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EXECUTIVE COMMITTEE OF  
THE MULTILATERAL FUND FOR THE  
IMPLEMENTATION OF THE MONTREAL PROTOCOL  
Eighty-seventh Meeting  
Montreal, 28 June-2 July 2021<sup>1</sup>

**TRANCHE SUBMISSION DELAYS**

**Introduction**

1. Pursuant to decision 47/50(d),<sup>2</sup> the Secretariat has prepared the present document. It presents actions taken in response to decisions on tranche submission delays adopted at the 86<sup>th</sup> meeting; and an analysis of each of the tranches that were due but were not submitted to the 87<sup>th</sup> meeting and the tranches that were submitted but subsequently withdrawn during the project review process. It also provides an overview of the reasons for the delays and the impact on compliance with the countries' obligations under the Montreal Protocol; and the recommendation.

**Follow-up to decisions taken on tranche submission delays at the 86<sup>th</sup> meeting**

2. At the 86<sup>th</sup> meeting, 36<sup>3</sup> of the 66 countries that had been scheduled to submit tranche requests, had not done so on time, representing a non-submission rate of 55 per cent. Subsequently, the Executive Committee *inter alia* requested the Secretariat to send letters to the relevant Governments regarding the decisions on tranche submission delays contained in Annex X to the Report of the 86<sup>th</sup> meeting (decision 86/44(b)).

3. Pursuant to decision 86/44(b), the Secretariat sent letters to the Governments of 38<sup>4</sup> Article 5 countries to urge the submission of the next tranche of their HPMPs, 31<sup>5</sup> of which to the 87<sup>th</sup> meeting. As a

<sup>1</sup> Online meetings and an intersessional approval process will be held in June and July 2021 due to coronavirus disease (COVID-19)

<sup>2</sup> The Executive Committee decided that a separate sub-agenda item on delays in the submission of annual tranches and disbursement of funds for tranches and obligations should be included for future meetings.

<sup>3</sup> Excluding two countries (Algeria and Mozambique), whose tranche request were submitted to the 86<sup>th</sup> meeting but were subsequently withdrawn and one country (Saudi Arabia) for which stage I of the HCFC phase-out management plan (HPMP) was cancelled at the 86<sup>th</sup> meeting.

<sup>4</sup> Excluding one country (Saudi Arabia) for which stage I of the HPMP was cancelled at the 86<sup>th</sup> meeting.

<sup>5</sup> Excluding seven countries (Barbados, Dominica, Grenada, Haiti, Kuwait, Suriname and Thailand) which may be submitted to the 88<sup>th</sup> meeting.

result, the Governments of Algeria, Belize,<sup>6</sup> Benin,<sup>7</sup> Bosnia and Herzegovina,<sup>8</sup> Chad,<sup>9</sup> the Comoros,<sup>10</sup> Gabon,<sup>11</sup> Pakistan, Papua New Guinea,<sup>12</sup> the Philippines,<sup>13</sup> Saint Lucia,<sup>14</sup> Togo<sup>15</sup> and Viet Nam<sup>16</sup> submitted respective tranches of their HPMPs to the 87<sup>th</sup> meeting.

4. However, the Governments of the Bahamas, Bahrain, Bangladesh, Burundi, the Congo, Djibouti, Equatorial Guinea, Mali, Mauritania, Mexico, Mozambique, the Niger, Nigeria, Saint Kitts and Nevis, Somalia, South Africa, South Sudan and Venezuela (Bolivarian Republic of) did not submit their tranche requests.

#### **Analysis of tranches not submitted to the 87<sup>th</sup> meeting**

5. Thirty-six activities associated with tranches of HPMPs for 23 countries, at a total value of US \$21,701,930 (including agency support costs), due for submission to the 87<sup>th</sup> meeting were not submitted, as shown in Annex I to the present document.<sup>17</sup>

6. In addition, tranches of stage I of the HPMP for one country (Algeria) and of stage II for one country (Pakistan), amounting to US \$792,266 (including agency support costs), were submitted to the 87<sup>th</sup> meeting, but subsequently withdrawn by relevant implementing agencies during the project review process. These tranches are also included in Annex I.

#### **Reason for delays and impact on compliance**

7. The reasons for delays in the submission of tranches of HPMPs include: internal or external difficulties (15); disbursement below the 20 per cent threshold of approved funds for the previous tranche (13); constraints imposed by the COVID-19 pandemic (12); Government decisions, and/or endorsements, and/or changes in the national ozone unit, and/or structural change (8); submission of progress and financial reports (6); lack of verification report (5); political situation or security issues (5); signing of agreements or contracts (2); sufficient funds from previous tranche approved (2); investment component (2); implementing agency delays (1); enterprise delays (1); and lead agency not ready for submission (1).

8. As reported by the relevant bilateral and implementing agencies, delays in the submission of tranches that were past due would have no impact, or were unlikely to have an impact, on compliance with the countries' obligations under the Montreal Protocol. All outstanding tranches are expected to be submitted to the 88<sup>th</sup> meeting, except for the Congo, Cote d'Ivoire, Djibouti and Mali, which may be submitted to the 89<sup>th</sup> meeting.

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<sup>6</sup> UNEP/OzL.Pro/ExCom/87/19

<sup>7</sup> UNEP/OzL.Pro/ExCom/87/20

<sup>8</sup> UNEP/OzL.Pro/ExCom/87/22

<sup>9</sup> UNEP/OzL.Pro/ExCom/87/23

<sup>10</sup> UNEP/OzL.Pro/ExCom/87/24

<sup>11</sup> UNEP/OzL.Pro/ExCom/87/27

<sup>12</sup> UNEP/OzL.Pro/ExCom/87/32

<sup>13</sup> UNEP/OzL.Pro/ExCom/87/9

<sup>14</sup> UNEP/OzL.Pro/ExCom/87/36

<sup>15</sup> UNEP/OzL.Pro/ExCom/87/38

<sup>16</sup> UNEP/OzL.Pro/ExCom/87/40

<sup>17</sup> For comparison, at the 86<sup>th</sup> meeting, 47 tranches for 37 countries that were due were not submitted.

**Recommendation**

9. The Executive Committee may wish:

- (a) To note:
  - (i) The report on tranche submission delays contained in document UNEP/OzL.Pro/ExCom/87/12;
  - (ii) The information on tranche submission delays under HCFC phase-out management plans (HPMPs) submitted by the Governments of Germany and Italy, and UNDP, UNEP, UNIDO and the World Bank;
  - (iii) That 16 out of 52 activities (14 out of 37 countries) related to tranches of HPMPs due for submission at the 87<sup>th</sup> meeting had been submitted on time;
  - (iv) That relevant bilateral and implementing agencies had indicated that the late submission of the tranches of HPMPs due for submission at the first meeting of 2021 would have no impact, or was unlikely to have an impact, on compliance with the Montreal Protocol, and that there was no indication that any of the countries concerned were in non-compliance with the Montreal Protocol control measures; and
- (b) To request the Secretariat to send letters to the relevant Governments regarding the decisions on tranche submission delays contained in Annex I to the present report.



## Annex I

TRANCHES NOT SUBMITTED TO THE 87<sup>TH</sup> MEETING

Country	Agency	Tranche	Amount (with support costs) (US \$)	Reason for delay/withdrawal	Recommendations
Algeria (Stage I)	UNIDO	2014 and 2017	197,898	Additional consultations needed for completing implementation of the air-conditioning conversion project with the beneficiary enterprise	Noting that the third (2014) and fourth (2017) tranches of stage I of the HPMP submitted to the 87 <sup>th</sup> meeting had been withdrawn, and urging the Government of Algeria to work with UNIDO to expedite implementation of the second (2012) tranche of stage I so that the third and fourth (2014 and 2017) tranches could be submitted to the 88 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2014 and subsequent tranches.
Bahamas (the) (Stage I)	UNEP	2020	35,001	COVID-19 pandemic disruption/lack of verification report	Noting the delays due to constraints imposed by the COVID-19 pandemic and that the mandatory verification on HCFC consumption targets had not been completed and urging the Government of the Bahamas to work with UNEP to complete the verification so that the fourth (2020) tranche of stage I of the HPMP could be submitted to the 88 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2020 tranche.
Bahrain (Stage I)	UNEP	2020	28,250	COVID-19 pandemic disruption/signing of agreement and/or project document/ 20 per cent disbursement threshold	Noting the delays in signing the agreement and that the overall disbursement rate of the third (2019) tranche of stage I of the HPMP was below the 20 per cent disbursement threshold, and urging the Government of Bahrain to work with UNEP to expedite the signing of the agreement so that the fourth (2020) tranche of stage I could be submitted to the 88 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2020 tranche, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranche had been achieved.
Bangladesh (Stage II)	UNDP	2020	2,292,373	Government decisions/endorsements/ changes in the national ozone unit (NOU)/structural change/20 per cent disbursement threshold	Noting that the overall disbursement rate of the first (2018) tranche of stage II of the HPMP was below the 20 per cent disbursement threshold, and urging the Government of Bangladesh to work with UNDP so that the second (2020) tranche of stage II could be submitted to the 88 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2020 and subsequent tranches, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranche had been achieved.

Country	Agency	Tranche	Amount (with support costs) (US \$)	Reason for delay/withdrawal	Recommendations
Brazil (Stage II)	Germany	2021	1,666,941	20 per cent disbursement threshold	Noting the delays due to external factor in addition to the main challenge being limited supply of HFO at a high cost, and urging the Government of Brazil to work with UNDP, UNIDO and the Government of Germany so that the 2021 tranche of stage II could be submitted to the 88 <sup>th</sup> meeting.
	UNDP	2021	4,167,650	Internal or external difficulties	
	UNIDO	2021	124,120	Government decisions/endorsements/changes in the NOU/structural change	
Burundi (Stage I)	UNEP	2020	37,516	COVID-19 pandemic disruption/lack of verification report	Noting the delays due to constraints imposed by the COVID-19 pandemic and that the mandatory verification on HCFC consumption targets had not been completed and urging the Government of Burundi to work with UNEP to complete the verification so that the fourth (2020) tranche of stage I of the HPMP could be submitted to the 88 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2020 tranche.
Colombia (Stage II)	Germany	2021	61,273	Lead agency not ready for submission	Noting the delays due to constraints imposed by the COVID-19 pandemic in the implementation of investment component, and urging the Government of Colombia to work with UNDP, UNEP and the Government of Germany so that the fourth (2021) tranche of stage II of the HPMP could be submitted to the 88 <sup>th</sup> meeting.
	UNDP	2021	275,133	Internal or external difficulties	
	UNEP	2021	28,250	COVID-19 pandemic disruption/ investment component	
Congo (the) (Stage I)	UNEP	2020	39,550	Submission of progress and financial reports	Noting the delays due to the non-submission of the progress and financial reports, and urging the Government of the Congo to work with UNEP to submit the required progress and financial reports so that the fifth (2020) tranche of stage I of the HPMP could be submitted to the 88 <sup>th</sup> or 89 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2020 tranche.
Cote d'Ivoire (Stage I)	UNEP	2021	208,222	Submission of progress and financial reports	Noting the delays due to the non-submission of the progress and financial reports, and urging the Government of Cote d'Ivoire to work with UNEP to submit the required progress and financial reports so that the fourth (2021) tranche of stage I of the HPMP could be submitted to the 88 <sup>th</sup> or 89 <sup>th</sup> meeting.
Djibouti (Stage I)	UNEP	2020	23,730	Submission of progress and financial reports	Noting the delays due to the non-submission of the progress and financial reports, and urging the Government of Djibouti to work with UNEP to submit the required progress and financial reports so that the fourth (2020) tranche of stage I of the HPMP could be submitted to the 88 <sup>th</sup> or 89 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2020 tranche.

Country	Agency	Tranche	Amount (with support costs) (US \$)	Reason for delay/withdrawal	Recommendations
Egypt (Stage II)	UNDP	2021	873,783	Government decisions/endorsements/changes in the NOU/structural change/enterprise delays/internal or external difficulties/COVID-19 pandemic disruption/20 per cent disbursement threshold	Noting the delays in signing the agreement and that the overall disbursement rate of the second (2019) tranche of stage II of the HPMP was below the 20 per cent disbursement threshold, and urging the Government of Egypt to work with UNEP to expedite the signing of the agreement and to work with UNDP, UNEP and UNIDO so that the third (2021) tranche of stage II could be submitted to the 88 <sup>th</sup> meeting, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranche had been achieved.
	UNEP	2021	291,064	Signing of agreement and/or project document	
	UNIDO	2021	4,990,690	Internal or external difficulties/20 per cent disbursement threshold	
Equatorial Guinea (Stage I)	UNEP	2020	33,900	COVID-19 pandemic disruption/lack of verification report	Noting the delays due to constraints imposed by the COVID-19 pandemic and that the mandatory verification on HCFC consumption targets had not been completed and urging the Government of Equatorial Guinea to work with UNEP to complete the verification so that the fourth (2020) tranche of stage I of the HPMP could be submitted to the 88 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2020 tranche.
Indonesia (Stage II)	UNDP	2021	670,982	COVID-19 pandemic disruption/internal or external difficulties//20 per cent disbursement threshold	Noting the delays due to constraints imposed by the COVID-19 pandemic and urging the Government of Indonesia to work with UNDP and the World Bank so that the third (2021) tranche of stage II of the HPMP could be submitted to the 88 <sup>th</sup> meeting.
	World Bank	2021	1,062,372	Internal or external difficulties	
Mali (Stage I)	UNDP	2020	30,100	COVID-19 pandemic disruption/internal or external difficulties/political situation or security issues	Noting the delays due to constraints imposed by the COVID-19 pandemic and the non-submission of the progress and financial reports and urging the Government of Mali to work with UNEP to submit the required progress and financial reports, and with UNDP and UNEP so that the fifth (2020) tranche could be submitted to the 88 <sup>th</sup> or 89 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2020 tranche.
	UNEP	2020	31,640	COVID-19 pandemic disruption/internal or external difficulties/submission of progress and financial reports	
Mauritania (Stage I)	UNDP	2020	53,500	Implementing agency delays/20 per cent disbursement threshold	Noting the delays due to the non-submission of the progress and financial reports, and urging the Government of Mauritania to work with UNEP to submit the required progress and financial reports, and with UNDP and UNEP so that the second (2020) tranche of stage I of the HPMP could be submitted to the 88 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2020 and subsequent tranches.
	UNEP	2020	28,250	Submission of progress and financial reports	

Country	Agency	Tranche	Amount (with support costs) (US \$)	Reason for delay/withdrawal	Recommendations
Mexico (Stage II)	UNEP	2020	45,200	COVID-19 pandemic disruption/ Government decisions/endorsements/ changes in the NOU/structural change/investment component	Noting the delays due to structural changes within the Government and the NOU and that the overall disbursement rate of the third (2018) tranche of stage II of the HPMP was below the 20 per cent disbursement threshold, and urging the Government of Mexico to work with UNEP and UNIDO so that the fourth (2020) tranche of stage II could be submitted to the 88 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2020 and subsequent tranches, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranche had been achieved.
	UNIDO	2020	1,725,215	Government decisions/endorsements/ changes in the NOU/structural change/20 per cent disbursement threshold	
Mozambique (Stage I)	UNEP	2020	33,900	Lack of verification report	Noting that the mandatory verification on HCFC consumption targets had not been completed and urging the Government of Mozambique to work with UNEP to complete the verification so that the fifth (2020) tranche could be submitted to the 88 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2020 tranche.
Niger (the) (Stage I)	UNEP	2020	56,500	Sufficient funds from previous tranche approved/internal or external difficulties	Noting the delays due to external factors and that the overall disbursement rate of the second (2019) tranche of stage I of the HPMP was below the 20 per cent disbursement threshold, and urging the Government of the Niger to work with UNEP and UNIDO so that the third (2020) tranche of stage I could be submitted to the 88 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2020 tranche, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranche had been achieved.
	UNIDO	2020	21,400	Government decisions/endorsements/ changes in the NOU/structural change/Internal or external difficulties/20 per cent disbursement threshold	
Nigeria (Stage II)	Italy	2020	264,840	Internal or external difficulties/20 per cent disbursement threshold	Noting the delay due to the lengthy process for endorsement by stakeholders of the stage II of the HPMP project document and that the overall disbursement rate of the first (2018) tranche of stage II was below the 20 per cent disbursement threshold, and urging the Government of Nigeria to work with UNDP and the Government of Italy so that the second (2020) tranche of stage II could be submitted to the 88 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2020 and subsequent tranches, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranche had been achieved.
	UNDP	2020	1,498,000		
Pakistan (Stage II)	UNEP	2020	116,378	Issues related to the investment project for the refrigeration and air-conditioning sector	Noting that the third (2020) tranche of stage II of the HPMP submitted to the 87 <sup>th</sup> meeting had been withdrawn, and urging the Government of Pakistan to work with UNEP and UNIDO to expedite implementation of the second (2018) tranche of stage II so that the third (2020) tranche could be submitted to the 88 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2020 tranche.
	UNIDO	2020	477,990		



Country	Agency	Tranche	Amount (with support costs) (US \$)	Reason for delay/withdrawal	Recommendations
Saint Kitts and Nevis (Stage I)	UNEP	2020	19,097	Government decisions/endorsements/changes in the NOU/structural change/COVID-19 pandemic disruption/lack of verification report/sufficient funds from previous tranche approved/submission of progress and financial reports	Noting the delays due to the non-submission of the progress and financial reports and that the mandatory verification on HCFC consumption targets had not been completed, and urging the Government of Saint Kitts and Nevis to submit the required progress and financial reports and to work with UNEP to complete the verification so that the third (2020) tranche of stage I of the HPMP could be submitted to the 88 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2020 tranche.
Somalia (Stage I)	UNIDO	2020	42,800	Internal or external difficulties/political situation or security issues	Noting the delays due to complex implementation modalities due to the political situation and additional security clearance issues, and urging the Government of Somalia to work with UNIDO so that the third (2020) tranche of stage I of the HPMP could be submitted to the 88 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2020 tranche.
South Africa (Stage I)	UNIDO	2018	191,273	Internal or external difficulties/20 per cent disbursement threshold	Noting that the overall disbursement rate of the fourth (2016) tranche of stage I of the HPMP was below the 20 per cent disbursement threshold, and urging the Government of South Africa to work with UNIDO so that the fifth (2018) tranche of stage I could be submitted to the 88 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2018 tranche, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranche had been achieved.
South Sudan (Stage I)	UNDP	2018	54,500	Political situation or security issues	Noting the delays due to the constraints imposed by the COVID-19 pandemic, the political instability and the delayed approval and/or endorsements of decisions by the Government, and that the overall disbursement rate of the first (2016) tranche of stage I of the HPMP was below the 20 per cent disbursement threshold, and urging the Government of South Sudan to work with UNDP and UNEP so that the second (2018) tranche of stage I could be submitted to the 88 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2018 and subsequent tranches, on the understanding that the 20 per cent disbursement threshold for funding of the previous tranche had been achieved.
	UNEP	2018	79,665	COVID-19 pandemic disruption/ Government decisions/endorsements/changes in the NOU/structural change/ political situation or security issues/ 20 per cent disbursement threshold	
Venezuela (Bolivarian Republic of) (Stage II)	UNIDO	2019	615,250	Internal or external difficulties/political situation or security issues	Noting the delays due to the political situation in the country, and urging the Government of the Bolivarian Republic of Venezuela to work with UNIDO so that the second (2019) tranche of stage II of the HPMP could be submitted to the 88 <sup>th</sup> meeting with a revised plan of action to take into account the reallocation of the 2019 and subsequent tranches.
<b>Total</b>			<b>22,494,196</b>		