UNITED PATIONS EP



United Nations Environment Programme

Distr. GENERAL

UNEP/OzL.Pro/ExCom/52/34 18 June 2007

ORIGINAL: ENGLISH



EXECUTIVE COMMITTEE OF THE MULTILATERAL FUND FOR THE IMPLEMENTATION OF THE MONTREAL PROTOCOL Fifty-second Meeting Montreal, 23-27 July 2007

PROJECT PROPOSAL: GABON

This document consists of the comments and recommendation of the Fund Secretariat on the following project proposal:

Phase-out

• Terminal phase-out management plan (first tranche)

UNDP and UNEP

Pre-session documents of the Executive Committee of the Multilateral Fund for the Implementation of the Montreal Protocol are without prejudice to any decision that the Executive Committee might take following issue of the document.

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PROJECT EVALUATION SHEET – MULTI-YEAR PROJECTS GABON

PROJECT TITLE

BILATERAL/IMPLEMENTING AGENCY

Terminal phase-out management plan (first tranche)	UNDP and UNEP

NATIONAL CO-ORDINATING AGENCY:	Ministère de l'Environnement, de la Protection de
	la Nature, et de la Ville, Bureau Ozone Gabon

LATEST REPORTED CONSUMPTION DATA FOR ODS ADDRESSED IN PROJECT A: ARTICLE-7 DATA (ODP TONNES, 2006, AS OF MAY 2007)

CFC	1.2	

B: COUNTRY PROGRAMME SECTORAL DATA (ODP TONNES, 2006, AS OF MAY 2007)

ODS	Aerosol	Foam	Ref. Mfg.	Ref. Servicing	Solvents	Process agent	Fumigant
CFC-12				1.2			

CFC consumption remaining eligible for funding (ODP tonnes)	
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CURRENT YEAR BUSINESS PLAN: Total funding US \$110,000 UNDP, US \$116,000 UNEP: total phase-out 1.6 ODP tonnes.

PROJE	CT DATA	2007	2008	2009	2010	Total
CFCs	Montreal Protocol limits	1.5	1.5	1.5	0.0	
(ODP	Annual consumption limit	1.5	1.5	1.5	0.0	
tonnes)	Annual phase-out from ongoing projects					
	Annual phase-out newly addressed			1.5		1.5
TOTAL	ODS CONSUMPTION TO BE PHASED OUT					
Final pr	roject costs (US \$):					
Fun	Funding for Lead IA: UNEP		50,000			115,000
Fun	ding for Cooperating IA: UNDP	50,000	40,000			90,000
Total project funding		115,000	90,000			205,000
Final su	pport costs (US \$):					
Sup	port cost for Lead IA: UNEP	8,450	6,500			14,950
Sup	port cost for Cooperating IA: UNDP	4,500	3,600			8,100
Tota	al support costs	12,950	10,100			23,050
TOTAL	COST TO MULTILATERAL FUND (US \$)	127,950	100,100			228,050
Final pro	oject cost effectiveness (US\$/kg)					n/a

FUNDING REQUEST: Approval of funding for the first tranche (2007) as indicated above.

SECRETARIAT'S RECOMMENDATION	Blanket approval
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PROJECT DESCRIPTION

1. On behalf of the Government of Gabon, UNEP, as the lead implementing agency, has submitted a terminal CFC phase-out management plan (TPMP) for consideration by the Executive Committee at its 52nd Meeting. The project will also be implemented with assistance from UNDP. The total cost of the Gabon TPMP as submitted is US \$205,000 plus agency support costs of US \$14,950 for UNEP and US \$8,100 for UNDP. The project proposes the complete phase-out of CFCs by the end of 2009. The CFC baseline for compliance is 10.3 ODP tonnes.

Background

- 2. In regard to the phase-out of CFCs in the refrigeration servicing sector, the Executive Committee allocated US \$362,244 to UNDP and UNEP for a refrigerant management plan (RMP) at its 26th Meeting (UNEP/OzL.Pro/ExCom/26/34). An additional US \$178,102 was approved for UNDP and UNEP for the RMP update at its 41st Meeting (UNEP/OzL.Pro/ExCom/41/35).
- 3. Implementation of the activities in the refrigeration servicing sector has resulted in the training of 295 refrigeration service technicians in good servicing practices, and 86 customs officers. It has also led to the distribution of ODS identification kits, the establishment of a recovery and recycling network consisting of 50 recovery machines and 5 recycling centres. Between 0.7 and 1.0 ODP tonne of CFCs have been recovered.

Policy and legislation

4. In September 2003, inter-ministerial decrees were issued to establish ODS import controls and quotas. In November 2004, the Government of Gabon, together with the other countries of the Economic and Monetary Community of Central Africa (CEMAC), adopted regulations controlling ODS in those countries. Like the national regulations in most of its member countries, CEMAC regulations introduce a ban on CFC-based equipment and subject all ODS to import permits in line with the provisions of the Montreal Protocol. In the case of Gabon, the sub-regional regulations supersede the existing national regulations but do not nullify them since the provisions are not contradictory.

Refrigeration servicing sector

5. Of the total 1.07 tonnes of CFCs used in the refrigeration servicing sector in 2006, 650 ODP kg were used for servicing domestic refrigerators, 318 ODP kg for commercial and industrial refrigeration systems, and 98 ODP kg for MAC units. The current prices of refrigerants per kg are: US \$14.62 for CFC-12, US \$12.29 for HFC-134a, US \$7.63 for HCFC-22, US \$15.67 for R404a and US \$15.91 for R407c.

Activities proposed in the TPMP

6. The proposed TPMP project elements include a technical assistance programme for retrofitting and good servicing practices, additional training for refrigeration servicing technicians and customs officers, and project implementation and monitoring activities.

7. The Government of Gabon plans the complete phase-out of CFCs by 1 January 2010. A detailed work plan for 2007 has been submitted with the TPMP proposal.

SECRETARIAT'S COMMENTS AND RECOMMENDATION

COMMENTS

- 8. The 2005 CFC consumption reported by the Government of Gabon under Article 7 of the Protocol (i.e., 2.1 ODP tonnes) was already 3.1 ODP tonnes below the Protocol's maximum allowable level of consumption for that year (i.e., 5.2 ODP tonnes), and 0.6 ODP tonnes above the 2007 allowable level of consumption (i.e., 1.5 ODP tonnes). CFC consumption levels in 2006 have been estimated at 1.0 ODP tonnes.
- 9. The Secretariat noted that several of the new activities proposed in the TPMP project have been implemented. In view of this, and taking into account the requirements of decisions 41/100 and 49/6, the Secretariat suggested that UNEP and UNDP consider the feasibility and sustainability of jointly implementing the following new replacement activities:
 - (a) Enforcement of the ODS licensing system for controlling all ODS and CFC-based equipment and, if necessary, additional training to customs officers;
 - (b) Specific training programmes in the use of drop-in refrigerants and retrofit of CFC-based commercial and industrial refrigeration systems, and provision of basic servicing tools for technicians;
 - (c) Technical assistance programme to continue implementing retrofit/conversion of CFC-based refrigeration equipment (including procurement of ancillary equipment for the recovery and recycling machines currently in operation and, if needed, a few multi-refrigerant recovery and recycling units); and
 - (d) Establishment of the reporting and monitoring unit.
- 10. UNEP and UNDP considered the Secretariat's suggestion and adjusted the sub-project components of the TPMP accordingly.

Agreement

11. The Government of Gabon submitted a draft agreement between the Government and the Executive Committee with the conditions for the complete phase-out of CFCs in Gabon, which is contained in the annex to the present document.

RECOMMENDATION

12. The Secretariat recommends blanket approval of the terminal phase-out management plan for Gabon. The Executive Committee may wish to:

- (a) Approve, in principle, the terminal phase-out management plan for Gabon, at the amount of US \$205,000 plus agency support costs of US \$14,950 for UNEP and US \$8,100 for UNDP;
- (b) Approve the draft agreement between the Government of Gabon and the Executive Committee for the implementation of the terminal phase-out management plan as contained in Annex I to this document;
- (c) Urge UNEP and UNDP to take full account of the requirements of decisions 41/100 and 49/6 during the implementation of the terminal phase-out management plan; and
- (d) Approve the first tranche of the plan at the funding levels shown in the table below:

	Project Title	Project Funding (US\$)	Support Cost (US\$)	Implementing Agency
(a)	Terminal phase-out management plan (first tranche)	65,000	8,450	UNEP
(b)	Terminal phase-out management plan (first tranche)	50,000	4,500	UNDP

Annex I

AGREEMENT BETWEEN GABON AND THE EXECUTIVE COMMITTEE OF THE MULTILATERAL FUND FOR THE PHASE-OUT OF OZONE-DEPLETING SUBSTANCES (DRAFT)

- 1. This Agreement represents the understanding of the Government of Gabon (the "Country") and the Executive Committee with respect to the complete phase-out of controlled use of the ozone-depleting substances set out in Appendix 1-A (the "Substances") prior to 1 January 2010 in compliance with Protocol schedules.
- 2. The Country agrees to meet the annual consumption limits of the Substances as set out in row 2 of Appendix 2-A (the "Targets, and Funding") in this Agreement. The Country accepts that, by its acceptance of this Agreement and performance by the Executive Committee of its funding obligations described in paragraph 3, it is precluded from applying for or receiving further funding from the Multilateral Fund in respect to the Substances.
- 3. Subject to compliance by the Country with its obligations set out in this Agreement, the Executive Committee agrees in principle to provide the funding set out in row 6 of Appendix 2-A (the "Targets, and Funding") to the Country. The Executive Committee will, in principle, provide this funding at the Executive Committee meetings specified in Appendix 3-A (the "Funding Approval Schedule").
- 4. The Country will meet the consumption limits for each of the Substances as indicated in Appendix 2 -A. It will also accept independent verification by the relevant implementing agency of achievement of these consumption limits as described in sub-paragraph 5(b) of this Agreement.
- 5. The Executive Committee will not provide the Funding in accordance with the Funding Approval Schedule unless the Country satisfies the following conditions at least 60 days prior to the applicable Executive Committee meeting set out in the Funding Approval Schedule:
 - (a) That the Country has met the Targets for the applicable year;
 - (b) That the meeting of these Targets will be independently verified, if requested by the Executive Committee consistent with paragraph (d) of decision 45/54;
 - (c) That the Country has substantially completed all actions set out in the last annual implementation programme; and
 - (d) That the Country has submitted and received endorsement from the Executive Committee for an annual implementation programme in the form of Appendix 4-A (the "Format of Annual Implementation Programme") in respect of the year for which tranche funding is being requested.
- 6. The Country will ensure that it conducts accurate monitoring of its activities under this Agreement. The institutions set out in Appendix 5-A (the "Monitoring Institutions and Roles") will monitor and report on that monitoring in accordance with the roles and responsibilities set

out in Appendix 5-A. This monitoring will also be subject to independent verification as described in sub-paragraph 5(b).

- 7. While the Funding was determined on the basis of estimates of the needs of the Country to carry out its obligations under this Agreement, the Executive Committee agrees that the Country may have the flexibility to reallocate the approved funds, or part of the funds, according to the evolving circumstances to achieve the goals prescribed under this Agreement. Reallocations categorized as major changes must be documented in advance in the next annual implementation programme and endorsed by the Executive Committee as described in sub-paragraph 5(d). Reallocations not categorized as major changes may be incorporated in the approved annual implementation programme, under implementation at the time, and reported to the Executive Committee in the report on implementation of the annual implementation programme.
- 8. Specific attention will be paid to the execution of the activities in the refrigeration-servicing sub-sector, in particular:
 - (a) The Country would use the flexibility available under this Agreement to address specific needs that might arise during project implementation;
 - (b) The technical assistance programme for the refrigeration-servicing sub-sector will be implemented in stages so that remaining resources can be diverted to other phase-out activities such as additional training or procurement of service tools in cases where the proposed results are not achieved, and will be closely monitored in accordance with Appendix 5-A of this Agreement; and
 - (c) The Country and the implementing agencies will take full account of the requirements of decisions 41/100 and 49/6 during the implementation of the plan.
- 9. The Country agrees to assume overall responsibility for the management and implementation of this Agreement and of all activities undertaken by it or on its behalf to fulfill the obligations under this Agreement. UNEP has agreed to be the lead implementing agency (the "Lead IA") and UNDP has agreed to be cooperating implementing agency (the "Cooperating IA") under the lead of the Lead IA in respect of the Country's activities under this Agreement. The Lead IA will be responsible for carrying out the activities listed in Appendix 6-A, including but not limited to independent verification as per sub-paragraph 5(b). The Country also agrees to periodic evaluations, which might be carried out under the monitoring and evaluation work programmes of the Multilateral Fund. The Cooperating IA will be responsible for carrying out the activities listed in Appendix 6-B. The Executive Committee agrees, in principle, to provide the Lead IA and the Cooperating IA with the fees set out in row 7 and 8 of Appendix 2-A.
- 10. Should the Country, for any reason, not meet the Targets for the elimination of the Substances set out in Appendix 2-A of the Montreal Protocol or otherwise does not comply with this Agreement, then the Country agrees that it will not be entitled to the Funding in accordance with the Funding Approval Schedule. At the discretion of the Executive Committee, funding will be reinstated according to a revised funding approval schedule determined by the Executive Committee after the Country has demonstrated that it has satisfied all of its obligations that were due to be met prior to receipt of the next tranche of funding under the Funding Approval Schedule. The Country acknowledges that the Executive Committee may reduce the amount of

the Funding by the amounts set out in Appendix 7-A in respect of each ODP tonne of reductions in consumption not achieved in any one year.

- 11. The funding components of this Agreement will not be modified on the basis of any future Executive Committee decision that may affect the funding of any other consumption sector projects or any other related activities in the Country.
- 12. The Country will comply with any reasonable request of the Executive Committee and the Lead IA and the Cooperating IA to facilitate implementation of this Agreement. In particular, it will provide the Lead IA and the Cooperating IA with access to information necessary to verify compliance with this Agreement.
- 13. All of the agreements set out in this Agreement are undertaken solely within the context of the Montreal Protocol and as specified in this Agreement. All terms used in this Agreement have the meaning ascribed to them in the Protocol unless otherwise defined herein.

APPENDICES

APPENDIX 1-A: THE SUBSTANCES

Annex A:	Group I	CFC-12, CFC-115
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APPENDIX 2-A: THE TARGETS, AND FUNDING

	2007	2008	2009	2010	Total
1. Montreal Protocol consumption limits of Annex A, Group I substances (ODP tonnes)	1.5	1.5	1.5	0	
2. Maximum allowable consumption of Annex A, Group I substances(ODP tonnes)	1.5	1.5	1.5	0	
3. New reduction under plan (ODP tonnes)	0	0	1.5	0.0	1.5
4. Lead IA agreed funding (US \$)	65,000	50,000			115,000
5. Cooperating IA agreed funding (US \$)	50,000	40,000			90,000
6. Total agreed funding (US \$)	115,000	90,000			205,000
7. Lead IA support costs (US \$)	8,450	6,500			14,950
8. Cooperating IA support cost (US \$)	4,500	3,600			8,100
9. Total agency support costs (US \$)	12,950	10,100			23,050
10. Grand total agreed funding (US \$)	127,950	100,100			228,050

APPENDIX 3-A: FUNDING APPROVAL SCHEDULE

1. Funding for the second tranche will be considered for approval at the second meeting of 2008. In case the Executive Committee requires verification of the achievements of the targets in the TPMP, it is understood that the approval or disbursement of the tranche might be delayed until the verification is completed and has been reviewed.

APPENDIX 4-A: FORMAT OF ANNUAL IMPLEMENTATION PROGRAMME

Data		
Country		
Year of plan		
# of years completed		
# of years remaining under the plan		
Target ODS consumption of the preceding year		
Target ODS consumption of the year of plan		
Level of funding requested		
Lead implementing agency		
Cooperating agency(ies)	-	

2. Targets

Indi	cators	Preceding year	Year of plan	Reduction
Supply of ODS	Import			
	Total (1)			
Demand of ODS	Manufacturing			
	Servicing			
	Stockpiling			
	Total (2)			

3. **Industry Action**

Sector	Consumption preceding year (1)	Consumption year of plan (2)	Reduction within year of plan (1) – (2)	Number of projects completed	Number of servicing related activities	ODS phase-out (in ODP tonnes)
Manufacturing						
Total						
Refrigeration						
Total						
Grand total						

4. **Technical Assistance**

Proposed Activity: Objective: Target Group: Impact:

5. Government Action

Policy/Activity planned	Schedule of implementation
Type of policy control on ODS import: servicing, etc.	
Public awareness	
Others	

6. **Annual Budget**

Activity	Planned expenditures (US \$)
Total	

7. Administrative Fees

APPENDIX 5-A: MONITORING INSTITUTIONS AND ROLES

- 1. All the monitoring activities will be coordinated and managed through the project "Monitoring and Management Unit", within the National Ozone Unit (NOU).
- 2. The Lead IA will have a particularly prominent role in the monitoring arrangements because of its mandate to monitor ODS imports, whose records will be used as a crosschecking reference in all the monitoring programmes for the different projects within the terminal phase-out plan (TPMP). This organization, along with the Cooperating IA will also undertake the challenging task of monitoring illegal ODS imports and exports with advisements made to the appropriate national agencies through the National Ozone Unit (NOU).

Verification and reporting

3. In accordance to decision 45/54 (d), the Executive Committee reserves the right for independent verification in case the Executive Committee selects Gabon for related auditing. Based on discussion with the Lead IA, Gabon should select the independent organization (auditing) to carry out the verification of the TPMP results and this independent monitoring programme.

APPENDIX 6-A: ROLE OF THE LEAD IMPLEMENTING AGENCY

- 1. The Lead IA will be responsible for a range of activities to be specified in the project document as follows:
 - (a) Ensuring performance and financial verification in accordance with this Agreement and with its specific internal procedures and requirements as set out in the Country's phase-out plan;
 - (b) Assisting the Country in preparation of the Annual Implementation Programme;
 - (c) Providing verification to the Executive Committee that the Targets have been met and associated annual activities have been completed as indicated in the Annual Implementation Programme consistent with Appendix-5A. In case the Executive Committee selects Gabon consistent with paragraph (d) of decision 45/54, separate funding will be provided by the Executive Committee to the Lead IA for this undertaking;
 - (d) Ensuring that the achievements in previous annual implementation programmes are reflected in the future annual implementation programme;

UNEP/OzL.Pro/ExCom/52/34 Annex I

- (e) Reporting on the implementation of the Annual Implementation Programme of the preceding year and preparing for annual implementation programme for the year of submission for submission to the Executive Committee, commencing with the 2008 annual implementation programme combined with the report on the 2007 annual implementation programme;
- (f) Ensuring that appropriate independent technical experts carry out the technical reviews undertaken by the Lead IA;
- (g) Carrying out required supervision missions;
- (h) Ensuring the presence of an operating mechanism to allow effective, transparent implementation of the Annual Implementation Programme and accurate data reporting;
- (i) Providing verification for the Executive Committee that consumption of the Substances has been eliminated in accordance with the Targets, if requested by the Executive Committee:
- (j) Coordinating the activities of the Cooperating IA;
- (k) Ensuring that disbursements made to the Country are based on the use of the indicators; and
- (l) Providing assistance with policy, management and technical support when required.

APPENDIX 6-B: ROLE OF COOPERATING IMPLEMENTING AGENCY

- 1. The Cooperating IA will:
 - (a) Provide policy development assistance when required;
 - (b) Assist Gabon in the implementation and assessment of the activities funded for by the Cooperating IA; and
 - (c) Provide reports to the Lead IA on these activities, for inclusion in the consolidated reports.

APPENDIX 7-A: REDUCTIONS IN FUNDING FOR FAILURE TO COMPLY

1. In accordance with paragraph 10 of the Agreement, the amount of funding provided may be reduced by US \$10,000 per ODP tonne of reductions in consumption not achieved in the year.

OVERVIEW TABLES FOR MULTI-YEAR AGREEMENTS GABON Annex II

(1) PROJECT TITLE:

Terminal phase-out management plan

$(2) \ EXECUTIVE \ COMMITTEE \ APPROVALS \ AND \ PROVISIONS: \ Not \ applicable \ for \ first \ tranche$

(3) ARTICLE 7 DATA (ODP TONNES)

Substances	Baseline	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006
CFC	10.3	7.3	11.5	12.0	12.0	7.8	13.7	6.4	5.0	5.0	4.5	2.1	1.2
CTC	0.0		-	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0
Halons	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0
MBR	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0
TCA	0.0	-	-	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0

Source: A7 Data from the Ozone Secretariat

(4) LATEST COUNTRY PROGRAMME SECTORAL DATA (ODP TONNES)						Year:	2006						
Substances	Aerosol	Foam	Halon	Refriger	Refrigeration		Process Agent	MDI	Lab Use	Methyl Bromide		Tobacco	Total
				Manufacturing	Servicing					QPS	Non-QPS	Fluffing	
CFC					1.2								1.20
CTC													0.0
Halons													0.0
MBR													0.0
TCA													0.0

Source: Country Programme Data

(5) PHASE-OUT (ODP TONNES)

(3) I HASE-OUT (ODI	TOTTI (IDD)									
Substances	Calendar year	2003	2004	2005	2006	2007	2008	2009	Total	Decision
CFC	Maximum Allowable Consumption	10.300	10.300	5.150	5.150	1.545	1.545	1.545		
	(Agreement; per substance if valid)									
	Compliance Action Target (MOP)					N/A	N/A	N/A		N/A
	Reduction Under Plan				0.2	0.500	0.250	0.250		
	Remaining Phase-Out to be Achieved				1.0	0.500	0.250	0.000		

Source: Agreement, Inventory, Progress Report, MOP Report, Project Document (Annual Plan) and Verification Reports.

(6a) PROJECT COSTS (US\$)

Calendar year	2003	2004	2005	2006	2007	2008	2009	Total
UN Agency								
Funding as per Agreement					125,000	80,000		
Disbursement as per Annual Plan					125,000	80,000		
[Comments]								

Source: Agreement, Inventory, Progress Reports and Project Document (Annual Plan)

(6b) SUBMISSION SCHEDULES (planned and actual)

Submission year as per agreement	2003	2004	2005	2006	2007	2008	2009
UN Agency							
Planned submission as per Agreement					Jul-07	Jul-08	
Tranche Number					1	2	

Source: Agreement, Inventory and Final ExCom Report Decisions

(7) INFORMATION ON POLICIES FROM COUNTRY PROGRAMME AND VERIFICATION REPORTS

	2006
	Country
	Programme
Establishing general guidelines to control import (production and export) of ODS	
ODS Import/Export licensing or permit system in place of bulk ODSs	Yes
Regulatory procedures for ODS data collection and reporting in place	Yes
Requiring permits for import or sale of bulk ODSs	Yes
Quota system in place for import of bulk ODSs	Yes
Banning import or sale of bulk quantities of:	
CFCs	Yes
Halons	Yes
Other ODSs (CTC, TCA, methyl bromide)	Yes
Banning import or sale of:	
Used domestic refrigerators or freezers using CFC	Yes
MAC systems using CFC	Yes
Air conditioners and chillers using CFC	Yes
CFC-containing aerosols except for metered dose inhalers	Yes
Use of CFC in production of some or all types of foam	Yes
Enforcement of ODS import controls	
Registration of ODS importers	Yes
Qualitative assessment of the operation of RMP	
The ODS import licensing scheme functions	Satisfactory
The CFC recovery and recycling programme functions	Satisfactory

Source: Country Programme and Verification Report

(8) IMPLEMENTATION DETAILS: Not applicable for first tranche

(9) Annual plan submitted compared to overall plan

	Ac	Activities Budget		get	Explanations
	Planned	Cumulative	Planned (future	Cumulative	
	(future	achievement	tranche)	achievement	
	tranche)	as compared		as compared	
		to overall		to overall	
		plan [%]		plan [%]	
Customs Training					
Train the Trainers					
Training of Customs Officers					
Good Practices in Refrigeration					
Train the Trainers					
Training of Technicians by Trained Trainers					
Strengthening vocational schools					
Refrigeration Service investment component					
Recovery & Recycling, establish R&R Centers					
Service equipment supply other than R&R					
Conversion,					
Solvent Phase-Out Project					
Methyl Bromide Component					
Methyl Bromide Workshop					
PMU & Monitoring					
Unforeseen Activities			·		

(10) EXECUTIVE SUMMARY

Narrative Executive Summary of 255 characters that assesses for the MYA what milestones are planned for the following year.