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EXECUTIVE COMMITTEE OF THE MULTILATERAL FUND FOR THE IMPLEMENTATION OF THE MONTREAL PROTOCOL Fifty-third Meeting Montreal, 26-30 November 2007

PROJECT PROPOSAL: BRAZIL

This document consists of the comments and recommendation of the Fund Secretariat on the following project proposal:

Phase-out

• National CFC phase-out plan (sixth tranche)

UNDP and Germany

Pre-session documents of the Executive Committee of the Multilateral Fund for the Implementation of the Montreal Protocol are without prejudice to any decision that the Executive Committee might take following issuance of the document.

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PROJECT EVALUATION SHEET – MULTI-YEAR PROJECTS Brazil

(I) PROJECT TITLE	AGENCY
National CFC phase-out plan (sixth tranche)	UNDP and Germany

(II) LATEST ARTICLE 7	DATA (ODP Tonnes)	Year: 2006		
CFC: 477.8	CTC: 0.1	Halons: 2	MB: 76.8	TCA: 0

(III) LATEST Tonnes)	COUNTRY	PROGRA	MME SEC	CTORAL DATA	A (ODP Year: 2006								
Substances	Aerosol Foam		Halon	Refrigeration		Solvent	Process Agent	MDI	Lab Use	Met Bron		Tobacco fluffing	Total Sector Consumption
				Manufac- turing	Servi- cing					QPS	Non QPS		
CFC					337.9			141.5					479.4
СТС									0.1				0.1
Halons			2.										2
Methyl Bromide										133.8	87.		220.8
TCA													0

(IV) PROJEC	CT DATA		2002	2003	2004	2005	2006	2007	2008	2009	2010	Total
Maximum Allowable Consump- tion (ODP Tonnes)		CFC	8,280.	6,967.	5,020.	3,070.	2,050.	1,000.	424.	74.	0.	
	Ger-	Project Costs	577,137.	1,062,863.	1,000,000.	1,000,000.	243,600.					3,883,600
Project Costs	many	Support Costs	51,942.	95,658.	90,000.	90,000.	21,924.					349,524
(US\$)	UNDP	Project Costs	7,860,000.		5,420,000.	4,270,000.	2,856,400.	1,190,000.	870,000.	250,000.	100,000.	22,816,400
	ONDI	Support Costs	687,700.		473,000.	369,500.	242,276.	92,300.	63,500.	12,500.	5,000.	1,945,776
Total Funds Approved in Principle (US\$)		Project Costs	8,437,137.	1,062,863.	6,420,000.	5,270,000.	3,100,000.	1,190,000.	870,000.	250,000.	100,000.	26,700,000
	Support Costs	739,642.	95,658.	563,000.	459,500.	264,200.	92,300.	63,500.	12,500.	5,000.	2,295,300	
Total Funds		Project Costs	8,437,137.	6,420,000.	1,062,863.	6,826,400.	2,733,600.	1,190,000	0.	0.	0.	25,480,000
Released by the ExCom (US\$)		Support Costs	762,727.8	563,000.	95,658.	584,776.	231,224.	92,300	0.	0.	0.	2,237,385.8
Total Funds		Project Costs	0.						870,000			870,000
Requested for Current Year (US\$)		Support Costs	0.						63,500			63,500

^{*}Maximum allowable consumption of CFC in 2000 and 2001 was the same: 9,276

(V) SECRETARIAT'S RECOMMENDATION:	For blanket approval
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PROJECT DESCRIPTION

1. On behalf of Government of Brazil UNDP has submitted a request, for consideration by the 53rd Executive Committee, for funding of the sixth phase of the national CFC phase-out plan (NCPP) at a cost of US \$870,000 and US \$63,500 in support costs. The NCPP for Brazil was approved in July 2002 at the 37th Meeting of Executive Committee, at a total level of funding of US \$26.7 million. With the support of this plan, the Government of Brazil intends to achieve complete phase out of its CFC consumption by 2010, starting at a consumption level of 8.280 ODP tonnes in 2002.

Background

- 2. The plan is being implemented with the assistance of UNDP, as lead implementing agency, and the Government of Germany as co-operating agency for the service technician and customs officer training programmes component. So far, requests for five tranches have been approved.
- 3. The documentation submitted by UNDP to the 53rd Meeting, on behalf of the Government of Brazil, consists of:
 - (a) A comparison of achievements versus performance indicators for 2006, such as consumption, work plan targets etc.;
 - (b) An independent verification report regarding 2006 consumption data;
 - (c) Report on the progress achieved in the fourth phase (2005) and the first seven months of the fifth phase (2006) of the implementation work plan; and
 - (d) Sixth phase of the implementation of the work plan (2008) and related funding request.

Verification

4. UNDP submitted a report on the verification of CFC consumption in Brazil for 2006 and of the implementation of the activities under the national phase-out plan. Upon request, UNDP provided an amendment to the verification with additional data, resulting in a fully acceptable verification. The maximum allowable consumption under the agreement is 2,050 ODP tonnes for the year 2006. The data presented by the verifier compares data from the environmental authority and the customs authority at 477.74 ODP tonnes and 453.12 ODP tonnes, respectively. The difference between the two stems from a difference in definition for annual consumption, where the environmental authority uses the license date and the customs authority the actual import date of the substance as a reference. This has led in Brazil, similar to other countries, to insignificant differences in the verified figures; the verified consumption is only 23.1 per cent (21.1%) of the maximum allowable consumption. The verifier recommended extending the quota system, presently limited to CFC-12 only, to all relevant substances.

Status

5. The plan covers activities in multiple sub-sectors and activities. An overview of the current status is provided in the following paragraphs:

Project monitoring, awareness, and government activities

(a) The Implementation & Monitoring Unit carried out the necessary implementation and monitoring activities, including co-ordination with stakeholders and tender processes. A publicity campaign to disseminate information on the National CFCs Phase-Out Plan has been implemented. The government was supported in the revision of existing regulations and policies with a view to strengthening of ODS imports and consumption control and improvement of national legislation and resolutions:

Enforcement

(b) The customs officer training project has been completed. An update of the national ODS customs handbook is in the final production stage and will be published in October 2007;

Refrigeration sector

- (c) Within the 12 month to July 2007, more than 7,000 technicians were trained and certified, bringing the total to 14,487 certificates for refrigeration technicians. 17 additional sets of training equipment were distributed to new training units, increasing the total number of training units to 44 all over the country. From October 2007 all five geographic regions of Brazil will be covered by the national training programme. In addition, 7,000 issues of the "Manual on Safe Handling in Refrigerant Fluids Recovery and Recycling" and a further 4,000 copies of wall folders for dissemination during training in good practices have been produced;
- (d) 560 CFC-12 recovery machines were distributed in 2006 and 234 by July 2007. UNDP reports that the machines are well accepted by services shops that do maintenance in small and medium commercial refrigeration equipment. Only 1 per cent of the machines distributed had functional problems. On average 116 kg of refrigerant have been recovered per machine. A sub-project for supply of recovery bags has been started testing three different types of recovery bags in the field. Three reclaim centres have been established, of which one is operating and the two others are expected to be operational by the end of 2007. The establishment of two more centres is under preparation;
- (e) In the MAC sector, 335 CFC-12 recovery and recycling machines have been distributed in 2006. The analysis of the information gained through monitoring shows that the machines reduce the consumption of virgin CFC-12 by 50% in the monitored companies;
- (f) In the industrial refrigeration and central air-conditioning servicing sector, a recovery and recycling programme is under preparation. As part of that programme, five CFC-11 recovery and recycling machines and five CFC-12 recovery and recycling machines, with tanks to store the recovered CFCs, have been purchased. These tanks are to be installed at the five reclaim centres mentioned above; and

- (g) A number of activities, funded through resources re-allocated as part of the previous annual plan, are presently in their initial stage. One is the establishment of 200 recycling centres in refrigeration supplies shops in small/medium Brazilian cities. Presently, the regional distribution for the first six centres have been defined, and the bidding process is ongoing. Other activities in a very early stage of implementation are
 - (i) Incentive for the implementation of environmental management systems at micro- and small-sized enterprises in the commercial refrigeration sector;
 - (ii) Recovery operations in co-operation with electric power facilities when replacing the CFC-based domestic refrigerators within the scope of their energetic efficiency programmes;
 - (iii) Dissemination of additional technology information, training and capacity building regarding the alternatives fluids refrigerants to CFCs; and
 - (iv) Development of technical rules for the activities of recovery, recycling and reclaim of the refrigerants and security aspects related to the use of HCs refrigerants;

Foam manufacturing sector

(h) The conversion activities in the foam sector have been completed, benefiting in total 101 companies;

Other sectors

MDI

(i) Information was collected on the Government's purchase of MDIs through the Ministry of Health. It turns out that about one third of the three million units of MDIs are purchased by the Federal Government. The exact percentage of CFC-based MDIs is still under investigation. A survey on therapeutic alternatives was carried out. The control of imports of CFCs to produce MDIs has been strengthened. It was ascertained that there is no company in Brazil which would be eligible for a MDI investment activity. The remaining resources are planned to be transferred to other activities;

Solvents

(ii) According to the CTF/IBAMA no CFC-113 has been used as a solvent in Brazil since 2004. There was no need for any activities in this sector, and is therefore planned to transfer the remaining resources to other activities;

Sterilants

(iii) According to the final survey regarding identifying CFC-12 users in the medical sector for sterilization procedures, alternatives to CFC-12 are used across the board. The CTF/IBAMA has advised that no CFC-12 has been

used as a sterilant in Brazil since 2004. It is therefore planned to transfer the remaining resources to other activities.

6. The 54 months of implementation covered in the report show an increasingly satisfactory performance. The activities, which were in the beginning slow to pick up, have increased measurably in impact. Using funding for the different sectors and sub-sectors as an indicator, the overall disbursement, as compared to one year ago has improved from 53 per cent of the funds approved for the tranches 1 to 4 to now 61 per cent of the tranches 1 to 5. The plan met most of its objectives. The following comparison of expenditures relates to the different activity groups in the overall plan, and provides valuable insights into the progress on implementation.

Activity / Sector	Total budget 1st	Expenditur July 20	,
	to 5th tranche (US \$)	Amount (US \$)	Share of budget
Implementation & Monitoring Unit	\$2,255,000	\$1,710,950	76%
CFC-12 recovery project	\$5,272,326	\$2,683,388	51%
Regional CFC-12 reclaim project	\$1,936,800	\$1,590,191	82%
MAC CFC-12 R&R project	\$2,106,400	\$1,904,147	90%
Chillers R&R project	\$775,194	\$730,869	94%
Foam manufacturing project	\$4,200,000	\$3,982,345	95%
Comm. refrigeration manufacturing	\$52,080	\$52,080	100%
MDIs investment projects	\$1,440,000	\$16,122	1%
CFC-113 solvents	\$500,000	\$5,722	1%
CFC-12 sterilants	\$500,000	\$1,116	0%
Technician training project	\$3,742,400	\$2,477,806	66%
Custom training	\$141,200	\$141,200	100%
CFC-12 recycling centres project	\$398,600	\$90,000	n/a
Environmental management on com ref.	\$870,000	\$6,995	n/a
CFC-12 recovery on energy	\$1,050,000	\$52,846	n/a
Support the technical rules	\$120,000	\$15,877	n/a
Total	\$25,360,000	\$15,461,655	61%

Plan for 2008

7. The activities in the MDI, solvent and sterilants sectors will be discontinued. As a new activity, "Control of illicit traffic" was added by UNDP to the 2008 implementation plan. Consequently, funding was being reallocated between the different activities. The new budget is presented in the table below. The reallocation of the budget also takes into account the completed or discontinued activities.

Activity/Sector	Budget reallocation (US \$)	Funding from 6th tranche (US \$)	Revised budget 1st-6th tranche (US \$)	Remaining expenditures (US \$)
Activities already included in previous an	nual implementa	tion plans		
Implementation & Monitoring Unit	\$0	\$350,000	\$2,605,000	\$894,050
CFC-12 recovery project	\$0	\$0	\$5,272,326	\$2,588,938
Regional CFC-12 reclaim project	\$0	\$0	\$1,936,800	\$346,609
MAC CFC-12 R&R project	\$0	\$0	\$2,106,400	\$202,253
Chillers R&R project	\$494,278	\$0	\$775,194	\$538,603
Foam manufacturing project	\$122,253	\$0	\$4,200,000	\$339,908
Comm. refrigeration manufacturing	\$0	\$0	\$52,080	\$0
MDIs investment projects	-\$1,240,000	\$0	\$1,440,000	\$183,878
CFC-113 solvents	-\$494,278	\$0	\$500,000	\$0
CFC-12 sterilants	-\$498,884	\$0	\$500,000	\$0
Technician training project	\$0	\$0	\$3,742,400	\$1,264,594
Custom training	\$0	\$0	\$141,200	\$0
CFC-12 recycling centres project	\$1,150,000	\$0	\$398,600	\$1,458,600
Environmental management on com. ref.	\$0	\$0	\$870,000	\$863,005
CFC-12 recovery on energy	\$466,630	\$70,000	\$1,120,000	\$1,533,785
Project to disseminate tech. data	\$0	\$0	\$120,000	\$86,786
Support the technical rules	\$0	\$0	\$120,000	\$104,123
Activities which were not included in prev	rious annual imp	lementation plans		
Control of illicit traffic	\$0	\$450,000	\$450,000	\$450,000
Totals	\$0	\$870,000	\$26,350,000	\$10,855,131

SECRETARIAT'S COMMENTS AND RECOMMENDATION

COMMENTS

- 8. The proposal has been submitted for consideration at the 53rd Meeting, and the Secretariat has reviewed it accordingly. The report and subsequent information provide a very transparent picture on previous progress, status and planned activities of the NCPP.
- 9. A number of issues were raised by the Secretariat and clarified by UNDP and Brazil, such as details in the verification and inclusion of customs data, progress in the foam sector activities, and the results of the recovery and recycling as well as the reclaim operations. UNDP and GTZ provided detailed explanations regarding all questions, and all open issues were subsequently resolved.
- 10. The Secretariat is concerned about the narrow scope of the quota system for Brazil, focussing on CFC-12 imports only, as reported in the verification. While all conditions specified in the agreement for release of the next tranche are fulfilled, the long-term sustainability of the phase-out could be improved by amending the quota system.

11. The data for tables eight and nine of the multi-year overview tables was not received in time with sufficient quality to enable their inclusion in Annex I to this document. Tables eight and nine of the multi-year overview tables will be posted on the intranet of the Secretariat latest two weeks before the Meeting.

RECOMMENDATION

- 12. The Fund Secretariat recommends that the Executive Committee:
 - (a) Requests UNDP to report upon submission of the seventh tranche on progress with extending the quota system to all ODS;
 - (b) Requests UNDP not to submit the eighth tranche prior to an extension of the quota system to all CFC; and
 - (c) Approve the sixth tranche of the phase-out plan with associated support costs at the funding level shown in the table below:

Project Title	Project Funding (US\$)	Support Cost (US\$)	Implementing Agency
National CFC phase-out plan (sixth tranche)	870,000	63,500	UNDP

Annex I - Draft Overview Tables for Multi-Year Agreements Brazil

(1) PROJECT TITLE: CFC phase out plan

(2) EXECUTIVE COMMITTEE APPROVALS AND PROVISIONS

Code	Agency	Excom Provision	Fulfilled? (Yes/No)	Comments
BRA/PHA/37/INV/262		Approved in principle a total of US \$26.7 million in funding for the phased reduction and complete phase-out of consumption of Annex A Group I sustances in Brazil by 2010 (CFCs. 11, 12, 1.11), 1.11 and -1.15). This is the total funding that will exhall be 108 rzil from the Fund for the total elimination of CFC use in the refrigeration sector in Brazil as well as for all other sectors using these substances, (e.g., foams, aerosols, solvents, sterilants, MDIs etc.).		
BRA/PHA/37/TRA/260	Germany			
BRA/PHA/37/TRA/261		The total value of the first tranche of the project is US\$1,633,692, including support costs of 9 percent. Approval of the balance of funding for the first tranche of US\$1,158,521 will be requested by the Government of Germany as part of its 2003 programme of bilateral co-operation		
BRA/PHA/41/INV/264	UNDP			
BRA/PHA/41/INV/265	Germany			
BRA/PHA/45/INV/270		UNDP was requested to provide clarification as to the relationship between reported national CFC consumption and the phase-out activities being funded, and to include this information in its annual report when requesting the 2006 funding tranche at the 47th Meeting.		
BRA/PHA/47/INV/274	UNDP			
BRA/PHA/48/INV/277	Germany			
BRA/PHA/50/INV/278	UNDP			

(3) ARTICLE 7 DATA (ODP TONNES)

Substances	Baseline	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006
CFC	10,525.8	10,895.7	10,872.	9,809.7	9,542.9	11,612.	9,275.1	6,230.9	3,000.6	3,224.3	1,870.5	967.2	477.8
CTC	411.6	933.	-647.5	-6,396.7	-194.7	662.2	767.2	163.1	-385.7	274.4	222.1	0.	0.1
Halons	21.3	20.	22.	22.	10.	3.	0.	4.6	20.	2.1	9.	3.	2.
Methyl Bromide	711.6	667.	844.6	756.6	578.3	275.5	430.7	257.6	238.5	218.6	191.2	259.5	76.8
TCA	32.4	297.	123.2	4.4	0.	97.2	0.	0.	0.	0.	0.	0.	0.

(4) LATEST COUNTRY PROGRAMME SECTORAL DATA (ODP TONNES)

Year: 2006

Chemical	Aerosol	Foam	Fire Fighting	Refriger	rating	Solvent	Process Agent	MDI	Lab Use	Methyl Bromide		Tobacco fluffing	Total Sector
				Manufacturing	Servicing					QPS	Non QPS		
CFC					337.9			141.5					479.4
CTC									0.1				0.1
Halons			2.										2
Methyl Bromide										133.8	87.		220.8
TCA													0

(5) PHASE-OUT (ODP TONNES)

ubstances		2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	Total	l Decisi
FC	Maximum Allowable Consumption (Agreement; per substance if valid)	9276	9276	8280	6967	5020	3070	2050	1000	424	74	0		
	Compliance Action Target (MOP)													
	Consumption Reported in Implementation Report submitted	N.A.	N.A.	3,001.0	3,227.3	1,870.5	967.2	477.8						
	Consumption Reported in the Verification Report	N.A.	N.A.	3,001.0	3,227.3	1,870.5	967.2	477.8						
	UNDP													
	Reduction Under Plan			251	1000	737	743	1020	1050	576	350	74	5801	1
	Approved Phase-Out			1251	737		1763	1050					4801	1
	Actual Phase-Out			1251	737		1763	0					3751	1
	Remaining Phase-Out to be Achieved	9,726.0	6,231.0	3,001.0	3,227.3	1,870.5	967.2	477.8						

(6a) PROJECT COSTS (US\$)

Calendar ye	ar	2002	2003	2004	2005	2006	2007	2008	2009	2010	Total
Germany	Funding as per Agreement	577,137	1,062,863	1,000,000	1,000,000	243,600					3,883,600
1	Support Costs as per Agreement	51,942	95,658	90,000	90,000	21,924					349,524
	Funds Approved (Inventory)	577,137	700,000	1,062,863		1,543,600					3,883,600
	Estimated Disbursement in Previous Progress Report	527,520	595,000								1,122,520
	Funds Disbursed in Current Progress Report	1,595,671	281,363			205,000					2,082,034
	Funds Obligated in Current Progress Report	0	0			0					0
	Estimated Disbursement in Current Progress Report	44,329	336,000			270,000					650,329
	Disbursement as per Annual Plan					2,106,056 NA					
	Funds Requested	1,640,000	700,000	0	0	1,543,600	0				3,883,600
	Support Costs Requested	147,600	63,000	0	0	138,924	0				349,524
	Comments										
UNDP	Funding as per Agreement	7,860,000		5,420,000	4,270,000	2,856,400	1,190,000	870,000	250,000	100,000	22,816,400
	Support Costs as per Agreement	687,700		473,000	369,500	242,276	92,300	63,500	12,500	5,000	1,945,776
	Funds Approved (Inventory)	7,860,000	5,720,000		6,826,400	1,190,000					21,596,400
	Estimated Disbursement in Previous Progress Report	0	1,883,948		2,389,240						4,273,188
	Funds Disbursed in Current Progress Report	7,860,000	1,280,274		0	0					9,140,274
	Funds Obligated in Current Progress Report	0	0		0	0					0
	Estimated Disbursement in Current Progress Report	0	887,945		1,365,280	238,000					2,491,225
	Disbursement as per Annual Plan	0				9,273,781	12,685,186				
	Funds Requested	7.860.000	5,720,000	0	6,826,400	1,190,000	870.000				22,466,400
	Support Costs Requested	705,400	500,000	0	584,578	92,300	63,500				1,945,778
	Comments				Third tranche for US\$ 3,970,000	12,000					.,,,,,,,,,
					approved at 45th Meeting; and fourth						
					tranche for US\$2,856,400 approved at						
					47th Excom Meeting. Bith approved in						
					2005.						

(6b) SUBMISSION SCHEDULES (planned and actual)										
Submission Year as per Agreement 2002		2003	2004	2005	2006	2007	2008	2009	2010	
Germany	Planned Submission	Jul-2002	Dec-2003	Dec-2004	Nov-2005	Nov-2006				
	Tranche Number	1	П	I		III and IV				
	Revised Planned Submission									
	Date Approved	Jul-2002	Dec-2003	Apr-2004		Apr-2006				
UNDP	Planned Submission	Jul-2002		Dec-2004	Nov-2005	Nov-2006	Nov-2007	Nov-2008	Nov-2009	Nov-2010
	Tranche Number	1	П		III and IV	V				
	Revised Planned Submission									
	Date Approved	Jul-2002	Dec-2003		Apr-05 and Nov	Nov-2006				
					05					

(7) INFORMATION ON POLICIES FROM COUNTRY PROGRAMME AND VERIFICATION REPORTS

ON / LEGISLATION REGULATIONS:	(Yes/No)	Since when (Date)	Verification	
DECLI ATTOMS			Verification Report(Yes/No)	
REGULATIONS:				
Establishing general guidelines to control import (production and export) of ODSs				
ODS import/export licensing or permit system in place for import of bulk ODSs				
ODS import licensing system in place for import of bulk ODSs	Yes	01/01/1990	Yes	
ODS export licensing system in place for export of bulk ODSs	Yes	01/01/1990	Yes	
Permit System in place for import of bulk ODSs	Yes	01/01/1990	Yes	
Permit System in place for export of bulk ODSs	Yes	01/01/1990	Yes	
Regulatory procedures for ODS data collection and reporting in place				
Regulatory procedures for ODS data collection in place	Yes	01/01/2000	Yes	
Regulatory procedures for ODS data reporting in place	Yes	01/01/2000	Yes	
Requiring permits for import or sale of bulk ODSs				
Requiring permits for import of bulk ODSs	Yes	01/01/1990	Yes	
Requiring permits for sale of bulk ODSs	Yes	01/01/1990	Yes	
Quota system in place for import of bulk ODSs	Yes	01/01/2000	Yes	
Banning import or sale of bulk quantities of:				
CFCs	Yes	01/01/2000	Yes	
TCA	Yes			
Methyl Bromide	Yes			
	1			
	Yes	01/01/2000	Yes	
			100	
	Yes			
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