



**United Nations
Environment
Programme**

Distr.
GENERAL

UNEP/OzL.Pro/ExCom/88/21
25 October 2021

ORIGINAL: ENGLISH



EXECUTIVE COMMITTEE OF
THE MULTILATERAL FUND FOR THE
IMPLEMENTATION OF THE MONTREAL PROTOCOL
Eighty-eighth Meeting
Montreal, 15-19 November 2021¹

TRANCHE SUBMISSION DELAYS

Introduction

1. Pursuant to decision 47/50(d),² the Secretariat has prepared the present document. It presents actions taken in response to decisions on tranche submission delays adopted at the 87th meeting; and an analysis of each of the tranches that were due but were not submitted to the 88th meeting and the tranches that were submitted but subsequently withdrawn during the project review process. It also provides an overview of the reasons for the delays and the impact on compliance with the countries' obligations under the Montreal Protocol; and the recommendation.

Follow-up to decisions taken on tranche submission delays at the 87th meeting

2. At the 87th meeting, 23³ of the 37 countries that had been scheduled to submit tranche requests, had not done so on time, representing a non-submission rate of 62 per cent. Subsequently, the Executive Committee *inter alia* requested the Secretariat to send letters to the relevant Governments regarding the decisions on tranche submission delays contained in Annex X to the report of the 87th meeting (decision 87/26(b)).

3. Pursuant to decision 87/26(b), the Secretariat sent letters to the Governments of 25 Article 5 countries to urge the submission of the next tranche of their HCFC phase-out management plans (HPMPs), 22⁴ of which to the 88th meeting. As a result, the Governments of the Bahamas,⁵ Brazil,⁶ Colombia,⁷

¹ Online meetings and an intersessional approval process will be held in November and December 2021 due to coronavirus disease (COVID-19).

² The Executive Committee decided that a separate sub-agenda item on delays in the submission of annual tranches and disbursement of funds for tranches and obligations should be included for future meetings.

³ Excluding two countries (Algeria and Pakistan), whose tranche requests were submitted to the 87th meeting but were subsequently withdrawn.

⁴ Excluding three countries (Congo (the), Côte D'Ivoire and Mali) which may be submitted to the 90th meeting.

⁵ UNEP/OzL.Pro/ExCom/88/37

⁶ UNEP/OzL.Pro/ExCom/88/39

⁷ UNEP/OzL.Pro/ExCom/88/44

Pre-session documents of the Executive Committee of the Multilateral Fund for the Implementation of the Montreal Protocol are without prejudice to any decision that the Executive Committee might take following issuance of the document.

Djibouti,⁸ Egypt,⁹ Indonesia,¹⁰ Mexico, Mozambique, Niger (the),¹¹ Nigeria,¹² Pakistan,¹³ Somalia,¹⁴ and Venezuela (Bolivarian Republic of) submitted respective tranches of their HPMPs to the 88th meeting.

4. However, the Governments of Algeria, Bahrain, Bangladesh, Burundi, Equatorial Guinea, Mauritania, Saint Kitts and Nevis, South Africa and South Sudan did not submit their tranche requests.

Analysis of tranches not submitted to the 88th meeting

5. Twenty-eight activities associated with tranches of HPMPs for 21 countries,¹⁵ at a total value of US \$12,827,029 (including agency support costs), due for submission to the 88th meeting were not submitted, as shown in Annex I to the present document.¹⁶

6. In addition, tranches of stage I of the HPMP for one country (Mozambique) and of stage II for two countries (Mexico and Venezuela (Bolivarian Republic of)), amounting to US \$2,419,565 (including agency support costs), were submitted to the 88th meeting, but subsequently withdrawn by relevant implementing agencies during the project review process. These tranches are also included in Annex I to the present report.

Reason for delays and impact on compliance

7. The reasons for delays in the submission of tranches of HPMPs include: constraints imposed by the COVID-19 pandemic (18); disbursement below the 20 per cent threshold of approved funds for the previous tranche (13); internal or external difficulties (10); Government decisions, and/or endorsements, and/or changes in the national ozone unit, and/or structural change (9); lack of verification report (9); submission of progress and financial reports (5); political situation or security issues (3); sufficient funds from previous tranche approved (1); and lead agency not ready for submission (1).

8. As reported by the relevant bilateral and implementing agencies, delays in the submission of tranches that were past due would have no impact, or were unlikely to have an impact, on compliance with the countries' obligations under the Montreal Protocol. All outstanding tranches are expected to be submitted to the 90th meeting, except for Venezuela (Bolivarian Republic of), which may be submitted to the 91st meeting.

Recommendation

9. The Executive Committee may wish:

(a) To note:

(i) The report on tranche submission delays contained in document UNEP/OzL.Pro/ExCom/88/21;

⁸ UNEP/OzL.Pro/ExCom/88/46

⁹ UNEP/OzL.Pro/ExCom/88/47

¹⁰ UNEP/OzL.Pro/ExCom/88/51

¹¹ UNEP/OzL.Pro/ExCom/88/55

¹² UNEP/OzL.Pro/ExCom/88/56

¹³ UNEP/OzL.Pro/ExCom/88/59

¹⁴ UNEP/OzL.Pro/ExCom/88/63

¹⁵ Excluding Bahrain for which the cancellation of the 2020 tranche of its stage I of the HPMP will be addressed in the project proposal of stage II of its HPMP (UNEP/OzL.Pro/ExCom/88/38), and Mauritania which will be addressed in the reports on projects with specific reporting requirements (UNEP/OzL.Pro/ExCom/88/18).

¹⁶ For comparison, at the 87th meeting, 36 tranches for 37 countries that were due were not submitted.

- (ii) The information on tranche submission delays under HCFC phase-out management plans (HPMPs) submitted by the Government of Germany, and UNDP, UNEP, UNIDO and the World Bank;
 - (iii) That 42 out of 70 activities (20 out of 41 countries) related to tranches of HPMPs due for submission at the 88th meeting had been submitted on time;
 - (iv) That relevant bilateral and implementing agencies had indicated that the late submission of the tranches of HPMPs due for submission at the second meeting of 2021 would have no impact, or was unlikely to have an impact, on compliance with the Montreal Protocol, and that there was no indication that any of the countries concerned were in non-compliance with the Montreal Protocol control measures; and
- (b) To request the Secretariat to send letters to the relevant Governments regarding the decisions on tranche submission delays contained in Annex I to the present report.

Annex I

TRANCHES NOT SUBMITTED TO THE 88TH MEETING

Country	Agency	Tranche	Amount (with support costs) (US \$)	Reason for delay/withdrawal	Recommendations
Algeria (Stage I)	UNIDO	2014 and 2017	197,898	Internal or external difficulties	Noting the delays due to external factors, and urging the Government of Algeria to work with UNIDO to expedite implementation of the second (2012) tranche of stage I so that the third and fourth (2014 and 2017) tranches could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2014 and subsequent tranches.
Argentina (Stage II)	UNIDO	2021	4,160,214	Internal or external difficulties/COVID-19 pandemic disruption/20 per cent disbursement threshold	Noting the delays due to constraints imposed by the COVID-19 pandemic and that the overall disbursement rate of the second (2019) tranche of stage II of the HPMP was below the 20 per cent disbursement threshold, and urging the Government of Argentina to work with UNIDO so that the third (2021) tranche of stage II could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2021 and subsequent tranches, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranche had been achieved.
Bangladesh (Stage II)	UNDP	2020	2,292,373	Government decisions/endorsements/changes in the national ozone unit (NOU)/20 per cent disbursement threshold	Noting that the overall disbursement rate of the first (2018) tranche of stage II of the HPMP was below the 20 per cent disbursement threshold, and urging the Government of Bangladesh to work with UNDP so that the second (2020) tranche of stage II could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2020 and subsequent tranches, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranche had been achieved.
Barbados (Stage I)	UNEP	2020	31,640	COVID-19 pandemic disruption/lack of verification report/Government decisions/endorsements/changes in the NOU/20 percent disbursement threshold	Noting that the mandatory verification of HCFC consumption targets has not been completed and that the overall disbursement rate of the third (2018) tranche of stage I of the HPMP was below the 20 per cent disbursement threshold, and urging the Government of Barbados to work with UNEP to complete the verification so that the fourth (2020) tranche of stage I of the HPMP could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2020 tranche, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranche had been achieved.

Country	Agency	Tranche	Amount (with support costs) (US \$)	Reason for delay/withdrawal	Recommendations
Burundi (Stage I)	UNEP	2020	37,516	COVID-19 pandemic disruption/lack of verification report/Government decisions/endorsements/changes in the NOU	Noting the delays due to constraints imposed by the COVID-19 pandemic and that the mandatory verification on HCFC consumption targets had not been completed, and urging the Government of Burundi to work with UNEP to complete the verification so that the fourth (2020) tranche of stage I of the HPMP could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2020 tranche.
Congo (the) (Stage I)	UNEP	2020	39,550	Submission of progress and financial reports	Noting the delays due to the non-submission of the progress and financial reports, and urging the Government of the Congo to work with UNEP to submit the required progress and financial reports so that the fifth (2020) tranche of stage I of the HPMP could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2020 tranche.
Costa Rica (Stage II)	UNDP	2021	412,753	Internal or external difficulties/20 per cent disbursement threshold	Noting that the overall disbursement rate of the first (2019) tranche of stage II of the HPMP was below the 20 per cent disbursement threshold, and urging the Government of Costa Rica to work with UNDP so that the second (2021) tranche could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2021 and subsequent tranches, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranche had been achieved.
Côte d'Ivoire (Stage I)	UNEP	2021	208,222	Submission of progress and financial reports/lack of verification report	Noting the delays due to the non-submission of the progress and financial reports and that the mandatory verification on HCFC consumption targets had not been completed, and urging the Government of Côte d'Ivoire to submit the required progress and financial reports and to work with UNEP to complete the verification so that the fourth (2021) tranche of stage I of the HPMP could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2021 tranche.
Dominica (Stage I)	UNEP	2020	18,588	COVID-19 pandemic disruption/Government decisions/endorsements/changes in the NOU/submission of progress and financial reports/20 per cent disbursement threshold	Noting the delays due to the non-submission of the progress and financial reports and that the overall disbursement rate of the second (2019) tranche of the HPMP was below the 20 per cent disbursement threshold, and urging the Government of Dominica to submit the required progress and financial reports and to work with UNEP so that the third (2020) tranche of stage I of the HPMP could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2020 tranche, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranche had been achieved.
Equatorial Guinea (Stage I)	UNEP	2020	33,900	COVID-19 pandemic disruption/lack of verification report	Noting the delays due to constraints imposed by the COVID-19 pandemic and that the mandatory verification on HCFC consumption targets had not been completed, and urging the Government of Equatorial Guinea to work

Country	Agency	Tranche	Amount (with support costs) (US \$)	Reason for delay/withdrawal	Recommendations
					with UNEP to complete the verification so that the fourth (2020) tranche of stage I of the HPMP could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2020 tranche.
Grenada (Stage I)	UNEP	2020	23,730	COVID-19 pandemic disruption/lack of verification report	Noting the delays due to constraints imposed by the COVID-19 pandemic and that the mandatory verification on HCFC consumption targets had not been completed, and urging the Government of Grenada to work with UNEP to complete the verification so that the third (2020) tranche of stage I of the HPMP could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2020 tranche.
Guyana (Stage II)	UNDP	2021	133,750	Lead agency not ready for submission	Noting the delays due to constraints imposed by the COVID-19 pandemic and that the mandatory verification on HCFC consumption targets had not been completed, and urging the Government of Guyana to work with UNEP to complete the verification and with UNDP and UNEP so that the third (2021) tranche of stage II of the HPMP could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2021 and subsequent tranches.
	UNEP	2021	51,415	COVID-19 pandemic disruption/lack of verification report/Government decisions/endorsements/ changes in the NOU	
Haiti (Stage I)	UNEP	2018 and 2020	127,556	COVID-19 pandemic disruption/lack of verification report/Government decisions/endorsements/changes in the NOU/internal or external difficulties	Noting the delays due to constraints imposed by the COVID-19 pandemic and that the mandatory verification on HCFC consumption targets had not been completed, and urging the Government of Haiti to work with UNEP to complete the verification so that the third (2018) and fourth (2020) tranches of stage I of the HPMP could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2018 and subsequent tranches.
Islamic Republic of Iran (Stage II)	Germany	2021	666,018	COVID-19 pandemic disruption	Nothing the delays due constraints imposed by the COVID-19 pandemic and that the overall disbursement rate of the third (2020) tranche of the HPMP was below the 20 per cent disbursement threshold, and urging the Government of the Islamic Republic of Iran to work with the Government of Germany, UNDP and UNIDO so that the fourth (2021) tranche of stage II of the HPMP could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2021 and subsequent tranches, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranche had been achieved.
	UNDP	2021	496,727	COVID-19 pandemic disruption/internal or external difficulties/20 per cent disbursement threshold	
	UNIDO	2021	478,973	Internal or external difficulties/20 per cent disbursement threshold	
Jordan (Stage II)	IBRD	2021	572,157	COVID-19 pandemic disruption/20 per cent disbursement threshold	Nothing the delays due constraints imposed by the COVID-19 pandemic and that the overall disbursement rate of the second (2018) tranche of the HPMP was below the 20 per cent disbursement threshold, and urging the Government of Jordan to work with UNIDO and the World Bank so that the third (2021) tranche of stage II of the HPMP could be submitted to the 90 th meeting with a revised plan of action to take into account the
	UNIDO	2021	71,085	COVID-19 pandemic disruption/20 per cent disbursement threshold	

Country	Agency	Tranche	Amount (with support costs) (US \$)	Reason for delay/withdrawal	Recommendations
					reallocation of the 2021 tranche, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranche had been achieved.
Mali (Stage I)	UNDP	2020	30,100	COVID-19 pandemic disruption/internal or external difficulties/political situation or security issues	Noting the delays due to constraints imposed by the COVID-19 pandemic and the non-submission of the progress and financial reports, and urging the Government of Mali to work with UNEP to submit the required progress and financial reports, and with UNDP and UNEP so that the fifth (2020) tranche could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2020 tranche.
	UNEP	2020	31,640	COVID-19 pandemic disruption/internal or external difficulties/submission of progress and financial reports/Government decisions/endorsements/ changes in the NOU	
Mexico (Stage II)	UNEP	2020	45,200	20 per cent disbursement threshold	Noting that the fourth (2020) tranche of stage II of the HPMP submitted to the 88 th meeting had been withdrawn because the overall disbursement rate of the third (2018) tranche of the HPMP was below the 20 per cent disbursement threshold, and urging the Government of Mexico to work with UNIDO to expedite implementation of the third (2018) tranche of stage II and with UNEP and UNIDO so that the fourth (2020) tranche of stage II could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2020 and subsequent tranches, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranche had been achieved and that the issue of application of the tax exemption to all equipment provided under the Multilateral Fund had been resolved.
	UNIDO	2020	1,725,215	20 per cent disbursement threshold caused by delays in obtaining import duty exemption on equipment procured	
Mozambique	UNEP	2020	33,900	20 per cent disbursement threshold	Noting that the fifth (2020) tranche of stage I of the HPMP submitted to the 88 th meeting had been withdrawn because the disbursement rates of the third (2016) and fourth (2018) tranches were below the 20 per cent disbursement threshold, and urging the Government of Mozambique to work with UNEP to expedite implementation of the third (2016) and fourth (2018) tranches of stage I so that the fifth (2020) tranche could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2020 tranche, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranches had been achieved.
Saint Kitts and Nevis (Stage I)	UNEP	2020	19,097	COVID-19 pandemic disruption/lack of verification report/sufficient funds from previous tranche approved/submission of progress and financial reports/ Government decisions/endorsements/ changes in the NOU	Noting the delays due to the non-submission of the progress and financial reports and that the mandatory verification on HCFC consumption targets had not been completed, and urging the Government of Saint Kitts and Nevis to submit the required progress and financial reports and to work with UNEP to complete the verification so that the third (2020) tranche of

Country	Agency	Tranche	Amount (with support costs) (US \$)	Reason for delay/withdrawal	Recommendations
					stage I of the HPMP could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2020 tranche.
South Africa (Stage I)	UNIDO	2018	191,273	COVID-19 pandemic disruption/internal or external difficulties/20 per cent disbursement threshold	Noting the delays due to constraints imposed by the COVID-19 pandemic and that the overall disbursement rate of the fourth (2016) tranche of stage I of the HPMP was below the 20 per cent disbursement threshold, and urging the Government of South Africa to work with UNIDO so that the fifth (2018) tranche of stage I could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2018 tranche, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranche had been achieved.
South Sudan (Stage I)	UNDP	2018 and 2020	98,100	Political situation or security issues	Noting the delays due to the constraints imposed by the COVID-19 pandemic, the delay in endorsements of decisions by the Government due to the political instability, and that the overall disbursement rate of the first (2016) tranche of stage I of the HPMP was below the 20 per cent disbursement threshold, and urging the Government of South Sudan to work with UNDP and UNEP so that the second (2018) and the third (2020) tranches of stage I could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2018 and subsequent tranches, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranche had been achieved.
	UNEP	2018 and 2020	113,000	COVID-19 pandemic disruption/ Government decisions/endorsements/ changes in the NOU/structural change/ political situation or security issues/20 per cent disbursement threshold	
Suriname (Stage I)	UNEP	2020	15,255	COVID-19 pandemic disruption/lack of verification report/20 per cent disbursement threshold	Noting the delays due to the constraints imposed by the COVID-19 pandemic and that the mandatory verification on HCFC consumption targets had not been completed, and urging the Government of Suriname to work with UNEP to complete the verification and with UNEP and UNIDO so that the fourth (2020) tranche of stage I of the HPMP could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2020 tranche.
	UNIDO	2020	9,810	Internal or external difficulties	
Thailand (Stage II)	World Bank	2020	2,264,689	20 per cent disbursement threshold	Noting that the overall disbursement rate of the first (2018) tranche of stage II of the HPMP was below the 20 per cent disbursement threshold, and urging the Government of Thailand to work with the World Bank so that the second (2020) tranche of stage II could be submitted to the 90 th meeting with a revised plan of action to take into account the reallocation of the 2020 tranche, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranche had been achieved.
Venezuela (Bolivarian Republic of)	UNIDO	2019	615,250	COVID-19 pandemic disruption/low level of implementation of activities initiated	Noting that the second (2019) tranche of stage II of the HPMP submitted to the 88 th meeting had been withdrawn because of the low level of implementation of activities initiated for the first tranche, and urging the

Country	Agency	Tranche	Amount (with support costs) (US \$)	Reason for delay/withdrawal	Recommendations
(Stage II)				for the first tranche and low level of disbursement over the last two years	Government of the Bolivarian Republic of Venezuela to work with UNIDO to expedite implementation of the first (2016) tranche of stage II so that the second (2019) tranche could be submitted to the 91 st meeting with a revised plan of action to take into account the reallocation of the 2019 and subsequent tranches, on the understanding that a significant level of implementation of activities funded under the first tranche and additional disbursement over the remaining fund balance have been achieved.
Total			15,246,594		

