fire Extinguishing Agent	Tianjin Fire Research Institute	2002.12	Contract signed in Dec. 2002 The project ongoing	24 months after contract signing	ongoing
5. Standard Formulation for Aerosol Fire Extinguishing Agent	Tianjin Fire Research Institute	2002.12	Contract signed in Dec. 2002 The project ongoing	18 months after contract signing	ongoing
6. Study on Testing Equipment and Technology of Heptfluorid Propane Fire Extinguishing Agent	Tianjin Fire Research Institute	2002.12	Contract signed in Dec. 2002 The project ongoing	20 months after contract signing	ongoing
7. National Standards Formulation for Inert Gas Fire Extinguishing Agent	Tianjin Fire Research Institute	2002.12	Contract signed in Dec. 2002 The project ongoing	18 months after contract signing	ongoing
8. Study on the Testing Equipment and Technology of Inert Gas Fire Extinguishing Agent	Tianjin Fire Research Institute	2002.12	Contract signed in Dec. 2002 The project ongoing	20 months after contract signing	ongoing
9. Liaoning Halon Management Plan	Liaoning Fire Bureau	2002.09	Contract signed in Sept. 2002 The project ongoing	18 months after contract signing	ongoing
10. Training	DIA		three training workshops were carried out	2002.12.31	Completed
11. Performance Audit	CNAO		Performance audit was conducted from April-June, 2002	2002.10.31	Completed

## F. Implementation of Technical Assistance Activities in the 2003 Annual Program

Name of TA Projects	Implementing Agencies	Contract Date	Implementation Status	Planned Completion Date	Remarks
1. Standard of "General Specifications of Aerosol Fire Extinguishing Equipment"	Selected bidder	In the second half of 2003	TOR under review	18 months after contract signing	Under preparation
2. Testing Equipment and Technology for Aerosol Fire Extinguishing Equipment	Selected bidder	In the second half of 2003	TOR under review	24 months after contract signing	Under preparation
3. Performance Audit of 2002	CNAO	2003.03	Performance audit was conducted from March-June, 2003	6 months after contract signing	ongoing
4. Training	DIA		Two training workshops will be carried out in the second half of 2003	2003.12.31	Under preparation

## ANNEX V

### Special Initiatives

Special initiative	Name of the manufacturer	Project starting date	Implementation Status	Planned completion date	Remarks
HAL-99-SI-01 ABC Dry Powder Production Line	Foshan Electro- Chem General Plant	1999.05.12	Project completed and commissioned.	2001. 10.12	Completed
HAL-00-DI-02 National Halon Phaseout Conference	SEPA	2000.08.01	The conference was held on Nov. 22, 2000. Activity completed	2000.12.31.	Completed
HAL-00-SI-03 Halon Bank Guangdong Branch	Panyu Shengjie Fire Fighting Equipment Plant	2000.08.05	Equipment installation /commission finished..	2003.06.30	ready for .Sepa's commission
HAL-00-SI-04 Light Weight CO <sub>2</sub> Cylinders	Weifang Dongming Fire-fighting Equipment Co., Ltd.	2000.11.18	The buildings finished and first lots of imported equipment arrived..	2003.11.18	Ongoing
HAL-01-SI-05 Plant Protein Foam test laboratory Project	Honsen Fire- fighting Hi-tech Co., Ltd.	2001.04.04	Project Completed and commissioned.	2002.12.31	Completed
HAL-02-SI-06 Development of a 3,600 MT Production Line of Honsen L119 Vegetable -protein Foam Extinguishing Agent	Dalian Honsen Hi- tech Fire-fighting Co., Ltd.		Feasibility study reviewed.	18 months after contract signing	Under preparation
HAL-03-SI-1 Survey for CO <sub>2</sub> Extinguisher Production	Shanghai Fire Research Institute	2003.06	The contract is signed and the survey starts.	2003.09.30	Ongoing



**PROGRESS REPORT ON THE IMPLEMENTATION OF  
SOLVENT SECTOR PLAN FOR ODS PHASEOUT IN CHINA FOR 2003**

**AND**

**2004 ANNUAL IMPLEMENTATION PROGRAMME**

submitted by  
State Environmental Protection Administration (SEPA), China  
and  
United Nations Development Programme (UNDP)

October 2003

## A. BACKGROUND

Funding in the amount of \$52 million for the Solvent Sector for ODFS Phase-out in China was approved at the 30<sup>th</sup> Executive Committee Meeting in March 2000, to phase out the consumption of trichlorotrifluoroethane (CFC-113) and 1,1,1 trichloroethane (TCA), as well as the consumption of carbon tetrachloride (CTC) used as cleaning solvents in China, by 1 January 2006, 1 January 2010 and 1 January 2004 respectively.

Since implementation was initiated in 2000, China has met its 2000 and 2001 CFC-113, TCA and CTC solvent consumption control limits through the completion of individual investment projects and ODS Reduction Contracts implemented under the 2000 – 2001 Annual Implementation Programme.

Under the Sector Plan, funding tranches for 2000 – 2003 in the total amount of \$25.79 million has been approved and released by the Executive Committee at its 30<sup>th</sup>, 33<sup>rd</sup>, 36<sup>th</sup> and 40<sup>th</sup> Meetings. The annual phase-out targets and the funding tranches for the Sector Plan are reflected in Table 1 and Table 2 below.

**Table 1 Consumption Control Targets for ODS Solvents (tonnes ODP)**

	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
CFC-113	3300	2700	2200	1700	1100	550	0 <sup>1</sup>	0 <sup>1</sup>	0 <sup>1</sup>	0 <sup>1</sup>	0 <sup>1,2</sup>
TCA	621	613	605	580	502	424	339	254	169	85	0 <sup>3</sup>
CTC	110	110	110	55	0 <sup>1</sup>	0 <sup>1,2</sup>					
Total	4031	3423	2915	2335	1602	974	339	254	169	85	0

**Table 2 Annual Programme Actual Amounts (US\$ 1,000s)**

	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	Total
CFC 113	4800	4800	4050	3600	3600	3600	3300	4000	0	0	0	31750
TCA	1450	1455	1455	1455	1455	1455	1455	1455	1455	1455	1455	16000
CTC	0	0	325	200	200	325	0	0	0	0	0	1050
TA	500	700	500	500	300	300	300	25	25	25	25	3200
Total	6750	6955	6330	5755	5555	5680	5055	5480	1480	1480	1480	52000

## B. ODS PHASEOUT ACTIVITIES UNDERTAKEN IN 2003

Under the Sector Plan, SEPA and UNDP continue to implement enterprise level phase-out activities through ODS Reduction Contracts initiated in 2000, 2001 and 2002. New activities were also initiated in 2003 to achieve the required phase-out targets in 2004 and 2005.

## **1. 2000 ODS Reduction Contracts**

16 ODS Reduction Contracts were signed in November 2000 and February 2001 to phase out 473.169 tons of CFC-113, 101.6 tons of TCA and 7.6 tons of CTC in 12 – 18 months. Project activities in 13 of the 16 enterprises were completed by December 2002 and one enterprise went bankrupt. Thus the completion of the 14 ODS Reduction Contract contributed to the phase out of 340.135 ODP tonnes of CFC-113, 9.8 ODP tonnes of TCA and 8.36 ODP tonnes of CTC in 2002.

Implementation continued during 2003 for the two remaining enterprises, equipment installation and commissioning were completed in October 2003 and thus contributed the phase out of 38.4 ODP tonnes of CFC-113 and 0.4 ODP tonnes of TCA to the 2003 phase-out targets.

As a result of travel restriction imposed due to SARS situation in China, the destruction of baseline equipment will only take place in November 2003.

## **2. 2001 ODS Reduction Contracts**

21 ODS Reduction Contracts signed in July and September 2001 would phase out 676.978 tons of CFC-113, 105.973 tons of TCA in 12 – 18 months. Contracts for the equipment were awarded in the fourth quarter of 2002 for delivery to enterprises' sites by June 2003

Most of the equipment has now been delivered and installed during 2003, the remaining equipment will be delivered by November 2003. Technical review and performance audit for these 21 enterprises will be carried out in November 2003. Project commissioning and equipment destruction will take place in December 2003 or early 2004. Thus, 676.978 tons (541.58 ODP tonnes) of CFC-113 and 105.973 tons (10.6 ODP tonnes) of TCA will be phased out in 2003 upon completion of these 21 ODS Reduction Contracts by the end of 2003.

## **3. 2002 ODS Reduction Contracts**

International competitive bidding on equipment for the 32 enterprises who signed ODS Reduction Contracts in December 2002 was completed, purchase order for most of the equipment will be issued in November 2003. Bid for some enterprises exceeded the available budget, a new round of bidding has been initiated and purchase order for the equipment for these enterprises will be issued in December 2003. Delivery for all the equipment is targeted for March 2004, follow by installation and commissioning at enterprise project sites.

Completion of these 32 ODS Reduction Contracts in June 2004 will phase-out 535.82 ODP tonnes (669.776 MT) of CFC-113, 43.2 ODP tonnes (431.895 MT) of TCA and 17.94 ODP tonnes (16.31 MT) of CTC, contributing to ODS reduction in 2004.

## **4. 2003 ODS Phase-out Activities**

The situation of SARS in China had significant impact on the organization of the 2003 enterprise-level phase-out activities and the implementation of the voucher system. Travel

restrictions imposed as a result of SARS caused major delays in the initiation of the 2003 phase out activities.

As required in the Agreement, China is required to phase-out 600 ODP tonnes of CFC-113, 78 ODP tonnes of TCA by the end of 2004. As a result of hard work that took place immediately after the WHO travel advisory was lifted, phase-out activities at 12 enterprises has been identified and ODS Reduction Contracts are being finalized that will phase-out 223 ODP tonnes (278.665 MT) of CFC-113 and 1.5 ODP tonnes (15 MT) of TCA. ODS Reduction Contract will be signed in November 2003.

Through the voucher system, 78 SMEs have been identified to participate in the first batch of implementation, to phase out 170.04 ODP tonnes (212,553 MT) of CFC-113 and 11.50 ODP tonnes (114.99 MT) of TCA in 2004.

In addition to the ODS Reduction Contracts and Voucher System, China has identified enterprises that will directly undertake gradual phase-out of CFC-113 consumption in 2004 and 2005 and phase out of TCA to be achieved between 2004 - 2009. SEPA has entered into agreement with about 143 enterprises so far. The agreement stipulates the gradual reduction of ODS consumption at these enterprises. Based on the agreements, the enterprises are issued quota for the amount of reduced annual solvents consumption. The agreements signed in 2003 so far will phase out a total of 109.9 ODP tonnes of CFC-113 and 28.2 ODP tonnes of TCA that will contribute to the 2004 phase-out targets. Table 3 reflects the phase-out that will be achieved through the 2003 enterprise-level activities identified so far, as well as the four-year cumulative phase-out that will be achieved.

**Table 3: Phase-out through 2000 – 2003 ODS Reduction Contracts, Voucher System and Reimbursement Mechanism**

		CFC-113		TCA		CTC		No. of Enterprises	Funding (US\$ 1,000)
		ODS tons	ODP tons	ODS tons	ODP tons	ODS tons	ODP tons		
2000 Bidding	Planned	466	372.8	100	10	0	0	10 – 20	\$5,000
	Executed	473	378.4	101	10.1	7.6	8.36	16	\$4,132
2001 Bidding	Planned	655	524	100	10	0	0	10 – 20	\$5,505
	Executed	677	541.6	105.9	10.6	0	0	21	\$4,361
2002 Bidding	Planned	625	500	250	25	50	55	20 – 40	\$5,830
	Executed	669.8	535.8	431.9	43.2	16.31	17.94	32	\$4,004
2003	Planned	750	600	780	78	50	55	120-140	\$5,255
	Executed	628.6	502.9	412	41.2	0	0	233	\$5,100
Four Year Cumulative Total	Planned	2,496	1,996.8	1,230	123	100	110		
	Executed	2,448.4	1,958.7	1,050.8	105.1	23.91	26.3		

Therefore for the required enterprise-level phase out targets to be achieved in 2004 through activities initiated in 2003, there will be a shortfall of 38.1 ODP tonnes of CFC-113 and 17.9

ODP tonnes of TCA. SEPA intends to make up this shortage by locating enterprises that had undertaken phase-out at its own initiative. Through the reimbursement mechanism, SEPA will identify and reimburse these enterprises for the costs of their phase-out activities. SEPA is confident that the enterprises that complete its phase-out in 2004 can be identified so that the enterprise-level phase-out quantity can be accounted for in the 2004 phase-out targets. For CTC, as SEPA the ban on CTC for solvent use took effect as of June 2003, CTC consumption for solvent use will already have been phased out.

It is however important to note that as China has now put in place sufficient legislative measures to control the supply of ODS, either through production quotas or through the issuance of Usage Certificates, and as the remaining ODS consumers are more and more SMEs, emphasis should not be placed on accounting for the annual enterprise-level phase-out results, but rather more and more on the national consumption level, and as long as the national consumption level meets the consumption control limits, it does not matter how many phase-out contracts were actually signed.

## **5. Voucher System**

Implementation of the Voucher System was initiated in June 2003 as a pilot with three intermediate execution agent (IEA) in Chengdu, Guangzhou and Shaanxi provinces. Training on investigation and identification of small ODS consuming enterprises, verification procedures to evaluate their eligibilities, registration and operational mechanism etc. were provided to the IEAs. The Solvent Special Working Group (SWG) will conduct review with these IEAs in October 2003 and approve the issuance of vouchers. As indicated in section B, paragraph 4 above, it is expected that the first batch of voucher will be finalized by the three IEAs in November 2003, leading to the phase out of 170.04 ODP tonnes of CFC-113 and 11.50 ODP tonnes of TCA in 2004.

## **6. Relevant Policy Measures**

Since the implementation of the Solvent Sector Plan in March 2000, China has initiated and effectively implemented policy actions to facilitate ODS phase-out. The "Notice of Issuing Execution Methods on Issuing Usage Certificate on Selling ODS Products" was issued jointly by FECO/SEPA and the Ministry of Information Industry (MII) in June 20, 2002 to control the production quota as well as the sales of CFC-113, TCA and CTC for solvent use. Based on the experience of Usage Certificates issued in 2002 as well as the requirement of the Solvent Sector Plan, China Cleaning Engineering Technique Cooperation Association (CCETCA) finalized the issuance of ODS Usage Certificates to ODS producers and consumers for the period of August to December 2003. In December 2003, Usage Certificates for 2004 will be issued, based on the requirements to meet the phase out targets for 2004. In addition, The Notice also requires ODS producing factories, distributors and importers to report to CCETCA information on their ODS production, sales, consumption and name of users.

SEPA also issued a circular to ban the use of CTC as cleaning solvent that took effect 1 June 2003. Enterprises, environmental protection and other related units who violate the rules and regulations will be subject to harsh penalties.

## **C. TECHNICAL ASSISTANCE ACTIVITIES**

### **1. Training Activities**

Training activities were conducted in June 2003 for national experts, IEAs and candidate enterprises to participate in the 2003 phase out activities, either through ODS Reduction Contracts or the Voucher System. Training programme includes:

- Introduction of Solvent Sector Plan and its execution modality;
- Preparation of project proposal and how they will be evaluated and executed;
- Operational mechanism of the ODS Reduction Contracts and the Voucher System;
- Introduction by technical experts on alternative technologies;
- Exchange and discussion between technical experts and enterprises;
- Cleaning theory and technology training to the enterprise engineers will also be conducted by end of December 2003.

### **2. Public Awareness & Promotion**

Promotion of the Solvent Sector Plan was carried out throughout the year to raise public awareness through publications and articles in trade journals, publications, newspaper, news media, Radio and TV. A website is under design to promote implementation of ODS phase out in the solvent sector, to publicize important policies, phase out schedules, substitute technologies and experience of model projects and their progress. It also provides a useful forum for exchanges of technologies among national, international and enterprises experts.

An International Cleaning Technologies Forum and Expo has been organized to take place in November 2003. The Forum and Expo will facilitate the sharing of advanced knowledge in non-ODS cleaning applications and solvents, and to provide a forum for cleaning professionals and enterprises to exchange experience and track progress on phase-out activities.

### **3. Strengthening of Alternative Technology Support System (ATSS)**

Through training programmes and professional exchanges, the capacity and quality of the national institutes and experts to participate in the ATSS has been significantly strengthened. The institutes and experts were also briefed and trained on the operational mechanism of the Voucher System and other phase out activities.

### **4. Development and Research on Alternative Solvents**

To ensure that non-ODS cleaning technologies are appropriate for various cleaning applications and that cleanliness requirements and production capacity can be maintained, experiments on alternative technologies and production-scale tests will be carried out and standards on non-ODS cleaning application will be complied or developed. A comprehensive strategy on alternative solvents will also be developed.

#### D. 2002 ODS PHASE OUT TARGETS AND CONSUMPTION CONTROL LIMITS

As phase out activities at the enterprise level will take at least 12-18 months to complete implementation, phase-out of ODS consumption in 2002 are therefore results of activities initiated in 2000 and 2001. As indicated in the previous reports submitted to the Executive Committee, China has met the 200 and 2001 consumption control targets stipulated in the Agreement.

Based on official data and statistics on China chemical production and import & export obtained by SEPA, the total national consumption of CFC-113 and TCA in 2002 has met the phase-out targets specified in Table a of the Agreement. CFC production figures are identical to the audited data reported in the CFC Production Sector Plan presented to the Executive Committee by the World Bank. Import and export data are those obtained from official customs records. Phase-out was achieved through completion of individual investment projects and the 2000 ODS Reduction Contracts initiated in 2000. For CTC as cleaning solvent, confirmation by an independent auditing firm will verify CTC consumption in 2002. Based on last years verification, it was reasonable to conclude that consumption of CTC as solvent will not be increased and that, as in the year 2001, the consumption did not exceed the 100 MT (110 ODP tonnes) limit. The 2002 national consumption of CFC-113, TCA and CTC is presented in Table 4 below.

	<b>CFC-113</b>		<b>TCA</b>		<b>CTC</b>	
	<b>ODS</b>	<b>ODP</b>	<b>ODS</b>	<b>ODP</b>	<b>ODS</b>	<b>ODP</b>
<b>Consumption Control Target</b>	<b>2,750</b>	<b>2,200</b>	<b>6,050</b>	<b>605</b>	<b>100</b>	<b>110</b>
Production	2,750	2,200	1,205	120.5		
Import	0.4	0.3	2,617.4	261.7		
Export	10	8	16	1.6		
Raw Material Usage	0	0	0	0		
<b>Solvent Consumption</b>	<b>2740.4</b>	<b>2,192.3</b>	<b>3,806.4</b>	<b>380.6</b>	<b>&lt;100</b>	<b>&lt;110</b>

A performance audit will be undertaken in November and December 2003, to verify the above data. Once the above data are verified, it will show that China meets the 2002 consumption control limited stipulated in the Agreement between the MLF and the Government of China.

In 2002, no CFC-113 was used as exempted feedstock. As required under paragraph c of the Agreement, the name list and quantity of CTC for feed stock use, for process agent use and for other applications not yet approved as ODS process agent for 2002 are presented in Table 5, 5a and 5b below:

**Table 5: List of Plants using CTC as feedstock for CFC Production and Other Usages in 2002**

Name of Plant	Quantity (MT)	Usage
Zhejiang Juhua Fluoro-Chemical Co. Ltd.	15,242	CFC Production
Changshu 3F Fluoro-Chemistry Co. Ltd.	16,135	CFC Production
Jiangsu Meilan Electro-Chemical Co. Ltd.	3,210	CFC Production
Zhejiang Fluorescence Chemical Industry Co. Ltd.	2,459	CFC Production
<b>Sub-Total for CFC-Production</b>	<b>37,046</b>	
Linhai South-China Chemical Industry Co. Ltd.	14	Other Usage
Jiangsu Yangnong Chemical Industry Co. Ltd.	571.3	Other Usage
Zhejiang Three Circle Chemical Industry Co. Ltd.	245	Other Usage
<b>Sub-total for Other Usages</b>	<b>830.3</b>	
<b>Total for Feed Stock Use</b>	<b>37,876.3</b>	
<i>Limit as per Agreement</i>	60,000 MT (66,000 ODP MT)	

**Table 5a Name List and Quantity of CTC for Process Agent Use in 2002**

Name of Enterprise	Quantity (MT)
Shenyang Chemical Industry Co. Ltd.	56.3
Shanghai Dihe Chemical Industry Factory	177.9
Sichuan Longchang Shouchang Chemical Industry Co. Ltd.	64
Jiangyin Faersheng Refine Chemical Industry Co. Ltd.	161.8
Sichuan Longchang Shenhua Chemical Industry Co. Ltd.	89.18
Zhejiang Longyou Lude Pesticide Chemical Industry Co. Ltd.	0
Wuxi Greenapple Chemical Industrial Co. Ltd.	89.16
Huangye Jinhua Chemicals Industry Co. Ltd.	200
Chloro-Rubber Factory of Mid-China Oilfield Reconnoitre	33.3
Guangzhou Haotian Chemical (Group) Co. Ltd.	195.6
Zhejiang Xinan Chemicals Industry Group Co. Ltd.	128.61
Jiangsu Anbang Electrical Co. Ltd.	72
Dalian Lushunkou District Jiangxi Chemical Industry Company	422.5
Haerbin Yibin Chemicals Industrial Co. Ltd.	30.18
Calcium Carbide Factory of Jilin Chemical Industry Co. Ltd.	967
Zhejiang Huahai Medicine Co. Ltd.	24.91
<b>Total</b>	<b>2,712.44</b>
<i>Limit as per Agreement</i>	5,000 (5,500 ODP MT)

**Table 5b: Plants using CTC in other applications not yet approved as ODS process agent in 2002**

<b>Name of Plant</b>	<b>Quantity (MT)</b>
Guangdong Yangchun Gangli Chemical Industry Co. Ltd.	494.5
Guangzhou Golden Zhujiang Chemical Co. Ltd.	779.17
Anhui Suzhou Xianke Chemical Industry Co. Ltd.	179.4
Dongguan Jincheng Chemical Industry Co. Ltd.	967.3
Haili Guixi Chemical Industry Pesticide Co. Ltd.	179.25
Hunan Liangxiang Ammonia Chemical Factory	560
Jiangyin No. 2 Pesticide Factory Co. Ltd.	0
Jiangsu Changlong Chemical Industry Co. Ltd.	698.61
Zhejiang Longyou Lude Pesticide Chemical Industry Co. Ltd.	0
Suzhou Jianfeng Termite Treatment Co. Ltd.	0
Shangyu Qiming Chemical Industry Co. Ltd.	145.62
Hebei Xinfeng Nongyao Huagong Co. Ltd.	12
Jiangsu Anbang Electrical Co. Ltd.	209
Jiangsu Zhaoxing Pesticide Chemical Co. Ltd.	0
Chongqing Changfeng Chemical Industry Factory	133
Shanghai Dongfeng Pesticide Factory	24.6
Sichuan Mianyang Lier Chemical Industry Co. Ltd.	
Nanjing No. 1 Pesticide Factory	0
Jiangsu Chemical Industry Pesticide Group Co. Ltd.	0
Jingjiang Jinguo Pesticide Chemical Co. Ltd.	0
Jiangsu Yangnong Chemical Industry Group Co. Ltd.	77.1
Shandong Huayang Pesticide Chemical Industry Group Co. Ltd.	0
Suyang Guanghua Chemical Industry Co. Ltd.	170
Suyang Xinhai Chemical Factory	0
Shandong Huayang S&T Co. Ltd.	180
Experimental Factory of Hunan Haili Chemical Industry Co. Ltd.	72.5
Shanghai Fangjiang Termite Treatment Material Co. Ltd.	513.14
<b>Total</b>	<b>5,395.19</b>

The total quantities of 37,876.3 MT for feedstock, 2,712.44 MT for process agent and 5,395.19 MT for other application not yet approved for process agent use total 45,984 MT. The 45,984 MT is below the 65,000 MT (71,500 ODP tonnes) limits, as specified in paragraph c of the Agreement, China has thus met all the terms and the 2002 consumption control limits of the Agreement.

#### **E. PERFORMANCE AUDIT ON 2002 PHASE-OUT TARGETS AND LIMITS**

As was done in previous years, UNDP has included the China Solvent Sector Plan project in its regular annual management and financial audit undertaken in 2003 by the National Audit Office of the People's Republic of China (CNAO). The audit was conducted in conformity with the provisions of the project document, International Generally Accepted Auditing Standards,

relevant Chinese auditing standards and the principles and procedures prescribed for the United Nations with respect to funds obtained from or through UNDP. The audit included examination of accounting records, tests of internal control systems and other procedures considered necessary for due performance of this audit. Opinion is expressed by the National Auditors on:

- (a) Financial operations and controls
- (b) Adequacy of the management structure
- (c) Equipment use and control
- (d) Monitoring, evaluation and reporting
- (e) Project execution rate

Due to travel restrictions imposed as a result of SARS in China, the implementation of project activities under the Solvent Sector Plan was put on complete hold from March to June 2003. While project activities has since resumed, the completion of project activities thus encountered significant delays. SEPA and UNDP is in the process of finalizing a contractual agreement with an independent accounting firm to under a performance audit on the 21 recipient enterprises under the 2001 Annual Implementation Programme and the technical assistance activities undertaken under the Solvent Sector Phase-out Plan, and to verify the national consumption limits through verification on TCA production, the import and export quantities of CFC-113 and TCA, and the confirmation of CTC consumption in the 34 enterprises originally identified in the Solvent Sector Plan.

The performance audit is expected to take place between later November 2003 and early December 2003, so that the audit report will be available as a basis for SEPA and UNDP to submit the audit results to the Executive Committee, immediate prior to the meeting on 15-19 December 2003..

#### **F. INDEPENDENT TECHNICAL AUDIT BY UNDP**

In addition to the performance and financial audits., UNDP's international and national solvent sector experts will also carried out a technical audit in early December 2003 at the 21 enterprises under the 2001 ODS Reduction Contract. The technical audit will review the ODS cleaning applications, the quantity of ODS consumption, the alternative solvents, the new non-ODS cleaning equipment installed and commissioned, and the fate of the baseline equipment.

#### **G. 2004 ANNUAL IMPLEMENTING PROGRAMME AND RELEASE OF 2004 FUNDING TRANCHE**

The 2004 Annual Implementation Programme is submitted for the review and approval of the Executive Committee. The 2004 Annual Programme will phase out 550 ODP Tonnes of CFC-113 and 78 ODP Tonnes of TCA, contributing to the 2005 Consumption Control Limits. Phase-out activities at the enterprises level will be achieved through a combination of ODS Reduction Contracts, Voucher System for SMEs, agreement for enterprises undertaking direct phase-out and a reimbursement mechanism for enterprises who have initiated and achieved phase-out on its

own effort. In order that phase-out activities will be completed by the end of 2005, activities will be initiated in early 2004.

Necessary technical assistance activities, legislative measures and monitoring and enforcement mechanism are also included in the 2004 Annual Implementation Programme. This will include strengthening training to potential and successful enterprises that will participate in the phase-out activities on financial and administrative management to ensure appropriate use of MLF funds and efficient management of the sub-projects. In addition, supervision and monitoring functions of the SWG and DIA will also be strengthened.

The Executive Committee is requested to review and approve the 2004 Annual Implementation Programme of the China Solvent Sector Plan as the basis for the release of the 2004 funding level of \$5,555,000 and the corresponding support fees of \$416,625 at the first ( 42<sup>nd</sup> ) Executive Committee Meeting of 2004.

**SOLVENT SECTOR PLAN  
FOR ODS PHASEOUT IN CHINA**

2004 ANNUAL IMPLEMENTATION PROGRAMME

October 2003

## SOLVENT SECTOR PLAN FOR ODS PHASE-OUT IN CHINA 2004 ANNUAL IMPLEMENTATION PROGRAMME

### 1. Data

Country	China
Year of plan	2004
Number of years completed	4
Number of years remaining under the plan	6
Target ODS consumption in Sector for 2003 (ODP MT)	2,335
Target ODS consumption in Sector for 2004 (ODP MT)	1,602
Level of funding requested (US\$)*	5,555,000
Lead implementing agency	UNDP
Co-operating agency (ies)	N/A

### 2. Targets

<b>Target:</b>	CFC-113, TCA and CTC phase-out target for 2004 in the China Solvent Sector: 733 ODP MT			
<b>Indicators</b>		<b>Preceding Year</b>	<b>Year of Plan</b>	<b>Reduction</b>
Supply of ODS (ODP MT)	Import			0
	Production	0	0	0
	<b>Total (1)</b>	<b>2,335</b>	<b>1,602</b>	<b>733</b>
Demand of ODS (ODP MT)	Manufacturing	2,335	1,602	733
	Servicing	N/A	N/A	N/A
	Stock piling	N/A	N/A	N/A
	<b>Total (2)</b>	<b>2,335</b>	<b>1,602</b>	<b>733</b>

### 3. Industry Action

Sector	Consumption Preceding Year (1)	Consumption Year of Plan (2)	Reduction within Year of Plan (1) - (2)	No. of Projects Complete	Number of Servicing Related Activities	ODS Phase-Out (ODP MT)
CFC-113	1,700	1,100	600			600
TCA	580	502	78			78
CTC	55	0	55			55
Total	2,335	1,602	733			733

It is envisaged that the phase-out of CFC-113, TCA and CTC will be achieved through the completion of enterprise-level activities initiated in 2002 and 2003, as a result of ODS Reduction Contracts, Voucher System and Reimbursement Mechanism that will contribute and most probably exceed the 733 ODP MT phase-out targets required in 2004.

### Activities and Achievement of Phase-out Targets in 2004

Activities	CFC-113	TCA	CTC
Completion of 2002 ODS Reduction Contracts	535.8	43.2	17.94
Implementation and partial completion of 2003 ODS Reduction Contracts, Voucher System, Self Phase-out and Reimbursement Mechanism	258.4	40.4	-
Initiate 2004 phase-out activities – identify all large and medium size consumers for CFC-113 and TCA phase-out	-	-	-
<b>Total</b>	<b>794.2</b>	<b>83.6</b>	<b>17.94</b>

#### 4. Technical Assistance

Activity	Description	
Establishment of a National Training Center on ODS phase-out and non-ODS cleaning applications in the solvent sector	Objective	Training on non-ODS cleaning applications and solvents
	Target group	Entreprise technical personnel, national experts, professionnel
	Impact	Improved knowledge on available non-ODS cleaning applications
Strengthening of ATSS	Objective	To support successful and smooth phase-out activities
	Target group	Participant enterprises
	Impact	Effective support to solvent consumers who participate in phase-out activities
Public Awareness	Objective	Introduce and publicize country-wide ODS phase-out in solvent sector to attract attention and participation
	Target Group	Small solvent consumers in both formal and informal enterprises
	Impact	Increase awareness and interest in participation
Support usage of Alternative Solvents	Objective	To ensure result of phase-out activities and avoid the enterprise to revert to ODS use after completion
	Target Group	Enterprises converted to non-ODS cleaning and enterprises with potential to participate in phase-out activities
	Impact	Sustained non-ODS conversion
Study on Essential Use	Objective	To address demand of alternative substitute after 2010
	Target Group	Research institutions and enterprises requiring essential use of certain OD solvents
	Impact	Smooth management of essential ODS usage
Programme against illegal import, illegal production and illegal consumption of ODS	Objective	To ensure effective monitoring and enforcement on ODS usage
	Target Group	Local EPB, customs authorities
	Impact	Effective mechanism to tackle illegal ODS production and usage
Study on substitute technology for medical equipment cleaning application	Objective	To acquire technology on non-ODS cleaning application in the sector
	Target Group	Institutions and experts and enterprises in the sub-sector
	Impact	Facilitate the smooth and successful conversion to non-ODS cleaning

**5. Government Action**

<b>Policy/Activity Planned</b>	<b>Schedule of Implementation</b>
Notice on TCA Sales Certification	Formulation early 2004 for issuance third quarter 2004
Public Awareness	Throughout the year
Others	See below

The following additional activities are proposed for 2004:

- a) Continuing identification and monitoring of enterprises who undertook phase-out at their own initiatives, verify phase-out and implement reimbursement of phase-out costs.
- b) Continuing identification of enterprises who decide to undertake gradual phase-out, finalize agreement, verify annual phase-out and monitor issuance of Usage Certification.

**6. Annual Budget**

<b>Activity</b>	<b>Planned Expenditures (US \$)</b>
Enterprise-level phase-out activities	4,000,000
Technical Assistance	1,555,000
<b>TOTAL</b>	<b>5,555,000</b>

**7. Administrative Fees**

The administrative fees of \$416,625 will be utilized by UNDP throughout the implementation of this tranche to ensure effective monitoring and implementation of project activities and provision of policy guidance.



**Sector Plan for Phaseout of CTC and Process Agents in The  
People's Republic of China (PHASE I)**

**2004 ANNUAL PROGRAM**

November 27, 2003

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**Data Sheet**

Country	China
Year of plan	2004
# of years completed	1
# of years remaining under the plan	6
Target ODS consumption of the preceding year	Not to exceed 5049 ODP Tons (Max.) for CTC consumption in 25 PA applications and 17.2 ODP tons for CFC-113
Target ODS consumption of the year of plan	Not to exceed 5049 ODP Tons (Max.) for CTC consumption in 25 PA applications and 14 ODP Tons for CFC-113.
Target ODS Production of the year of plan	Not to exceed 54,857 ODP Tons of CTC production
Level of funding requested	\$16 million

National Implementing operating agency	State Environment Protection Administration
International implementing agency	The World Bank

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## Introduction

1. At its 38<sup>th</sup> meeting, the ExCom approved the “Agreement with the People’s Republic of China to Phase-out CTC and Process Agents (Phase I)” (UNEP/OzL.Pro/ExCom/38/70, Annex XIII), with total funding of \$65 million. The 2003 Annual Programme for the CTC/PA sector plan of China is presently under implementation
2. Under the 2003 Annual Programme, China has initiated sector activities, including the establishment of policies and regulations, enterprise-level phaseout activities and technical assistance activities, to enable it to meet the obligations under the Agreement . There were some delays related to the SARS epidemic, but China has taken urgent corrective actions and is confident that the program is on track to successfully meet its targets for the year.
3. China is hereby requesting release of the third tranche of US\$16 million for the implementation of the 2004 Annual Program to meet the control targets of 2004 specified in the Agreement.

## Annual Phaseout Targets and Funding Level

4. **Phaseout obligations.** The agreed phaseout targets and corresponding funding for this phase of the PA and CTC Production sectors is as follows:

**Table 1: Allowable CTC Production, ODS Consumption in PA and Agreed funding**

Year	ODP Tons			US\$ million
	Maximum allowable sum of production and imports of CTC	Maximum allowable CTC consumption in PA Sector (25 applications)	Maximum allowable CFC-113 consumption in the PA Sector (25 applications)	Agreed funding
Baseline <sup>/1</sup>	86,280	3,825	17.2	
2001*	64,152*	4,347*	17.2*	
2002*	64,152*	5,049*	17.2*	2
2003	61,514	5,049	17.2	20
2004	54,857	5,049	14	16
2005	38,686	493	14	2
2006	32,044	493	10.8	16
2007	26,457	493	8.4	5
2008	23,583	493	0	3
2009	17,592	493	0	1
2010	11,990	220	0	
Total :				65

/1: For consumption, average of 1998-2000; for CTC Production, 2000 data)

\* The sector plan was approved in November 2002 based on 2001 CTC data. The first control year is 2003

### Activities and Progress in 2003

5. Phase-out targets in 2003 were as follows:

- (a) Total CTC production and imports will not exceed 61,514 ODP Tons (55,921.8 MT). As CTC imports into China have been banned since April 1, 2000, the target will therefore be met by limiting the total CTC production in 2003 to not more than 61,514 ODP tons. ;
- (b) Total CTC consumption in the PA sector (25 applications) will not exceed 5,049 ODP Tons (4,590 MT); and
- (c) Total CFC-113 consumption in the PA sector (25 applications) will not exceed 17.2 ODP Tons (21.5 MT).

6. Policy actions in 2003 include:

- (a) The “Circular on Implementing Carbon Tetrachloride (CTC) Production Quota-License System” will be promulgated in October 2003. This Circular will regulate in detail the management measures for CTC production and will require CTC producers to provide quarterly reports of their CTC production data.
- (b) On April 7, 2003, SEPA promulgated the “Circular on Control of New Construction or Capacity Expansion of Carbon Tetrachloride Production Lines”. This Circular bans the new construction and capacity expansion of dedicated CTC production plants and laces the the construction of new or capacity expansion of existing co-production (CTC and other Chloromethanes) plants under strict management of Local Environmental Protection Bureau.
- (c) On May 27, 2003, the “Circular on Carbon Tetrachloride Consumption Quota-License System” was promulgated. Based on this circular, a CTC consumption quota is established for enterprises under the 25 agreed PA applications, to be limited within the agreed maximum limit. CTC consumption at these enterprises each month is also required to be reported in quarterly reports. CFC-113 consumption is controlled under other existing policies.
- (d) The “Circular on Management Procedures for Site Supervision of Carbon Tetrachloride Production Enterprises” was promulgated on July 10, 2003. This describes the site supervision procedures and production data reporting requirements by site supervisors in order to ensure that every CTC producer stays within the quota issued.

7. Enterprise-level activities in 2003 are comprised of four following types:

- (a) CTC production of 61,514 ODP tons in 2003: Production quotas were issued to the CTC producers. Four dedicated CTC producers had their quotas reduced from the 2001 production levels to achieve this target.

- (b) CTC and CFC-113 Consumption (25 PA applications): Consumption quotas of CTC and CFC-113 have been issued to 18 enterprises consumed CTC as PA and 5 PTFE producers respectively. Total of issued CTC consumption quota was less than 5,049 ODP tons and total of CFC-113 consumption quota less than 17.2 ODP tons.
- (c) The following phaseout contracts were signed:
  - (1) CTC production reduction contracts: To achieve the CTC production control target of 2003 (61,514 ODP tons), 4 dedicated CTC producers will reduce their CTC production of total 5,917 ODP tons by CTC production reduction contracts and one distiller will reduce 34 ODP tons production through CTC Production Quota-Licence System in 2003 from the 2001 production levels.
  - (2) CTC consumption phaseout contracts: 12 PA enterprises (CR and CP-70) which will close and dismantle their CTC consumption facilities in 2003 or 2004 have signed 13 CTC consumption phaseout contracts with the Government.

PA Project List								
Sector Plan number	Enterprise	Baseline (Ave. 1998-2000)		Nature of Contract	Year of Contract (Annual Program)	Consumption MT		Quota of 2003 MT
		ODS	MT			2001	2002	
CR								
1	Shanghai Chlor Alkali	CTC	109	Not decided	2004	143.1	177.9	230
2	Haotioan	CTC	218	Closure	On Sept 24, 2003	173.91	195.65	250
3	Jiangsu Wuxi	CTC	313	Closure	On Sept 24, 2003	122.97	89.16	180
4	Zhejiang Xin' an	CTC	142	Closure	On Sept 24, 2003	96.02	86.1	250
5	Jiangsu Jiangyin Fasten	CTC	178	Not decided	2004	150.31	161.81	242
6	Henan Puyang	CTC	43	Closure	On Sept 24, 2003	134.8	33.3	70
170	Zhejiang Shangyu Qiming	CTC	119	Closure	On Sept 24, 2003	144.22	145.62	0
CP- 70								
4	Zhejiang Xin' an	CTC	82	Closure	On Sept 24, 2003	94.21	98.84	Included in its CR
5	Jiangsu Jiangyin Fasten	CTC	161	Converted Retroactive Contract	After verification in 2003 or 2004	0	0	0
18	Shengyang	CTC	48	Closure	On Sept 24, 2003	76.4	56.3	100
19	Sichuan Luzhou Hongyuan	CTC		Dismantling in a future year	CTC residual distillation facility and not eligible for contract; no quota will be issued	N/ a	N/ a	N/ a
20	Sichuan Longchang Shouchang	CTC	62	Closure	On Sept 24, 2003	53.0	64.0	150
21	Sichuan Longchang Shenghua	CTC	73	Closure	On Sept 24, 2003	104.59	89.18	180
22	Chongqing Tianyuan	CTC	45	Closure	On Sept 24, 2003	0	0	0
23	Zhejiang Longyou Lude	CTC	48	Closure	On Sept 24, 2003	9.09	0	0
24	Dalian Jiangxi	CTC	233	Closure	On Sept 24, 2003	246.15	422.5	500
25	Harbin Yibin	CTC	38	Closure	On Sept 24, 2003	65.96	30.18	80
45	Shangxi Fenyang	CTC	0	No longer in existence		N/ a	N/ a	N/ a
71	Hebei Huanghua	CTC	N/ a	Closure	After verification in 2003 or 2004	250	200	130
CSM								
51	Jilin	CTC	878	Emission control	2003; by December 31	1119	967	1100
54	Hunan Hongjiang	CTC	0	No longer in existence		N/ a	N/ a	N/ a
55	Jilin Jiaohu	CTC	0	No longer in existence		N/ a	N/ a	N/ a
Ketotifen								

59	Zhejiang Huahai	CTC	13	Emission control	2006	25.92	24.91	40
Endo- sulphur								
	Jiangyin Anbang	CTC	24	Conversion	Not included in the Sector Plan; Quota controlled and not decided if it is funded.	88	72	100
PTFE								
56	Shanghai 3 F	CFC 113	11	Conversion	2003 : December 31	25.25	24	10
57	Sichuan Chengguan	CFC 113	5	Conversion	2003 : December 31	8.01	8.12	3.5
166	Shanghai Tianyuan	CFC 113	0	Conversion	Not eligible; no contract is possible.	0	35	0
167	Shandong Jinan 3 F	CFC 113	4	Conversion	2003 : December 31	6.07	6.54	5
168	Jiangsu Meilan	CFC 113	2	Converted	Already converted; retroactive contract in 2004 AP	11	17	0
169	Liaoning Fuxin	CFC 113	1	Conversion	2003 : December 31	2.7	2.9	3

(d) The following technological schemes were formulated:

(1) CTC emission control in CSM and Ketotifen production: they were prepared by the enterprises and will be evaluated by the experts recruited by SEPA. CSM's CTC emission control will be put into operation before January 1, 2005 and that of Ketotifen will be made operational at a later time.

(2) CFC-113 substitute technology scheme in PTFE production was prepared by the enterprises and will be evaluated by experts recruited by SEPA. The substitute technology will be put into operation in the enterprises one by one to meet the annual CFC-113 consumption quota.

8. Technical assistance (TA) is an important part of the activities. In 2003, the TAs process is described as follows:

(a) *Extension of the Management Information System (MIS) to include ODS Phaseout in PA and CTC Production.* This is to be integrated into PMO's MIS, and TORs are being developed.

(b) *Investigation of substitute technologies for PA enterprises:* this TA is to support the PA enterprises of CR, CP-70, CSM and PTFE to select and adopt substitute technologies for phasing out ODS process agents consumption. Because most of the CR and CP-70 enterprises will be closure and CSM and PTFE enterprises will prepare the technological scheme by themselves, this investigation will not be put into implementation and has been cancelled for the year.

(c) *Investigation of Conversion of CTC to other (non-ODS) Products:* SEPA intends to support the development of HFC-245fa, a main substitute of HCFC-141b and CFC-11 as foam blowing agent, to consume CTC as raw material and convert to non-ODS product. However, this investigation has been cancelled for the year.

(d) *Training of personnel involved in implementation of phaseout activities:* The training workshops for PA enterprises and CTC producers were held in September 2003. The training workshop for auditors will be held in November. The training to CTC producers concerning CTC production reduction in 2004 will be also held in November 2003.

(e) *Site supervision for CTC producers:* This is an additional TA taken up under the 2003 Annual Program. The site supervisor training workshop has been conducted in July 2003 and 16 supervisors were trained. From January 1, 2004, these site supervisors, technical professionals recruited from CTC producers by SEPA, will be assigned to CTC producers to implement site supervision of CTC production.

(f) *Study of market prospects for CTC producers:* This is another additional TA taken up under the 2003 Annual Program. It aims n to support CTC producers to develop

technologies and/or products to maintain the enterprises alive after voluntary CTC plants are shut down, and to encourage involuntary CTC producers to lower the CTC production proportion and to develop the technologies to properly dispose of the residual CTC.

### **2004 Annual Program**

9. **The targets for the 2004 Annual Program**, according to Table 1, are as follows:

- (a) Total CTC production and imports will not exceed 54,857 ODP Tons (49,870 MT);
- (b) Total CTC consumption in the PA sector (25 applications) will not exceed 5,049 ODP Tons (4,590 MT); and
- (c) Total CFC-113 consumption in the PA sector (25 applications) will not exceed 14 ODP Tons (17.5MT).

10. Funding for the 2004 Annual program will be allocated for CTC production reduction in CTC producers, ODS phaseout in PA enterprises by closing plants or conversion to substitute technologies, CTC emission control in CSM producers, and for technical assistance activities, which are described in detail below.

### **Activities to be covered in the 2004 annual program**

11. The implementation modalities for Annual Programs are contained in the CTC and PA Sector Plan documents. The annual targets will be met by continued implementation of, or introduction of, the following activities:

- (a) Management of established CTC production quota-license system: under this system, production of CTC will only be allowed with a license to be issued by SEPA and enforced by local EPBs in coordination with local industry administrative department.
- (b) CTC and CFC-113 consumption quota-license system: these systems will continue to be implemented during the year.
- (c) CTC production quotas: these systems will continue to be implemented during the year.
- (d) Establishment of CTC sales license system, and issuance of the sale licenses to CTC vendors.
- (e) Initial steps for introducing CFC-113 substitute technologies for PTFE manufacturers, and CTC emission control for CSM producers;
- (f) Technical assistance activities.

## Programmed Activities In 2004

12. **Policy actions.** In 2004, the following policies and measures will be implemented to ensure a successful ODS consumption and CTC production reduction targets in China.

- (a) **CTC Sales license system :** Based on the CTC production and consumption quota license system, the regulation on CTC sales will be issued so as to establish a complete management system on CTC production, trade and consuming to prevent illegal CTC consumption. Under this system, CTC producers and vendors will be required to indicate the names of the CTC endusers, quantities and usages of each CTC trade through quarterly reports.
- (b) **Annual reporting and verification:** Annual verification of production and consumption has to be conducted to monitor and supervise the implementation of the annual program activities.

13. **Enterprise-level activities.** There will be four types of activities at the enterprise level: production reduction for CTC producers, and emissions control, conversions, and closures for PA enterprises. All these activities will be based on assignment of quotas and signature of contracts.

- (a) **CTC production quota - licenses for CTC producers:** CTC production Quotas will be assigned to each CTC producer to ensure that the maximum allowable CTC production limit of 54,857 ODP Tons in 2004 is not exceeded. CTC production reduction contracts will be signed between the government and CTC producers.
- (b) **Consumption quota licenses for PA enterprises:** Quotas will be assigned to each of the participating PA enterprises to ensure that the maximum allowable consumption limits in 25 applications are not exceeded.
- (c) **Conversion and Closure - ODS consumption phaseout contracts for CR, CP-70, endosulphan and PTFE enterprises:**
  - (1) **Closure:** For all enterprises targeted for closure, CTC phaseout contracts must be signed and implemented by the end of 2004. All the closing production facilities will be dismantled before the end of 2004.
  - (2) **Conversion:** All the other enterprises who wish to receive MLF funding for constructing substitute plants will sign substitute contracts and begin to implement their substitute projects in 2004. This will also include PTFE manufacturers who will complete their projects in 2005.
- (d) **Emission Control – Contracts for CSM.** By the end of 2004, CTC emission control for CSM manufacture will have to be executed to ensure the maximum allowable CTC consumption is less than 493 ODP tons in 2005. The emission control contracts will be signed.

14. **Technical assistance activities.** TA activities are essential to the success of the phaseout objectives. 2004 TA activities will include:

- (a) *Training of personnel involved in implementation of phaseout activities.* To implement the phaseout plan effectively, it is necessary to provide training to CTC producers, ODS consumers in the PA Sector, CTC dealers, and auditors. Training is also needed for enterprises to understand the closure procedures.
- (b) *Daily site supervision to CTC producers.* This TA started from 2003 and will continue in 2004 and the following years. Its purpose is to strengthen the management of CTC production. All the CTC producers (except 2 distillers) will be put under daily site supervision by technical professionals who will be selected from CTC producers and dispatched by SEPA according to the "Circular on Implementing Site Supervision to Carbon Tetrachloride Production Enterprises" promulgated on July 10, 2003. Daily production records will be made by the supervisors and monthly report will be prepared and submitted to SEPA.
- (c) *Performance audit.* A performance audit is required under the CTC sector plan and PA sector plan. A TOR for the 2003 performance audit will be agreed between the World Bank and SEPA by December 2003, and the audit is expected to be completed by June 30, 2004.
- (d) *Other activities.* Other TA activities that are identified in the course of the year will be taken up as necessary.

15. The above targets, policy initiatives, enterprise-level and technical assistance activities are summarized in Tables 2 - 4 below.

**Table 2: Targets under 2004 Annual Program**

<b>Target I: Maximum Allowable sum of production and Imports of CTC</b>							
Indicators	Sub-sector	2003 (Preceding Year)	2004 (year of Program)	Redu ction	Funding	Key actions required	Key dates
		(ODP Tons)			\$ million		
Supply of CTC	Import	0	0			None; imports banned on April 1, 2000	N/A
	CTC Producers	61,514	54,857	6,657	7	1. Issue CTC production quota- licenses. 2. Sign CTC production reduction contracts with CTC producers	1. By March 31, 2004 2. By Nov. 31, 2003
	Subtotal	61,514	54,857	6,657	7		
<b>Target II: Maximum Allowable CTC Consumption in the PA Sector (25 Applications)</b>							
CTC Consump- tion	Related PA enterprises	5,049	5,049	0	6.2	1. Issue CTC consumption quota- licenses. 2. Sign ODS consumption phaseout contracts with CR and CP-70 enterprises 3. Sign CTC emission control contracts with CSM producers	1. By Dec. 31, 2003 2. By Dec. 31, 2003 3. By Dec. 31, 2003
<b>Target III: Maximum Allowable CFC-113 Consumption in the PA Sector</b>							
CFC-113 Consump- tion	Related PTFE Manufac- turers	17.2	14	3.2	2	1. Issue CFC-113 consumption quota- licenses. 2. Sign CFC-113 substitute contracts with PTFE manufacturers	1. By Dec. 31, 2003 2. By Dec. 31, 2003

**Table 3: Policy Actions and Enterprise activities in 2004**

<b>Initiatives</b>	<b>Funding (US\$ Million)</b>	<b>Actions Required</b>	<b>Key Dates</b>
1. Management of CTC Production	7	<ol style="list-style-type: none"> <li>1. Train CTC producers</li> <li>2. Sign CTC production reduction contracts with CTC producers</li> <li>3. Issue CTC production quota-licenses</li> <li>4. Implement CTC production reduction contracts, including production reporting and verification</li> </ol>	<ol style="list-style-type: none"> <li>1. By Nov. 30, 2003</li> <li>2. By Nov. 30, 2003</li> <li>3. By March 31, 2004</li> <li>4. Through 2004</li> </ol>
2. Management of CTC and CFC-113 consumption (25 applications)	8.2	<ol style="list-style-type: none"> <li>1. Train PA enterprises</li> <li>2. Sign ODS consumption phaseout contracts with CR, CP-70 and endosulphan enterprises</li> <li>3. Sign CTC emission control contracts with CSM enterprise</li> <li>4. Sign CFC-113 substitute contracts with PTFE manufacturers</li> <li>5. Issue CTC and CFC-113 quota-licenses</li> <li>6. Implement the contracts, including collection and verification of contracts' progress situations, supervision of plants' dismantlement</li> </ol>	<ol style="list-style-type: none"> <li>1. By Dec. 31, 2003</li> <li>2. By Dec. 31, 2003</li> <li>3. By Dec 31, 2003</li> <li>4. By Dec 31, 2003</li> <li>5. By Dec 31, 2003</li> <li>6. Through 2004</li> </ol>
3. Management of CTC sales	N/A	<ol style="list-style-type: none"> <li>1. Issue CTC trade license regulation</li> <li>2. Train CTC vendors</li> <li>3. Issue CTC sales licenses</li> <li>4. Collect and verify CTC sales situations</li> </ol>	<ol style="list-style-type: none"> <li>1. By Dec. 31, 2003</li> <li>2. By Dec. 31, 2003</li> <li>3. By Dec. 31, 2003</li> <li>4. Through 2004</li> </ol>
Subtotal	15.2		

**Table 4: Technical Assistance Activities in 2004**

<b>Initiatives</b>	<b>Funding (US\$ Million)</b>	<b>Actions Required</b>	<b>Key Dates</b>
1. Training of personnel involved in implementation of phaseout activities	0.1	1. TOR to be agreed with the World Bank 2. Training all CTC producers, PA enterprises and CTC vendors on CTC production reduction, ODS consumption phaseout approaches in PA sector, quota-license system, supervision and verification system, project implementation manual, and funding contracts.	1. By Nov. 31, 2003 2. By Dec. 31, 2003. Specific schedules to be detailed in TORs
2. Daily site supervision to CTC producers	0.3	1. TOR to be agreed with the World Bank 2. Implementation of site supervision	1. By Oct. 31, 2003 2. Through 2004
3. Performance audit	0.1	1. TOR to be agreed with the World Bank 2. Audit implementation 3. Audit completion	1. By Dec. 31, 2003 2. By April 30, 2004 3. By June 30, 2004
4. Other activities	0.3		
Subtotal	0.8		

**Annex I: Status of CTC producers**

(Data ready for verification)

No.	Enterprise Name	Type	Capacity (MT/year)	CTC Production Recorded			Status
				2001	2002	2003 (Jan-June)	
1	Sichuan Honghe Fine Chemical Industry Co. Ltd.	voluntary	16,000	13,806	21,018	8,472	Producing
		involuntary	4,000	3,451			Producing
2	Zhejiang Quhua Fluro-Chemstry Co. Ltd.	involuntary	20,000	16,204	17,217	8,186	Producing
3	Luzhou Beifang Chemical Industry Company	involuntary	3,000	2,106	2,318	1,489	Producing
4	Jiangsu Meilan Fluro Chemical Industry Co. Ltd.	involuntary	3,000	703	2,929	1,944	Producing
5	Shanghai Chlor-Alkali Chemical Industry Co. Ltd.	involuntary	10,000	7,209	9,192	5,005	Producing
6	Chongqing Tianyuan Chemical Industry Plant	voluntary	9,000	8,009	8,198	3,441	Producing
7	Sichuan Luzhou Xinfu Chemical Industry Co. Ltd.	voluntary	8,000	6,903	7,754	2,902	Producing
8	Chongqing Tianxuan Chemical Industry Co., Ltd.	voluntary	4,400	2,100	3,067	425	Producing
9	Quzhou Jiuzhou Chemical industry Co. Ltd	distillation	1,000	596	477	300	Distillation from residue
10	Chongqing Tiansheng Chemical Industry Co. Ltd	distillation	500	245	195	40.5	Distillation from residue
11	Changshu 3F Taiyuan CTC Plant	voluntary	4,000	0	0	0	Stopped production
12	Guangzhou Haotian Chemical	Involuntary	5,000	0	0	0	Stopped production
13	Panjin Third Chemical	Voluntary	3,000	0	0	0	Stopped production
Total (ODS tons)			90,900	61,332	72,365		
Total (ODP tons)				67,465	79,602		

**Annex II: Information on PA enterprises (25 APPLICATIONS)**

**A. ODS Consumption in 25 Applications (1997-1999)**

ODS	Application No.	Products	Annual consumption of ODS, t/a							
			1997	1998	1999	2000	2001	2002	2003	2004
CTC	C3	CR	1290	1154	1097	1118	965	933		
	C4	Endosulfan			20	53	88	72		
	C7	CSM	710	720	839	1074	1119	967		
	C12	CP-70	900	818	1008	1016	899	961		
	C17	Ketotifen	9	12	11	16	26	25		
	Total			2909	2704	2963	3277	3097	2958	
CFC-113	C9	PTFE	5.65	5.85	27.6	34.1	53.0	59.8		

### B. Eligible PA Enterprises and Production Status

No	Sub-Sector No.	Enterprises Name	Product	Capacity (MT/year)	CTC Consumption (MT/year)							Production (MT/year)				
					1997	1998	1999	2000	2001	2002	2003	1999	2000	2001	2002	2003
<b>CR</b>																
1	CR1	Shanghai Chlor-Alkali Chem. Co Ltd	CR	450	144	115	118	95	143	178		131	119	239	329	
2	CR2	Haotian Chem Co Ltd.	CR	500	281	252	199	202	174	196		181	171	141	168	
3	CR3	Wuxi Chem Group Co Ltd	CR	1000	370	284	345	311	123	89		444	369	194	172	
4	CR4	Zhejiang Xin-an Chem. Group Co Ltd	CR	500	121	162	142	123	96	129		412	352	299	360	
5	CR5	Jiangyin Fasten Co Ltd	CR	1000	300	247	144	144	150	162		380	462	478	523	
6	CR6	He-nan Puyang oilfield CR Factory	CR	500	29	12	19	97	135	33		23	119	167	91	
170	CR7	Shangyu Qimin Chemical Co., Ltd	CR	500	45	82	130	146	144	146		402	456	427	439	
		Total		4450	1290	1154	1097	1118	965	933		1973	2048	1945	2082	
<b>CP-70</b>																
171	CP1	Huanghua City Jinghua Chem. Co., Ltd.	CP-70	3000	21	23	73	375	250	200		363	1500	1000	800	



		Total														
<b>Ketotifen</b>																
59	KET1	Zhejiang Huahai Pharm Group Co Ltd	Ketotifen	3	9	12	11	16	26	25		0.53	0.75	0.13	1.25	
<b>Endo-sulphan</b>																
	ES1	Jiangyin Anbang Electro-Chemical Co., Ltd.	Endo-sulphan	1000			20	53	88	72		77	100	500	411	
<b>CFC-113</b>																
56	PTFE1	Shanghai 3F New Materials Share Co Ltd	PTFE	1000	0.25	1.75	12	18	25.2	25.2		878	1241	1402	1436	
57	PTFE2	Chenguang Chem Research Institute	PTFE	3000	0	0	7.9	7.9	8.0	8.1		1024	1368	1846	2239	
166		Shanghai Tianyuan Group Fluor-Chem	Not eligible													
167	PTFE3	Jinan 3F Chemical Co Ltd	PTFE	1500	4.4	3.1	4.1	4.2	6.1	6.5		831	1040	1474	1454	
168	PTFE4	Jiangsu Meilan Chemical Co Ltd	PTFE	3000	0	0	1	1.5	11	17		1050	820	1500	1643	
169	PTFE5	Fuxin Fluor-chemical Co Ltd	PTFE	2000	1	1	2.6	2.5	2.7	2.9		1200	1200	1300	2000	
		Total			5.65	5.85	27.6	34.1	53.0	59.8		4983	5669	7522	8772	

**SECTOR PLAN FOR CFC PRODUCTION PHASEOUT  
IN CHINA**

**2004 ANNUAL PROGRAM**

MP PROJECT MANAGEMENT OFFICE  
STATE ENVIRONMENTAL PROTECTION AGENCY, CHINA

AND

THE WORLD BANK

**November 27, 2003**

**Data Sheet**

Country	Peoples Republic of China
Project title:	Sector Plan for CFC production phase-out in China
Year of plan	2004
# of years completed	4
# of years remaining under the plan	6
Ceiling for 2003 CFC production (in ODP tons), 2003 Annual Plan	30,000 ODP tonnes
Ceiling for 2004 CFC Production (in ODP tons), 2004 Annual Plan	25,300 ODP tonnes
Total funding approved in principle for the CFC sector plan	\$150 million
Total funding released as of Oct. 2003	\$65 million
Total funding disbursed from World Bank to China (as of Oct. 2003)	\$56.6 million
Level of funding requested for 2004 Annual Plan	\$13 million

National Implementing operating agency	State Environment Protection Administration
International implementing agency	The World Bank

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## Introduction

1. In accordance with the Executive Committee's approval of the "Agreement for the China Production Sector" (UNEP/OzL.Pro/ExCom/27/48, Decision 27/82 and Annex IV), China is hereby requesting release of the sixth tranche of US\$13 million for the implementation of the 2004 Annual Program. With this funding, China's CFC production will be reduced to a maximum of 25,300 ODP MT by the end of 2004. The production quotas issued will also ensure that the ceiling on overall national CFC-11 consumption of 13,100 MT for 2004 required in the "Agreement for CFC Phase-out in the Polyurethane Foam Sector in China" (UNEP/OzL.Pro/ExCom/35/19, Annex VIII) is met. Details of the 2004 annual program are provided in Section B.

2. Following the approval of the China CFC Production Sector Plan at the 27<sup>th</sup> Meeting of the ExCom in March 1999, China has been implementing the phaseout project according to the agreed phaseout plan. Through this period, China has also developed supporting policies and regulations. There were 37 CFC production plants in China in 1999, and the number has been reduced to 6 producers in 2003. CFC production has correspondingly been reduced from 50,351 ODP Tons in 1997 to 32,896 ODP Tons in 2002, and will not exceed 30,000 ODP tons in 2003.

3. In accordance with the phaseout schedule in Montreal Protocol about CFC-13, an ODS in Group I Annex B. The control baseline of CFC-13 production is 27 ODP tons (average of 1998-2000). China will reduce its production from the baseline production of 27 ODP tons to 21.6 ODP tons in 2003.

4. **China's CFC phaseout obligations.** Within the Sector Plan, China agreed to the following phaseout schedule for in Group I Annex A and Group I Annex B CFCs. The phaseout of CFC-13 in Group I Annex B will go consistent with the requirements of the Montreal Protocol, that is, its production will be reduced 20 percent in 2003, 85 percent in 2007 and 100% in 2010 compared to the baseline production of 26.7 ODP tons. CFC-113 consumption is also partially regulated through the CTC/PA and solvents agreements.

**Table 1: CFC Production Phaseout Schedule<sup>1/</sup> and Annual Grant**

Year	Annual Grant Funding	Agreed maximum production	Maximum allowed production (based on quotas issued to producers)	Actual Production (confirmed by World Bank verification team)
	(ExCom Decision 27/82, Annex IV)			
	US\$ (million)	(ODP Tons)		
1999	20	44,931	44,853	44,793
2000	13	40,000	39,998	39,991
2001	13	36,200	36,198	36,196
2002	13	32,900	32,898	32,896
2003	13	30,000	29,998	

2004	13	25,300		
2005	13	18,750		
2006	13	13,500		
2007	13	9,600		
2008	13	7,400		
2009	13	3,200		
2010	0 <sup>2/</sup>	0		

1/ The baseline year for CFC production phaseout is 1997. Baseline year production of CFCs (comprising CFC-11, CFC-12, CFC-113, CFC-114, CFC-115, CFC-13) was 50,351 ODP Tons.

2/ Savings from earlier years would be used for funding the 2010 phaseout.

5. As can be seen from Table 1, CFC production was below the annual targets in each of the years of the program. The annual production of CFCs are shown in the table 2 below.

**Table 2: CFC Production broken down by CFC (ODP Tons)**

<b>Annual Program</b>	<b>CFC-11</b>	<b>CFC-12</b>	<b>CFC-113</b>	<b>CFC-114</b>	<b>CFC-115</b>	<b>CFC-13</b>
1999	22,684	18,521	3,379	0	162	46
2000	16,113	20,411	3,300	7	132	27
2001	14,099	19,257	2,700	7	106	27
2002	15,771	14,755	2,200	29	114	27
2003 (Jan-June, reported)	7,182	7,644	1,203	0	118	15

6. Thirty-five technical assistance activities have been planned, including activities to strengthen the implementation capacity and conversion capacity of closure enterprises, preparation of standards to ensure quality and reliability of CFC substitutes, and CFC production monitoring, etc.

7. Three other activities projects have been taken up. Under the first, Government is supporting the construction of a facility to produce HFC-134a. Under the second, the screening of alternatives to Methyl Bromide in soil fumigation was taken up to screen out effective alternatives for tested crops, and to provide references for policy-makers. The third one is China Country Compliance Center Activities.

8. The detailed implementation status of the 1999 – 2003 Annual Programs is provided in Part A.

## PART A

### IMPLEMENTATION STATUS OF PREVIOUS YEARS' ANNUAL PROGRAMS

As of June 2003

#### Phaseout Target

1. Starting with a baseline production of 50,351 ODP tons in 1997, China has issued production quotas each year that have enabled its producers to successfully meet the annual production targets specified in the agreement between China and the ExCom. The annual production in each year has been confirmed by both a national audit of the annual program (conducted by the China National Audit Office) and an international verification of production commissioned by the World Bank. The annual phaseout targets, production quotas issued to meet those targets, and the verified actual production for the first four years' annual programs are summarized in Table 1 above. In the year 2003, there are six remaining CFC producers, and quotas for production of 29,998 ODP tons have been issued to them to meet the production reduction target of 30,000 ODP tons.

#### Enterprise Phaseout Activities

2. Details regarding the enterprise phaseout and production activities in the 1999-2003 Annual Programs are summarized in Annex 1. Starting with 37 identified enterprises in 1999 (36 covered under the technical audit commissioned by the ExCom and one additional enterprise identified later), 31 enterprises have completely closed and dismantled their facilities of CFC-11, 12 and 113 under the Sector Plan, accounting for closure of capacity for production of 79,430 MT of CFCs. All reduction in 1999 was through closure of enterprises. Starting in 2000, the required reduction in production has been achieved through a combination of closures and reduction of quotas given to enterprise through quota buy-back. . A total of 6 CFC producers remain in operation in 2003. Three enterprises are producing CFC-11 and/or CFC-12, one enterprise is producing CFC-11, CFC-12, CFC-113 and CFC-115, one enterprise is the only producer of CFC-13 in China and the last producer is producing CFC-114 and CFC-115.

3. The 1999 Annual Program comprised three sets of closures. *Firstly*, under the production sector agreement, China committed to close and dismantle production facilities at 14 enterprises (listed in the agreement between China and the ExCom) that had not been in production in 1997 (though one of these lines did produce some CFCs in the early part of 1999, prior to the agreement). SEPA signed closure contracts with these 14 enterprises, resulting in a reduction of production capacity of 22,630 MT (Annex 1, Table 1.1). *Secondly*, contracts were also signed with 3 other enterprises for closing down production lines that had no production in 1997, resulting in a further reduction of production capacity of 4,000 MT (Annex 1, Table 1.2). *Finally*, after the quota regulation and bidding for 1999 quotas, contracts were signed with 7 enterprises to phase out additional production capacity of 23,800 MT (Annex 1, Table 1.3).

4. Under the 2000 Annual Program, closure contracts were signed with 5 enterprises so as to enable a phase out of production capacity totaling 15,500 MT in 2000 (Annex 1, Table 1.4) and one enterprise accepted a reduction in quota.
5. Under the 2001 Annual Program, three producers were closed, and contracts for complete closure were signed in November 2000 with these three enterprises, enabling a total reduction in production capacity of 7,500 MT (Annex 1, Table 1.5).
6. Under the 2002 Annual Program, the phaseout target of CFC production was 3,300 MT. The production of CFCs needed to be reduced from 36,200 ODP MT to 32,900 ODP MT. As no CFC producers bid to close their production lines, CFC production quotas were reduced by administrative measures, and quota reduction contracts were signed with 6 of the 7 CFC producers, with one enterprise's quota being retained at the previous level. The actual production in 2002 was 32,896 ODP MT, which was verified by World Bank verification team in January 2003.
7. Under the 2003 Annual Program, the production of CFCs will be reduced from 32,900 ODP MT to 30,000 ODP MT. Two kinds of contracts were signed in Dec.2002. Two producers signed closure contracts with SEPA (including one who close down two CFC-12 production lines; the enterprise continuing operation of its CFC-13 production line with an adjusted production quota consistent with the CFC-13 phaseout requirements), enabling a total reduction in production capacity of 6,000 MT (Annex1, Table 1.6). Four producers except one being retained at the previous level signed quota reduction contracts. Six producers remaining in production in 2003.
8. As indicated above, the implementation of annual programs has been audited every year by the China National Audit Office.
9. All the closed production lines for all the years (1999 to 2003) have also been visited by a World Bank verification team as part of the verification of the annual programs, confirming that they are no longer capable of producing CFCs and their key production equipment has been fully dismantled and destroyed. The World Bank verification team has also analyzed and verified the production data recorded at each enterprise. The verification team has confirmed that the production in 2002 was within the ceiling established under the Agreement.
10. It is planned that the World Bank verification of the 2003 CFC production under the 2003 annual Program will be conducted starting early February of 2004 immediately after the Chinese new year to enable a report to the first ExCom meeting in 2004.

### **Implementation of Policy Instruments**

11. *Key instruments.* The key policy instrument of the program is the regulation promulgated for the introduction and implementation of an annual tradable quota system, entitled "Circular on Implementing the Quota System for CFC Production", by the State Environmental Protection Administration (SEPA) and the State Administration of Petroleum and Chemical Industry (SAPCI) on May 31, 1999. A bidding system, where the government would buy back production quotas at lowest costs, was also introduced together with the promulgation of the tradable production quota system. Under this regulation, some CFC producers were awarded grants through bidding in 1999

and 2000 to close their production, while a national CFC production quota within the annual target was issued to the remaining CFC producers in order to ensure that the demand for CFC was met and the national production for the year did not exceed the agreed target. Since 2002 administrative measures have been used to meet the agreed target in 2002 and 2003. CFC production quotas with the remaining 7 producers were reduced in 2002. In 2003, CFC production quotas totaling 29,998 ODP MT were provided to 6 CFC producers, while one CFC producer was closed..

**12.** Due to the remaining demand for CFC in China and the potential risk of illegal production, China introduced site supervision arrangements on December 17, 2001 through a “Regulation on Implementing Site Supervision to CFCs Production Enterprises” with the aim of strengthen the monitoring of CFC production,. From January 1, 2002, the four remaining CFC-11 and CFC-12 producers have been placed under year-round site supervision by supervisors designated by SEPA. These supervisors are technical professionals located on site at production plants, and are from other CFC-11 and CFC-12 producing plants. This effectively enables the CFCs industry to help to monitor itself. The experience so far proves that it is an effective method to strictly control that CFC-11 and CFC-12 production does not exceed the CFC production quotas issued by SEPA. In 2003, there are 8 supervisors designated to the 4 CFC-11 and CFC-12 producers. No supervisors are designated to the other two producers, of which one is the only producer of CFC-13 in China and the other produces only CFC-114 and CFC-115.

**13.** *Other instruments related to trade in CFCs.* A study on options for export/import management for Halons and CFCs, which would help China to monitor trade in CFCs and prevent illegal CFC trade, was completed in July 1999. A “Circular on Control Mechanism of Import and Export of ODS” and a “Circular on Strengthening Management of ODS Import and Export” were promulgated on December 3, 1999 and in April 2000. The mechanism is implemented by the Management Office of ODS Import-Export Control jointly administered by SEPA, the General Administration of Customs (GAC), and the Ministry of Foreign Trade and Economic Cooperation (MOFTEC), and helps China to monitor trade in ODS and eliminate illegal ODS trade. Two batches of *Export/Import Control List of ODS in Chia* have been promulgated in January 2000 and January 2001 respectively. Imports of Carbon Tetrachloride, a key feedstock for CFC production and also a controlled substance under the Protocol, were banned on April 1, 2000, imports and exports CFC-113 used as solvent were banned on Feb.1, 2001, and imports and exports of other CFCs are regulated by a permit system administered by MOFTEC. Now, in order to prevent illegal selling activities of CFCs, SEPA is developing the regulation on CFCs sales, expected to be implemented in 2004.

### **Technical Assistance Activities**

**14.** Thirty-five technical assistance activities have so far been planned under the annual programs, of which twenty-seven were taken up for implementation. Eighteen TAs have been completed, and nine are still under implementation. Four TAs, (one in each annual program), for the recruitment of international consultants were not activated. Eight TAs were cancelled as they were found to duplicate other activities, or were not considered feasible at that point of time. Details are provided in Annex 3.

15. The status of the 2003 technical assistance activities is as follows:

- (a) Training of Personnel Involved in Implementation of Phaseout Activities. To implement the phaseout plan effectively, it is necessary to train staff in CFC production enterprises and audit agencies. The TOR was prepared and sent to the World Bank for Bank's Clearance on May 14, 2003.
- (b) Site Supervision for CFCs Production Enterprises. Since the implementation of the Site Supervision in 2002 proved that it is effective, this activity is continually carried out this year for the purpose of strengthening the supervision of CFC production. From Jan. 1, 2003, main 4 of the 6 remaining CFCs producers have been placed under year-round site supervision by supervisors designated by SEPA. The TOR was submitted to the World Bank for clearance.
- (c) Policy training managed by UNEP. In order to enforce executive capacity of Local Authorities in China in implementing Ozone Layer Protection policy, this TA project was planned in 2003. The trainee mainly includes custom officer, audit officer and other staff in related local government departments.
- (d) Compilation of China Country Compliance Plan (CCCP). Facing all kinds of problems and challenges during implementing *Montreal Protocol*, China carries out this project to formulate overall scheme and action approach of later compliance activities. The TOR has been submitted to World Bank for clearance.

#### **Other activities (former Special initiatives)**

16. Under the provisions of maximum flexibility in section (d) of the Agreement for the China Production Sector, China has undertaken the following other activities(See Annex 4).

***Establishment of HFC-134a Production facility.*** As the phaseout of ODS production proceeds, the demand for substitutes in the consumption sector has increased rapidly. The impact of the first three years of implementation of the CFC sector plan equals a phaseout of more than 14,155 ODP tons of CFCs. The phaseout of CFC-11, which is the major foaming agent, has had an impact in the foam sector, and there is an urgent need to move into production of substitutes such as Cyclopentane and HCFC-141b. The use of CFC-12 as refrigerant in air-conditioners installed in all newly produced cars has been banned from January 1, 2002. It is estimated that the demand for HFC-134a, presently the only substitute of CFC-12 in the MAC sector in China, will exceed 7,500 tons in 2005 in this sector alone, and could reach 19,000 tons by 2010. China therefore envisages an urgent need to initiate other activities to produce such substitutes to ensure that there is no shortfall in their supply. Xi'an Jinzhu Jindai Chemical Industry Co., Ltd. was selected as the beneficiary for this project in December 2000. A plant with final annual capacity of 10,000 Tons (with the first stage capacity of 5,000 tons) is under construction. All of the construction designs and most of the civil works have been completed. The main equipment is presently being manufactured to required specifications.

17. ***Screening of alternatives to Methyl Bromide in soil fumigation in China.*** The Institute of Plant Protection, Chinese Academy of Agricultural Sciences, was selected as the beneficiary for this

project in April 2002. The purpose of this project is to screen out one or two economical, effective and simple alternatives for each crop tested, to confirm their acceptance by Chinese farmers and to provide references for policy-makers. Five sites were defined for testing of tobacco, strawberry, tomato, cucumber and hot pepper. Three progress reports have been submitted up to now. Because there are a lot of data to be analyzed, the collection, sorting, and statistical analysis and the writing of the report took longer than expected, and data from one of the sites is still being collected because of the delay in the cultivation season caused by the low temperatures in the early spring in 2003. The final report and the book summarizing the findings will be published by the end of 2003.

**18. *China Country Compliance Center Activities.*** A new program is being introduced by China in 2003 with implementation to begin as soon as the legal arrangements can be made operational. As China approaches the second major obligation milestone under the Montreal Protocol in 2005, it is foreseen that the drastic required reductions in production and consumption of ODS will require rigorous compliance and enforcement measures, especially to prevent illegal activity in this regard. China therefore proposes to establish the Country Compliance Center (CCC) in 2003. The CCC will be the central management unit for the ODS program when it is established, and will be responsible for all management and enforcement activities under the Program. The CCC will be located in a new building which will be procured for the purpose and will house the CCC. The CCC including some staff costs, operating costs and purchase of the building, which will be partially supported with MLF funding available from the CFC Production Sector Plan, by using of some of the not yet allocated balances from previous years' annual programs and also partially supported by bilateral contributions to China.

#### **Plants producing HCFC-22 in China**

19. As required by the agreement on the production sector, China has provided an updated list of the plants producing HCFC-22 in China, attached in Annex 2.

**PART B**  
**2004 ANNUAL PROGRAM**

1. *Phaseout Objectives* The phaseout objective of the 2004 Annual Program is to ensure that CFC production in the year does not exceed 25,300 ODP MT. China is requesting the release of the **sixth annual tranche** of **US\$13 million** as agreed in the overall CFC Production Sector Phaseout Plan to achieve this objective. It is envisaged that the US\$13 million will be allocated for closing CFC production lines or reducing production levels in some CFC enterprises that received production quota in 2004, for Technical Assistance activities, and for other activities.

**Program Activities During the Year**

2. *Policy actions.* In 2004, the following policies and measures will continue to be implemented by the Government. These policies are considered necessary for the success of total CFC production phaseout in China.

- (a) Tradable production quota – The regulation has been under implementation since 1999, and will continue.
- (b) Export and import control mechanism – The Management Regulation on Export/Import Control of ODS, promulgated in December 1999 by SEPA in collaboration with Ministry of Foreign Trade and Economic Cooperation (MFTEC) and General Administration of Customs (GAC), covers all ODS as well as related equipment and facilities that produce or consume ODS. ODS Export/Import quota and permit systems have been adopted, and all enterprises wishing to export or import ODS must hold both a quota issued by SEPA and MFTEC, as well as specific export/import permits. GAC supervises exports and imports of ODS. China has also promulgated the Export/Import Control List of ODS in China, the First Group in January 2000, and the Second Group in January 2001. Under this regulation, China has banned imports of CTC, import and export of CFC-113 used as solvent and introduced quota and permit requirements exports and imports of CFC-11, CFC-12, CFC-113 (not used as solvent), CFC-114, CFC-115 and CFC-13.
- (c) Sales permit system – In order to prevent illegal transaction of CFCs, the Management Regulation on Sales Control of CFCs will be issued by SEPA in 2004. Under this system, all producers and sellers of CFCs must hold CFCs selling permit license. Those violating the regulation will be given certain punishment.

3. *Enterprise activities.* Through a combination of bidding, allocation of production quota and administrative measures, plant would be granted funds for full or partial closure. All CFC reduction or closure contracts are expected to be signed by the end of November, but in any case will be signed no later than the end of 2003. Closure projects are expected to take effect from January 1, 2004 and are to be completed by the end of June 2004. Key equipment should be dismantled and destroyed by the end of January 2004.

4. *Technical assistance (TA) activities.* The following TA activities are proposed for 2004:

- (a) *Training of personnel involved in implementation of phaseout activities.* To implement the phaseout plan effectively, it is necessary to train staff in CFC production enterprises

and audit agencies. Training is also needed for enterprises to understand the closure regulations.

- (b) *Daily Site Supervision to CFCs Production Enterprises.* This TA will continue in 2004 and the following years. This activity was added to the program in 2002 for the purpose of strengthening the supervision of CFC production. From January 1, 2002 up to now mainly remaining CFCs producers had been placed under year-round site supervision by supervisors designated by SEPA. These supervisors were technical professionals located on site at production plants, and were from other CFCs producing plants; this effectively enabled the CFCs industry to help to monitor itself.
- (c) *Performance Audit.* A performance audit is required under the CFC sector plan. A TOR for the 2003 performance audit will be agreed between the Bank and SEPA for this purpose by November 2003, and the audit is expected to be completed by June 30, 2004.

5. Other TA activities that are necessary for effective phaseout may be developed during the year. The above policy initiatives, enterprise-level and technical assistance activities are summarized in Table B.1 below.

**Table B.1: 2004 Annual Program**

<b>CFC production phaseout targets</b>						
	Funding (US\$ mill.)	2003 Production Limit <sup>1</sup> (MT)	Phaseout in 2004 (MT)	Allowed Production in 2004 <sup>2</sup> (MT)	Performance Indicators	Key Dates
<b>CFC (ODP Tons)</b>	13	30,000	4,700	25,300	1. Closures of some current producers and reduction in production in remaining producers 2. Implementation of TA activities to help phaseout. 3. Production level not to exceed 25,300 MT	1. Dec. 2003-June 2004 2. Jan. 2004-Dec. 2004 3. Dec.31, 2004
<b>Policy Initiatives</b>						
Initiatives	Funding	Performance Indicators			Key Dates	
1. Administrative measures	Incl .in TA  n.a.  incl. in TA	1. Training remaining enterprises for closing in 2004 and sign closure or partial closure contracts with CFC production enterprises 2. Implement closure or partial closure contracts 3. Train enterprises for closing preparation for 2005 reduction target			1. Dec. 2003 2. Dec. 2003-June 2004 3. Sep. 2004	
2. Tradable production quota for CFC producers	n.a.	1. Establish 2004 annual CFC production quota 2. Issue annual production quota to CFC producers for 2004			1. Dec. 2003 2. Feb. 2004	
3. Import/export trade management	n.a.	1. Implement the import/export trade management mechanism.			1. January 2004-December 2004	
4. Sales permit system	n.a.	1. Implement the sales permit system.			1. January 2004-December 2004	
<b>Enterprise activities</b>						
	Funding (US\$ million)	Existing enterprises	Enterprises at end of 2004	Performance Indicators	Key Dates	
Closure of CFC11/12/113 production lines	13.00	6	t.b.d.	1. Training enterprises, selecting closing plants (if any) and signing contracts. 2. Facilities dismantled completed	1. Sept. - Dec. 2003 2. No later than June 2004	

<sup>1</sup> Per Agreement<sup>2</sup> Maximum production quota that can be allocated for calendar 2004.

**Table B.1: 2004 Annual Program (continued)***(Amount in US\$ million)*

<b>Technical assistance activities</b>			
Activities	Funding <sup>1/</sup> (US\$ Million)	Performance Indicators	Key Dates
1. Training of personnel involved in implementation of phaseout activities.	t.b.d	1. TOR to be agreed with the Bank 2. Training on supervision and evaluation of CFC production, bidding system, management of CFC production quota system, and CFC Project Implementation Manual	1. June, 2004 2. Start in Jan. 2004. Specific schedules to be detailed in TORs
2. Implementing Site Supervision to CFCs Production Enterprise	t.b.d	1. TOR to be agreed with World Bank 2. Implementation.	1. January, 2004 2. January 1-December 31, 2004
3. 2003 Performance audit	t.b.d	1. TOR to be agreed with the Bank 2. Audit implementation. 3. Audit is completed.	1. November, 2003 2. April, 2004 3. By June 30, 2004
4. Others to be identified	t.b.d		
Subtotal	Funded by the previous year		
<b>TOTAL for phaseout activities</b>	<b>13.00</b>		

<sup>1/</sup> These are estimated costs. After bidding for TA contractors, these costs will be adjusted to reflect contractual amounts for each TA. All TA activities are expected to be completed on schedule.

**Annex 1**  
**Status of CFC Producing Plants in the 1999-2003 Annual Programs**

**Table 1.1: CFC plants closed as part of ExCom approval conditions - April and May 1999**

Sl.	SRI No.	Enterprise Name	Capacity (MT/year)	CFC type	CFC Production	Status
					1999	
1	A3	Shangdong Dongyue Chemical Co. Ltd.	5,000	CFC-12	1042	Closure verified August 1999
2	C2	Hunan Yiyang Chlor-Alkali Chemical Co. Ltd.	1,000	CFC-12	0	Closure verified August 1999
3	C5	Inner Mongolia Baotou Chemical Plant #1.	700	CFC-12	0	Closure verified August 1999
4	C1	Jiansu Jianhu Phosphate Fertilizer Plant	500	CFC-12	0	Closure verified August 1999
5	B4	Sichuan Zigong Fujiang Chemical Plant	1,500	CFC-11	0	Closure verified August 1999
			1,000	CFC-12	0	
6	B9	Zhejiang Linhai Jianxin Chemical Plant	800	CFC-12	0	Closure verified August 1999
7	A14	Guangdong Huiyang Chemical Plant	1,000	CFC-11	0	Closure verified August 1999
			3,000	CFC-12	0	
8	A1	Henan Hebi Chemical Plant #1	1,500	CFC-12	0	Closure verified August 1999
9	C3	Hebei Longwei Fluorochemical Plant #1	1,080	CFC-12	0	Closure verified August 1999
10	C4	Guizhou Wuling Chemical Plant	1,500	CFC-12	0	Closure verified August 1999
			50	CFC-13	19	
11	A15	Guangdong Zhaoqing Chemical Plant	500	CFC-12	0	Closure verified August 1999
12	C6	Shanxi Shangzhou Chemical Plant	2,000	CFC-12	0	Closure verified August 1999
13	B10	Zhejiang Linhai Shuiyang Chemical Plant	500	CFC-12	0	Closure verified August 1999
14	A12	Shanghai Shuguang Chem. Plant	1,000	CFC-113	0	Closure verified August 1999
Subtotal			22,630			

**Table 1.2: Additional CFC plant closures in 1999 -contracts of April and May 1999**

SI	SRI	Name of enterprise	Capacity (MT/year)	CFC type	CFC Production	Status
					1999	
15*	A2	Shangdong Jinan 3F Chemical Co. Ltd.	1,500	CFC-11	0	Closure verified August 1999
16	No SRI audit	Liaoh Chemical Group Chlor-Alkali Plant	1,000	CFC-12	0	Closure verified March 2000
17**	B15	Fujian Shaowu Floro-chem. Plant	1,500	CFC-11	0	Closure verified March 2000
Subtotal			4,000			

**Table 1.3: CFC plants closed as part of 1999 Annual Program - contracts of June 1999**

SI	SRI	Name of enterprise	Capacity (MT/year)	CFC type	CFC Production		Status
					1999	2000	
18	B2	Chongqing Tianyuan Chemical Plant.	500	CFC11/12	14	0	Closure verified January 2000
19	B5	Hubei Wuhan Changjiang Chemical Plant	1,500	CFC-11	0	0	Closure verified January 2000
			4,500	CFC-12	0	0	
20	A5	Jiangsu Wuxian Juxing Chemical Plant	2,000	CFC-11	0	0	Closure verified January 2000
21	A6	Jiangsu Wuxian Union (City Link) Chemical Plant	1,800	CFC-11	0	0	Closure verified January 2000
22	B1	Jiangxi De'an Refrigeration Plant	3,000	CFC-12	0	0	Closure verified January 2000
15*	A2	Shandong Jinan 3F Chemical Co. Ltd.	3,500	CFC-12	0	0	Closure verified January 2000
23	B6	Shanghai Chlor-Alkali Chemical Plant Co. Ltd.	7,000	CFC-12	687	0	Closure verified January 2000
Subtotal			23,800				

**Table 1.4: CFC plant closed as part of 2000 Annual Program - contracts of December 1999**

SI	SRI	Name of enterprise	Capacity (MT/year)	CFC type	CFC Production		Status
					1999	2000	
24	A9	Jiangsu Wuxi Hushan Refrigeration Plant	4,000	CFC-11	560	0	Closure verified September 2000
25	B3	Sichuan Zigong Refrigerant Plant	1,500	CFC-11	198	0	Closure verified September 2000
			1,500	CFC-12		0	
26	B13	Zhejiang Lanxi Refrigeration Plant	2,500	CFC-11	785	0	Closure verified September 2000
27	B7	Zhejiang Rui'an Haitian Chem. Co. Ltd.	5,000	CFC-11	617	0	Closure verified September 2000
28	A4	Shandong Xuecheng Xinxing Chemical Plant	1,000	CFC-12	0	0	Closure verified September 2000
Subtotal			15,500				

**Table 1.5: CFC plants closed as part of 2001 Annual Program – contracts of November 2000**

SI	SRI	Name of enterprise	Capacity (MT/year)	CFC type	CFC Production			Status
					1999	2000	2001	
17**	B15	Fujian Shaowu Floro-chem. Plant	3,500	CFC-12	979	1,159	0	Closure verified June 2001
29	A7	Suzhou Xinye Chemical Co. Ltd.	3,000	CFC-11	7408	2,532	0	Closure verified June 2001
30	A11	Jiangsu Changsu Yudong Chem. Plant	1,000	CFC-113	545	545	0	Closure verified June 2001
Subtotal			7,500					

**Table 1.6: CFC plants closed as part of 2003 Annual Program – contracts of December 2002**

SI	SRI	Name of enterprise	Capacity (MT/year)	CFC type	CFC Production					Status
					1999	2000	2001	2002	2003	
34	B8	Zhejiang Linhai Limin Chem. Plant	3,000	CFC-12	1,188	1,365	1,365	887	0	Closure verified January 2003
36	A13	Guangdong Xiangsheng Chem. Co. Ltd.	3,000	CFC-12	1,601	1,098	1,099	621	0	Closure verified January 2003
Subtotal			6,000							

**Table 1.7: Remaining CFC producers by January 2003 (Quota reduction contracts signed in December 2002)**

SI	SRI	Name of enterprise	Capacity (MT/year)	CFC type	CFC Production					Status
					1999	2000	2001	2002	2003	
31	A8	Jiangsu Meilan Electric Chem. Plant	3,000	CFC-11	1766	1,050	1,050	1,050	164.89	Data not verified for 2003 (first half year reported)
			3,000	CFC-12	1866	1,793	1,793	1,315	489.70	
32	B14	Zhejiang Juhua Florochem. Com. Ltd.	4,000	CFC-11	3376	4,339	4,827	4,489	2166.65	Data not verified for 2003 (first half year reported)
			8,000	CFC-12	6325	7,759	7,706	7,157	3800.38	
33	A10	Jiangsu Changsu Refrig. Plant (Changsu 3F)	10,000	CFC-11	7960	8,192	8,222	10,232	4850.53	Data not verified for 2003 (first half year reported)
			5,000	CFC-12	2780	5,019	5,075	3,035	2738.36	
			4,000	CFC-113	2834	2,756	2,700	2,200	1202.99	
			2,000	CFC-115	90	60	30	60	94.00	
34** *	B8	Zhejiang Linhai Limin Chem. Plant	50	CFC-13	27	27	27	27	15.10	Data not verified for 2003 (first half year reported)

35	B12	Zhejiang Dongyang Chem. Plant	5,000	CFC-12	2053	2,219	2,219	1,741	616.00	Data not verified for 2003 (first half year reported)
37	B11	Zhejiang Chemical Research Institute	100	CFC-114		7	7	29	0	Data not verified for 2003 (first half year reported)
			100	CFC-115	72	72	76	54	23.78	
<b>TOTAL ANNUAL PRODUCTION</b>					<b>44,793</b>	<b>39,991</b>	<b>36,196</b>	<b>32,896</b>	<b>16162.38</b>	

\*: Separate lines closed at different times at this enterprise; it therefore appears twice in this table.

\*\*\*: Separate lines closed at different times at this enterprise; it therefore appears twice in this table.

\*\*\*: Separate lines closed at different times at this enterprise; it therefore appears twice in this table.

**Annex 2****Updated List of HCFC-22 producing plants in China**

Sl.	Name of Company
1.	Hunan Zhuzhou Chemical Corporation (Group) (Hunan Zhuzhou Chemical Group Co., Ltd.)
2.	Zhonghao New Chemical Materials Co., Ltd.
3.	Jiangsu Changshu Elf Atochem 3F Co., Ltd. (ATOFINA-3F Fluoro-Chemical Changshu Co, Ltd.)
4.	Jiangsu Meilan Electric Chemical Plant (Jiangsu Meilan Chemical Co., Ltd.)
5.	Liaoning Fuxin Fluoro-chemical Plant (Fuxin Fluoro-Chemical Co., Ltd.)
6.	Shanghai Chlor-Alkali Chemical Co. Ltd. (Fluoro-Chemical Factory Of Shanghai 3F New Materials Co., Ltd.)
7.	Sichuan Chenguang Chemical Research Institute Plant No.2 (Zhonghao Chenguang Research Institute of Chemical Industry)
8.	Shandong Jinan 3F Chemical Co., Ltd. (Jinan 3F Fluoro-Chemical Co., Ltd.)
9.	Shandong Dongyue Chemical Co., Ltd.
10.	Sichuan Zigong Fujiang Chemical Plant
11.	Zhejiang Juhua Fluoro-chemical Co., Ltd.
12.	Zhejiang Dongyang Chemical Plant (Zhejiang Fluorescence Chemical Co., Ltd.)
13.	Zhejiang Linhai Limin Chemical Plant (Zhejiang Linghai Limin Chemical Co., Ltd.)
14.	Zhejiang Yingpeng Chemical Co., Ltd. (Yingpeng Chemical Co., Ltd.)
15.	Wuhan Changjiang Chemical Plant

## Notes:

1. The enterprise names in the brackets are the current name of the enterprise (as established by CFC-01-TA-06, the 2001 TA on Verification of HCFC-22 Producers).
2. Three HCFC-22 plants have been deleted from the 2003 Annual Program list. The production line of Guangdong Huiyang Chemical Plant (Sl. No.1) has closed down and the facilities had been dismantled on June 16th, 2003; Shandong Fire Extinguishing Agent Plant Shouguang Division (The Fire Extinguishing Agent Factory Under Shandong Haihua Group Co., Ltd.) (Sl. No.12) completely dismantled its production line on Nov. 30, 2002, and (Sl. No.8) Sichuan Zigong Refrigeration Plant has closed down and had dismantled its production facilities in February 2003.

## Annex 3

## Technical Assistance Activities, 1999-2003

Table 3.1: Implementation of Technical Assistance Activities in the 1999 Annual Program

Ref. No.	Name of TA Project	Implementing Agency	Contract Date	Completion Date Planned	Implementation status/Remarks
CFC-99-TA-01	Production of an ODS Phaseout Video	Promulgation and Education Center for Environmental Protection	July 12, 1999	December 1999.	<b>Completed.</b> An ODS Phaseout video was prepared and broadcast for public information during the 11th meeting of the Parties in Beijing in November 1999. The video, as well as six TV advertisements prepared under the activity, were broadcast on national TV to raise awareness of the general public and authorities in China concerning the necessity for ODS phaseout and the urgency of phaseout activities.
CFC-99-TA-02	Development of a Management Information System	Haitong Chuangye Company and Beifang Silu Information Tech. Company of Tsinghua University	September 13, 1999	December 1, 2000	<b>Completed.</b> An MIS was established to monitor and generate final production data and program progress reports
CFC-99-TA-03	Development of Substitute Strategy	Center of Environmental Science, Peking University and Zhejiang Chemical Research Institute	June 26, 2000	June 30, 2002	<b>Completed.</b> A report was finalized by the end of June 2002. The strategy provides very useful guidelines for developing and investing in ODS substitutes. Copies of the strategy document will be distributed to relevant administrations and associations for reference and guidance.
CFC-99-TA-04	Formulation of Standards for Cyclopentane, HCFC 141b, and HFC 134a	Shanghai Institute of Organic Fluorine Materials	April 28, 2000	March 23, 2001	<b>Completed.</b> After preliminary sampling of HCFC-141b and HFC-134a, the preliminary content and standards parameters were confirmed with the Government's administrative unit for standards. The draft standards report was completed in June, 2001..The standards were issued by the Standardization Committee of the State Bureau of Quality Supervision, Quarantine and Inspection on Sep. 6, 2002 and have gone into force on Apr.1, 2003.
CFC-99-TA-05	Training of Personnel involved in	SEPA		May 16, 2000	<b>Completed.</b> Training was organized for local officials, CFC producers

	Phaseout Implementation Activities				and auditors.
CFC-99-TA-06	Supervision and Management of Export/Import of ODS				<b>Cancelled.</b> Objective covered through a similar TA project in the Halon Sector
CFC-99-TA-07	Studies on Market Prospects for Closure Enterprises	SEPA		October 9, 2000	<b>Completed.</b> Eight enterprises were funded for exploring alternative economic options to CFC production.
CFC-99-TA-08	National Workshop	SEPA		June 5, 2000	<b>Completed.</b> This workshop included introductions by domestic research institutes of research topics relating to nine categories of CFC substitutes, fine fluorine chemicals, electrical fluorinated chemicals, electronic pure chemical reagents, special fluorine-containing drugs and agrochemicals (herbicide, insecticide etc.), production of these chemicals, and their potential market prospects. Many sector plan enterprises attended.
CFC-99-TA-09	Bidding Evaluation for HFC-134a Feasibility Study	CNCCC	January 28, 2000	January 14, 2001	<b>Completed.</b> Four proposals for undertaking a feasibility study for the construction of a HFC 134a production facility were evaluated, and a contract was signed with the winner.
CFC-99-TA-10	Survey on the ODS Application as Chemical Process Agents in China	Beijing University of Chemical Technology	December 10, 1999	January 12, 2000	<b>Completed.</b> This project provided a Report of Preliminary Survey on the ODS Application as Chemical Process Agents in China, and was used as the basis for further preparations on the proposed preparation of the Process Agent Sector Phaseout Plan in China.
CFC-99-TA-11	Recruitment of international technical consultants				<b>Cancelled.</b> No technical consultants were recruited internationally for TA activities in the year.

**Table 3.2: Implementation of Technical Assistance Activities in the 2000 Annual Program**

Ref. No.	Name of TA Project	Implementing Agency	Contract Date	Completion Date Planned	Implementation status/Remarks
CFC-00-TA-01	Formulation of Standards for HFC-152a, and Isobutane	Zhejiang Chemical Research Institute	June 15, 2001	July 2002	<b>Completed.</b> The project completion report, summary report and the final standards report were submitted in April 2003. The acceptance meeting was held on July 10, 2003. The standards report were submitted to the Standardization Committee of the State Bureau of Quality Supervision, Quarantine and Inspection in January, 2003 waiting for approval.
CFC-00-TA-02	Studies of Market Prospects for Closure Enterprises	SEPA	March 3, 2001	December 31, 2001	<b>Completed.</b> Six enterprises were supported to find production alternatives under this program.
CFC-00-TA-03	Training of Personnel Involved in Implementation of Phaseout Activities	SEPA	N/A	March 11, 2001	<b>Completed.</b> Training was organized for Audit staff, CFC producers and auditors.
CFC-00-TA-04	Performance Audit for 1999	China National Accounts Office	May 10, 2000	June 30, 2000	<b>Completed.</b>
CFC-00-TA-05	Verification of HCFC-22 Producers	Chinese Industrial Association of Organo-Fluorine Silicone Materials	June 4, 2002	September 20, 2002	<b>Suspended.</b> This project was commenced in 2001 AP, The final report has been submitted to SEPA in March, 2003. It is expected to complete by end of September, 2003
CFC-00-TA-06	Recruitment of international technical consultants				<b>Cancelled.</b> No technical consultants were recruited internationally for TA activities in the year.

**Table 3.3: Implementation of Technical Assistance Activities in the 2001 Annual Program**

Ref. No.	Name of TA Project	Implementing Agency	Contract Date	Completion Date Planned	Implementation status/Remarks
CFC-01-TA-01	Feasibility study of industrialized technology for CTC conversion to chloro-hydrocarbons other than CTC				<b>Cancelled:</b> The CFC team concluded after field visits and a workshop that the technology was still under development.

CFC-01-TA-02	Training of Personnel involved in Phaseout Impl. Activities	SEPA	N/A	March 19, 2002	<b>Completed.</b> Training was organized for Customs staff, CFC producers and auditors.
CFC-01-TA-03	Assessment and Risk Analysis of Implementing Montreal in china	Institute of Environmental Economics Renmin University of China	August 15, 2001	October 15, 2002	<b>Under implementation:</b> Finished analysis report on enterprises investigation questionnaire and partial visit to enterprises and firms. Expected to be completed on 31st July 2003.
CFC-01-TA-04	Studies of Market Prospects for Closure Enterprises				<b>Cancelled.</b> As two of the three enterprises being closed in the year had already been covered under the 2000 Annual program, the third enterprise reduced its production quota only and did therefore not require any support. None of the remaining plants were to close in 2002.
CFC-01-TA-05	Recruitment of international technical consultants				<b>Cancelled.</b> No technical consultants were recruited internationally for TA activities in the year.
CFC-01-TA-06	Significant New Alternative Processes (SNAP)				<b>Cancelled.</b> As it was found that more preparatory work was necessary, including identification of key experts, before taking it up. It will be brought up in a later annual program.

**Table 3.4: Implementation of Technical Assistance Activities in the 2002 Annual Program**

Ref. No.	Name of TA Project	Implementing Agency	Contract Date	Completion Date Planned	Implementation status/Remarks
CFC-02-TA-01	Training of Personnel involved in Phaseout Impl. Activities	SEPA	N/A	March 19, 2002	<b>Completed.</b> Training was organized for Customs staff, CFC producers and auditors.
CFC-02-TA-02	Performance Audit for 2001	China National Accounts Office	March 2002	June 30, 2002	<b>Completed.</b>
CFC-02-TA-03	Study Tour on Methods of Controlling Smuggling of ODS	SEPA			<b>Ongoing.</b> Contact being established with related agencies in USA and Canada to propose the visit date.
CFC-02-TA-04	Integration of ODS MIS	SEPA			<b>Ongoing.</b> Bid documents being issued in October 2003
CFC-02-TA-05	Recruitment of international technical consultants				<b>Cancelled.</b> No technical consultants were recruited internationally for TA activities in the year.

CFC-02-TA-06	Site supervision for ODS Producing Enterprises	SEPA	Nov. 5, 2002	December 31, 2002	<b>Completed.</b> Submitted production data from Jan. to Dec. 2002 of enterprises. The communication meeting was held on Nov. 11 to 12, 2002.
CFC-02-TA-07	Investigation of CTC/TCA production status in China	SEPA	Sept.15, 2002	October 15, 2002	<b>Completed.</b> Submitted Report on CTC/TCA Production Survey.
CFC-02-TA-08	Study Tour of Performance Audit	The China National Accounting Office			<b>Ongoing.</b> The overseas training has been carried out in July, 2003. The study report is under preparation and is expected to be submitted by the end of October, 2003.

**Table 3.5: Implementation of Technical Assistance Activities in the 2003 Annual Program**

Ref. No.	Name of TA Project	Implementing Agency	Contract Date	Completion Date Planned	Implementation status/Remarks
CFC-03-TA-01	Training of Personnel involved in Phaseout Impl. Activities	SEPA			<b>Under preparation.</b> TOR sent to the World Bank.
CFC-03-TA-02	Site supervision for ODS Producing Enterprises	SEPA			<b>Under implementation.</b> Expected to be completed by end of 2003.
CFC-03-TA-03	Policy training managed by UNEP.	UNEP			<b>Ongoing.</b> Arrangements being finalized with UNEP and SEPA.
CFC-03-TA-04	China Country Compliance Plan (CCCP)	SEPA			<b>Ongoing.</b> SEPA is organizing experts for formulating the framework document.

**Annex 4****Other Activities, 1999-2003**

<b>Other Activities</b>	<b>Name of the manufacturer</b>	<b>Project starting date</b>	<b>Implementation status</b>	<b>Planned completion date</b>	<b>Remarks</b>
Establishment of HFC-134a Production facility	Xi'an Jinzhu Jindai Chemical Industry Co., Ltd.	January 2001	Most of the installation work has been completed.	July 2003	Implementation ongoing.
Screening of alternatives to Methyl Bromide in soil fumigation in China	Chinese Academy of Agricultural Sciences	April 2002	Three progress reports have been submitted up to now.	July 2003	The TA was delayed, because of weather conditions; the final report and the book of articles will be completed by December 2003.

**Annex 5**  
**Status of CFC producing plants under the CFC Sector Plan as of June 2003**

SI	SRI	Name of enterprise	Status
8	A1	Henan Hebei Chemical Plant #1. 1 CFC-12 production line.	Closed and dismantled
15	A2	Shandong Jinan 3F Chemical Co. Ltd. 1 CFC-11 production line and 1 CFC-12 production line	Closed and dismantled
1	A3	Shandong Dongyue Chemical Co. Ltd. 1 CFC-12 line	Closed and dismantled
28	A4	Shandong Xuecheng Xinxing Chemical Plant 1 CFC-12 production line	Closed and dismantled
20	A5	Jiangsu Wuxian Juxing Chemical Plant 1 CFC-11 production line	Closed and dismantled
21	A6	Jiangsu Wuxian Union (City Link) Chemical Plant. 1 CFC-11 production line	Closed and dismantled
29	A7	Suzhou Xinye Chemical Co. Ltd. 2 CFC-11 production lines	Closed and dismantled
31	A8	Jiangsu Meilan Electric Chem. Plant 1 CFC-11 line and 1 CFC-12 line	<b>In production</b>
24	A9	Jiangsu Wuxi Hushan Refrigeration Plant 1 CFC-11 production line	Closed and dismantled
33	A10	Jiangsu Changshu Ref. Plant (Changshu 3F) 1 CFC-11 production line, 1 CFC-12 production line, 1 CFC-113 production line and 1 CFC-115 production line	<b>In production</b>
30	A11	Jiangsu Changsu Yudong Chem. Plant 2 CFC-113 production lines	Closed and dismantled
14	A12	Shanghai Shuguang Chem. Plant 2 CFC-113 production lines.	Closed and dismantled
26	A13	Guangdong Xiangsheng Chem. Co. Ltd. 1 CFC-12 production line	Closed and dismantled
7	A14	Guangdong Huiyang Chemical Plant 1 CFC-11 production line and 1 CFC-12 production line.	Closed and dismantled
11	A15	Guangdong Zhaoqing Chemical Plant. 1 CFC-12 production line.	Closed and dismantled
22	B1	Jiangxi De'an Refrigeration Plant 1 CFC-12 production line	Closed and dismantled

18	B2	Chongqing Tianyuan Chemical Plant. 1 CFC-11 production line, 1 CFC-12 production line	Closed and dismantled
25	B3	Sichuan Zigong Refrigerant Plant 1 CFC-11 production line, 1 CFC-12 production line	Closed and dismantled
5	B4	Sichuan Zigong Fujiang Chemical Plant 1 CFC-11 production line and 1 CFC-12 production line.	Closed and dismantled
19	B5	Hubei Wuhan Changjiang Chemical Plant 1 CFC-11 production line, 1 CFC-12 production line	Closed and dismantled
23	B6	Shanghai Chlor-Alkali Chemical Plant Co. Ltd. 1 CFC-12 production line	Closed and dismantled
27	B7	Zhejiang Rui'an Haitian Chem. Co. Ltd. 1 CFC-11 production line	Closed and dismantled
34	B8	Zhejiang Linhai Limin Chem. Plant 1 CFC-13 production line	<b>In production</b>
		Zhejiang Linhai Limin Chem Plant 2 CFC-12 production lines	Closed and dismantled
6	B9	Zhejiang Linhai Jianxin Chemical Plant 1 CFC-12 production line.	Closed and dismantled
13	B10	Zhejiang Linhai Shuiyang Chemical Plant 1 CFC-12 production line.	Closed and dismantled
37	B11	Zhejiang Chemical Research Institute 1 production line to produce CFC-114 and CFC-115	<b>In production</b>
35	B12	Zhejiang Dongyang Chem. Plant 1 CFC-12 production line	<b>In production</b>
26	B13	Zhejiang Lanxi Refrigeration Plant 1 CFC-11 production line	Closed and dismantled
32	B14	Zhejiang Juhua Florochem. Com. Ltd. Produce CFC-11 and CFC-12 in 1 production line	<b>In production</b>
17	B15	Fujian Shaowu Fluoro-Chemical Plant 1 CFC-11 production line and 1 CFC-12 production line	Closed and dismantled
4	C1	Jiansu Jianhu Phosphate Fertilizer Plant 1 CFC-12 production line.	Closed and dismantled
2	C2	Hunan Yiyang Chlor-Alkali Chemical Co. Ltd. 1 CFC 12 production line.	Closed and dismantled
9	C3	Hebei Longwei Fluorochemical Plant #1 2 CFC-12 production lines.	Closed and dismantled
10	C4	Guizhou Wuling Chemical Plant. 1 CFC-12 production line and 1 CFC-13 production line.	Closed and dismantled
3	C5	Inner Mongolia Baotou Chemical Plant #1. 1 CFC-12 production line.	Closed and dismantled
12	C6	Shanxi Shangzhou Chemical Plant 1 CFC-12 production line	Closed and dismantled
16	Not SRI	Liaohu Chemical Group Chlor-Alkali Plant. 1 CFC-12 production line.	Closed and dismantled.



**State Environment Administration Protection of China, SEPA  
United Nations Industrial Development Organization, UNIDO**

## **Progress Report I**

To the 41<sup>st</sup> Meeting of the Executive Committee of the Multilateral Fund  
For the Implementation of the Montreal Protocol

### **Sector Phase-out Plan for CFCs in the Domestic Refrigeration (Manufacturing) Sector in China**

October 2003

## 1. Introduction

### 1.1. Sector Phase-out Plan for CFCs in the Domestic Refrigeration (Manufacturing) Sector

The project for the Sector Plan was approved by the 38<sup>th</sup> Meeting of the Executive Committee approving in principal a total of US\$ 7,360,530 in funding for the phased reduction of the remaining national aggregate CFC consumption through the implementation of the Sector Phase-out Plan for CFCs in the Domestic Refrigeration (Manufacturing) Sector in China (Decision 38/45).

It was also decided by the Executive Committee that the amount of US\$ 1,788,991 plus support cost of US\$ 161,009 to be offset against the bilateral contribution of Italy for 2002, and US\$ 3,400,000 plus support cost of US\$ 299,200 for UNIDO, subject to the following conditions:

- a) The Government of China commits to completely phase out 1,099 ODP tones of CFC consumption in the refrigeration (manufacturing) sector and permanently sustain the reduction of 1,099 ODP tones from its national aggregate consumption of 3,508.7 ODP tones according to the agreed phase-out schedule.
- b) The Executive Committee will endeavour to provide the second tranche of US\$ 2,171,539 plus agency support cost of US\$ 192,239 at the last meeting of the Executive Committee in 2003.
- c) According to the Decision 38/45, in order to apply for the second tranche of US\$ 2,363,778 (including support cost) UNIDO as the Implementing Agency should submit the following documents to the 41<sup>st</sup> ExCom:
  - A Work Programme of the Sector Plan Implementation
  - Progress Report I summarizing annual (2003) activities funded under the Sector Plan

### 1.2. Cancelled Hangli Refrigeration Ltd. and Bole Electric Appliance Group

In connection with cancellation of these projects, UNIDO was requested to investigate the possibility of redeploying the equipment from those cancelled projects to the Sector Plan, and to adjust the future work programmes in the light of the redeployment as part of UNIDO's request for the second tranche of the Sector Plan (Decision 39/14 f).

The project for conversion of Hangli Refrigeration Ltd., in Hangzhou, CPR/REF/26/INV/256), was designed and implemented by UNIDO to replace the CFC-12 to isobutane technology and products at this compressor factory. It was noted by the ExCom, that US\$ 674,109 of the net US\$ 861,000 approved for the project had been disbursed up to 2002 with no direct phase-out of ODS consumption, since this was a compressor project.

The project for phasing out of ODS at the refrigerator plant of Bole Electric Appliance Group (CPR/REF/23/INV/222), was also designed and implemented by UNIDO. It was noted by the ExCom that US\$ 1,145,659 of the net US\$ 1,469,029 approved for the project had been disbursed up to 2002 with 132 ODP tones phased out.

## **2. Summary of activities carried out in year 2003 for Sector Plan execution**

### **2.1. Preparatory activities undertaken for Sector Plan implementation**

After approval of the Sector Plan, a series of meetings had been held between UNIDO, SEPA, the Chinese Household Electrical Appliances Association (CHEAA) and the project beneficiaries.

Prior to these meetings, SEPA's experts paid visits to the selected project beneficiaries to verify with them the latest baseline data and to discuss possible concepts of the conversion to match needs with the approved budget for the Sector Plan.

Special attention was paid to the remaining compressor manufacturers since this sub-sector is not funded by the approved Sector Plan. The possible scope of technical assistance for this sub-sector was discussed between SEPA, CHEAA and the relevant enterprises noting that no incremental investment cost compensation will be provided over the technical assistance component.

As a result of these meetings and discussions, a Work Plan for the entire project implementation was jointly elaborated (see attachment I).

A detailed work programme of the project implementation in form of Milestones indicating the main activities, timing and reporting was also prepared. (See attachment II).

As a first step of the implementation of the Sector Plan, a Special Working Group (SWG) was established by SEPA.

In accordance with the Work Plan, the Special Working Group (SWG) will harmonize the management of the implementation of the Sector Plan. The SWG is located at FECO of SEPA. Ms. Jiang Feng Chairman of CHEAA was appointed, as Director of the SWG and Mr. Li Hongbing, team leader of SEPA, became Deputy Director.

SWG invited experts of different specialty and established an Expert Group (EG) to assist the implementation of the project activities. The key members of the EG are from Changsha Light Industry Design Institute of China who assumed the implementation of many CFC phase out projects in China's refrigeration industry. The EG also includes refrigeration experts, foaming experts and compressor experts from other research institutes or companies. They will participate in local and overseas survey of the availability of the production equipment in project document preparation and assessment of project enterprises. They will also provide the technical assistance services and technical advice during the implementation process.

### **2.2. Contractual activities**

After receiving approved UNIDO's portion of the first tranche, US\$ 3,400,000 (excluding support cost), the relevant contractual arrangements between UNIDO and SEPA were initiated based on a respective Terms of Reference.

The contract has been structured in a way that both approved project budget components (UNIDO portion, US\$ 3,400,000 and Italian bilateral contribution, US\$ 1,788,991, excluding support cost) constitute budget to enable UNIDO and SEPA to proceed with the practical implementation of the Sector Plan. After eventual approval of the second tranche the contract could be amended accordingly.

In accordance with the agreement between SEPA and UNIDO, the Sector Plan will be executed according to the respective UNIDO/SEPA implementation modalities. Specific features related to the national execution as well as flexibility of the fund utilization provided by the agreement between the Executive Committee and China have also been taken into account.

The funds from Italy were received by UNIDO on 4<sup>th</sup> June 2003. Due to the delay in transfer of the Italian contribution to UNIDO's account as well as various administrative difficulties created at SEPA by SARS, the contract was officially awarded to SEPA on 17th July 2003.

Subsequently, the original Milestones of the Sector Plan implementation have been adjusted accordingly as reflected in the attachment II.

### **2.3. Implementation activities of year 2003**

The following activities have been initiated and partially completed during the reporting period:

2.3.1. In accordance to the Milestones, the experts of the Special Working Group of SEPA as well as the Expert Group revisited the refrigeration equipment manufacturing enterprises involved in the Sector Plan in order to verify the current operational and financial conditions to discuss potential scope of supply and services required for the conversion to the selected hydrocarbon technologies and to discuss the content and the conditions of the respective agreements between the project beneficiaries and SEPA reflecting technical, administrative and legal responsibilities of the parties concerned.

The agreements will serve as a basis for further formulation and implementation of the individual projects for the conversion of the enterprises concerned.

2.3.2. A work outline for the project management training of the managerial personnel of the enterprises has been prepared reflecting objectives, timing and modalities of a workshop to be conducted by the end of year 2003.

2.3.3. A work outline for the technical training of operational personnel of the enterprises was prepared reflecting objectives, contents, modalities and timing of two workshops to be organized to train approximately 40 technicians.

2.3.4. Draft project documents for individual enterprises have been prepared based on the results of the above-mentioned revisits to the project sites as well as the respective agreements with SEPA.

According to the Milestone, the enterprises will be addressed for conversion in three groups.

2.3.5. A survey of local and international markets with regards to the availability and sources for procurement of equipment, instrumentation, materials and engineering/consultancy services is in process.

2.3.6. Various technical and other information required for establishment of the information center are being collected. SEPA and CHEAA are in process of preparation of list and specification of hardware and software required for the center to be installed under SEPA's supervision.

### **2.4. Status of Italian bilateral contribution**

Although the Italian bilateral contribution is an integral part of the general contract between UNIDO and SEPA under Sector Plan, the contribution is aimed on phase-out of CFC-12 and CFC-11 from manufacturing of domestic refrigerators at Guizhou Haier Electric Appliances Company. Therefore, the Haier project is treated separately from the rest of the enterprises included in the Sector Plan.

Following the agreed implementation modalities, an agreement between Haier and SEPA was signed and the project document was formulated in July-August 2003. The total cost of the project is estimated at US\$ 3,391.000.

In accordance with the agreement between Haier and SEPA, terms and conditions of the contract between UNIDO and SEPA as well as conditions of the Italian contribution, not more than US\$ 1,788,991 could be granted from the Sector Plan for this project for procurement of eligible equipment and services specified in the Sector Plan. Haier should absorb the rest of the actual project cost.

A bidding process for purchase of 4 sets of equipment was initiated by SEPA and the domestic procurement agency (China Green). It is expected that the relevant sub-contract or purchase orders could be placed by end of 2003.

### **3. Summary of activities undertaken with regard to the cancelled Hangli and Bole projects**

Following decision 39/14 f described in item 2.1 above, several meetings between UNIDO, SEPA, CHEAA, managers of Hangli and Bole as well as the suppliers of equipment have been carried out at UNIDO Headquarters and in China. The outcomes of these meetings are summarized as follows:

#### **3.1. Hangli Refrigeration Ltd., Hangzhou**

The Hangli compressor factory is a joint venture of a Hong Kong enterprise (30%), Xiling (56%) and the Bank of China (14%). The Hong Kong Shareholder withdrew its capital from the company by selling its shares to Xiling. This move led to severe financial difficulties since Xiling was practically bankrupt. As a result, in agreement with the Government of China, the Executive Committee was requested to cancel the project.

The project was designed to convert a production of CFC-12 based compressors to isobutane technology and all eligible equipment was purchased and delivered to the project site.

In connection with cancellation of this project, UNIDO is currently negotiating legal and financial terms and conditions of termination of one small contract for engineering services. Upon completion of the negotiations, the actual balance of the project budget will be returned to the 43<sup>rd</sup> of the ExCom.

It is also relevant to be mentioned that the assistance provided to the project so far is representing a package of engineering services for the modification of the production facilities, redesign of models of the compressors for future manufacturing, consultancy services, training etc. As for the new production equipment is concerned (delivered to the project site in the period between July 2000 and June 2001), it was specifically designed for manufacturing of certain models of compressors and therefore cannot be used for manufacturing of other models of compressors.

As for the fate of the delivered equipment is concerned, due to cancellation of the project, SEPA is temporary owner of the equipment. According to the official statement of SEPA, see attachment III, neither the equipment itself nor the remaining cost of the equipment could be subject for consideration in connection with the Sector Plan since no any financial provisions for conversion of remaining compressor manufacturers was approved by the Executive Committee. Therefore, there is no ground for a deduction of any fund from the Sector Plan budget. Moreover, any deduction will unavoidably harm the CFC- phase-out programme from the manufacturing of domestic refrigerators and freezers under the Sector Plan.

### 3.2. Bole Electric Appliance Group

The project was designed to substitute CFC-12 and CFC-11 by isobutane and c-pentane respectively in manufacturing of refrigeration equipment at Bole. In accordance with the original project document, all equipment was purchased and delivered to the project site in 1999.

In connection with the project cancellation, the current situation and possible usage of the equipment for conversion of some enterprises included in the Sector Plan have been thoroughly discussed and analyzed during the recent mission to China, as well as with Cannon as the supplier of the equipment.

The following observations should also be taken into consideration:

- According to the approved technical concept of the conversion process, most of the existing production and supporting facilities expected to be retrofitted. Therefore, majority of the items of the delivered equipment are tailor-made to be compatible with the existing equipment and therefore cannot be used by other refrigeration equipment manufacturers;
- Technical condition of delivered equipment is not known since the boxes could not be opened without presence of the supplier due to the insurance policy;
- In case the boxes were opened, it is difficult to ensure further safe storage of it;
- The baseline equipment is the property of Bole and cannot be transferred elsewhere. Thus, the conversion kits above cannot be readily reused by another company;
- In case the project equipment has been taken away from the factory, Bole will not have any incentives to start conversion after completion of current legal investigations and temporary bankruptcy process;
- Taking into account that the factory is under the legal inspection and financial audit, the access to the production facilities and documentation is limited.

Upon request of UNIDO, Cannon experts made thorough technical analyses of the delivered equipment in order to advise UNIDO and SEPA on its possible usage and remaining value.

UNIDO was informed that one set of delivered equipment was designed and fabricated by Cannon to meet specific requirements of Bole's production facilities and to be compatible with existing machinery. Therefore this equipment has no value at all since it could not be utilized for a different plant configuration.

The second set of delivered equipment is mainly composed of retrofitting units to enable existing HP foaming machines to operate with c-pentane. Taking into consideration that the guarantee on the equipment manufactured in 1999 has already expired, neither Cannon nor the project beneficiaries are prepared to take responsibility for installation, commissioning and operation of these equipment due to mainly safety reasons even after standard maintenance. As a result, a safety certificate for the overall converted production facilities (in case these equipment are installed) will not be possible to receive.

A process of the contracts' termination with Cannon is in progress and approximately US\$ 120,000 could be recovered from the termination. The recovered fund along with the actual balance will be returned to the 43<sup>rd</sup> Meetings of the ExCom.

According to Cannon, see attachment IV, the total value of the equipment is estimated approximately US\$ 80,000.

#### **4. Conclusion**

As a result of investigations regarding the possibility of redeploying the equipment from both cancelled projects to Sector Plan (decision 39/14f), it was found that the redeployment is not technically feasible and the actual balance to be accrued from termination of the contracts along with the current balance could be returned to the Multilateral Fund in due course. Therefore, no fund could be deducted from the second tranche of the total project budget approved in principal for the Sector Plan.

In view of the above, SEPA and UNIDO consider that all conditions of the Decision 38/45 as well as Decision 39/14f are fulfilled and therefore the transfer of the second tranche US\$ 2,171,539 and agency support cost of US\$ 192,239 is requested.



**Sector Phase-out Plan for CFCs in the Domestic Refrigeration  
(Manufacturing) Sector in China**

**Work Plan  
for the Years 2003-2006**

**Prepared by: SEPA, CHEAA, UNIDO**

**February 2003**

## A. Preface

1. The Sector phase- out Plan for CFCs in the domestic refrigeration ( manufacturing) sector in China was approved by Decision 38/ 45 of the<sup>th</sup> 38 meeting of the Executive Committee of the Multilateral Fund for the Implementation of the Montreal Protocol in November 2 002 .
2. The total fund approved in principle amounts to USD 7, 360, 530 which will be released by ExCom in two tranches: first tranche being US\$ 3, 400, 000 to be charged to the multilateral fund and US\$ 1, 788, 991 from Italian bilateral contribution. The second tranche of US\$ 2, 171, 539 will be made available by the ExCom on its<sup>th</sup> 40 Meeting upon acceptance of the Work Plan as stipulated in Decision 38/ 45 .
3. The Chinese Government will execute this project with the assistance of UNIDO.
4. The purpose of the project is to phase- out and permanently sustains the reduction of CFC consumption by 1, 099 ODP tonnes in the refrigeration sector from the national aggregate consumption of 3, 508.7 ODP tonnes CFC of China, by 2006 . From January 1, 2007, CFCs will be banned in Chinese refrigerator and freezer manufacturing processes.
5. This Work Plan was developed to facilitate planning, implementation and monitoring of the phase- out activities, their timetable and budgets.
6. In order to ensure and permanently sustain the targeted CFC phase out policy interventions are required. Thus, the Government will establish policies promoting enterprises to convert to CFC- free technologies, to terminate production of CFC based domestic refrigeration equipment and to enforce some enterprises to phase out CFC by closure. The Government will establish a mechanism to effectively monitor the progress and sustainability of the phase- out process in the sector. In view of the significance of policy measures and technical assistance support, appropriate budget for these components should be allocated, in addition to the investment component.

## B. Phase-out target

The Sector Plan aims at the following yearly performance achievements:

Phase- out of CFCs in 2004 : 140 tons

Phase- out of CFCs in 2005 : 350 tons

Phase- out of CFCs in 2006 : 609 tons

By 2006 the total CFC phase-out target of 1,099 ODP tonnes will be achieved and from January 1, 2007, the use of CFCs will be banned in CDRS.

### **C. Project Activities**

7. The project activities will comprise of three groups of measures:
  - 7.1. Conversion of selected enterprises through investment and technical support services, including engineering, product development and training.
  - 7.2. Development and establishment of policy measures, public awareness.
  - 7.3. Technical assistance, including elaboration of appropriate standards, establishment of management information system.
8. The implementation of the project will be steered by a special work group ( SWG ) , comprising of experts from SEPA/ FECO and Chinese Electrical Appliances Association ( CHEAA ) . The SWG will be established by March 2003 and will be chaired by SEPA.
9. For the implementation of the project activities SEPA in cooperation with CHEAA will establish a Domestic Implementing Team ( DIT ) , based on existing technical expertise, broad experience, managerial and co- ordination capacity within the sector.

### **D. Conversion of Eligible Enterprises**

10. After approval of the Sector Plan, experts from SEPA/ FECO and CHEAA jointly revisited the remaining enterprises in the Sector. The review of the technical, production and financial status of these enterprises revealed, that the following ten refrigerator and freezer manufacturing enterprises are serious eligible candidates for participation in the conversion component: Beijing Xuehua Haixin, Jiaying De'er, Guizhou Haier, Wenzhou Huawei, Zhejiang Shuanglong, Hubei Wanyin, Hunan Zhongyi, Mudanjiang Kangjia, Shandong Xiaoya, and Guangxi Dule
11. Due to the limited funds available, the conversion component of the Sector Plan cannot be implemented in the same way as the previous individual projects. Only the key equipment will be procured from project funds and the enterprises have to share part of the investment costs, furthermore, no incremental operating cost will be considered.
12. In view of the scarce availability of funds, the conversion of the compressor enterprises will be supported only through technical assistance and training programmes. These programmes will assist the companies to convert their
13. Compressors and manufacturing techniques to non- CFC alternatives, improve the design and quality of products.

14. For the technical support of the project the SWG will establish an Expert Team in March 2 003 .
15. Both the Expert Team and the DIT will work under the leadership of the SWG.
16. The Expert Team will prepare project documents for each eligible refrigerator and freezer manufacturing enterprises. The project documents will contain the description of the current technologies, equipment and products, the baseline consumption of CFCs, the selection of the alternative CFC- free technologies, the list of equipment and services required for the conversion, as well as the distribution of responsibilities of the parties involved. The document will also outline the estimated budget, counterpart co- sharing requirements and the planned implementation schedule.
17. The enterprises undergoing conversion are divided into three groups based on their technical and financial conditions and market position. In the prioritisation of the enterprises the availability of financial and human resources of project implementation as well as the mandatory phase- out targets of the Sector Plan will be taken into full consideration.
18. The conversion of the first group of up to four enterprises will yield to a CFC phase- out of minimum 4 90 ODP tonnes. The project documents for this group of enterprises will be made available by July 2 003 .
19. The second group of approximately four enterprises will represent a CFC phase- out of 3 50 ODP tonnes. The project documents for these companies will be ready by December 2 003 .
20. The conversion of the remaining enterprises will result in a CFC phase- out of 2 4 9 ODP tonnes. The project documents will be finished by May 2 004 .
21. An independent technical evaluation team will review all project documents.
22. The project documents will be submitted to the SWG for approval.
23. Based on the recommendation of the SWG, phase- out contract will be signed by SEPA, DIT and the individual enterprises. The model phase- out contract will be agreed upon between UNIDO and SEPA.
24. The phase- out contracts for the first group of enterprises will be signed by end September 2 003 ; for the second group – by end March 2 004 and for the third group - by end July 2 004 .
25. Upon its signature, a copy of the complete phase- out contract signed by SEPA, DIT and enterprises, will be submitted to UNIDO along with its translation to English.
26. Based on the signed phase- out contract, DIT, in close cooperation with respective enterprises, will implement the conversion project in accordance with

the approved project document.

27. DIT will set up a project management and information system which should enable SWG, SEPA and UNIDO to exercise their respective monitoring, auditing and reporting obligations on the progress and performance of each conversion project of the Sector Plan and on the Sector Plan as a whole.
28. Upon completion of the project, DIT will inform SWG. In turn, SWG will undertake a site inspection and will decide whether all conditions of the project have been met. In case of satisfactory completion, SWG will sign a completion report and a certificate on destruction of CFC related equipment. These documents shall be prepared by DIT.
29. The title of equipment will be passed on from SEPA to the respective enterprise upon signature of the completion report by SEPA, i.e. after complete cease of CFC consumption, start-up of CFC-free production and destruction of the CFC related equipment.
30. SWG will inform UNIDO on the successful project completion and request verification of the annual phase-out result of the project for further reporting to the Executive Committee of Multilateral Fund.

## **E. Policy Measures**

### **a. Policies in place**

31. Various existing policies will contribute to facilitate the domestic refrigeration sector phase out targets being achieved. Key policies include:

#### 3 1.1. To control expansion of CFC based production capacities

On November 11, 1997, SEPA, State Planning Commission, State Economic and Trade Commission and State Administration of Industry and Commerce issued a ban - Circular on Bans of Establishment of New Production Sites for Production and Consumption of ODS. The ban requires all regions not to build, enlarge or renovate ODS-producing equipment and other equipment using ODS as material. The measures adopted ensure that new non-CFC products become established in the market place at a sufficient rate for the phase-out goals to be achieved.

#### 3 0.2. To control CFC supply:

3 0.2.1 CFC Production quota system: A tradable production quota system has been adopted for the CFC production sector. Annual CFC production quotas are issued to CFC producers, and are reduced annually based on the CFC production sector plan. The system will effectively reduce the uncertainties in implementing this sector plan. The future shortage of CFC supply will also encourage the move to use of substitutes and alternative technology.

- 3.0.2.2 Import & export license system: A notice on controlling import and export of ODS was issued and entered into force in April 2000. The regulation requires ODS import and export activities to be registered. Importation of CFCs is controlled by a national import quota system; the quota is determined on a yearly basis.
- 3.0.2.3 A production quota system controls the national supply of CFCs. The management of ODS imports and exports, effectively regulates and encourages the development and production of substitutes.

**b. Policies Under Development and/or Consideration for this Sector Plan**

3.1. Production ban

By the end of 2005, production bans will be issued by SEPA and the respective line ministries to stop CFC based refrigeration equipment production starting from 1 January 2007, which will force remaining enterprises to close or convert. The aim of the measures is to cease production of all CFC-based refrigeration equipment. SEPA, respective line ministries, local governments and China Household Electrical Appliances Association (CHEAA) will organize information dissemination and public awareness campaigns on and supervision of the ban.

3.2. Control of import and export

In 2004, the responsible line ministries, SEPA, and GCA (General Custom Administration) will set up a system of control of foreign trade of CFC refrigeration appliances and will issue the ban to stop importing as of 1 January 2005 and exporting in as of 1 January 2007 CFC based refrigerator and freezer.

3.3. Ban of sale

By the end of 2005 sale bans will be issued by the respective line ministries to stop sale of CFC based refrigeration equipment starting from 1 January 2008. The State Administration of Industry and Commerce, assisted by CHEAA, will enforce the ban.

3.4. Safety regulations for using flammable refrigerants and blowing agents

Since some substitutes are flammable, safety regulations will be promulgated to prevent fire accidents and guarantee the safety of workers.

3.5. Awareness policy

Raise public awareness through various media programmes disseminating information on depletion of Ozone Layer caused by ODS and to encourage consumers to purchase CFC free products.

## **F. Technical Assistance and Other Supporting Services**

36. In addition to the provision of equipment and services for the conversion of the selected eligible enterprises, a package of technical assistance will be provided through the DIT as follows:
- 36.1. Consultancy services and training on selection of alternative technologies, refrigerator and freezer model redesign, industrial safety aspects of conversion;
  - 36.2. Consultancy services and training on selection of alternative CFC- free compressor manufacturing technologies, implementation of compressor model redesign ( three models for each company) , industrial safety aspects of conversion
  - 36.3. Training on project management, financial and reporting requirements related to implementation of phase out activities under the Sector Plan.
  - 36.4. Market survey on availability of production equipment and control instrumentation for efficient implementation of conversion work.
  - 36.5. Collect and disseminate experience on successful CFC phase out projects through training and awareness programmes to encourage enterprises to take part in phase out activities.
37. Revision of national standards on products and components, establishing of new national standards for CFC- free appliances:  
Two technical standards will be formulated. One is the safety standard on handling and servicing R6 00a refrigerator products and the other is the safety standard on manufacturing processes using flammable chemicals, like cyclopentane and R6 00a, in the domestic refrigeration industry. The work would be initiated in 2 003 and completed in 2 004 .
38. Setting up a Management Information System by DIT for data collection and monitoring of the implementation of the Sector Plan to ensure sustained achievement of its phase- out targets, as approved in Dec. 38/ 45 of the ExCom. This system should be in place throughout the full compliance period, i.e. until year 2010.
39. The Sector Plan will support initiatives to enable continuous supply of most up to date and appropriate materials for the Domestic Refrigeration Sector.

## **G. Budget**

40. The total budget approved in principle amounts to US\$ 7, 360, 530. The first tranche already released by the ExCom is US\$ 3, 400, 000 to be charged to the multilateral fund and US\$ 1, 788, 991 from Italian bilateral contribution. The second tranche of US\$ 2, 171, 539 will be released by the ExCom on its 40th

Meeting upon meeting of conditions put forward in Dec. 3/ 4 5 .

- 4 1. The suggested allocation of the total project funds by components is as follows:
- Policy measures and Technical Assistance: **USD 1,150,000**
  - Conversion of enterprises ( Investment component) : **USD 5,010,530**
  - Other phase- out support activities and contingency: **USD 1,200,000**

## H. Reporting Requirement

- 4 2. The following milestones should be applied in the project. The contractor should report after each of these milestones.
- a. Signature of the contract between UNIDO and SEPA  
- (04. 2003)
  - b. On phase- out contracts for the first group of enterprises to phase- out at least 4 90 ODP tonnes:  
- (09.2003)
  - c. On completion of competitive bidding and selection of equipment suppliers for the first group of enterprises  
- (12. 2003)
  - d. On phase- out contracts for the second group of enterprises to phase- out at least 3 5 0 ODP tonnes:  
- (03. 2004)
  - e. On phase- out contracts for the third group of enterprises to phase- out at least 2 5 9 ODP tonnes:  
- (07. 2004)
  - f. On verification of CFC phase- out of 14 0 ODP tonnes  
- (12. 2004)
  - g. On verification of CFC phase- out of 3 5 0 ODP tonnes  
- (12. 2005)
  - h. On verification of CFC phase- out of 6 09 ODP tonnes  
- (12. 2006)
  - i. Final Report ( PCR)  
- (05. 2007)