



联合国 球境规划署

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执行蒙特利尔议定书 多边基金执行委员会 第八十六次会议 2020年11月2日至6日,蒙特利尔 推迟至2021年3月8日到12日¹

工发组织 2021-2023 年业务计划

1. 本文件介绍了工发组织 2021-2023 年业务计划²,包括: 2021-2023 年期间为淘汰《蒙特利尔议定书》受控物质而规划的活动;业务计划绩效指标;以及供执行委员会审议的建议。本文件附有工发组织 2021-2023 年业务计划说明。

2021-2023 年期间规划的活动

2. 表 1 按年份列出了工发组织业务计划各项活动的数值。

表 1. 工发组织提交的 2021-2023 年业务计划中的资源分配 (000 美元)*

项目描述	2021	2022	2023	共计 (2021– 2023)	2023 年后 共计
氢氟氯烃活动					
已核准的氢氟氯烃淘汰管理计划 (简称 HPMPs)	25,746	6,825	15,085	47,656	31,580
氢氟氯烃淘汰管理计划项目编制 (PRP) – 第二阶段	0	76	0	76	0
氢氟氯烃淘汰管理计划第二阶段	10,997	2,537	10,000	23,535	37,362
氢氟氯烃淘汰管理计划项目编制 – 第三阶段	268	96	43	407	0
氢氟氯烃淘汰管理计划第三阶段	3,376	10,699	4,391	18,467	32,633
氢氟氯烃技术支持	482	0	0	482	0

¹由于冠状病毒病(COVID-19)。

² 鉴于 COVID-19 流行病带来的限制,秘书处通过与工发组织进行双边讨论以及大量的电子信件交换,来解决秘书处对 2021-2023 年初始业务计划的评论。所有问题都得到令人满意地解决。

项目描述	2021	2022	2023	共计 (2021– 2023)	2023 年后 共计
氢氟氯烃活动小计	40,869	20,234	29,519	90,622	101,574
氢氟烃活动					
氢氟烃 – 投资活动	3,531	0	0	3,531	0
氢氟烃减排计划 - 项目编制	2,009	1,148	0	3,157	0
氢氟烃活动小计	5,540	1,148	0	6,688	0
标准活动					
体制强化 (IS)	848	1,819	848	3,514	0
核心单位	2,128	2,143	2,158	6,429	0
标准活动小计	2,976	3,962	3,006	9,943	0
总计	49,385	25,343	32,525	107,253	101,574

^{*}包括相关机构支助费用。

秘书处的评论

氢氟氯烃淘汰管理计划第二阶段

- 3. 用于低消费量国家(LVC)氢氟氯烃淘汰管理计划第二阶段,削减氢氟氯烃基准消费量的67.5%的供资合计为383万美元(包括2021-2023年的310万美元),达到100%削减的金额为588,479美元(包括2021-2023年257,902美元)。
- 4. 非低消费量国家氢氟氯烃淘汰管理计划第二阶段行业供资分布列于表 2。

表 2. 按行业分列的非低消费量国家氢氟氯烃淘汰管理计划第二阶段的供资分布(000 美元)

行业	2021–2023	2023年后	共计	占总额的百分比(%)
硬质泡沫塑料	2,536	605	3,141	5.6
制冷空调	1,739	0	1,739	3.1
制冷设备组装	840	0	840	1.5
制冷设备制造	5,017	25,738	30,755	54.5
制冷设备维修	10,040	9,962	20,002	35.4
总计	20,172	36,305	56,477	100.0

氢氟氯烃淘汰管理计划第三阶段

5. 氢氟氯烃淘汰管理计划第三阶段业务计划中包括了 11 个国家(亚美尼亚,阿根廷,巴西,智利,约旦,墨西哥,尼日利亚,阿曼,巴基斯坦,菲律宾和苏丹)的项目,总额为 5,110 万美元 (包括 2021-2023 年的 1,847 万美元)。只有那些核准了第二阶段氢氟氯烃淘汰管理计划,而且其淘汰目标低于 2025 年履约目标的国家,才允许将氢氟氯烃淘汰管理计划第三阶段纳入业务计划(第 84/46(e)号决定)。

氢氟氯烃技术援助区域项目

6. 工发组织列入了一个氢氟氯烃技术援助区域项目"在高环境温度国家空调行业推广低全球升温潜能值制冷剂(PRAHA-III)",该项目 2021 年金额为 481,500 美元。目前这种示范项目没有供资窗口。

氢氟烃相关活动

- 7. 氢氟烃活动包括了三个国家 (埃及, 印度和苏丹) 的三项投资活动, 在 2021 年金额共计 353 万美元, 还包括了 25 个国家的氢氟烃减排计划编制³, 在 2021 和 2022 年资金总额为 316 万美元。
- 8. 根据第 78/3(g)号决定,埃及和苏丹的氢氟烃投资项目已列入业务计划;苏丹的项目准备申请已提交给第 86 次会议。印度的氢氟烃投资项目不属于制造行业,因此,根据第 78/3(g)号决定,不符合供资资格。
- 9. 在列入氢氟烃减排准备活动的 25 个国家中,有 17 个国家尚未批准《基加利修正案》,但已提交了所要求的政府信函,以表明该政府意欲尽最大努力批准该修正案。

核心单位成本

10. 预计 2021 年的核心单位费用"将比 2020 年的供资额增加 5.2%, 高于商定的 0.7%的增加率。

秘书处建议的调整

- 11. 对工发组织 2021-2023 年业务计划的调整是根据执行委员会的有关决定作出的。在缔约方就 2021-2023 三年期多边基金的充资额作出决定之后,可能需要作进一步调整⁵。
- 12. 在审查经订正的工发组织 2021-2023 年业务计划时, 秘书处注意到未将下列调整包括在内:

表 3. 对工发组织 2020-2022 年业务计划作出的调整(000美元)

调整	2021–2023	2023年后
根据 71/42 或 84/46(e)项决定,调整氢氟氯烃淘汰管理计划第三阶段	(34)	0
编制		
非低消费量国家的氢氟氯烃淘汰管理计划第三阶段的制冷设备制造行	(236)	(575)
业以 8.40 美元/公斤6的最大成本效益为基础		
氢氟氯烃技术援助	(482)	0
依照 78/3(g)项决定提交的氢氟烃投资项目	(1,070)	0
依照第 56/16(c)号决定,调整氢氟烃减排计划编制	(324)	0
核心单位计划值的调整以反映比 2020 年供资水平增加 0.7%	(277)	0

13. 表 4 列出了秘书处对工发组织 2021-2023 年业务计划提出的拟议调整结果,这些调整也将在 2021-2023 年多边基金综合业务计划"的背景下加以探讨。

3

³编写国家执行计划的资金,在该国批准《基加利修正案》之后,并根据拟定的准则,最早可在履行逐步减排氢氟烃义务的五年之前申请(第 79/46(b)(iii)号决定)。此外,第 84/46(f)号决定允许尚未批准《基加利修正案》的国家将氢氟烃减排准备活动纳入业务计划,该政府需提交信函表明其有意尽最大努力批准该修正案。

⁴在第 86 次会议的闭会期间批准过程中,已批准了工发组织 2021 年的核心单位费用 (UNEP/OzL.Pro/ExCom/86/37)。

⁵ 在缔约方未就 2021 年至 2023 年三年期多边基金的充资水平作出决定的情况下,并根据第 XXXII/1 号决定,假定 2021-2023 年业务计划的资源分配指示性预算与 2018-2020 三年期的充资额相同。UNEP/OzL.Pro/ExCom/86/25 号文件讨论了这个问题。

⁶根据机构间协调会议的商定。

⁷ 第 UNEP/OzL.Pro/ExCom/86/25 号文件。

表 4. 工发组织经调整的 2021-2023 年业务计划的资源分配情况 (千美元) *

项目描述	2021	2022	2023	共计 (2021– 2023)	2023 年后 共计		
氟氯烃活动	氟氯烃活动						
已核准的氢氟氯烃淘汰管理计划	25,746	6,825	15,085	47,656	31,580		
氢氟氯烃淘汰管理计划项目编制 - 第二阶段	0	76	0	76	0		
氢氟氯烃淘汰管理计划第二阶段	10,997	2,537	10,000	23,535	37,362		
氢氟氯烃淘汰管理计划项目编制 - 第三阶段	256	96	21	374	0		
氢氟氯烃淘汰管理计划第三阶段	3,376	10,463	4,391	18,231	32,058		
氢氟氯烃技术援助	0	0	0	0	0		
氢氟氯烃活动小计	40,375	19,998	29,498	89,871	100,999		
氢氟烃活动							
氢氟烃-投资活动	2,461	0	0	2,461	0		
氢氟烃减排计划 – 项目编制	1,818	1,015	0	2,833	0		
氢氟烃活动小计	4,279	1,015	0	5,294	0		
标准活动							
体制强化	848	1,819	848	3,514	0		
核心单位	2,036	2,050	2,065	6,151	0		
标准活动小计	2,884	3,869	2,913	9,666	0		
总计	47,538	24,882	32,410	104,831	100,999		

^{*}包含相关机构支助费用。

业绩指标

14. 根据第 71/28 号决定,工发组织在其业务计划说明中提交了业绩指标。秘书处向工发组织通报了表 5 所示的目标。

表 5. 工发组织 2021 年业绩指标

指标类型	简称	计算方法	2021 年目标
规划数核准	已核准的付款	已核准付款次数与计划付款次数*	52
数			
规划数核准	已核准项目/活动	已核准的项目/活动数目与规划数目(包括项	30
数		目编制活动)**	
执行情况	已发放资金	跟据进度报告中估计的发放数额确定	24,801,519 美元
执行情况	消耗臭氧层物质淘汰	至下一次付款核准时,本次付款淘汰的消耗臭	760.70 ODP 吨
		氧层物质量与业务计划中规划的淘汰量	
执行情况	已完成的项目活动	完成的项目与进展报告中规划的所有活动项目	107
		(不包括项目编制)	
行政管理	财务结算完成速度	项目完成 12 个月后,项目财务结算完成程度	运营完成后 12
			个月
行政管理	按时提交项目完成报	按时提交的项目完成报告和商定的报告	按时(1)
	告		
行政管理	按时提交进度报告	除非另有商定,否则应按时提交进度报告、业	按时
		务计划以及对问题的答复	

^{*}由于另一合作或牵头机构的原因无法提交付款申请时,该机构将减去这个目标。

^{**}如果执行委员会尚未作出供资决定,项目编制则不应列入评估范围。

建议

- 15. 执行委员会不妨:
 - (a) 表示注意到 UNEP/OzL.Pro/ExCom/86/29 号文件所载工发组织 2021-2023 年业务计划; 并
 - (b) 核准 UNEP/OzL.Pro/ExCom/86/29 号文件所载表 5 列出的工发组织业绩指标。



UNIDO BUSINESS PLAN 2021

Presented to the 86th Meeting of the Executive Committee of the Multilateral Fund

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EXECUTIVE SUMMARY

The 2021 Business Plan of UNIDO together with the forecast for 2022 and 2023 represents the Rolling Business Plan of Montreal Protocol activities of the Organization. Funding estimates up to 2023 and beyond have also been provided. This provides useful information for Executive Committee members on the funding needed to reach the 2021 control measures for HCFCs and beyond.

UNIDO's Business Plan was prepared based on the previous rolling business plan, taking into consideration the approvals and experience of previous years, the requests received from Article 5 countries, priorities established and the decisions taken by the Executive Committee, in particular Decision 84/46, 82/45, 80/34, 79/45, 79/46(c), 78/3(g), 77/27(c), 75/3(b)(i), 74/51(c), 74/18(b), 74/50(c), 71/18, 71/42, 62/17, 57/6(c) and 56/16(c). It also reflects the discussions held in Montreal during the Inter-Agency Coordination Meeting from 25 to 27 February 2020. It is also largely inspired from the historical decision of the 19th Meeting of the Parties agreeing on the acceleration of the phase-out of HCFCs, and the relevant ExCom decisions on HPMPs, HCFC investment, demonstration projects and activities to facilitate the early ratification of the Kigali Amendment. The countries' needs have been calculated based on approved HPMPs and based on reported HCFC Baseline consumption.

In 2021, UNIDO will submit for approval by the Executive Committee forward commitments amounting to USD 49.3 million. New activities are focusing mainly on HCFC phase-out plans projects that amount to USD 14.4 million. In addition in 2021, UNIDO is planning to submit new activities for HFC Phase-down amounting to USD 5,540,396, including HFC related projects. As listed in the business plan, about 81 % (USD 40.1 million) of UNIDO's 2021 Business Plan is focusing on the phase out of HCFCs without accounting for the institutional strengthening projects and the preparatory funding.

Decision 79/41 has maintained the administrative cost regime adopted by Decisions 67/15, namely, for new projects with a value over USD 250,000 as well as for institutional strengthening and project preparation activities are subject to 7% agency fee. Support cost for Agreements made before the 67th Meeting of the Executive Committee remained valid, except for the second and subsequent tranches of HPMPs approved at the 66th Meeting of the Executive Committee, where the 7,5% agency fee has been reduced to 7% in line with Decision 72/20. For new projects with a value at or below USD 250,000, the agency fee of 9% was maintained. Furthermore, for Core Unit Funding an annual increase of maximum 0.7% is allowed for the current triennium. For this reason and in line with the Fund Secretariat's recommendation, Core Unit Costs for the years 2021-2023 have been budgeted based on a maximum 0.7% increase. Thus, USD 2,127,939 has been allocated in the 2021 Business Plan for the Core Unit for the year 2022. This has been calculated based on the eligible funding for 2021 (US\$ 2,113,147), not the actually requested funding (2,022,000). The reasons for the lower request for 2021 have been described in the submission.

The total amount foreseen in UNIDO's 2021 Business Plan, including forward commitments, new investment, non-investment activities, project preparation and funding of core unit is USD 49.3 million including support costs and with an impact of 760.7 ODP tonnes for HCFC Phase-out activities.

USD 49,384,979 worth of projects are earmarked for 2021 with an impact of 760.7 ODP tonnes, while for 2022 USD 25,343,015 with an impact of 329.24 ODP tonnes are forecasted.

1. CONTEXT

UNIDO prepared its business plan for 2021 to 2023 based on ExCom Decisions 84/46, 82/45, 80/34, 79/45, 79/46(c), 78/3(g), 77/27(c), 75/3(b)(i), 74/51(c), 74/18(b), 74/50(c), 71/18, 71/42, 62/17, 57/6(c) and 56/16(c) as well as the Government requests received from Article 5 countries. The countries' needs have been calculated for most countries based on the actual HCFC baseline data as well as based on approved HPMP Agreements.

The Business Plan is also largely inspired from the historical decision of the 19th Meeting of the Parties agreeing on the acceleration of the phase-out of HCFCs, and the Decision 74/50 on the draft criteria for funding HCFC phase-out in the consumption sector for Stage II of HCFC Phase-Out Management Plans and other relevant ExCom decisions on HPMPs and HCFC investment and demonstration projects. In addition, the Kigali Amendment of the Montreal Protocol and related ExCom decisions also had an important impact on UNIDO's planning. As many enabling activities are close to completion, significant number of countries have ratified the Kigali Amendment which entered into force on 1st of January 2019, countries are interested in progressing with the preparation of national HFC phase-down strategies in order to comply with the first control measures of the Kigali Amendment.

Any projects submitted to, but not approved at the 85th or 86th Meeting should be added afterwards to the 2021 Business Plan.

2. RESOURCE ALLOCATION

In 2021, UNIDO is planning to submit USD 49.3 million worth of projects, the majority of which is focused on phase-out of HCFCs, including core unit funding in the value of about USD 2.127 million.

HCFC phase-out activities form large part of UNIDO's 2021 Business Plan. Most HPMPs for non-LVCs include investment projects for the conversion of manufacturing enterprises to HCFC-free alternatives taking into consideration new technological developments to ensure sustainable conversion of HCFC-based manufacturing enterprises.

Funding requests for the preparation of Stage II and Stage III HPMPs should be submitted two years before the last tranche of Stage I and Stage II, respectively. UNIDO made careful consideration of each country to ensure smooth implementation, without interruptions between Stage I, Stage II and Stage III activities.

Furthermore, renewal of institutional strengthening projects also form part of UNIDO's 2021-2023 Business Plan. Estimates for funding needs for institutional strengthening projects have been included for those countries which have institutional strengthening projects incorporated in their ongoing HPMP.

In addition, in 2021 UNIDO is planning to submit new activities for HFC Phase-down to facilitate initial actions towards the phase down of HFC and compliance with Kigali amendment. The inclusion of the proposed projects will facilitate and support Article 5 countries that need to meet the first obligations of the Kigali Amendment after ratification in 2024. Furthermore, UNIDO plans to submit HFC demonstration project in Egypt and two stand-alone investment projects in Sudan and India in line with decision 84/53.

The total budget for 2021 for the above activities is USD 49,384,978 including USD 2,127,939 core unit funding for UNIDO. Table 1 below summarizes the resource allocation of UNIDO's 2021 Business Plan.

Table 1: Resource allocation per type/sector

Type/sector	Value (\$) including support costs	Share of Business Plan allocation (%)
HCFC consumption sector excluding PRPs	40,118,998	81%
Non-investment projects (INS)	847,754	1.72%
Preparation of Stage III HPMP activities	268,392	0.54%
HFC related projects	5,540,396	11.14%
HCFC technical assistance	481,500	1%
Funding of core unit	2,127,939	4.28%
Total	49,384,978	100%

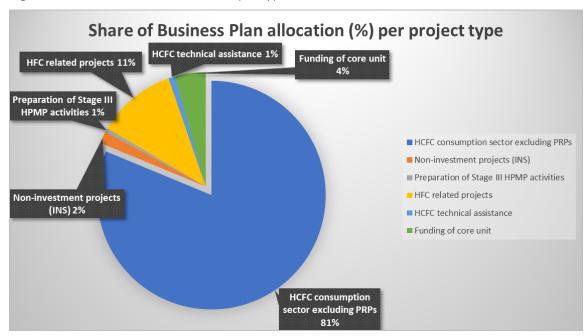


Figure 1: Resource Allocation for 2021 per type/sector

The details of the 2021-2023 rolling Business Plan are spelled out in the Business Plan Database.

3. GENERAL OVERVIEW ON ASSISTANCE TO COUNTRIES IN NON-COMPLIANCE

In UNIDO's portfolio, there is currently no country being in non-compliance with the HCFC phase-out schedule. UNIDO has been providing continuous assistance to countries that had been in non-compliance in previous years.

All activities presented in UNIDO's business plan aim at providing assistance to Article 5 countries to comply with their obligations towards the Montreal Protocol. Currently the main focus is the 67.5% reduction target by 2025 and 100% by 2030. UNIDO is ready to support countries with new HFC commitments since the entry into force of the Kigali Amendment in January 2019. Should there be any countries in non-compliance under UNIDO's responsibility, UNIDO will work closely with the countries concerned to bring them back to compliance and will assist them to report the required data to the Ozone Secretariat.

4. PROGRAMME EXPANSION

In the years 2021 to 2023 UNIDO aims to enhance its assistance to Article 5 countries by strengthening its project portfolio through the implementation of HCFC phase-out management plans, institutional strengthening projects, preparations of new stages of HPMPs as well as HFC phase down management plans. UNIDO plans to submit HCFC technical assistance projects, as well as three other HFC related projects.

UNIDO continues providing support with Stage II and Stage III HPMPs to all the countries assisted during Stage I and Stage II, respectively. The last country for which no HPMP was approved, i.e. Syria, had its HPMP Stage I approved at the intersessional approval process in December 2020, and UNIDO will continue supporting the country in meeting its obligations.

The main objective of this Business Plan is to assist Article 5 countries in meeting their obligations under the Montreal Protocol, in particular the 67.5% reduction target in 2025 and the 100% in 2030 for HCFCs.

The analysis of the activities of UNIDO's Business Plan reveals that the major share of UNIDO's MP project portfolio consists of HPMPs in different sub-sectors.

In 2021, UNIDO will continue to cover all regions (Latin America and the Caribbean, Africa, Asia and Pacific, Europe) with planned activities in various sectors and countries (including project preparation and non-investment activities).

In addition, in 2021 UNIDO is planning to submit new activities for HFC Phase-down to facilitate initial actions towards the phase down of HFC and compliance with Kigali amendment. The inclusion of the proposed projects will facilitate and support countries to meet the first obligations of the Kigali Amendment after ratification.

Africa

In Africa, funding requests for 26 countries, with a total value of USD 20,764,226 will be submitted in 2021. Planned projects are HPMPs, preparatory assistance for HFC phase-down plan and two HFC related projects. UNIDO is cooperating with UNEP on several HPMPs in African countries. UNIDO is planning to submit 10 preparatory assistance requests for HFC phase-down in 2021.

Asia and the Pacific

In Asia and the Pacific requests for funding for eleven countries with a value of USD 16,595,235 will be submitted in 2021. The main concentration will be in HPMPs Stage II, preparation of HPMP Stage III and HFC related project.

Europe

In Europe, requests for five countries with a value of USD 1,495,026 will be submitted in 2021, targeting the phase-out of HCFCs, institutional strengthening and HFC phase-down preparation.

Latin America and the Caribbean

In Latin America and the Caribbean region the planned requests to be submitted in 2021 amount to USD 7,921,052 for eleven countries. This includes HPMPs and preparatory assistance for HPMPs Stage III and HFC phase – down activities.

Global

Besides the Core Unit Budget, UNIDO plans to submit funding request for PRAHA III, together with UNEP. The planned request including support costs is in the amount of USD 481,500.

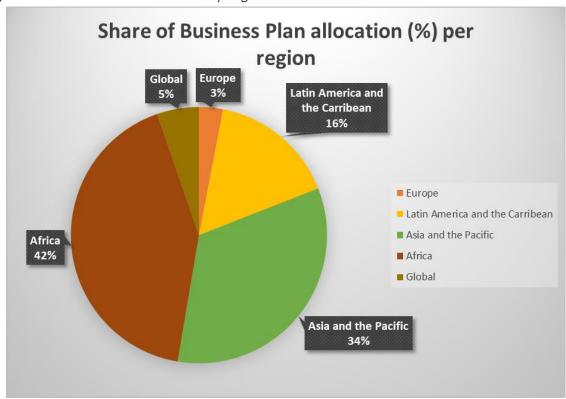


Figure 2: UNIDO's 2021 Business Plan by Region

5. PERFORMANCE INDICATORS

The 71st Meeting of the Executive Committee has reviewed the performance indicators. The new weightings, based on Decision 71/28, are indicated in the below table.

Type of Indicator	Short title	Calculation	Weighting	Target 2021
Planning Approval	Tranches approved	Number of tranches approved vs. those planned	10	50
Planning Approval	Projects/ activities approved	Number of projects/activities approved vs. those planned (including project preparation activities)	10	32
	Sub-total		20	
Implementation	Funds disbursed	Based on estimated disbursement in progress report	15	USD 24.8 million
Implementation	ODS phase-out	ODS phase-out for the tranche when the next tranche is approved vs. those planned per business plans	25	760.7 ODPt
Implementation Project completion for Activities		Project completion vs. planned in progress reports for all activities (excluding project preparation)	20	65
	Sub-total		60	
Administrative	Speed of financial completion	The extent to which projects are financially completed 12 months after project completion	10	12 months after operational completion
Administrative	Timely submission of project completion reports	Timely submission of project completion reports vs. those agreed	5	On time
Administrative Timely submission of progress reports		Timely submission of progress reports and business plans and responses unless otherwise agreed	5	On time
_	Sub-total		20	
	Total		100	

Based on Decision 71/28, the performance indicator on milestone activities for MYAs was changed as listed now in the above table.

6. INITIATIVES TO ENSURE COMPLIANCE

Successful and timely implementation of ongoing activities is essential for the current compliance period.

Special attention is provided to countries that may previously have been in non-compliance and that have decisions outlining plans of actions with time-specific benchmarks for return to compliance.

UNIDO has continued to provide supportive initiatives in order to ensure timely project completion of projects approved so far, and to facilitate compliance of the recipient countries with their Montreal Protocol obligations, which supported successful project implementation:

- o Regular follow up of the implementation process is being done by the staff of the ozone office together with UNIDO's national and international consultants and project managers. This ensures that effective actions on critical issues such as resolving bottlenecks in site preparation, customs clearance, installation, commissioning and safety certification, monitoring of HCFC-related equipment are taken.
- o UNIDO is frequently attending Regional Network online Meetings and respective webinars providing additional support to our counterpart countries.
- Communication and interaction between regional and country offices about the implementation process has ensured the smooth flow of project plans. As in previous years, directors of UNIDO regional and country offices are regularly briefed on ongoing and possible future activities. They are involved in the implementation process and are following up the progress of the programmes. In turn, the representatives brief headquarter staff working in a specific country on the regular activities in the field and problems faced, if any.
- o UNIDO also provides, when requested, support such as policy assistance, putting in place relevant legislation etc. Additionally, UNIDO project managers have developed various webinars and online trainings to compensate for the project site visits and in-person trainings.
- o Based on recommendation of the Implementation Committee, additional assistance will be offered to the countries with delays in reporting of its ozone-depleting substance data.
- o Based on the recommendations from the Ozone Secretariat, and taking into consideration that countries that have already ratified the Kigali Amendment will have to have HFC licensing system established by 1st of January 2021, UNIDO organized webinars on HFC licensing systems. UNIDO will continue to implement webinars to assist countries with meeting their obligations under the Kigali Amendment.
- O Taking into consecration the travel and physical meetings limitations imposed worldwide due to the Covid-19 pandemic, UNIDO continues to provide support to the countries while prioritizing the health of its staff, consultants and counterparts. To compensate for the physical meetings and trainings, UNIDO is organizing webinars, frequent video calls and online trainings until travel will be allowed again.