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EXECUTIVE COMMITTEE OF
THE MULTILATERAL FUND FOR THE
IMPLEMENTATION OF THE MONTREAL PROTOCOL
Seventy-ninth Meeting
Bangkok, 3-7 July 2017

### PROJECT PROPOSAL: COLOMBIA

This document consists of the comments and recommendation of the Secretariat on the following project proposal:

# Refrigeration

 Conversion from HFC-134a to isobutene in the manufacture of domestic refrigerators at Mabe Colombia **UNDP** 

# PROJECT EVALUATION SHEET - NON-MULTI-YEAR PROJECT

## **COLOMBIA**

### PROJECT TITLE(S)

### BILATERAL/IMPLEMENTING AGENCY

(a)	Conversion fi	rom	HFC-134a	to	isobutene	in	the	manufacture	of	domestic	UNDP
	refrigerators at	t Mat	oe Colombia	ì							

NATIONAL CO-ORDINATING AGENCY	Ozone Technical Unit of the Ministry of
	Environment and Sustainable Development

# LATEST REPORTED CONSUMPTION DATA FOR ODS ADDRESSED IN PROJECT

### A: ARTICLE-7 DATA (ODP TONNES, [INSERT YEAR], AS OF [INSERT MONTH AND YEAR])

, ,,,	
HFCs	n/a
B: COUNTRY PROGRAMME SECTORAL DATA (ODP TONNES, [INSERT YEAR], A MONTH AND YEAR])	S OF [INSERT
HECs	n/a

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CURRENT YEAR BUSINESS PLAN		Funding US \$	Phase-out ODP tonnes
ALLOCATIONS	(a)	0	0

PROJECT TITLE:	Mabe
HFC-134a used at enterprise (mt):	61.32
HFC-134a to be phased out (mt):	61.32
HFC-134a to be phased in (mt CO <sub>2</sub> equivalent):	87,688
Project duration (months):	24
Initial amount requested (US \$):	3,829,157
Final project costs (US \$):	
Incremental capital cost:	1,781,700
Contingency (10 %):	178,170
Incremental operating cost:	769,397
Total project cost:	2,729,267
Local ownership (%):	100
Export component (%):	0
Requested grant (US \$):	1,426,400
Cost-effectiveness (US \$/kg):	23.26
Implementing agency support cost (US \$):	99,848
Total cost of project to Multilateral Fund (US \$):	1,526,248
Status of counterpart funding (Y/N):	Y
Project monitoring milestones included (Y/N):	N

SECRETARIAT'S RECOMMENDATION	For individual consideration

#### PROJECT DESCRIPTION

- 1. On behalf of the Government of Colombia, UNDP has submitted to the 79<sup>th</sup> meeting a project proposal to convert the manufacturing of domestic refrigerators at Mabe Colombia from HFC-134a to isobutane (R-600a) at a total cost of US \$3,829,157, plus agency support costs of US \$268,041, as originally submitted.
- 2. In line with decision 78/3(g), the endorsement letter from the Government of Colombia for the project indicates the Government's intention to ratify the Kigali Amendment; that the Government is aware that no further funding would be available until the instrument of ratification of the Kigali Amendment had been received by the depositary at the United Nations Headquarters in New York, if this project would be approved by the Executive Committee; and that the Government acknowledges that in case this project is approved, any HFC reduced would be deducted from its starting point (which may be agreed in the future). The Secretariat also notes with appreciation that this proposal was submitted without preparation funding.

# Project objective

3. The project will eliminate the annual consumption of 61.32 metric tonnes (mt) (87,688 of  $CO_2$  tonnes) of HFC-134a at three lines manufacturing domestic refrigerators at Mabe Colombia. The energy efficiency of the domestic refrigerators will also be improved by 25 per cent through modifications of the production lines and components.

# HFC consumption and sector background

4. In 2015, a consumption of 1,613 mt of HFCs was identified in the refrigeration and air-conditioning (RAC) sector in Colombia, of which 98.16 mt (6.1 per cent) was in the manufacturing of domestic refrigerators by three enterprises. About 1.1 million domestic refrigerators were manufactured, of which 21 per cent were exported to neighbouring countries with approximately the same amount being imported. Of the imported domestic refrigerators, approximately 68 per cent are HFC-134a-based and 32 per cent are R-600a-based. Since 2015, two of the domestic refrigeration manufacturing enterprises have completed their conversion to R-600a and no longer consume HFC-134a; the only domestic refrigerator manufacturer in the country currently consuming HFC-134a is Mabe. The 2015 consumption of ODS alternatives in the RAC sector as estimated by the Government of Colombia as part of the survey of ODS alternatives submitted to the 79<sup>th</sup> meeting is summarized in Table 1.

Table 1. Refrigerant consumption in the RAC sector in 2015 (mt) as reported in the survey of ODS alternatives

Sectors	HCFC-22	HFC-134a	R-404A	R-407C	R-410A	R-507A	R-717	R-437A	Other	
Refrigeration										
Domestic refrigeration	-	98.16	-	1	-	-	1	-	1.24	
manufacturing										
Commercial refrigeration	134.65	140.12	17.03	0.21	-	39.11	-	-	1.88	
manufacturing										
Industrial refrigeration	91.12	80.08	21.10	3.95	-	43.86	458.85	-	0.23	
manufacturing										
Transportation	0.42	0.56	1.65	-	-	-	-	0.08	-	
refrigeration										
Servicing	492.20	219.65	80.01	17.80	-	126.78	152.95	32.86	18.10	
Air conditioning	Air conditioning									
AC manufacturing	164.92	21.06	ı	3.64	95.19	ı	ı	0.16	0.89	
Mobile AC manufacturing	-	75.01	ı	1	-	1	1		-	
AC servicing	81.63	33.96	-	22.77	80.85	1	1	4.32	11.70	
Mobile AC servicing	-	159.55	-	-	-	1	1	0.18	-	
Total	964.95	828.15	119.79	48.38	176.04	209.74	611.80	37.60	34.03	

Sectors	HCFC-22	HFC-134a	R-404A	R-407C	R-410A	R-507A	R-717	R-437A	Other
% of consumption in mt	32	27	4	2	6	7	20	1	1
% of consumption in	36	24	10	2	8	17	-	1	2
CO <sub>2</sub> equiv									

## Enterprise background

- 5. Mabe Group (Controladora Mabe) is one of the largest producers of domestic refrigerators in Latin America and has Mexican and Chinese ownership. Mabe Colombia (Mabe), which is part of Mabe Group, has produced kitchen appliances since 1955 and is 100 per cent Article 5 owned.
- 6. All three production lines at Mabe manufacturing 11 models of domestic refrigerators have the same lay-out and similar installed capacity. In 1997 Mabe received Multilateral Fund assistance to convert its manufacturing capacity from CFC-11 to HCFC-141b and HCFC-22 (insulation foam component) and from CFC-12 to HFC-134a (refrigeration component). Subsequently, at the 60<sup>th</sup> meeting Mabe received Multilateral Fund assistance to convert the insulation foam component from HCFC-141b and HCFC-22 to cyclopentane. The project has been successfully implemented resulting in the phase-out of 381.10 mt (32.10 ODP tonnes) of HCFC-141b/HCFC-22.

## HFC consumption by the enterprise

7. The 2014-2016 HFC-134a consumption at Mabe Colombia is shown in Table 2.

Table 2. Consumption of HFC-134a at Mabe Colombia (2014-2016)

Year	Quantity (mt)
2014	58.31
2015	49.52
2016	76.13
Total consumption	183.96
Average consumption	61.32
Average consumption (CO <sub>2</sub> tonnes)	87,688

# Selection of alternative technology

8. Isobutane (R-600a) was selected as the alternative technology as it is 30 per cent cheaper than HFC-134a in terms of the charge per appliance and with a higher coefficient of performance and energy efficiency ratio compared to HFC-134a; the cooling system requires less purification; and the technology is proven and widely used in Colombia.

### Project description

- 9. Given the high flammability of R-600a, changes are foreseen to the production process at the three manufacturing lines and the end-products, as well as modifications to its testing laboratory to work with hydrocarbon-based (HC) refrigerants. The project contains three components for which funds are requested from the Multilateral Fund:
  - (a) Modifications to the storage and feeding of refrigerant include explosion proof pumping and pipeline system to download, store and distribute the refrigerant at the plant; a storage tank; a safety system (i.e., leak detectors, fire-fighting equipment, shut-off valves and flux and pressure sensors, water sprinkler, smoke detectors); equipment installation and civil works (i.e., construction of pump and transfer rooms); and relevant certifications:

- (b) Production line modifications include introduction of helium in the pre-charge leak detection; three new refrigerant charging stations suitable for R-600a and ATEX¹ certified; introduction of ultrasound sealing of the refrigeration system; two post-charge leak detectors per line; safety system and ATEX certified equipment for the repair zone; civil works; and installation of a safety system and a ventilation system in the manufacturing area; and
- (c) General activities include the modification of the laboratory for development and testing (i.e., addition of an ATEX certified refrigerant charging station, a refrigeration test booth, air extraction system, ultrasonic welding equipment and leak detectors); modifications to the electrical controls of the HC-based fridges to ensure safe operation; installation and start-up of all the new equipment in the plant; trials and tests; training of personnel; relevant final HC-based product certification; plant safety certification; technical assistance by international experts including supervision of conversions; and others (a set of ATEX certified tools to avoid possible source of sparks and portable HC detectors to conduct inspections and tests both to the production line and the products).
- 10. In addition, the enterprise will implement with its own funds a fourth component aimed to improve the energy efficiency of most of their models to the level band A in accordance with RETIQ 2015<sup>2</sup> (this is equivalent to an energy consumption improvement of 25 per cent from their HFC-134a based refrigerators). Since no changes to the cabinet or doors of the refrigerators are proposed, no capital investments would be needed. Table 3 shows the average improvement in energy efficiency expected by each of the refrigerant system components.

Table 3. Expected energy efficiency gains

Component	Expected efficiency improvement (%)
Efficiency improvement of R-600a compressor	12
Defrosting cycle improvement	4
Efficiency improvement of R-600a fan	5
Improvement of heat exchangers and airflow	4
Total	25

#### Project costs and co-financing

11. The incremental capital costs (ICC), as originally submitted, were at US \$3,059,760, as shown in Table 4.

Table 4. ICC for the conversion at Mabe Colombia

Item	Quantity	Unit cost (US \$)	Total cost (US \$)
Storage and feeding system			
Storage tank	1	120,000	120,000
Tank charging system	1	150,000	150,000
Pumping system	1	30,000	30,000
Safety system	1	30,000	30,000
Civil works	1	35,000	35,000
HC distribution to plant (piping, gangway and mounting)	1	90,000	90,000
Installation (tank, pipes, valves, pumping system and safety system)	1	50,000	50,000
Piping welding certification	1	18,000	18,000
Safety installation certification	1	12,000	12,000

<sup>1</sup> (Appareils destinés à être utilisés en ATmosphères EXplosibles): Directives on equipment and work environment allowed in an environment with an explosive atmosphere.

<sup>&</sup>lt;sup>2</sup> Reglamento técnico de etiquetado: Colombian technical regulation on equipment labelling

Sub-total storage and feeding system  Production lines modification  Vacuum and leak test  Nitrogen purge, vacuum and helium charging system  Helium leak detectors  Helium recovery unit  Refrigerant charge system				
Production lines modification Vacuum and leak test Vitrogen purge, vacuum and helium charging system Helium leak detectors Helium recovery unit Vefrigerant charge system			535,000	
Vitrogen purge, vacuum and helium charging system Helium leak detectors Helium recovery unit Refrigerant charge system		_		
Helium leak detectors Helium recovery unit Refrigerant charge system				
Helium recovery unit Refrigerant charge system	3	35,000	105,000	
Refrigerant charge system	6	26,000	156,000	
	3	50,000	150,000	
IC charging station	3	75,000	225,000	
Ultrasonic welding equipment	3	50,000	150,000	
IC leak detectors	6	35,000	210,000	
Zone of functional repairs	•			
HC recovery units	3	20,000	60,000	
Vacuum units	3	6,000	18,000	
Associated works	<u> </u>			
Civil works	3	15,000	45,000	
nstallation and supply pipelines	3	35,000	105,000	
Safety system	3	45,000	135,000	
Ventilation system (fans, motors, ducts and platforms)	3	25,000	75,000	
Sub-total production lines modification	L	,	1,434,000	
General				
Modification of the laboratory for development and test				
Equipment	1	160,000	160,000	
Safety system	1	35,000	35,000	
Ventilation system	1	20,000	20,000	
Changes in the electrical control	ı	- ,		
Equipment for testing electronic controls	1	210,900	210,900	
Electronic control dies	1	60,000	60,000	
nstallation and start-up	L	,	,	
nstallation and start-up	1	100,000	100,000	
Frials, test, product certification, safety audit	L	,	· · · · · · · · · · · · · · · · · · ·	
Refrigerator for trials	121	200	24,200	
Field tests	1	5,000	5,000	
Certification of new products	11	2,500	27,500	
General safety certification	1	30,000	30,000	
Human resources	<u> </u>			
raining	1	30,000	30,000	
Cechnical assistance	1	100,000	100,000	
Other costs	<u> </u>			
Cools and quality assurance equipment	1	5,000	5,000	
Portable HC detectors	2	2,500	5,000	
Sub-total general				
Sub-total				
Contingencies (10%)				
Total cost				

12. The incremental operating costs (IOC) were estimated based on the cost of raw materials, considering safety and rearrangement of electric components, and improvement in energy efficiency. The price of HFC-134a and R-600a was reported at US \$4.45/kg and US \$8.00/kg, respectively. The IOC for the four types of refrigerators (single door, two doors cyclical, non-frost from 230 to 300 litres (*l*) and 360*l* to 420*l*) based on the units produced by Mabe (average 2014-2016) are presented in Table 5, noting that IOCs related to the energy efficiency will be covered by the enterprise.

Table 5. IOC for the conversion at Mabe Colombia

IOC	Single door	Two doors cyclical	Non-frost (230 <i>l</i> to 300 <i>l</i> )	Non-frost (360 <i>l</i> to 420 <i>l</i> )	Total (US \$)
Due to change to R-600a	12,402	8,774	395,910	352,311	769,397
Due to energy efficiency gains	49,138	34,619	1,582,259	1,409,245	3,075,261
Total	61,540	43,393	1,978,169	1,761,556	3,844,658

13. The total cost of the project is US \$6,904,418, of which US \$3,829,157 is requested from the Multilateral Fund, as originally submitted, while the remaining US \$3,075,261 (i.e., the IOC associated with the energy efficiency gains) would be co-funded by the enterprise. The total cost-effectiveness of the project, excluding co-financing by the enterprise, is US \$62.45/kg. The duration of the project is 24 months.

#### SECRETARIAT'S COMMENTS AND RECOMMENDATION

#### **COMMENTS**

# *Eligibility*

14. This project has been submitted in line with decision 78/3(g). The Secretariat reviewed the project proposal based on current policies and decisions of the Multilateral Fund and the review of similar conversion projects for CFC phase-out approved (i.e., conversion of refrigerant component from CFC-12 to R-600a involving product and manufacturing process redesign).

### Regulatory framework

15. The Secretariat noted that all domestic refrigeration manufacturing in the country would be converted to R-600a with the conversion of Mabe, and inquired whether the Government of Colombia had considered regulatory measures to ensure the sustainability of the conversion. It was agreed that with approval of the project, the country would ban the import and manufacturing of domestic refrigerators with HFC-134a by 2020. The Secretariat considers that such a ban would not only help in phasing down the consumption of HFC-134a in the local market, but would also reduce future servicing demand of HFC-based equipment in the regional market as the country exports domestic refrigerators.

#### Selection of enterprise

- 16. The Secretariat notes that Mabe received funding from the Multilateral Fund in 1997 to convert from CFC-11 as a blowing agent and CFC-12 as a refrigerant to HCFC-141b/HCFC-22 and HFC-134a, respectively. As such, the Secretariat considers that this conversion falls under paragraph 18(b) of decision XXVIII/2.
- 17. The Secretariat noted that the two other enterprises in the sector had already converted to R-600a, and inquired why Mabe had not done so. UNDP clarified that the one enterprise converted during a relocation of the manufacturing facility, which allowed the conversion to take place at a substantially reduced cost, and the other due to a business decision of the enterprise.

## Proposed costs

- 18. The Secretariat noted the project for the conversion of the domestic refrigerator manufacturing at Walton Hitech Industries Limited (Walton) in Bangladesh from HFC-134a to R-600a submitted by UNDP to the 79<sup>th</sup> meeting<sup>3</sup> had a cost-effectiveness of US \$11.97/kg, as submitted, while the cost-effectiveness of the conversion at Mabe was US \$62.45/kg, and inquired whether cost savings at Mabe could be considered. On this basis, UNDP undertook a detailed review of the project submission, and proposed adjusting the ICC as follows:
  - (a) Storage and feeding system: a reduction to US \$350,000 (from US \$535,000) through reductions in the cost of the R-600a storage tank, feeding system, and associated equipment, installation and certification;
  - (b) Production lines modification: a reduction to US \$1,200,000 (from US \$1,434,000) through reductions in the cost of vacuum and leak test, the refrigerant charge system, zone for functional repairs, and associated works;
  - (c) Not to request funding for: modification of the laboratory for development and test noting the baseline equipment currently in the laboratory; changes in the electrical control and tools; quality assurance equipment; and portable HC detectors; and
  - (d) Rationalization of costs for installation and start-up (to US \$50,000 from US \$100,000), general safety certification (to US \$25,000 from US \$30,000), and technical assistance and training (to US \$100,000 from US \$120,000).
- 19. On this basis, the revised ICC of the conversion is US \$1,959,870, including 10 per cent for contingencies. Combined with the IOC of US \$769,397, the total project costs are estimated at US \$2,729,267 (US \$44.51/kg). Noting that a ban on the manufacture and import of HFC-134a-based domestic refrigerators had not originally been planned, and that implementing such a ban could be complex, an additional US \$200,000 in technical assistance to establish the ban was requested.
- 20. The enterprise was prepared to provide co-financing of US \$1,502,867 beyond the co-funding related to the IOC associated with the energy efficiency gains (US \$3,075,261). On this basis, the funding requested of the Multilateral Fund amounts to US \$1,426,400 (US \$23.26/kg).
- 21. Noting the revised costs with appreciation, the Secretariat undertook a detailed analysis of the revised proposed ICC, taking into consideration previously approved projects to flammable alternatives in RAC sector, and the agreed costs for the project at Walton in Bangladesh, and suggested the following changes:
  - (a) Funding requested for the storage and feeding system (US \$350,000) was adjusted to US \$135,000, as the enterprise already consumes cyclopentane and the R-600a tank would be adjacent to the cyclopentane tank; and rationalizing costs for installation for tank, pipes, valves, pumping system, and safety system, piping welding certification, and safety installation certification;
  - (b) The cost for a vacuum and helium leak test as agreed for the project at Walton in Bangladesh (US \$24,000 each) could similarly be applied by Mabe reaching a total value of US \$72,000;
  - (c) Of the three HFC-134a charging machines in the enterprise, two are 23 years old and

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<sup>&</sup>lt;sup>3</sup> UNEP/OzL.Pro/ExCom/79/28

likely nearing the end of their useful life. Therefore, incremental costs should be based on the cost, from the same supplier, of a new machine, from which has been deducted a proportion of the cost of a replacement HFC-134a machine, in line with decision 18/25, resulting in a reduction from US \$195,000 to US \$130,000;

- (d) A unit cost of US \$15,000 for a HC leak detector based on previously approved projects in the RAC sector, and based on the agreed costs for the project at Walton in Bangladesh US \$30,000 for the unit cost of ultrasonic welding equipment;
- (e) Adjustment to the explosion proof vacuum pump costs from US \$5,000/pump to US \$3,000/pump, and exclusion of the HC recovery system (US \$15,000/unit) as when leakage of R-600a is detected, the faulty refrigerator is sent to the functional repair zone where R-600a is extracted and vented to the exhaust system; the leak is then fixed and the refrigerator sent to the helium leak test station prior to being recharged. Common industrial practice is to use an explosion proof vacuum pump to vent the leaked HC in the exhaust system rather than to recover the R-600a; and
- (f) Rationalizing the costs associated with civil works (US \$30,000 to US \$15,000), installation and supply pipelines (included in installation and start-up) and technical assistance (US \$80,000 to US \$30,000).

#### 22. The revised costs are shown in Table 6.

Table 6. Revised costs for Mabe Colombia project

Item	Quantity	UNDP's revised	Secretariat's cost
		proposal (US \$)	estimation (US \$)
Storage and feeding system			
Sub-total storage and feeding system		350,000	135,000
Production lines modification			
Vacuum and leak test			
Nitrogen purge, vacuum and helium charging system	3	90,000	
Helium leak detectors	6	120,000	72,000
Helium recovery unit and all	3	120,000	
Refrigerant charge system			
HC charging station	3	195,000	130,000
Ultrasonic welding equipment	3	135,000	90,000
HC leak detectors	6	180,000	90,000
Zone of functional repairs			
HC recovery units	3	45,000	-
Vacuum units	3	15,000	9,000
Associated works			
Civil works	3	30,000	15,000
Installation and supply pipelines	3	90,000	-
Safety system	3	120,000	120,000
Ventilation system (fans, motors, ducts and platforms)	3	60,000	60,000
Sub-total production lines modification		1,200,000	586,000
General			
Installation and start-up			
Installation and start-up	1	50,000	50,000
Trials, test, product certification, safety audit			
Refrigerator for trials	121	24,200	24,200
Field tests	1	5,000	5,000
Certification of new products	11	27,500	27,500
General safety certification.	1	25,000	25,000

Item	Quantity	UNDP's revised proposal (US \$)	Secretariat's cost estimation (US \$)
Human resources			
Training	1	20,000	20,000
Technical assistance	1	80,000	30,000
Other costs			
Tools and quality assurance equipment	1	-	-
Portable HC detectors	2	-	-
Sub-total general		231,700	181,700
Sub-total		1,781,700	902,700
Contingencies (10%)		178,170	90,270
Total ICC		1,959,870	992,970
Total IOC		769,397	769,397
Implementation of ban on HFC-134a-based equipment		200,000	30,000
Co-financing by the enterprise		-(1,502,867)	n/a*
Estimated cost to the Multilateral Fund		1,426,400	1,792,367

<sup>\*</sup> The enterprise needed additional time to consider the costs proposed by the Secretariat and an appropriate level of co-funding, if any.

- 23. Based on those changes, and accounting for 10 per cent for contingencies, the incremental capital costs of the conversion of the three lines are estimated at US \$992,970. The Secretariat did not propose changes to the IOC of US \$769,397 (US \$12.54/kg), noting that it did not have sufficient experience to assess those costs. On that basis, the total cost of conversion is estimated at US \$1,762,367, noting that investment projects submitted in line with decision 78/3(g) were intended in part to gain experience in the incremental costs that might be associated with phasing down HFCs in Article 5 countries.
- 24. The Secretariat noted the request for technical assistance to establish the ban on the import and manufacturing of HFC-134a-based domestic refrigerators. The Secretariat considers the ban a key component to ensure the sustainability of the conversion and enhance the likelihood of also affecting the regional market, and considers that US \$30,000 instead of US \$200,000 for technical assistance could usefully be provided for that purpose.
- 25. UNDP and the Secretariat discussed the costs suggested by the Secretariat. Based on the revised costs proposed by the Secretariat, the enterprise needed additional time to consider those costs and an appropriate level of co-funding.

# Climate benefits

26. The direct climate benefits of the conversion are the avoidance of emissions intro the atmosphere of about 87,618 of  $CO_2$  tonnes per year based on a consumption of 61.32 mt of HFC-142a (GWP = 1,430) and the expected introduction of 23.36 mt of R-600a (GWP = 3). The climate benefits of the energy efficiency enhancement are estimated at 19,759 of  $CO_2$  tonnes per year based on a grid emission factor of 0.374 kg of  $CO_2$ equiv/kWh, annual production of 536,025 units, and annual energy consumption per unit of 492.81 kWh prior to conversion and 394.25 kWh after conversion (20 per cent improved energy efficiency).

# Conclusion

27. The project would enable the phase-out of HFC-134a in domestic refrigerator manufacturing in Colombia, introduce more energy-efficient equipment, and influence the regional market. The enhancement in the energy efficiency of the manufactured refrigerators would be undertaken at the enterprise's expense.

# **Business plan 2017 -2019**

28. This project does not fall under the regular business plans submitted to the Secretariat and is presented to the Executive Committee as it falls under the purview of decision 78/3(g).

# RECOMMENDATION

29. The Executive Committee may wish to consider the project for conversion from HFC-134a to isobutene in the manufacture of domestic refrigerators at Mabe Colombia in relation to decision 78/3(g) and discussions under Overview of issues identified during project review in document UNEP/OzL.Pro/ExCom/79/19.

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